

MATANUSKA-SUSITNA BOROUGH Historical Preservation Commission Agenda

Vern Halter, Mayor

Eileen Haines
Andrew Schweisthal
Angela Wade
Kevin Toothaker
Deborah Burlinski
Jake Anders
Fran Seager-Boss
Vacant
Vacant

Adam Bradway – Staff



Michael Brown, Borough Manager

PLANNING & LAND USE DEPARTMENT
Alex Strawn, Planning & Land Use Director
Kim Sollien, Planning Services Manager
Fred Wagner, Platting Officer

April 22, 2021
REGULAR MEETING
6:00 p.m.

Ways to participate in the Historical Preservation Commission meetings:

TELEPHONIC TESTIMONY:

Join on your computer or mobile app

[Click here to join the meeting](#)

Or call in (audio only)

[+1 907-290-7880,,979698053#](#) United States, Anchorage

Phone Conference ID: 979 698 053#

- State your name for the record, spell your last name, and provide your testimony.

I. CALL TO ORDER

II. ROLL CALL – DETERMINATION OF QUORUM

III. APPROVAL OF AGENDA

IV. LAND ACKNOWLEDGMENT

V. PLEDGE OF ALLEGIANCE

VI. APPROVAL OF MIUTES

A. January 21, 2021, Regular Meeting Minutes

VII. AUDIENCE PARTICIPATION (*three minutes per person, for items not scheduled for public hearing*)

VIII. STAFF/AGENCY REPORTS & PRESENTATIONS

- A. Historic Preservation Plan Update
 - i. Contract Information
- B. Report on HPC Work Plan Initiatives
- C. OHA 2021 Education Series Opportunity

IX. UNFINISHED BUSINESS

- A. Talkeetna Gravel Pit Discussion

X. NEW BUSINESS

- A. Section 106 – Palmer Airport
- B. Future OHA Grant Opportunities
 - i. Talkeetna Historical Society
 - ii. HPP Phase II
 - iii. Other

XI. MEMBER COMMENTS

XII. NEXT MEETING DATE: TBD

XIII. ADJOURNMENT

Disabled persons needing reasonable accommodation in order to participate at a Historical Preservation Commission Meeting should contact the borough ADA Coordinator at 861-8432 at least one week in advance of the meeting.

MATANUSKA-SUSITNA BOROUGH
HISTORICAL PRESERVATION COMMISSION

REGULAR MEETING MINUTES
January 21, 2021

I. **CALL TO ORDER - ROLL CALL – QUORUM ESTABLISHED.**

The regular meeting of the Matanuska-Susitna Borough Historical Preservation Commission was called to order at 6:03 on Thursday, January 21, 2021, by teleconference via Microsoft Teams (1-907-290-7880).

Historical Preservation Commissioners present and establishing a quorum:

Deborah Burlinski

Andrew Schweisthal

Jake Anders

Fran Seager-Boss

Kevin Toothaker

Angela Wade

Staff and Agency Representatives in attendance:

Adam Bradway, Staff

II. **APPROVAL OF AGENDA**

MOTION: Deborah Burlinski moved to approve the agenda. Jake Anders seconded.

DISCUSSION: None.

VOTE: Motion passed unanimously.

III. **APPROVAL OF MINUTES**

MOTION: Andrew Schweisthal moved to approve the minutes. Fran Seager-Boss seconded.

DISCUSSION: None.

VOTE: Motion passed unanimously.

IV. **AUDIENCE INTRODUCTIONS & PARTICIPATION**

V. **HISTORICAL SOCIETY/MUSEUM UPDATES**

VI. REPORTS:STAFF/CORRESPONDENCE

Adam Bradway: Gave a presentation about the Historic Preservation Plan and a presentation outlining practices for running efficient meetings, including a review of Robert's Rules.

VII. ITEMS OF BUSSINESS**a) New Business****i 2021 HPC work-planning**

MOTION: Fran Seager-Boss moved to preserve and synthesize the three prioritized action items. Kevin Toothaker seconded.

DISCUSSION: None.

VOTE: Motion passed unanimously.

AMENDMENT: Deborah Burlinski moved to add, “,and also include all brainstormed ideas.” After “items.” Fran Seager-Boss seconded.

VOTE: Motion passed unanimously.

VIII. COMMISSION MEMBER COMMENTS

IX. **ADJOURNMENT**

MOTION: Fran Seager-Bos moved to adjourn the meeting at 7:56 P.M Deborah Burlinski seconded.

DISCUSSION: None.

VOTE: Motion passed unanimously.

Angela Wade, Chair

DATED

Adam Bradway, Planner II – Staff

DATED

SB Historic Preservation Plan, Phase I

Inventory and Phase II Work Plan

Scope of Work

Project Background

The Matanuska-Susitna Borough (MSB) is in the process of updating its 1987 Historic Preservation Plan (HPP). In June 2019, the MSB received a certified local government grant from the State Historic Preservation Office to begin this update. Phase I of the Historic Preservation Plan update included funding to create an inventory past preservation efforts in the MSB, to develop goals and objectives for the new preservation plan, to engage the public, and to develop an actionable work plan that outlines the next steps for the development of the updated HPP. The public outreach and the development of goals and objectives have been accomplished, but a thorough inventory of past and present preservation work, and a detailed work plan for completing the HPP update in Phase II of the project still need to be developed.

Scope of Services

The Matanuska-Susitna Borough is seeking a contractor to assist with Phase I of our Historic Preservation Plan update by completing an inventory and assessment of past and present historic preservation work done in Borough and a detailed work plan for the completion of the HPP update. The drafting of the Historic Preservation Plan will happen in Phase II of the project.

Task 1: Inventory of Past and Present Preservation Work

Contractor is responsible for inventory, assessment and gap analysis of past and present preservation work in the MSB. Review shall include a table of past preservation plans, known historic properties, surveys, and other relevant cultural resources work, as well as work completed thus far on the MSB Preservation Plan Update – Phase I.

Goals:

- Communicate with the MSB Historical Preservation Commission at least once, and continuing on an as-needed basis, for assistance with inventory.
- Review MSB preservation plans.
- Inventory past preservation work in the MSB including historic properties, survey work, and other relevant cultural resources work. This inventory should be formatted to also accommodate future cultural resources work.
- Assess past and present preservation work to identify gaps and inform future cultural resources work.

Deliverable:

- A scalable inventory of preservation work completed in the MSB. A section of this deliverable should synthesize and assess information gathered including an identification of knowledge gaps that can be filled with future cultural resource work. This deliverable should include a section describing methodology.
- Inventory table should be provided as a part of the larger deliverable but also as a separate spreadsheet.

Task 2: Phase II Work Plan

Contractor is responsible for developing a detailed work plan that will make recommendations, outline tasks, and be used as a guide for the completion of the HPP Update in Phase II. This work plan should be based on preservation planning best practice, information gathered in Task 1, and discussions with MSB staff and HPC.

Goals:

- Research relevant examples of successful preservation planning, best practice, and preservation planning methodology. This research should inform a proposed approach for the MSB plan.
- Review past and present preservation work, inventoried and analyzed in Task 1. Specific emphasis should be on the Task 1 gap analysis and HPP - Phase I work completed towards the HPP update. Review should inform work still needed for the preservation plan update.
- Identify and organize next steps for updating the MSB HPP.

Deliverable:

- A detailed work plan that outlines steps for the completion of the HPP update. This plan should include and draw from the Task 1 inventory to develop steps still required to complete a successful plan update in Phase II. This plan should make recommendations

Project Management:

- Contractor should provide weekly updates to MSB project manager.
- Contractor should provide a brief, final, written update describing work completed with funds and how the *Secretary of the Interior's Standards for Preservation Planning* were applied.

Budget and Requirements

Contractor shall provide a proposed budget that specifies costs aligned with each task. Total compensation is not to exceed \$13,403. Hourly rates are not to exceed \$95.74 per grant requirements.

Contractor must review the *Secretary of the Interior's Standards for Preservation Planning*.

Contractor must meet the Secretary of the Interior's *Professional Qualification Standards*.

Contractor must have access to the *Alaska Heritage Resources Survey* database.

Contractor must show experience in preservation planning.

Timeline

All tasks must be completed on or before May 31, 2021.

Contact

Questions about this project should be directed to Adam Bradway, Planner II, Matanuska-Susitna Borough, 907-861-8608, adam.bradway@matsugov.us.

TN|SDS

true north sustainable development solutions

RESPONSE TO THE MATANUSKA SUSITNA BOROUGH REQUEST FOR PROPOSAL FOR THE HISTORIC PRESERVATION PLAN, PHASE I INVENTORY AND PHASE II WORK PLAN

PREPARED FOR:

*Matanuska Susitna Borough,
Historic Preservation Commission*

PREPARED BY:

*True North Sustainable Development Solutions, LLC
5715 Settlers Bay Road, Ste 2
Wasilla, Alaska 99623*



"Homestead 1944-1954," uaa-hmc-0599-22f, Walter N. Argabright World War II photograph album, Archives and Special Collections, Consortium Library, University of Alaska Anchorage.

"Knik Indian Chief Nikaly & Family, 1918," Charles E. Bunnell Collection, UAF-1973-66-81, Alaska and Polar Regions Collections, Elmer E. Rasmuson Library, University of Alaska Fairbanks

INTRODUCTION

True North Sustainable Development Solutions (TNSDS) is a historic properties consulting firm specializing in preservation plans and cultural resource management to sustain culture, economy, and environment. TNSDS is an Alaskan owned and operated firm in the Matanuska-Susitna Borough (MSB) priding itself on cultural sensitivity, accessibility, and open communication, and recognizing the importance of preserving the past for the positive effect this will have on future sustainability of both rural and urban communities throughout Alaska. With over 20 years of experience working within the legal framework of historic preservation law, our firm has experience working with local governments to develop plans intended to protect locally, regionally, and nationally important historic and archaeological sites, buildings, structures, objects, and districts. TNSDS staff consists of highly motivated individuals with diverse educational backgrounds and professional experience meeting the *Secretary of Interior's Professional Qualification Standards* for archaeology, architectural history, history, and historic preservation planning (36 CFR §61). Our staff have access to and extensive experience navigating the Alaska Heritage Resources Survey (AHRS) database – the online database maintained by the Alaska Office of History and Archaeology (OHA).

TNSDS past performance demonstrates experience and expertise in providing cultural resource investigations performed in accordance with the *Secretary of the Interior's Standards and Guidelines for Archaeology and Historic Preservation* (48 FR 44716). Consulting services offered by TNSDS include historic preservation plans, historic neighborhood surveys, certified historic structures applications, National Register of Historic Places (NRHP) nominations, rehabilitation plans, feasibility and heritage tourism studies, and archaeological investigations and research. TNSDS often works with agencies by providing various consulting services for projects involving local, state, and federal codes, regulations, and/or statutes.

PROJECT UNDERSTANDING AND APPROACH

Project Understanding

The MSB Historic Preservation Commission (HPC) is seeking assistance with updating their Historic Preservation Plan (HPP). The project is funded from a Certified Local Government (CLG) grant issued through the Alaska State Historic Preservation Office (SHPO). As a CLG, the MSB must have a current HPP, maintain an existing inventory of historical and cultural resources, and obtain public input regarding historic preservation and the HPP through a variety of public outreach venues. Grant funding is intended to complete following updates to the HPP:

- create an inventory of past preservation efforts in the MSB;
- develop goals and objectives for the new preservation plan;
- engage the public; and
- develop an actionable work plan that outlines the next steps for the development of the updated HPP.

A portion of Phase I was completed under a separate scope of work. This included community outreach, identification of historic contexts that are well defined and those that need to be further developed, creation of vision and mission statements for the MSB HPC, goals and objectives for the updated HPP, and presenting the next steps that the HPC needs to take to complete the update. *Historic Preservation Plan Phase One Report – Community Outreach* identified the following goals for the HPP update:

GOAL 1: Elevate Alaska Native presence and histories across the region

GOAL 2: Support existing and emerging historic preservation efforts, promote collaboration, and share resources

GOAL 3: Identify and preserve cultural resources and landscapes

GOAL 4: Improve and coordinate community engagement and education to increase public awareness of the Mat-Su Borough's cultural resources

GOAL 5: Connect historic preservation with regional and local planning

The current Request for Proposal (RFP) issued by the MSB is seeking to complete Phase I and develop a work plan for Phase II for the HPP update, tasks that are reflective of Goal 3, to identify and preserve cultural resources and landscapes. Remaining tasks for Phase I consist of the identification and synthesis of all documented AHRs sites, as well as previously completed cultural resources investigations and historic preservation planning in the MSB so the CLG can maintain and update its local register of historic places. The development of a work plan will follow current historic preservation practices, identify data gaps and needs, and present the next steps to take for the HPC to update the HPP and complete Phase II.

Project Approach

TNSDS will create a historic properties roster of previously documented sites and cultural resources investigations through the review of previously documented AHRs sites, past cultural resources investigations, and historic preservation efforts. A detailed list of the previous cultural resources investigations and past historic preservation planning is to be included in the work plan, along with the identification of data gaps. This work plan will propose the next steps for updating the HPP so the MSB meets its obligations as a CLG.

Section 101 (c) of the National Historic Preservation Act (NHPA) certifies that a portion of grant monies issued through the States be given to the local government to maintain a system for the survey and inventory of historic properties and provides for adequate public participation in the local historic preservation program. The SHPO, according to Section 101 (b)(3), is to advise and assist local governments in carrying out their historic preservation responsibilities and cooperate with local governments in the development and update of historic preservation plans.¹ The challenges of a CLG in the historic preservation process include the geographical size of their land area, the population distribution, and number of communities within the CLG.

Task 1: Inventory of Past and Present Preservation Work, Data Gap Identification

TNSDS will attend a project kick-off meeting with the HPC project manager to open dialogue and develop a more detailed project schedule. Following the kick-off meeting, TNSDS will conduct a literature review and archival search. Our team will synthesize previous cultural resources investigations, past historic preservation planning, resources on the AHRs database, and any other relevant information. This review will serve as the foundation for developing a work plan for guiding the HPC with Phase II of the HPC update.

The historic properties roster is intended as a management tool for updating the MSB local register of historic places. It will include those historical and cultural resources listed on the AHRs database and within the MSB boundaries. It is the intent for this roster to be expanded over time as more resources are identified and become historic in age (50 years) for inclusion in local, state, and/or national registers of historic places. The development of a historic properties roster will help the HPC to maintain its register of historic places and, therefore, meet its requirement to maintain CLG status. Data from this review will then be used to identify historical themes and patterns of development, as well as delineate areas for future survey and research.

The HPP Phase I update will adhere to the guidance provided in *National Register Bulletin #24 – Guidelines for Local Surveys: A Basis for Preservation Planning* and *Secretary of the Interior's Guidelines for Preservation Planning* prepared by NPS (1985). All work will be completed by individuals meeting the *Secretary of Interior's Professional Qualification Standards* for archaeology, architectural history, history, and historic preservation planning (36 CFR §61).²

Deliverables

Task 1 project deliverables submitted to MSB will include a comprehensive inventory of cultural resources/historic properties (referred to as a historic properties roster), past and present cultural resources investigations and historic preservation planning, and a detailed analysis of data gaps identified from an intensive desktop review. The two tables will

¹ National Historic Preservation Act of 1966, as amended through 2016, Public Law 102-575, US Code 54 (2016), § 10010.

² Professional Qualifications, US Code 36 (1998), §61, Appendix A, (a) through (e)

be delivered along with a summary of the types of past investigations, their locations, and areas warranting further investigation. The two tables are intended for continued use and updates by the HPC. The HPC will be afforded an opportunity to provide comments on these deliverables. TNSDS will then incorporate comments and suggested edits into the deliverables upon receipt.

Task 2: Phase II Work Plan

Through on-going collaboration with the MSB HPC and by utilizing information and data from Task 1, TNSDS will develop a detailed work plan that will include recommendations and an outline of tasks that can aid the HPC in completing Phase II of the HPP update. The work plan will incorporate the deliverables from Task 1 and provide recommendations for Phase II. The work plan will divide the MSB into geographical areas for completing future surveys and research to better manage the historic properties roster.

Deliverables

TNSDS will provide a detailed work plan outlining specific steps and tasks for the completion of the HPP update, including methodology and preservation practices. The recommendations will outline the next steps for moving forward with Phase II HPP update and for future preservation planning. The HPC will provide TNSDS with comments and suggested edits for Task 2 deliverables. Such comments and edits will be incorporated into the work plan in a timely manner.

Project Management

TNSDS has internal quality control measures and project management systems for maintaining project schedules and providing quality submittals. TNSDS prides itself on open communication and accessibility. As such, our team will maintain dialogue with the MSB Project Manager and HPC by submitting weekly memos summarizing project progress for CLG grant reporting. Weekly memos typically include tasks in progress, tasks completed, pending tasks, and a list of questions and/or concerns, if any. Prior to contract close out and final release, TNSDS will submit a final progress report detailing the methods, results, and use of funds for the MSB HPP update and application of the *Secretary of Interior's Standards for Preservation Planning*, for the CLG to submit to the SHPO at the close of the grant.

Historic Preservation Experience

TNSDS has an extensive portfolio of past projects involving historic preservation plans, reconnaissance and intensive comprehensive surveys of historic properties, including those already listed or determined eligible for listing in the National Register of Historic Places (NRHP) and National Historic Landmarks (NHL). All previous projects followed guidelines established in the National Park Service's (NPS) National Register Bulletin series, as well as those created by the Alaska OHA through their *Historic Preservation Series*. The following projects were successfully completed by TNSDS in Alaska and exemplify the firm's abilities to survey, inventory, document, and evaluate historic properties for the purpose of historic preservation planning.

Historic Structures Survey for the Alcantra Armory Complex, Wasilla, Alaska

TNSDS completed a Section 110 inventory for archaeological resources and historic structures in an effort to assist the Alaska Department of Military and Veterans Affairs to obtain general knowledge regarding cultural resources on their 320-acre parcel. An archaeological survey with limited testing, oral interviews, and detailed photographic documentation of the interior and exterior of six armory buildings was completed for the project. No archaeological resources were observed. The individual integrity of each building was assessed, and an evaluation was undertaken to determine if they were eligible for inclusion in the National Register of Historic Places individually and/or as a historic district. The evaluation resulted in the recommendation that a historic district was present and retained integrity for inclusion in the NRHP. The Alcantra Youth Camp Historic District was subsequently determined eligible for inclusion under Criterion A, as one of the first juvenile correctional facilities to operate within Alaska after statehood. TNSDS is currently creating a maintenance and treatment plan for the ongoing preservation of the buildings and objects within the historic district.

Historic Buildings Survey Plan and Historic Properties Roster for the Cordova Historic Preservation Commission, Cordova, Alaska

TNSDS created a survey plan and historic properties roster for the Cordova Historic Preservation Commission to provide guidance for completing future historic buildings surveys. The development of the historic properties roster will help the Cordova Historic Preservation Commission maintain an inventory of historic places within the City of Cordova. The survey plan is intended for use by community volunteers of all ages and as an educational tool for the community to learn about historic preservation and the history of Cordova. The creation of the historic properties roster aiding in assisting the City of Cordova in identifying neighborhoods with high concentrations of historic properties, and in setting historic preservation goals while the commission works to revise its HPP.

Fairbanks North Star Borough (FNSB) Historic Preservation Plan Update (Phase I), Fairbanks, Alaska

TNSDS completed research and re-survey of approximately 600 historic properties in the city limits of Fairbanks as part of Phase I of the FNSB Historic Preservation Plan Update. TNSDS worked collaboratively with the FNSB HPC to develop a work plan for synthesizing all previous surveys and reviewing all background information in an effort to develop a current and accurate roster of historic properties. The roster incorporated FNSB tax record information to correlate buildings with FNSB property account numbers (PAN) and to provide the survey team with useful tool when conducting a reconnaissance survey. A re-survey was conducted, and the results were placed into a historic properties inventory table submitted along with a summary report. Public involvement was a key component to the re-survey and included public notices, mass-email notifications, posting of event fliers, distribution of comment cards, and two meetings open to the public.

Fairbanks North Star Borough (FNSB) Salcha and North Pole Historic Buildings Inventory

The FNSB HPC received a CLG grant for the on-going HPP update headed by the HPC. The purpose of the grant was to aid in creation of a historic buildings inventory roster for use in future historic preservation planning for the geographic areas of Salcha and North Pole. TNSDS was contracted to complete a baseline survey of approximately 200 properties in the two areas, and to carry out public involvement for the project in an effort to gain public knowledge about historic buildings. TNSDS identified properties to be inventories through review of the FNSB Tax Assessor's website data and the Alaska OHA's database, as well as through review of historic aerial images and previous technical studies completed in the area. A work plan developed by TNSDS identified survey areas for the two communities, provided a list of properties to inventory, and outlined the components of a public involvement plan for the project. TNSDS completed the inventory and the data was entered into a spreadsheet that was submitted to the FNSB HPC. Two community meetings were held – one in Salcha and one in North Pole. Interviews of area residents were also completed and transcribed by TNSDS staff. The resulting deliverables are currently being used by the FNSB HPC to update its HPP.

Cultural Resources Investigation Including a Historic Structures Survey and Determination of Eligibility for the Kanakanak Hospital Staff Housing Historic District and Section 106 Recommendations for the Real Property Transfer of the Kanakanak Hospital Campus, Dillingham, Alaska

TNSDS conducted an NRHP evaluation involving an inventory of historic properties and preparation of a historic structures survey report (HSSR) for the transfer of real property in federal holding at the Kanakanak Hospital Campus in Dillingham. The evaluation included the development of prehistoric and historic contexts, an assessment of the integrity, and application of the NRHP evaluation criteria, including criteria considerations, for all buildings located on the campus. TNSDS determined there were no buildings on the campus individually eligible for listing on the NRHP. A historic district consisting of staff housing buildings, however, was recommended eligible for inclusion. The Kanakanak Hospital Campus Staff Housing District (DIL-00263) contains six contributing properties and was recommended eligible for inclusion in the NRHP under Criteria A, B, and C. TNSDS recommended a finding be issued that the undertaking would result in adverse effects to historic properties pursuant to 36 CFR §800.5. TNSDS aided in the development of a draft memorandum of agreement (MOA) to provide stipulations for the avoidance, minimization, and/or mitigation of adverse effects to historic properties, as well as guidance for inadvertent discoveries and the treatment of human remains.

Mid-Twentieth Century Architecture in Alaska Historic Context

TNSDS completed a historic context for mid-twentieth century architecture in Alaska for the National Park Service Alaska Region. The document is intended to serve as a useful tool to help a diverse audience identify and evaluate Alaskan architecture built between 1945 and 1968 for inclusion on the NRHP. Architectural styles, building materials, building functions, historic events, and a roster of prominent architects and builders from the period are all presented in the guidebook. National Park Service published and released the context in 2018.

Historic Structures Survey Report (HSSR) and National Register of Historic Places Nomination Narrative for Lincoln Street, Sitka, Alaska

TNSDS completed research and survey of 88 properties on Lincoln Street in Sitka, Alaska, for the City and Borough of Sitka, Historic Preservation Commission that resulted in the development of a historic context from which a historic district could be evaluated for inclusion in the NRHP. The period of significance was identified as beginning in the late 1930s and continuing through the mid-1960s. Public meetings, surveys, and mailings were used to garner public opinion and gather important information on specific buildings. Information from research, building survey, and public involvement was used to define the potential historic district and create a draft National Register nomination statement for the City and Borough of Sitka to submit through their CLG.

Keku Cannery National Historic Landmark (NHL), Kake, Alaska

TNSDS has a long-standing relationship with the Organized Village of Kake (OVK) to assist with the development of historic preservation plans/historic structures reports (HSR) for the Keku Cannery NHL. Initial efforts focused on creating a long-term preservation plan, focused on adaptive reuse, for the NHL property. As part of the effort, TNSDS helped the OVK to establish a Tribal Historic Preservation Office (THPO), the first in Alaska. Through close communication with the THPO, TNSDS assisted the tribe in meeting Section 106 compliance while developing emergency stabilization plans so that the feasibility of pursuing rehabilitation tax credits could be assessed. TNSDS also assisted in the issuance of a Memorandum of Agreement (MOA) for the emergency stabilization, the completion of a Historic American Building Survey (HABS) level of documentation for the Main Cannery Building with design guidelines for retaining architectural character, and compiled an HSR with measured drawings of ancillary buildings and structures that contribute to the NHL. Most recently, TNSDS assisted OVK with their application to the National Trust for Historic Preservation for listing the NHL on their 11 Most Endangered Properties List.

Point Hope Five Roads Rehabilitation IRR Project, Point Hope, Alaska

TNSDS was sub-contracted by Bristol Engineering Services Company, LLC, (BESC) to conduct a cultural resource investigation in Point Hope, Alaska as part of the Five Roads Rehabilitation Project. The Point Hope area is both an NHL and an NRHP-listed archaeological district. All cultural resources within the proposed areas of potential effects (APEs) were identified and evaluated, including the Point Hope Cemetery that was recommended eligible for inclusion on the NRHP. A comprehensive report was produced to provide BESC with information necessary for making recommendations to the Bureau of Indian Affairs (BIA) Branch of Regional Archaeology for compliance with Section 106 of the NHPA. A finding of adverse effects to historic properties was recommended and issued, which resulted in mitigation measures that included the development and implementation of interpretive signage for the cemetery using bowhead whale jaw bones donated by the community.

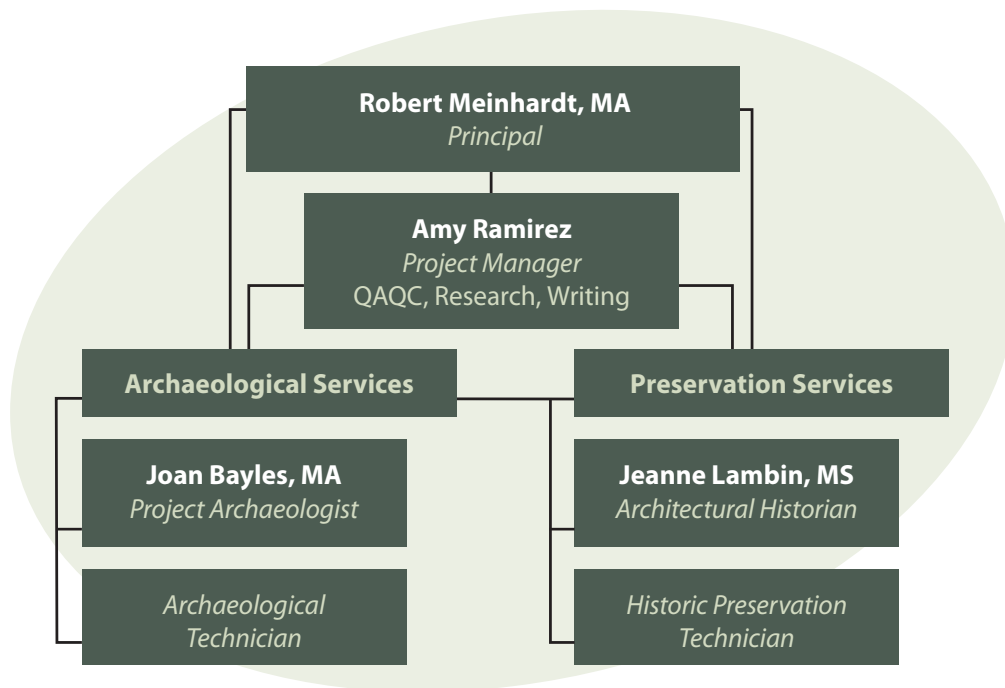
TNSDS Personnel

As a small firm, TNSDS prides itself on accountability, accessibility, and open communication with its clients and consulting parties. TNSDS Principal Historic Properties Consultant and CEO Rob Meinhardt, MA, is very flexible and available to be contacted by phone, text, or email any time of the day or evening. The primary line of contact between TNSDS and clients is Rob's direct cell phone line. Our staff are available holidays, evenings, and weekends, and will respond to email inquiries within the hour of delivery. Rob provides quality control and contract management on all TNSDS projects, with assistance from Project Manager Amy Ramirez. Amy oversees daily work activities of the archaeological and historic

preservation staff, directing field investigations, reviewing and analyzing field data, and assembling technical reports that contain agency guidance on historic properties. As project manager, Amy regularly provides progress reporting and assists with quality control for the company. Joan Bayles, MA, is our Project Archaeologist who specializes in geospatial data and map development for cultural resources. Project Architectural Historian and Historic Preservation Planner Jeanne Lambin, MS, provides quality control and oversight on preservation projects of all sizes for TNSDS and has experience in drafting preservation plans for various types of historic properties. PJ Robertson is the TNSDS Office Manager who regularly assists with procurement, contract negotiations, and project invoicing.

TNSDS Workflow and Responsibilities

Below is the daily workflow and chain of communication for the TNSDS team. Slight modifications are made based on the individual needs of each issued task order.



Robert Meinhardt, MA, will provide all contract management services and is directly available for all client concerns during the course of each task order under the term agreement. Rob meets the *Secretary of the Interior's Professional Qualification Standards* as an architectural historian and archaeologist, and is the primary point of contact/contract manager and Principal Investigator (PI) responsible for providing direct oversight on all historic properties and cultural resources management projects. He provides technical direction to all TNSDS project archaeologists and project architectural historians carrying out on-site investigations and surveys. With 20 years of experience working in cultural resources management and historic preservation in Alaska, he is familiar with federal, state, and local historic preservation laws and has assisted communities and tribes throughout the state with their pre-development needs.

Amy Ramirez has over nineteen years of experience in cultural resource management and has worked as the Cultural Resources and Historic Properties Project Manager for all TNSDS projects for the past ten years. Amy's role with the company is to assist clients with historic preservation and cultural resource management planning and fulfilling regulatory requirements under Sections 106 and 110 of the National Historic Preservation Act (NHPA), the National Environmental Policy Act (NEPA), and Section 4(f) of the Department of Transportation Act. Amy has experience with many types of cultural resources, including prehistoric and historic archaeological sites, and historic buildings and landscapes throughout Alaska.

Jeanne Lambin, MS, is a Project Architectural Historian for TNSDS and is responsible for completing architectural narratives, assessments of integrity, and evaluations for the NRHP. Jeanne meets the *Secretary of the Interior's Professional Qualification Standards* in architectural history and historic preservation planning. She has over 25 years of experience as a professional in cultural resources management. Her area of expertise lies in the architecture of the recent past and preservation planning. Her knowledge of the recent past, coupled with work experience that spans globally including Alaska, provides her a unique understanding of the national trends and practices in preservation today.

Joan Bayles, MA, is a Project Archaeologist for TNSDS meeting the *Secretary of Interior's Professional Qualification Standards* in archaeology. Joan's experience includes conducting desktop surveys, pedestrian surveys, subsurface testing, and excavation of archaeological sites. Her area of expertise includes public involvement and outreach, background research, site testing, field surveys and documentation, with an emphasis in cataloguing collections and lithic analysis.

Team Member Project Responsibilities

TEAM MEMBER	SPECIALIZED SKILLS
Robert L. Meinhardt	Contract and project management, Section 106 of the NHPA compliance, field survey, identification of historic properties, NRHP evaluations, determinations of eligibility, determinations of effect, creative mitigation strategies, monitoring, design guidelines, preservation tax credits, developments of MOAs, MOUs, and PAs, recommendations for further investigations, public involvement, and outreach.
Amy Ramirez	Project management and coordination, background research and data synthesis, land status research, Alaska Office of History and Archaeology IBS Portal access, Section 106 of the NHPA compliance, field survey, identification of historic properties, NRHP evaluations, determinations of eligibility, determinations of effect, creative mitigation strategies, monitoring, project scheduling and logistics.
Jeanne Lambin	Historic structures surveys and architectural history, technical editing, and quality control.
Joan Bayles	Archaeological survey, background research, public involvement, and outreach.

The following resumes provide additional insight into education, specialized skills, and past project participation for each TNSDS team member.


ROBERT L. MEINHARDT, MA
True North Sustainable Development Solutions, LLC
Owner and Principal Historic Properties Consultant
Education:
Master of Arts: Historic Preservation (Savannah College of Art and Design, Georgia)

Bachelor of Arts: Anthropology (University of Missouri-Columbia)

Bachelor of Arts: Sociology (University of Missouri-Columbia)

Expertise:

- Local, State, and Federal Historic Preservation Laws – National Historic Preservation Act, National Environmental Policy Act (NEPA), 4f, Alaska Historic Preservation Act, and Local Ordinances
- Determination of Eligibility (DOE) Reports and Nominations for including Historic Properties in the National Register of Historic Places
- Historic Structures Surveys and Reports (HSR and HSSR)
- Consultation with the Alaska State Historic Preservation Officer (SHPO)
- Development of Memorandums of Agreements (MOA) and Programmatic Agreements (PA)

Rob Meinhardt is the owner and principal historic properties consultant of TNSDS. He has a diverse educational background, including Bachelor of Arts degrees in Anthropology and Sociology from the University of Missouri-Columbia and a Master of Arts degree in Historic Preservation from Savannah College of Art and Design. Rob meets the Secretary of the Interior's qualifications for Architectural History and Historic Preservation under 36 CFR §61. Rob's founding of TNSDS draws upon his undergraduate and graduate education, as well as his experience as a cultural resource specialist for the Bureau of Indian Affairs. With 20 years of experience working in cultural resources management in Alaska, he is familiar with federal, state, and local historic preservation laws and has assisted communities and tribes throughout the state with their pre-development needs. Rob has experience consulting with stakeholders of varying interests and geographical locations, and developing historic preservation plans for several types of historic properties throughout Alaska. He has since assisted federal, state, and local governments, private engineering firms, and tribes throughout the state meet pre-development and development goals within the legal framework of various historic preservation laws, and assisting with agency consultation and other consulting parties including dozens of Tribal Transportation Program projects overseen by BIA and the Federal Highways Administration. Rob is committed to helping communities and tribes throughout Alaska achieve cultural, economic, and environmental sustainability through the preservation of cultural heritage. Rob recently assisted the Organized Village of Kake develop a historic preservation plan for the Keku Cannery National Historic Landmark (NHL), an effort that resulted in the establishment of a Tribal Historic Preservation Officer (THPO). OVK's THPO Program gained recognition from the National Park Service (NPS) in 2012, making it the first of its kind in Alaska. Rob's commitment to helping communities and tribes meet their cultural preservation goals and objectives is at the core of TNSDS's mission.

**AMY RAMIREZ****True North Sustainable Development Solutions, LLC****Project Manager / Preservation Assistant****Education:****Bachelor of Arts:** Anthropology, Archaeological emphasis (University of Montana, Missoula), 2001**Expertise:**

- Data Synthesis, Archival Research (including AHRIS database searches/inquiries) and Technical Writing
- Historic Structures Surveys and Reports (HSS and HSSR)
- Determination of Eligibility (DOE) Recommendations and National Register (NRHP) nominations

Relevant Project Experience:

- Historic Buildings Survey Plan and Historic Properties Roster for the Cordova Historic Preservation Commission, Cordova, Alaska
- Fairbanks North Star Borough (FNSB) Historic Preservation Plan Update (Phase I), Fairbanks, Alaska
- Fairbanks North Star Borough Historic Preservation Plan Update, Phase 1; Salcha and North Pole Historic Buildings Inventory, Fairbanks/North Pole/Salcha, Alaska
- Historic Structures Survey Report (HSSR) and NRHP Nomination Narrative for Lincoln Street, Sitka, Alaska
- Historic Structures Survey Report (HSSR) and DOE for the Block 13 FHA Army Housing Association Historic District in Anchorage, Alaska
- Historic Properties Survey, Evaluation, and DOE for the NRHP of Four Public Health Service Buildings, Mt. Edgecumbe, Sitka, Alaska

Amy Ramirez has nineteen years of experience in cultural resource management and has over twelve years of experience in the historic preservation field. Much of Amy's work has involved assisting clients fulfill their obligations under Sections 106 and 110 of the National Historic Preservation Act (NHPA) and the National Environmental Policy Act (NEPA). While employed at TNSDS, Amy has assisted in preparing historic preservation plans for communities in Alaska, including design guidance, integrity thresholds, and detailed context statements. During those efforts, she drafted two NRHP Historic District nominations for communities located in Alaska. She excels at identifying archival data sources, synthesizing historic literature, and evaluating site integrity based on developed historic contexts. She has completed several historic buildings inventories and documentation in Alaska, including the recent Cordova Historic Buildings Survey Plan and Historic Properties Roster, the FNSB Historic Preservation Plan Update (Phase 1) in Fairbanks, Salcha and North Pole, the Block 13 FHA Army Housing Association Historic District in Anchorage, and was instrumental in the preparation of the Mid-20th Century Architecture in Alaska Historic Context (1945-1968) for the National Park Service.

**JEANNE M. LAMBIN. M.S.**

True North Sustainable Development Solutions, LLC
Historic Preservation Planner

Education:

Masters of Science: Historic Preservation (School of the Art Institute of Chicago, Illinois), 2005

Bachelor of Science: Anthropology, (Loyola University, Chicago, Illinois), 1994

Expertise:

- Preservation Planning and Law
- Historic Structure Survey Guideline Development
- Historic Structures Surveys (HSS)
- Evaluating and Preserving Modern Architecture
- Stakeholder Communication and Interviews
- Funding Sources and Attainment
- Public Education on Preservation

Relevant Project Experience:

- Historic Structures Survey and Determination of Eligibility for the Kakanak Hospital Staff Housing Historic District and Section 106 Recommendations, Dillingham, Alaska
- Historic Structures Survey Report and Preservation Recommendations for Six Public Use Cabins on the Kenai National Wildlife Refuge, Kenai, Alaska
- Historic Properties Survey, Evaluation, and DOE for the NRHP of Four Public Health Service Buildings, Mt. Edgecumbe, Sitka, Alaska
- Chicago Landmarks Program – survey, landmark designation and preservation implementation

Jeanne Lambin has been working as a professional in cultural resources management since 1994 and meets the *Secretary of the Interior's Professional Qualification Standards* in Architectural History. Her area of expertise lies in the architecture of the recent past and preservation planning. Ms. Lambin has served as an educator of preservation skills and practices in both the United States and abroad, including Hong Kong. Ms. Lambin is a former Chair of Historic Preservation at the Savannah College of Art and Design and author of the National Trust Booklet, *Preserving the Resources from the Recent Past*. She has also held the position of Program Officer for the Wisconsin Field Office of the National Trust for Historic Preservation. Ms. Lambin has worked as a preservation planner for the Commission on Chicago Landmarks. Her presentations have been highlighted in the New York Times, the Chicago Tribune, the Milwaukee Journal Sentinel, the Pittsburgh Post-Gazette, and the National Trust Forum Newsletter. As an educator at various post-secondary accredited facilities, she has developed curriculum for graduate-level preservation courses. Her knowledge of the recent past, coupled with work experience that spans globally, provides her a unique understanding of the national trends and practices in preservation today.

**JOAN BAYLES**

True North Sustainable Development Solutions, LLC
Project Archaeologist

Education:

Master of Arts: Anthropology, Archaeological emphasis (Wichita State, Kansas), 2019

Bachelor of Science: Sociology (Emporia State University, Kansas), 2013

Associate of Science: (Neosho County Community College, Kansas) 2011

Expertise:

- Field Survey and Documentation
- Collections Cataloguing and Analysis
- Site Testing and Documentation
- Background Research
- Public Involvement and Outreach

Relevant Project Experience:

- Cultural Resources Investigation and Section 106 Recommendations for the Sterling Highway Safety Improvements Project, MP 82.5-94, Kenai Peninsula, Alaska
- Cultural Resources Investigation and Section 106 Recommendations for the Golovin Community Streets Project, Street Plating Phase, Golovin, Alaska
- Chilkoot Lake State Recreation Site Access Improvements Project Cultural Resources Monitoring, Haines, Alaska
- Cultural Resources Assessment for the Naknek Native Village Pedestrian Pathway Phase I – Shore Street, Located in Naknek, Alaska
- Desktop Review and Field Survey Cultural Resources Investigation for the 2017 TIGER Grant – N.A.T.I.V.E. Project, Nelson Island, Alaska

Joan Bayles has worked in cultural resource management for six years and meets the *Secretary of Interior's Professional Qualification Standards* in archaeology. Joan's experience includes conducting background research, archaeological survey and testing, and excavation of archaeological sites. She has experience with various types of projects that include public outreach and involvement, archaeological training and education, and spatial analysis through ArcGIS. Her area of expertise is stone tool analysis and her Master's thesis provided new evidence based on analysis of ceramic and stone tool assemblages from six protohistoric midwestern sites that provided a better understanding of wide-spread technology in the region. Joan has been part of the TNSDS team since 2019 and has successfully completed multiple cultural resource investigations across Alaska, including desktop surveys that rely heavily on the synthesis of past investigations and site data.

COST PROPOSAL

COST ESTIMATE PER TASK

FIRM:	TNSDS	PROJECT TITLE: MSB Historic Preservation Plan Phase I Update and Phase II Work					
		TASK DESCRIPTION:		MSB Historic Preservation Plan Update		1/27/21	
		METHOD OF PAYMENT:		FP	FPPE	T&E	
SUB-TASK DESCRIPTION		LABOR HOURS PER JOB CLASSIFICATION					
SUB-TASK NO.	ITEM(S)	Sr. Principal	Historic Properties Project Manager	Project Lead Archaeologist	Project Architectural Historian	TOTAL	
Task 1: Client Coordination/HPC Meetings		8	8			16.0	
Task 2: Literature and Archival Review (previous background Information and AHRS updated site search)		2	8	8		18.0	
Task 3: Data Synthesis/Maps/Roster/Tables			8	8	8	24.0	
Task 4: Work Plan		16	40	24	8	88.0	
TOTAL LABOR HOURS		26	64	40	16	146	
LABOR RATES (\$/HR)		\$95.75/hour	\$90/hour	\$85/hour	\$92.50		
LABOR COSTS (\$)		\$2,490	\$5,760	\$3,400	\$1,480	\$13,130	
Assumptions: -Cost estimate is limited to a desktop review and excludes field inventory and/or mitigation. -Desktop review to serve as an Phase I update which will be included in a work plan for Phase II. -Archival/literature sources will be reviewed for identification of data gaps and previous planning efforts/documentated resources synthesis. - Work plan to include two tables and roster with data synthesis/gaps and recommendations for Phase II. - Assumes meetings with HPC and MSB project manager required.							
TOTAL COST: \$13,130							

PROGRESS SUMMARY



Project Name: Matanuska-Susitna Borough Historic Preservation Plan, Phase I Inventory and Phase II Work Plan

Report Date: March 31, 2021

TO: Adam Bradway, Matanuska-Susitna Borough, and the Matanuska-Susitna Borough Historic Preservation Commission

FROM: TNSDS Principal Consultant Rob Meinhardt, MA, and Project Manager Amy Ramirez

Tasks Completed	<p><i>TNSDS, in coordination with Adam Bradway, has created Survey Areas across the borough that follow the boundaries of the 26 community councils; survey areas outside of the designated community council boundaries were designed to follow the boundaries of the cadastral tax maps for the borough.</i></p> <p><i>TNSDS has requested and received GIS shapefiles from the Alaska Office of History and Archaeology (OHA) for the locations of all AHRS sites in the borough.</i></p> <p><i>AHRS data has been pulled from the OHA shapefiles for all Cadastral Tax Parcels located outside of community council boundaries and added to the roster. AHRS data has also been pulled from the OHA shapefiles for six of the 26 community council areas. The AHRS data includes: Site Number, OHA Record ID Number, Site Name, Site Type, Temporal Period, Latitude/Longitude in decimal degrees, Determination of Eligibility Status.</i></p>
Tasks in Progress	<p><i>TNSDS is currently pulling all AHRS data for the community council areas. In areas of high density, the community may be subdivided by neighborhood to create a manageable area for future survey. Neighborhood designations will be obtained through MSB opensource GIS data files.</i></p>
Tasks to be Completed	<p><i>TNSDS will download and apply MSB opensource GIS data files for neighborhoods and create smaller survey areas in communities with high AHRS density. The AHRS data for the remaining 20 community council areas will be pulled and added to the roster.</i></p> <p><i>Data for previous cultural resources investigations will be downloaded from the Alaska OHA's AHRS database: first for areas outside of the community council boundaries (by searching township and range), then within the community council areas. The data will be entered into a "Previous Investigations" table.</i></p> <p><i>TNSDS will make maps of each survey area, to be presented in a survey plan for Phase II of the Historic Preservation Plan Update.</i></p>
Issues/Concerns	<p><i>None at this time.</i></p>
Questions	<p><i>None at this time.</i></p>



Office of History and Archaeology

Alaska State Historic
Preservation Office

VIRTUAL EDUCATION SERIES

Strengthening partnerships
to preserve, protect,
educate, and advocate for
Alaska's cultural resources

For details or to register for
a session please email:
dnr.oha@alaska.gov



April 22, 2021
State Permitting and Survey Strategies
State Archaeologist
Dr. Richard VanderHoek

July 22, 2021
Introduction to AHRS and Site Records
Alaska Heritage Resources Survey
Jeff Weinberger

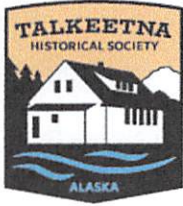
October 28, 2021
Section 106 Consultation Panel
Review and Compliance
Sarah Meitl

The Office of History and
Archaeology is hosting this
education series through 2021 to
provide a continuing education
opportunity to Tribes, CRM
professionals, and our local, state,
and federal agency partners.

Webex Sessions are from 1:30-3:00pm

Do you have a topic suggestion?
Email us at dnr.oha@alaska.gov

More information can be found at
<http://dnr.alaska.gov/parks/oha/publiceducation/training/htm>



Talkeetna Historical Society and Museum

est 1972

PO Box 76 Talkeetna Alaska 99676
907-733-2487Matanuska - Susitna Borough
Development Services

OCT 05 2020

September 24, 2020

Received

To Whom It May Concern,

We are writing to you concerning a parcel of land that has become an active rock quarry near Talkeetna. We support the local Quarry committee and TCCI and their efforts to ask for a halt to operations of the rock quarry area in Talkeetna on Comsat Road directly adjacent to Talkeetna Lakes Park until we better understand what history may lie in the area.

We are in support of a Section 106 review. We understand that for years, the quarry wasn't active at all. In fact, people didn't even know it was classified as such, since in some documents, it is classified as recreational land. But there has been activity since 2012. FEMA became involved after a disastrous flood in the fall of that year, as well as the Corps of Engineers.

It is our understanding that surveys were not done. Although we now also believe that there was a SHPO review of the area known as Talkeetna Lakes Park due to slated ski trails and hiking trails. That area abuts the rock quarry. We could assume that the area may well have been a location used by Dene Indians pre-1900. The geography and landforms of the area lend itself to a place that might have been a hunting grounds and even inhabited at times by natives. There is an anadromous fish stream, hills, lakes and "lookout"/promontories.

As far as we know, the gravel pit/rock quarry has never had a survey, even though the ACOE and FEMA both have funded projects in the past years that allowed rock to be taken from the area.

Your consideration is greatly appreciated

Sincerely,

Sue Deyoe, Executive Director

RECEIVED

JAN 22 2021

CLERKS OFFICE

January 13, 2021

Mat-Su Borough
350 E. Dahlia Ave
Palmer, AK 99645

Attention: Angie Wade, Chairwoman
Historic Preservation Commission

Dear Chairwoman Wade and Commission members,

I'm writing from Talkeetna Alaska. The state has included land here in what they termed an "Omnibus material site designation" that identified land across the state that could be used indefinitely for material extractions and disposals without further public notice. A local state parcel was swept up in this designation, despite it not meeting any of the underlying criteria necessary for that designation, such as any authorized material sales or use since 2000.

We didn't know anything about the designation, until we became alarmed when the site became activated and rock quarrying began, and there seemed to be no rules in place as the contractor lacked permits, clearly violated terms of the material sale contract we located, and there was no oversight by ADNR. Among the many issues we've since discovered at the site, no underlying studies that were asserted to have been done, have actually been done, and that includes SHPO reviews. We confirmed this through a public records request made by the Talkeetna Community Council.

We have researched this lapse and found the adjacent MSB park land was subject to a survey, and found to have sensitive sites. We were advised the state land would have been an attractive settlement location, as it is situated between two lakes, has promontory features, and includes a catalogued anadromous stream. We reached out to SHPO and advised them of the destruction taking place, and learned not only should the site have had reviews under state law, but because it has been used in conjunction with FEMA funded projects and ACOE permits, it also required review under federal law. The SHPO staff has been unable to locate any review of this site (ADL 231512), but they have also been unable to locate anything that indicates any of the sites included in the omnibus decision were submitted for review. One reason this raised concerns is ADNR's DMLW asserted in multiple documents that all the statewide sites either had been, or would be subject to SHPO review. The scale of such a project would have left some kind of trail within SHPO, but to date nothing has been uncovered. There were 504-518 sites included in the omnibus decision and at least 55 others have been added.

The state has sent us correspondence that they do not intend to do the required studies on the Talkeetna site and think it is too burdensome to require it of the contractor. It is a requirement of the material sale contract.

The state is aware of this lapse. Not only did they make these assertions in multiple documents subject to public review, such as in a public notice, they also noted a SHPO review requirement on one of the material sale applications that was submitted for the site here in Talkeetna. That applicant never followed through on completing his application and thus no material sale was

issued per that application, but subsequent applications to another contractor were approved without the necessary review taking place. After receiving multiple requests from us for documentation that the underlying criteria for inclusion had been met for the Talkeetna site, ADNR failed to provide evidence of a single criteria being met. In response to the Community Council's PRA, they stated there was no record of the required underlying studies, and no SHPO reviews had been conducted. This was brought to the DMLW's attention, but they have ignored it.

It was also brought to the Borough's attention, who awarded the FEMA funded contracts that required ACOE permitting, and who failed to comply with the borough, state, and FEMA "off-site material site" requirements contained within the borough's contracts when using the site. It was brought to the Planning Department, O&M, Capital Projects, the borough manager, borough attorney and our Assemblywoman. Nothing was done. New state material sale contracts were issued in the same material site, and rapid expansion occurred as the contractor was awarded further borough contracts for more rock to place in rivers.

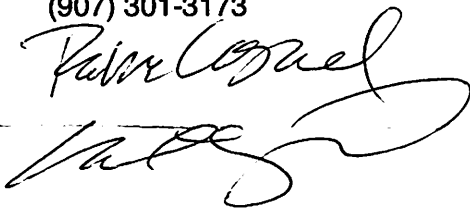
We have decided to request the state Ombudsman to review our complaint of ADNR's failure to perform the SHPO reviews. We are asking for a letter of support and any assistance you can provide to ensure the H&A state and federal obligations are met. We would also like to see some kind of enforcement consequences to the state for making untrue assertions that reviews had been conducted, and for continuing to allow destruction of sites across the state without proper review, and particularly the site we are most familiar with, in our own back yard.

I would like to send you supporting documents, but will await your response.

Thank you so much for becoming aware of our concern and considering our request for support.

Yours Truly,

Rebecca and Michael Cozad
rebfisher@gmail.com
(907) 301-3173

Handwritten signatures of Rebecca and Michael Cozad. The first signature is in cursive and appears to be 'Rebecca Cozad'. The second signature is also in cursive and appears to be 'Michael Cozad'.

ADL Summary LAS 231512:

33023 Public Easement 1966
46013 Borough Easement 1969
227778
228178
67276 DOT Road to Communications Satellite 1975
215567 DOT ILMA Application/1979
never approved
223619 Gerald Berryman NEG P&C
05/87 400 cu "Near Sunshine Rd"
223867 MSB 1987
08/87 Nr Talkeetna off Gibson Rd
1200 cu Gravel realignment of Montana Creek Road
*? Issued riprap from Comsat????
224203 DOT1988 (10 acres)
01/21/88 Flood Repair
400 cu Class III riprap
"site not utilized for 1988 as intended"
Duplicate with 215567
224282 MSB 1988 (07/05/88) (5 acres)
No amount/No type
224571 MSB 1988 (09/88) (5 acres)
1000 cu Riprap
18638 Lawrence Grove 1993 (1 acre)
100 cu gravel fill
*Permit Not Issued
226646 DFG Sport Fish Div 1995
200 cu Gravel
Public boat ramp construction/park
(from dot site)
230424 John Stefanski 2007 (07/07)
Trespass and Theft
"July 2007 material was being taken from comsat rd. and use
on the MSB Yoder Rd Project without a contract. 231512
232401 John Stefanski 2016 (2 acres)
Never completed application
230253 John Stefanski 2008
Never completed application
231512 Agency Action
232908 Jim Psenak 2017, 2019, 2020 (8 acres)
05/17 5500 Quarry Rock
05/05/19 4000 Quarry Rock
06/03/20 1500 Quarry Rock
(12/23/19 application)
33207 LPermit equipment 03/26 - 06/04/20)

ADL Summary LAS 231512:

No permit for ACOE in 1979.

223619 and 223687 both in 1987, appear to be another gravel pit site near Sunshine.

DOT requested 400 cu.y riprap in 1986 in a written letter, for emergency repairs, and the response is that the borough actually has not relinquished the land, but the borough agrees DOT can use it for a one-time use. Later, this shows up in the ADL record as a 1988 request for 400 cubic yards of Class III riprap, and DOT later states in multiple records, they did not ever use it. During this time, a permit for is issued for Gerald Berryman for 400 cu.y "near sunshine" but the approval shows that this is issued from the Comsat site in spring of 1987, and it is provided at the charitable rate. His ADL does not specify if he wants gravel or riprap, just that it is near sunshine. These records do not appear proper.

MSB requested 1200 cu.y gravel from Gibson Rd "near Talkeetna" for Montana Creek work in 1987. (223687)

MSB requested 1000 cu.y riprap from Comsat in 9/1988

MSB has an ADL with no amount/no type of material from 7/88

These three also do not appear proper.

ADF&G requested 200 cu GRAVEL in 1995 for the Talkeetna boat ramp in the Talkeetna River Park.

All other requests were for gravel and were unfulfilled. In total, there were 3 requests for gravel, 2 for riprap and 1 unknown type. Only one riprap and one gravel extraction appear to be clean files.

**RECEIVED**
04-05-21COPIES GIVEN TO:
ERIC PHILLIPS
KIM SOLLIER
ADAM BRADWAY
LEDA BORYS**Warren (Bud) Woods Palmer Municipal Airport****Frank J. Kelly**
Airport SuperintendentPhone: (907) 761-1334
Fax: (907) 745-0930
Email: fkelly@palmerak.orgMail: 231 W. Evergreen Ave.
Palmer, Alaska 99645-6952
Location: 901 East Yukon St.
www.cityofpalmer.org

April 1, 2021

Mr. Alex Strawn
Planning and Land Use Director
Matanuska-Susitna Borough – Planning
350 E. Dahlia Ave.
Palmer, AK 99645RE: **Construct Taxiway N**
Section 106 of the National Historic Preservation Act 36 CFR 800.4(d)(1)

Dear Mr. Strawn:

The City of Palmer (COP), owner and operator of the Warren "Bud" Woods Palmer Municipal Airport (PAQ), in cooperation with the Federal Aviation Administration (FAA), is proposing to

- Extend and realign Taxiway J.
- Remove the existing Taxiway B west of Taxiway A.
- Construct Taxiway N along the south side, parallel to, Runway 10/28 between Taxiway A and Runway 10.
- Regrade areas between existing airport Aprons A-D and Taxiway A.
- Construct a new storm water management system.
- Clear vegetation from the Runway 10/28 transitional surface.

The project is located on United States Geological Survey Quadrangle Anchorage C-6; Section 3 and 4 of Township 17 North, Range 2 East, Seward Meridian; Latitude 61.592822°N, Longitude 149.092794°W (Figure 1).

For the purposes of the National Historic Preservation Act, we are initiating formal consultation with you to assist us in identifying places that may be of traditional religious or cultural importance to your organization. Please note that we are requesting information only on such places that you believe may be impacted by the proposed project so that we may try to avoid impacts. We would be pleased to discuss with you any confidential areas of concern you may identify and discuss project details.



Project Description

The purpose of the project is to improve air traffic operations at Runway 10/28 and address needs for improved storm water management. Currently, Taxiway B is located too close runway 10/28 and is considered a non-standard condition. Construction of Taxiway N will provide improved access to lease lots as well as safe access to Runway 10/28, especially for larger aircraft.

Runoff from airport areas south of Runway 10/28 flows through shallow swales and culverts to the southeast corner of the airport, fills a small detention basin, and then leaves airport property. Once off of airport property, the runoff flows overland on private property and in public rights of way until it joins the Matanuska River - approximately 1 mile to the south-southeast. In recent years, the spring runoff from the airport has exceeded the capacity of the roadside ditches and culverts, causing localized flooding. Construction of Taxiway N will add impervious surface and therefore may contribute to additional storm water runoff. Constructing a storm water management system will mitigate runoff issues.

The proposed project includes the following actions:

Extend and Realign Taxiway J, between Taxiways L and A

- Extend Taxiway J east by approximately 580 feet.
- Realign approximately 400 feet of Taxiways B and H.
- Excavate approximately 13,000 cubic yards (cy) of soil and replace with approximately 13,000 cy of fill within approximately 1.1 acres (ac).
- Pave the area with three inches of asphalt pavement and install pavement markings.
- Install medium intensity taxiway edge lights, involving approximately 3,000 feet of trenching to connect to power.
- Install five illuminated signs.

Remove Taxiway B west of Taxiway A

- Remove approximately 1,800 feet of existing Taxiway B including 890 cy of asphalt pavement, 4,600 cy of usable fill material, 63 taxiway edge lights, and approximately 4,000 feet of conduit and edge lighting power supply cables within approximately 1.9 ac.
- Whenever feasible, excavated gravel material will be reused as subbase for construction of Taxiway N.
- Backfill approximately 4,600 cy using onsite native soils excavated from Taxiways J and N.

Construct Taxiway N, south of Runway 10/28, between Taxiway A and Runway 10

- Excavate 39,000 cy of soil and replace with approximately 94,000 cy of fill within approximately 3.7 ac.
- Pave the area with three inches of asphalt.
- Excavate 1,900 cy of soil and replace with 3,300 cy of fill within approximately 1 acre to provide construction access to Taxiway N.
- Install medium intensity taxiway edge lights, including approximately 8,000 feet of trenching to extend power to the new lighting circuit.



- Upgrade pilot controls for airfield lighting circuits.
- Install eight illuminated signs.

Grading Between Airport Aprons and Taxiway A

- Excess excavated native material will be used to improve grading in the taxilane safety area along the east side of existing Aprons A-D, west of Taxiway A.
- Approximately 10,000 cy of fill material will be placed in approximately 5.9 ac.

Storm Drain Upgrade

- Excavate 19,000 cy of soil and dispose of excess offsite.
- Install an approximately 100-foot by 400-foot subsurface infiltration gallery made of large plastic storage/infiltration chambers impacting approximately 0.9 ac.
- Regrade surface to form a smooth slope from the runway safety area to the fence eliminating the above ground detention basin and any issues with standing water and waterfowl attraction near the runway.

Clear Vegetation from the Runway 10/28 Transitional Surface

- Clear vegetation to eliminate penetrations to the Runway 10/28 transitional surface impacting approximately 4.5 ac.
- The proposed project areas total 19 ac of disturbed area. Table 1 below outlines the total excavation, fill, and area of impact associated with each phase.

Table 1: Project Impacts.

Action	Excavation (cy)	Fill (cy)	Area of Impact (ac)
Extend and Realign Taxiway J, between Taxiways L and A	13,000 existing soil	13,000	1.1
Remove Taxiway B	890 cy of asphalt pavement, 4,600 cy of usable fill material	4,600 cy using onsite native soils	1.9
Construct Taxiway N	40,900 cy of soil	97,300 cy of fill	4.7
Grading Between Airport Aprons and Taxiway A	--	10,000 cy of fill	5.9
Storm Drain Upgrade	19,000 cy of soil	--	0.9
Clear Vegetation	--	--	4.5
TOTAL	78,400	124,900	19 acres

Preliminary Area of Potential Effect

The proposed APE for this project is shown on Figure 1 and includes the direct footprint where ground-disturbing activities will occur, as well as a 50-foot buffer to account for maneuvering of heavy equipment and temporary work areas. An APE for indirect or visual impacts has not been



developed because the proposed improvements will not be visible beyond airport property. Therefore, an APE for indirect effects has not been established.

Identification Efforts

To date, a cultural or historic resource field survey has not been completed specific to the proposed undertaking. The National Register of Historic Places (NRHP) on-line database, researched on March 22, 2021, indicated there are no NRHP listed properties near the airport. However, previous consultation with the Office of History and Archaeology regarding proposed actions on airport property revealed that the Palmer Municipal Airport is documented within the Alaska Heritage Resource Survey (AHRS) database as site number (ANC-03048). Although the site has never been evaluated for potential eligibility to the National Register of Historic Places (NRHP), it is noted as having contributed significantly to the growth of the Palmer community and is purported to be Alaska's first independent territorial airport.

Consultation Efforts

Interested parties that will be contacted for project consultation include Alaska Association for Historic Preservation, Inc., Chickaloon Native Village, City of Palmer, Cook Inlet Region, Inc., Eklutna Native Village, Eklutna, Inc., Knik Tribal Council, Knikatu, Inc., and the Palmer Historical Society.

If you wish to provide comments related to the proposed project please contact our consultant HDL Engineering Consultants, LCC. For environmental questions, please contact Brooke Therrien, Environmental Specialist at (907) 538-4733 (cell) or via email at btherrien@hdlalaska.com. Questions concerning the engineering aspects of the proposed project can be directed to Tor Anderzen, P.E., Project Engineer at (907) 306-3450, or via email at tanderzen@hdlalaska.com.

Sincerely,

Frank J. Kelly
Airport Superintendent
Palmer Municipal Airport

Enclosures:

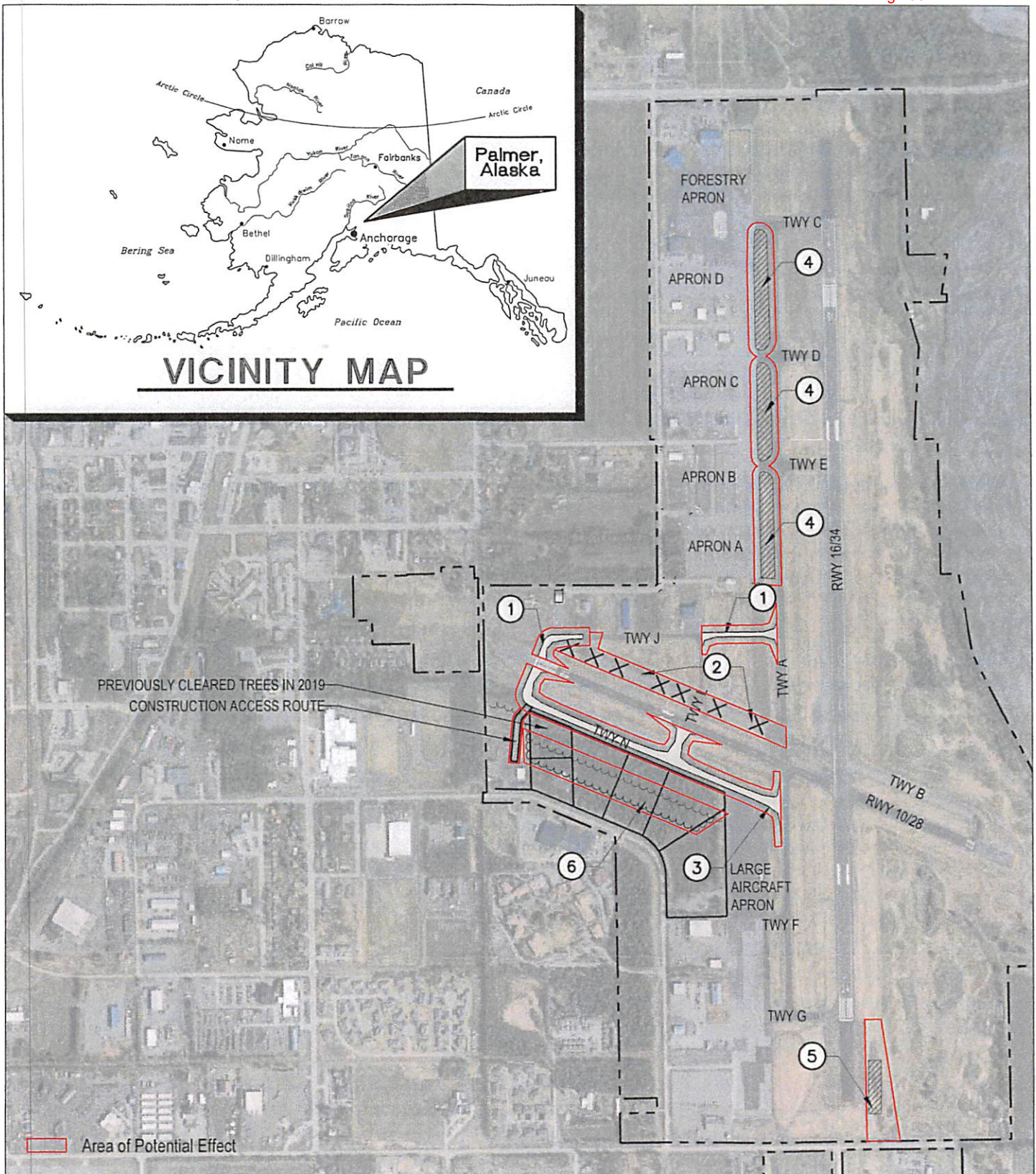
Figure 1 – Area of Potential Effect

Electronic cc w/ enclosures:

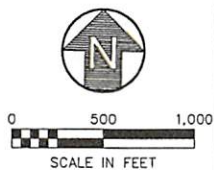
Jack Gilbertsen, Lead Environmental Program
Manager, FAA

David Lundin, P.E., Project Manager, HDL

Brooke Therrien, Environmental Specialist, HDL



- ① Extend and Realign Taxiway J
- ② Remove Taxiway B
- ③ Construct Taxiway N
- ④ Grade Taxiway Safety Areas
- ⑤ Storm Drain Upgrade
- ⑥ Runway 10/28 Tree Clearing



Warren "Bud" Woods Palmer Municipal Airport
Construct Taxiway N
Palmer, Alaska
March 2021

Figure 1
Area of Potential Effect

From: [Manager Talkeetna Historical Society](#)
To: [Adam Bradway](#)
Subject: HPC and CLG
Date: Thursday, March 18, 2021 3:41:23 PM
Attachments: [PastedGraphic-1.tiff](#)

[EXTERNAL EMAIL - CAUTION: Do not open unexpected attachments or links.]

Hi Adam,

Tried leaving you a message but it was a bit weird, so not sure what happened. Anyway, hope you are staying healthy in these times. My Board has voted to make the schoolhouse building (museum) our highest priority. I am in many conversations with the National Park Service senior architect in Anchorage who we've developed a pretty good working relationship over the past couple of years. We have voted to start in on the complete rehabilitation of the building. TAL-025. We received a grant a couple years ago from the OHA for a historic architects assessment. We also paid a professional from Anchorage to do a complete HazMat assessment. We have a collections assessor report as well as last summer a grant for ANOTHER historic architects assessment of all 6 buildings here we own. That, along with a Master Grounds plan and Exhibition concept plan from 2018 have led us to this point. I wanted to let you know what we are up to and I am thinking of applying for the latest CLG grant application. I've been in touch with SHPO and they've asked that I apply. It's a lot to write up and if I do it, need HPC's approval. Wondering if the Borough is applying? OR any other historic structure in the Borough applying?

The museum is still closed but plans to be completely open starting May 15 or earlier. Whew, what a year! I am in the office almost every week day from about 9 - 3:30 or so. Not quite at full time these days but will be in a month.

Talk soon, thanks!

sue

Sue Deyoe
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