MATANUSKA-SUSITNA BOROUGH Transportation Advisory Board Agenda

Edna DeVries, Mayor

Terri Lyons Randy Durham Donna McBride Scott Adams Jennifer Busch Antonio Weese Joshua Cross - Chair

Kim Sollien - Staff



Michael Brown, Borough Manager

PLANNING & LAND USE DEPARTMENT Alex Strawn, Planning & Land Use Director Kim Sollien, Planning Services Manager Jason Ortiz, Development Services Manager Fred Wagner, Platting Officer

Virtual Meeting

May 23rd, 2022 SPECIAL MEETING 10:00 am

Ways to participate in the Transportation Advisory Board meetings:

Join on your computer or mobile app

Click here to join the meeting

TELEPHONIC TESTIMONY:

- Dial +1 907-290-7880 Password: 276 700 448#
- State your name for the record, spell your last name and provide your testimony.
- I. CALL TO ORDER
- II. ROLL CALL DETERMINATION OF QUORUM
- III. APPROVAL OF AGENDA
- IV. PLEDGE OF ALLEGIANCE
- V. APPROVAL OF MINUTES
 - A. April 22, 2022 Regular Meeting
- VI. AUDIENCE PARTICIPATION (three minutes per person, for items not scheduled for public hearing)
- VII. UNFINISHED BUSINESS
 - A. RSA Task Force
 - B. Official Streets & Highways Plan
 - C. Subdivision Construction Manual Update
 - D. State Regulation allowing ATVs on roadways

VIII. MEMBER COMMENTS

- IX. NEXT MEETING DATE August 19, 2022 – 10:00 am
- X. ADJOURNMENT

MATANUSKA-SUSITNA BOROUGH Transportation Advisory Board Agenda

Edna DeVries, Mayor

Terri Lyons Randy Durham Donna McBride Scott Adams Jennifer Busch Antonio Weese Joshua Cross - Chair

Kim Sollien - Staff



Michael Brown, Borough Manager

PLANNING & LAND USE DEPARTMENT Alex Strawn, Planning & Land Use Director Kim Sollien, Planning Services Manager Jason Ortiz, Development Services Manager Fred Wagner, Platting Officer

In Person + Virtual Meeting

April 22nd, 2022 REGULAR MEETING 10:00 am

I. CALL TO ORDER Meeting called to order at 10:10 am

II. ROLL CALL – DETERMINATION OF QUORUM

Members Present:	Donna McBride	
	Scott Adams	
	Antonio Weese	
	Joshua Cross	

Staff Present: Kim Sollien, Planning Services Manager Adam Bradway, Planner II Rick Antonio, Planner II Maija DiSalvo, Planning Division Admin

III. APPROVAL OF AGENDA

Motion:	Josh Cross made a motion to add the Pledge of Allegiance back into the agenda after the APPROVAL OF AGENDA, second Antonio Weese
Vote:	All in favor
Motion:	Antonio Weese made a motion to approve the agenda, second Josh Cross
Vote:	All in favor

IV. PLEDGE OF ALLEGIANCE

V. APPROVAL OF MINUTES

A. February 25, 2022, Regular Meeting Minutes

Motion:Antonio Weese made a motion to approve, second Scott AdamsVote:All in Favor

VI. AUDIENCE PARTICIPATION (three minutes per person, for items not scheduled for public hearing)

Doug Campbell: Just attending to listen in

VII. STAFF/AGENCY REPORTS & PRESENTATIONS

- A. Bike and Pedestrian Plan Update (matsubikeandped.com) Kim Sollien
 - i. The consultants are currently doing one-on-one interviews, and Scott Adams volunteered to be interviewed offering a TAB perspective
- B. MPO Update (matsumpo.com) Kim Sollien
 - i. Moving forward with non-profit structure; can start working on an operating agreement, and finalizing UPWP for next year's funding
 - ii. MSB Staff is finalizing the MPO boundary in preparation of the census designation coming in July
 - iii. MSB did not hire an MPO coordinator, as the only qualified candidate declined the offer. Instead, Kim Sollien will play a bigger role as the face of the MPO throughout the community, and the consultant team is adjusting their scope to take on more
- C. Subdivision Construction Manual Kim Sollien
 - i. Still negotiating changes with Public Works and the team who proposed changes. Most changes were housekeeping and there were some hang-ups on stormwater requirements. Suggestions were made to look at MS4 requirements simultaneously, but that wasn't of interest now. Additional updates will likely need to be made once MS4 regulations are in place.
 - ii. TAB would prefer open meetings to make sure things are being done that are most beneficial for the entire Borough, instead of allowing the most say to those with the most financial gain from these revisions.
 - Motion:Josh Cross made a motion to add discussion of a Subdivision
Construction Manual resolution, requesting deliberations on
revisions be advertised and part of a public process, to be added to
NEW BUSINESS on the current agenda; second Antonio WeeseVote:All in favor
- D. OSHP Update Adam Bradway
 - i. Resolution of support is drafted, waiting on final updates; Josh Cross will have to step out regarding this issue, and the signature should be Antonio Weese
 - ii. New Schedule: Intro to PC May 19th > Two weeks of Public Participation > June 21st Assembly Intro > July 19th Assembly Public Hearing

E. RSA Board Update – DJ McBride

- i. Dropped the request to add a road superintendent
- ii. Discussion on changing composition of RSA boards from 3 to 5 members. Big Lake is doing this and the LRSA Board has concerns that this could be mandated for all RSAs, reducing contractor supervision and resident interaction with Boards and the Assembly. There was a suggestion for TAB to recommend a minimum of 3, up to 5, but not 4 to allow flexibility.
 - 1. TAB has talked about rethinking RSA boundaries and the number of RSAs as the valley grows and MPO becomes active. RSA boundaries will be crucial in determining MPO boundaries. If we adjust boundaries, how will budgets and quality of maintenance be affected for these areas?
 - 2. Kim Sollien has a presentation prepared regarding RSA boundaries: urban/rural divide, how match will work, RSA contribution
 - 3. May 19th is the next LRSA Board meeting. MSB staff will work on putting some maps together to start a conversation and look at RSAs who might be included in the MPO Boundary
- Motion:Josh Cross made a motion to add discussion of RSA boundaries and
coordination of MPO/MS4/RSA Boundaries to the next meeting;
second ScottVote:All in Favor
 - iii. Discussion on ATVs on roadways: RSAs have concerns about road damage that will be repaired at RSA's expense. Palmer and Wasilla have banned, but it is hard to mandate in some areas w/o local police force
 - iv. RSA Task Force will hold their first meeting on May 5th

VIII. UNFINISHED BUSINESS

- A. State Regulation allowing ATV's on roadways of 45 mph or less
 - i. There was a conversation regarding the Rural and Urban dividing line, damage to roadways, the potential for MPO funding to repair damage, enforcement, liability, registration and licensing, ATV manufacturer limitations, and overall safety for all road users.
 - Motion: Josh Cross made a motion asking MSB staff to approach law and request their opinion of how allowing ATVs on roadways would affect Borough roads, specifically regarding enforcement, code violations, registration issues, and liability; second Scott Adams
 Vote: All in favor
 - **Motion**: Josh Cross made a motion asking MSB staff to draft a resolution regarding the restriction of ATV use on roadways within the Core Area of the Borough; second Scott Adams

Vote: All in favor

IX. NEW BUSINESS

- A. MSB Road Service Task Force
 - i. Create a resolution that an Assemblymember would support, to add a spot on the Task Force for TAB. LRSA believes the conversation should involve TAB because if all RSAs go to a time and materials contract that includes reconstruction and construction projects
 - ii. Josh will draft a letter to nominate a TAB representative to the board, and will reach out to Assemblymember Nowers
 - iii. The first Task Force Meeting is at 2:00 pm on Thursday, May 5th
 - Motion: Antonio Weese made a motion for DJ McBride to be the TAB nomination to the Road Service Task Force, if allowed; second Josh Cross
 Vote: All in favor
- B. SCM Resolution regarding the public process for revisions

Motion:Josh Cross made a motion asking staff to put together a resolution
to help make the SCM process a public process; second DJ McBrideVote:All in favor

X. MEMBER COMMENTS

Antonio Weese:	No Comment
Scott Adams:	No Comment
DJ McBride:	No Comment
Josh Cross:	Appreciate everyone's time and support, helping the borough be a better place to live, work and play; thank you
	to borough staff for their time; happy to be in person again

XI. NEXT MEETING DATE

Regular Meeting: August 19th @ 10:00 am *keep a potential Special Meeting in mind for the end of May, regarding OSHP and SCM

XII. ADJOURNMENT

Motion: Josh Cross made a motion to adjourn, second Antonio Weese. Meeting adjourned at 12:01 pm

MATANUSKA-SUSITNA BOROUGH TRANSPORTATION ADVISORY BOARD RESOLUTION SERIAL NO. TAB 22-01

A RESOLUTION OF THE MATANUSKA-SUSITNA BOROUGH TRANSPORTATION ADVISORY BOARD IN SUPPORT OF THE MATANUSKA-SUSITNA BOROUGH 2022 OFFICIAL STREETS AND HIGHWAYS PLAN UPDATE.

WHEREAS, the Matanuska-Susitna Borough Transportation Advisory Board advises the Assembly on transportation-related issues; and

WHEREAS, the Official Streets and Highways Plan (OSHP) is a transportation planning tool that identifies future road corridors and road upgrades necessary to accommodate the Borough's growing population and its transportation needs; and

WHEREAS, the OSHP is a map-based chapter of the Borough's 2035 Long Range Transportation Plan; and

WHAREAS, the 2022 OSHP update map was developed by a technical assessment of land uses, population growth, commercial investment, and trip generation to determine the infrastructure needs of communities now and into the future; and

WHEREAS, reserving future road corridors and identifying upgrades to existing roads identified in the OSHP within the platting process, reduces future right-of-way costs by minimizing building conflicts and addressing road network deficiencies before they happen; and

WHEREAS, the implementation of the OSHP as drafted will

enhance road safety, reduce congestion, reduce negative impacts on neighborhoods, and lower transportation costs; and

WHEREAS, the 2022 OSHP update provides a thoughtful, proactive, and comprehensive basis for planning, platting, and transportation infrastructure investment decisions.

NOW, THEREFORE, BE IT RESOLVED, that the Matanuska-Susitna Borough Transportation Advisory Board hereby recommends adoption of the 2022 Matanuska-Susitna Borough Official Streets and Highways Plan Update.

ADOPTED by the Matanuska-Susitna Borough Transportation Advisory Board this _____ day of _____, ____.

Antonio Weese, Vice Chair

ATTEST:

Kim Sollien, Planning Services Manager Staff Support

Matanuska Susitna Borough Official Streets and Highway Plan

Technical Report and Implementation Plan



May 2022



Table of Contents

1	Introduction		4
2	The Planning Process and the Role of the OS&HP		7
3	Key Elements of the OS&HP		
	3.1	Existing and Possible Future Road Alignments	10
	3.2	Functional Classifications	13
	3.3	Primary Intersections	20
	3.4	Other Plans and Considerations	22
4	Implen	nentation Plan	27
	4.1	Implementation Plan Overview	27
	4.2	Adoption Process	28
	4.3	Decision-Maker Responsibilities	29
	4.4	Preservation of Right-of-Way	30
4.5		Design Criteria Manual	33
	4.6	Miles of Unconstructed Road	33
	4.7	Additional Studies	34
Appen	dix A	Growth Study	38
Appen	dix B	OS&HP Maps	45

Figures

Figure 1. Road Development Pyramid	7
Figure 2. Example of Street Network Connectivity	. 11
Figure 3. Lines of Disconnect in the Fishhook Triangle	. 12
Figure 4. The Relationship of Access and Mobility in Functional Classifications	. 14
Figure 5. 2040 Household Density Map (Based on SCM AADT Thresholds)	. 17
Figure 6. 2040 Household Density Map (Based on FHWA AADT Thresholds)	. 18
Figure 7. Parks Highway Alternative Corridor, General Alignment	. 24
Figure 8. MSB Parcels Essential for DOT&PF Road Planning	. 26
Figure 9. Unconstructed Secondary Road Network in Core Area	. 34
Figure 10. Example Conversion of TAZ Region Refinement	. 39
Figure 11. Population Growth 2013 to 2020 (Based on Observation of Existing Data)	. 41
Figure 12. Population Growth 2020 to 2040 (Based on AMATS TDM Forecasts)	. 41
Figure 13. Population Growth 2040 to Full Build-out (Based on MSB Build-out Study)	. 42
Figure 14. Employment Growth 2013 to 2020 (Based on Observation of Existing Data)	. 43
Figure 15. Employment Growth 2020 to 2040 (Based on AMATS TDM Forecasts)	. 43
Figure 16. OS&HP Vicinity Map	. 46
Figure 17. OS&HP Map 1 – Talkeetna North	. 47

Figure 18. OS&HP Map 2 – Talkeetna South	48
Figure 19. OS&HP Map 3 – Talkeetna Junction	49
Figure 20. OS&HP Map 4 – Parks Hwy (Hidden Hills Rd)	50
Figure 21. OS&HP Map 5 – Parks Hwy (Yancey Dr)	51
Figure 22. OS&HP Map 6 – Parks Hwy (Willow Fishhook Rd)	52
Figure 23. OS&HP Map 7 – Parks Hwy (Long Lake Rd)	53
Figure 24. OS&HP Map 8 – Houston	54
Figure 25. OS&HP Map 9 – Big Lake	55
Figure 26. OS&HP Map 10 – Point MacKenzie North	56
Figure 27. OS&HP Map 11 – Point MacKenzie South	57
Figure 28. OS&HP Map 12 – Knik-Goose Bay Rd South	58
Figure 29. OS&HP Map 13 – Wasilla	59
Figure 30. OS&HP Map 14 – Palmer	60
Figure 31. OS&HP Map 15 – Knik River Rd	61
Figure 32. OS&HP Map 16 – Palmer Fishhook Rd	62
Figure 33. OS&HP Map 17 – Wasilla Fishhook Rd	63
Figure 34. OS&HP Map 18 – Hatcher Pass	64
Figure 35. OS&HP Map 19 – Willow Fishhook Rd	65

Tables

Table 1. Key Goals and Purposes of LRTP vs OS&HP	9
Table 2. Functional Class AADT Limits (per SCM)	
Table 3. Functional Class AADT Limit Comparison SCM vs FHWA	17
Table 4. Percent of Total Mileage in Functional Class System	19
Table 5. User and Agency Responsibilities	
Table 6. Minimum ROW Width per Functional Class (From SCM)	
Table 7. Expected Design Features per Functional Class	
Table 8. Total Mileage of Unconstructed Roadway in Secondary Road Network	
Table 9. Studies Impacted by the OS&HP	

Abbreviations

AADT	Average Annual Daily Traffic
AMATS	Anchorage Metropolitan Area Transportation Solutions
ATV	All-Terrain Vehicle
CIP	Capital Improvement Project
DOT&PF	Alaska Department of Transportation and Public Facilities
DOWLD	Alaska Department of Labor and Workforce Development
FC	Functional Classification
FHWA	Federal Highway Administration
GIS	Geographic Information System
ISER	Institute of Social and Economic Research
LRTP	Long-Range Transportation Plan
MSB	Matanuska-Susitna Borough
MUTCD	Manual on Uniform Traffic Control Devices
OS&HP	Official Streets and Highway Plan
RIP	Road Improvement Project
ROW	Right-of-Way
SCM	Subdivision Construction Manual (2020)
STIP	Statewide Transportation Improvement Program
TAZ	Traffic Analysis Zone
TDM	Travel Demand Model
TRB	Transportation Research Board

1 Introduction

The Value of an Efficient Road Network

Roads are an important public resource. They are the conduits through which all commerce, recreation, and industry happen, and they are the foundation on which a community thrives. The design of the road network directly defines the limits to which a community can provide services and allow for growth while continuing to provide a community that people want to live in. If housing and commercial development outpace road network development without properly considering future needs, the community will quickly become constrained by the road network and community development will stop. Often, road infrastructure needs will only become apparent after they are affecting the community and solutions will become reactionary with options limited by the surrounding development. The Official Streets and Highway Plan (OS&HP) is a planning tool for the Matanuska-Susitna Borough (MSB) that helps decision makers reserve future road corridors and identify possible road network improvements so that when the need arises, reasonable options are still available.

The Nature of Road Development

Roads take a very long time to develop compared to other community development projects. Therefore, it is common in quickly growing areas for adequate road infrastructure to lag behind in the order of development, with housing and commercial development happening first and the necessary road development to support that growth happening later. This is the case for the Mat-Su Borough, where population growth since the 80s has been upwards of 6% a year. These are growth rates usually seen in dense urban areas¹ with multimodal transportation programs and road powers, etc. Much of this growth in the Mat-Su Borough has been allowed to occur in such a way that road network issues have recently become glaringly apparent, and the road solutions with the lowest impact and cost are no longer available due to adjacent development.

Growth and Roads

Population growth is expected to continue in the Mat-Su Borough through at least 2045 at the same 6% rate, assuming employment opportunities, housing, and services are made available. As population and traffic volumes grow, road congestion and safety issues on the existing road network will become exponentially worse if improvements are not made. It is essential that the MSB seriously consider action steps to prioritize road development that meets community demand. Routes identified in the OS&HP may have impacts

OS&HP Goals

- Link Planning to Engineering Design and Construction
- Provide a Plan for the Development of an Appropriate Road Network
- Guide Future Land Use
- Preserve Safe & Efficient Travel
- Promote Economic Development
- Produce Lower Cost Projects
- Extend Project Design Lives
- Improve Quality of Life

¹ Pew Research Group Report: What Unites and Divides Urban, Suburban and Rural Communities; May 22, 2018

and involve compromises and careful planning, but if they are not reserved, other far less beneficial projects will be needed at a higher cost. The goal of the OS&HP is not to hinder or control housing and commercial development, but to increase the capacity of the MSB to respond to community infrastructure needs due to population growth.

A detailed discussion of the growth analysis used to develop the OS&HP is included in Appendix A on page 38.

An Overview of the OS&HP

The OS&HP is a map-based transportation infrastructure plan developed by the MSB Planning Division, with support from Kinney Engineering and a steering committee consisting of members of MSB Public Works, MSB Platting, MSB GIS (Geographic Information System), the City of Palmer, and the City of Wasilla, as well as the input and coordination of the Alaska Department of Transportation (DOT&PF). The Plan was developed with a robust effort of modeling, analysis, and planning-level engineering with group workshops to select and include the most favorable road alignments and intersection locations in the Plan.

The primary component of the Plan is a map, included in Appendix B on page 45. The map shows the existing road network, possible future road alignments, and primary intersection locations. Each road segment is identified by a functional classification, which is a planning-level method of indicating the design parameters of the road. Functional classifications are tied to design manuals where the classification is translated into such design aspects as ROW width requirements or design speeds.

What is Functional Classification?

Functional Classification is a method of identifying the primary use of a road segment in the overall network. This communicates the context of the road between agencies, designers, and the public, and decides the design parameters of the road.

The road network displayed in the OS&HP represents the various routes and classifications needed to provide safe and efficient travel for existing and anticipated development. Since the timing and location of growth and development are dynamic, the road network presented in the OS&HP is not tied to a set horizon year, but serves as a guide to plan for growth and future travel demand. The purpose of the OS&HP is to highlight where roads are needed and to guide development and the subdivision of lands so the corridors are available for future road projects. The Platting Division implements the OS&HP. During the platting process, every subdivision development is assessed for compatibility with the OS&HP. If there is a conflict with the design, MSB Staff will work with the applicant to find a solution that allows for the proposed development and also preserves the OS&HP corridor.

Importance of the OS&HP

The road network outlined in the OS&HP emphasizes the following components:

- **Connectivity**. The Alaska road network has historically been very reliant on the interstate highway system and this has led many communities, including the MSB, to develop without proper connectivity in their secondary road network. The road network is very reliant on the interstate highway system. A majority of trips, regardless of their distance or purpose, are routed onto the highway at some point in their travel. This leads to major congestion along the interstate through the urban core. The OS&HP is designed to provide tools to recover that missing connectivity, leading to higher mobility and efficiency of travel.
- Safety. The role of functional classifications in a road network is to identify drivers' expectations at different places in the network. Mixing drivers with a wide range of expectations can greatly decrease safety. For instance, drivers on neighborhood roads expect a high number of turning vehicles, low speeds, and pedestrians on the road and shoulders. However, a deficient road network may push high mobility traffic onto the neighborhood road, causing "cut-through traffic." The mixing of drivers with different needs on the same road creates an obvious safety issue. Simply installing speed bumps and traffic calming may reduce the safety impacts, but it does not address the greater cause, which is a road network that is failing to provide all users with appropriate roads to serve their needs. The OS&HP shows a road network that, if fully built, would provide optimal routes for all users using the space currently available.
- **Cost-effectiveness**. A primary goal of the OS&HP is to reduce the financial and societal costs of road projects in the future. A study of the future community growth showed locations where issues will exist in the network if reasonable expectations about growth occur. Therefore, solutions to these issues will someday become urgent to the community, and decision-makers will need to have answers available to meet these needs. The most favorable solution in each case is included on the OS&HP map. If the MSB does not preserve these routes, then secondary, less favorable options will need to be explored. This will result in a slower road development process resulting in higher-cost solutions that provide less improvement to the road network.

The OS&HP is a part of the MSB process for designing and constructing road infrastructure. Decision makers will use the OS&HP to choose road projects for further study and design and the construction of infrastructure. The OS&HP works in tandem with the MSB Long-Range Transportation Plan (LRTP), the MSB Subdivision Construction Manual (SCM 2020), and other road-related policies and plans.

2 The Planning Process and the Role of the OS&HP

The OS&HP in the MSB Planning Process

The recommendation of a planned road network in the OS&HP is the first step in road infrastructure development. The connections shown are based on current development data and existing socioeconomic projections for the MSB. The exact corridor alignments and road network layout may change as projects are studied in more detail. The 2022 iteration of the OS&HP is now designed to be a "living document," which will be updated by MSB Planning Division as growth and development forecasts change.

Figure 1, below, presents the general planning and road design process in the MSB. Studies and road plans will generally follow a form of this process on their way to construction.



Figure 1. Road Development Pyramid

Goal Planning

At the foundational level of the pyramid are studies that identify infrastructure needs in the community and present solutions in the form of goals and strategies. For example, the community comprehensive plans identify needs in a community for road connections or transit services and explore possible solutions for further study. The LRTP is a key element at this stage of planning as it brings together a broad view of community transportation needs and prioritizes those needs using basic feasibility measurements with a constrained budget and defined horizon year.

Concept Planning

The second level of road planning involves studies that take broad-level goal-based strategies and transition them to more feasible engineering solutions. There are often many possible ways to

fulfill a single identified need in the community. Studies at this level typically determine the optimal solution through more detailed traffic engineering analysis, cost-benefit techniques, and public involvement.

Design Planning

On the "Design" level are projects which have an established alignment and design concept that has been vetted by feasibility analysis and environmental processes. They have more involved engineering design requirements, and their scope and layout are well defined. Another key element at this stage is establishing a funding source.

Construction and the Nature of Project Development

The final step of project development is the construction of the road. This step takes the feasible solutions and turns them into shovel-ready projects that may go out to bid for construction.

Depending on the size and scope of the project, a road may not pass through every step of this process before going to final design and construction, and no step of the process, including final design, guarantees the construction of a road project. This is to say, a road shown on the OS&HP maps is not a committed road but rather an indication of a possible future need. The alignment proposed in the OS&HP is likely to be the least impactful and most cost-effective solution for that future need. However, further discussion and study will take place before a road is built.

The Relationship between the OS&HP and the LRTP

The OS&HP is a long-term planning document that is an extension of the LRTP, and a part of the LRTP's implementation strategy. The LRTP is a fiscally constrained study that looks at all modes and transportation needs in the MSB and develops a plan with a set horizon year and limited budget forecast. The most recent MSB LRTP studied a horizon year of 2035 and recommended Short-term, Mid-term, and Long-term projects. The OS&HP includes the recommendations of the LRTP but also looks beyond 2035 to an undefined horizon year to predict, on a planning level, additional projects that may be included in future LRTPs and future Statewide Transportation Improvement Programs (STIP). The OS&HP's role in road planning is to forecast the connectivity and road function needs of the Borough and to reserve these corridors for future projects. The OS&HP helps fulfill Federal Highway Administration (FHWA) requirements for a planning process that leads to a STIP.

The OS&HP bridges the gap between the "Goal" level and the "Concept" level of road development, and it works in tandem with the LRTP as the basis for future road projects. Table 1, on page 9, compares the differences between the scope and purpose of the LRTP and the OS&HP.

Table 1. Key Goals and Purposes of LRTP vs OS&HP

LRTP		OS&HP
•	Broad Transportation Focus Performance-Based through 2035 Developed Goals and Strategies Recommended Fiscally Constrained Improvements Models High-Volume Road Congestion in a Model that Primarily Provides Higher Function Road Solutions	 Road Network Access and Connectivity Focus Protects Options for Projects Beyond 2035 Part of the LRTP's Implementation Strategy Not Fiscally Constrained Defines Functional Classes and Patterns Network Design with Planning-Level Road Alignments Designs Secondary Road Network Needed to Support Arterial-Level LRTP Solutions

3 Key Elements of the OS&HP

The OS&HP is a map designed in GIS software and updated by the MSB Planning Department. A current version of the map is included as figures in Appendix B of this report. The OS&HP highlights three main features.

- 1. Existing and Possible Future Road Alignments
- 2. Functional Classification of Road Segments
- 3. Primary Intersections along Arterial Road Corridors

3.1 Existing and Possible Future Road Alignments

Existing road alignments are based on MSB GIS data. The MSB GIS data used includes land features, land ownership, land development, road characteristics, public facilities, parcels, structures, and (Right-of-way) ROW. The main source of data was the MSB GIS Department's online data portal. Data was downloaded in September of 2020. Important Data Referenced in the Study:MSB GIS Data2007 OS&HP (readopted in 2017)2020 DOT&PF Functional Classes2020 Capital Improvement Project (CIP) list2017 Long Range Transportation Plan (LRTP)2020 Subdivision Construction Manual (SCM)2015 MSB Build-Out StudyCommunity Council Area Comprehensive PlansAlaska Moose Crash Location Database

Future road alignments were determined based on SCM and FHWA guidance design criteria regarding road networks. Road connections included in previous plans were considered first, and then additions were made using an iterative process of considerations, agency input, and steering committee workshop discussions.

The study also referenced the following Assembly Adopted plans:

- Area Comprehensive Plans currently available on the MSB website
- Alsop Townsite Plan, 2013
- Southwest MSB 2060 Futures Project, 2014
- Fish Creek Townsite Study
- Current design plans
 - o Parks Highway, Lucus to Big Lake expansion project
 - o Knik-Goose Bay Road expansion project
 - Seldon Road Extension to Pittman Road.

The Importance of Connectivity

One of the primary goals of the OS&HP was to provide better connectivity within the secondary road network. Connectivity provides intraregional access between different major destinations in

the community. Figure 2, below, shows an example of connectivity in a street network, comparing a typical cul-de-sac subdivision design to a street design with more connectivity.



Figure 2. Example of Street Network Connectivity

Notice that trips between the subdivision and the school in the cul-de-sac design are forced onto the major road network. In the more connected street network example, however, the same trip has several possible routes to choose from, some of which can avoid the major road network entirely. Poor connectivity in the road network has a rippling effect throughout the community as it exasperates issues at overloaded intersections, increases safety risks due to more frequent turning on high mobility roads, and increases cumulative travel miles. The lost time to road users in the community can become extremely high. Note that the road network shown in Figure 2 is not entirely ideal and is merely shown as an example. It is unclear from the cartoon what the trip generation rates of the properties are and how these volumes would be distributed in the secondary road network. A well connected network for the MSB will need an appropriate design that better controls the routing of internal traffic since high volume through traffic on a residential street is not favorable.

Because of a disconnect between Platting and Land Use, the MSB has not effectively connected the secondary road network. Numerous subdivisions and commercial generators have been constructed in the past 20 years, resulting in secondary road network that forces all trips generated in the subdivision to take longer routes that must use the arterial road, regardless of their destination. One example of this disconnected development style is the Fishhook Triangle, the region contained within Palmer and Wasilla Fishhook Road, Bogard Road, and the north end of Trunk Road. Figure 3, below, shows the road network in this region.

Mat-Su Borough Official Streets and Highway Plan May 2022



Figure 3. Lines of Disconnect in the Fishhook Triangle

Note the red lines are the lines of disconnect that roads do not cross. Any trip generated within these regions must be routed to the arterial road network, even if they are making a local trip. This prematurely overloads the arterial road network and creates a cascade of issues throughout the area. Notice Engstrom Road. The traffic congestion and safety issues at the intersection of Engstrom Rd and Bogard Rd are a prime example of internal connectivity creating problems in a different part of the road network. Connectivity in the secondary road network within the Fishhook triangle was a concern as far back as the 2007 OS&HP. Solutions for connectivity in this region were included in the 2007 OS&HP; however, they were not built and issues have continued to compound. The current OS&HP is proposing road connections that would solve some of the network issues like those identified in Figure 3. To develop a more efficient road network, it is vital that corridors shown on the OS&HP are protected.

Appropriate connectivity provides mobility, which greatly benefits the community by decreasing travel times, increasing route options, and allowing for more direct travel between regions of the MSB. This, in turn, increases economic viability, opens up new areas for development, increases public safety, creates smaller intersections with less frequent need for traffic signals, diversifies the negative aspects of roads, increases the available pedestrian routes, moves bicyclists off of

major roadways, reduces the peak hour congestion on high mobility roads, and provides alternative routes to accommodate road closures or emergency service access.

3.2 Functional Classifications

A second core feature of the OS&HP is the functional classification of the road segments in the network. Functional classes is a road planning tool that helps define the road's design needs by identifying the expectations of the drivers on the road segment. The OS&HP establishes the functional classification of the road, new and existing, which is key to linking design criteria to functional needs. The MSB OS&HP applies a functional classification system recommended by FHWA and is consistent with existing MSB policy and design guidance and that of the DOT&PF.

The FHWA functional classification system used in the MSB OS&HP identifies roads in the following categories:

- Interstate Highway
- Major/Minor Arterial Roads
- Major/Minor Collector Roads
- Local Roads

Each of these classes fulfills a specific role in the road network.

Note that roads are identified for their future use, and not necessarily their current design. Many existing roads will need to be upgraded to adapt to the OS&HP network.

Functional Classifications: Access vs Mobility

What are Access and Mobility?

Access is the ability for a road to provide access safely and efficiently to and from destinations adjacent to a roadway. High access roads would likely be designed to allow frequent turns through conflicting vehicle paths.

Mobility is the ability for a road to allow travel safely and efficiently through an area at a relatively high rate of speed with limited disturbance due to conflicting traffic or road capacity constraints.

The basic principle of functional classification is to identify the expectation of drivers at different points along a trip, so that the road section can be designed in a way that best suits that need. For example, when pulling in or out of a driveway, drivers may expect relatively low traffic volumes traveling at lower speeds so that they can safely and comfortably access the road network; however, later in that trip, the same driver may expect to travel at a much higher more consistent rates of speed, with greater separation between themselves and other high-speed traffic, without the conflict of turning vehicles. Functional classification assists in the design of roads that meet the driver's dominant expectation on the road and provides a well-connected network that will help separate drivers with different expectations onto different road segments, increasing the efficiency and safety of all roads.

In general, there are two functions of a road: Access and Mobility. These road functions are each crucial to the operation of the road network; however, the two functions often are in opposition to one another. Access degrades the mobility function of a roadway as the unpredictable movement

of turning traffic and the acceleration/deceleration of cars tend to slow the progress of through traffic. For this reason, roads should be planned into the network in such a way that they can provide the needed function when and where it is required.

Figure 4, below, shows the relationship between access and mobility as it pertains to the functional classifications.



Figure 4. The Relationship of Access and Mobility in Functional Classifications

Of particular interest to the OS&HP are the Collector Streets which serve as transition routes between local roads (as described in the SCM) and arterials. The design and location of these routes are of special importance since they are the routes where the driver expectations will be especially mixed, meaning they will require special study, planning, and design. Also, these are the routes that are more likely to be Borough-owned and maintained.

Functional Classifications: Assignment Goals

Functional classifications definitions are crucial to the road network. Road links that are inadequately designed will not properly serve the necessary role in the community. The collector roads in the MSB OS&HP are assigned based on **three main goals**:

- 1. Access Design for access to existing and future residential developments
- 2. **Connectivity** Produce connectivity in the proposed road network
- 3. Diversity Create a network with an appropriately balanced assignment of road functions

Goal #1 – Access

The first goal was to provide proper access to existing and planned residential areas following the SCM Average Annual Daily Traffic (AADT) guidance. The SCM recommends road classification based on forecasted AADT levels. Higher AADTs on residential roads result in higher function design criteria as a way to preserve access function on lower volume roads.

Goal #2 - Connectivity

The second goal was to provide connectivity in the network. This goal is independent of projected volumes and provides for such things as secondary access to isolated communities and higher mobility roads between sub communities.

Goal #3 – Functional Class Diversity

The third goal was to ensure that the planned road network provides an appropriate amount of each functional class. This was used as a metric to measure how well the network was being planned and distributed.

What is Average Annual Daily Traffic?

Average Annual Daily Traffic is the average number of cars that are on a road every day over the course of a year. This is an indication of how frequently the road is being used, and is a key value when determining the design of the road.

However, many other factors play a part in the design of a road and AADT is not always the most reliable. For example a road may have an AADT of 1,000 vehicles per day, and a very high percentage of those vehicles may be heavy trucks. A different road may have the same 1,000 AADT, but with very directional commuter trips of single-person vehicles passing one way in the morning and the opposite in the evening. These examples would both have the same AADT, but require very different designs.

Functional Classifications: Access

The goal of providing "Access" in the network reflects the need for people to have adequate roads in front of houses and businesses where access-related maneuvers take place. Some access-related maneuvers are turning, walking, backing up, and often making distracted decisions. These maneuvers are high risk, and therefore, are safest when performed on low-volume, low-speed roads.

The SCM provides guidance for the design of roads that serve residential areas, and part of the SCM is an AADT limit requirement that encourages subdivisions to be designed with low-volume roads. If a subdivision is forecast to produce volumes higher than the specific AADT limit, the SCM requires a higher speed design. The SCM AADT limits were used in the OS&HP study to determine where collector roads should be considered based on future growth projected in the Growth Study (see Appendix A on page 38).

OS&HP Approximate Upper **AADT Limit** Limit of Households **SCM** Classification Classification ~ 50 **Residential Street** Local Road < 400 **Residential Sub-Collector** 400 - 1.000~ 150 Local Road **Residential Collector** Minor Collector 1,000 - 3,000~ 300 Major Collector Major Collector > 3,000 Undefined

Table 2. Functional Class AADT Limits (per SCM)

Table 2, above, shows the AADT limits for the various classifications specified in the SCM, the equivalent OS&HP functional class, and the approximate upper limit of households in a region that would suggest higher function designs may be required.

As shown in the table, based on trip generation rates in the SCM, a minor collector road would be needed for any development with more than 150 households, and a major collector would be needed for a development serving more than 300 households.

These volume limits were compared to the forecasted population growth to identify areas where the traffic volumes generated in a region would warrant a collector road. Figure 5, below, shows the regions that the study indicated would likely generate traffic volumes higher than the SCM AADT limits. Consideration was given to how drivers get to high mobility roadways since several regions in combination may also generate traffic volumes that are over the volume limits.



Figure 5. 2040 Household Density Map (Based on SCM AADT Thresholds)

Notice that relatively few regions are projected to warrant a major collector road (red) or even a minor collector road (orange) based on the SCM AADT limits which have been adopted into the MSB code.

The FHWA provides guidance on functional classifications in their 2013 publication "Highway Functional Classification Concepts Criteria and Procedures." This guidance provides suggested AADT limits for collector roads. Table 3, below, presents the AADT limits that are suggested by the FHWA as compared to what is currently required by the Borough's SCM.

Functional	SCM Minimum AADT	FHWA Recommended AADT Range	
Classification	Limit	Rural	Urban
Local Road	0-1,000	0 - 400	0 - 700
Minor Collector	1,000 – 3,000	150 - 1,100	1,100 - 6,300
Major Collector	> 3,000	300 - 2,600	1,100 - 6,300

Table 3. Functiona	l Class AADT	Limit Comparison	SCM vs FHWA
--------------------	--------------	------------------	-------------

Note that the SCM AADT limits are much higher than the FHWA AADT limits on rural roads. This means that subdivisions in the MSB built according to the SCM guidelines are likely being under-designed compared to national standards.

Table 3 includes the FHWA AADT limits for rural and urban roads. MSB SCM AADT limits are more similar to the urban limits. The MSB does not qualify as an urban area, outside the dense commercial confines of the Core Area. An urban area is allowed to have higher volume collector

roads because urban density tends to slow traffic and increase their expectation for delays with transit systems and high numbers of pedestrians. Without these natural traffic calming elements, a network of under-designed roads will be less safe, less efficient, and less supportive of growth. This is the trend that is currently being seen in the MSB as vital links in the road network are being built for too low of a functional class. Then, when issues arise because of the inappropriate design, there are no low-cost, low-impact solutions to repair the network.

Figure 6, below, shows what the household growth study would look like using FHWA guidance to determine the AADT values.



Figure 6. 2040 Household Density Map (Based on FHWA AADT Thresholds)

Application of the FHWA limits would clearly result in more residential collector roads.

The SCM AADT limits were used to identify collector roads in the OS&HP since those are the limits that are currently adopted into MSB code and will be the standards applied when new developments are constructed. But, it is highly recommended that the SCM volume limits be re-evaluated as discussed in the implementation plan in section 4 on page 27.

Functional Classifications: Connectivity

In addition to the "Access" goal, which is purely AADT based, functional classifications were also assigned based on "Connectivity" which does not depend on AADTs. Connectivity was discussed earlier in Section 2 as it pertains to links in the road network. However, connectivity also is important to consider when assigning functional classes. Suppose the network is well connected, but all the roads are designed as local roads. In that case, the network will actually operate worse than a network without connectivity because the local road connectivity will promote cut-through travel. To prevent this, proper connectivity must exist in the collector network to allow drivers to get through an area more efficiently and at a higher rate of speed on a road that is appropriately

designed for this behavior. In short, connectivity must exist in the local road network, and if it is designed into the local road network, it absolutely must also exist in the collector road network as well.

The OS&HP, therefore, assigns functional classes to new and existing roads in the proposed network in such a way that properly connects sub-communities with major and minor collector road corridors, which are intended to move high mobility traffic from local roads.

Functional Classifications: Functional Class Diversity

One final goal of the functional classification assignment is to produce a network in which all functions are provided in balance.

FHWA guidance recommends a proportion of each functional class that should exist in a wellbuilt network. The total road miles in each class should fall within a certain range, otherwise, it would indicate that the network may be deficient. The FHWA recommended distribution was compared to the OS&HP proposed distribution of classes to measure whether the MSB network is adequate. Functional classes were adjusted to better fit this recommended diversity.

Note that the FHWA guidance specifically states that the functional class proportions do not always apply in Alaska as it is predominantly rural and so much of the Alaska road mileage consists of the interstate highway system. However, the guidance *is* applicable in the core area of the MSB where road density is typical to other urban communities and a true network should exist, especially in the future with moderate build-out. A region of the core area roads was isolated and compared to the FHWA guidance. Table 4, below, presents the results of this study.

Classification	FHWA Guidance	2022 OS&HP	2022 OS&HP (with +30% more Local Roads)
Interstate	1 – 3%	4%	4%
Major Arterial	2-6%	4%	4%
Minor Arterial	2 - 6%	4%	4%
Major Collector	8-19%	10%	7%
Minor Collector	3 - 15%	20%	13%
Local Road	62 - 74%	58%	68%

Table 4. Percent of Total Mileage in Functional Class System

The proposed OS&HP road network closely matches the FHWA guidance. The numbers show a high average number of arterial road miles, which is to be expected in such a large region as the core of the MSB. In terms of collector roads, the percentages show an overabundance of minor collectors and a relatively low number of major collector roads. This is a result of the SCM AADT

limits making it difficult to justify major collectors based on volumes. The major collector roads included in the Plan are recommended based on the connectivity of sub-communities and not access. The percentage of local roads in the planned network is lower than recommended. This is because unplatted local roads are not included in the OS&HP. Therefore, they are not showing up in the total road miles. The table includes a column showing what the approximate distribution would be with 300 more local road miles (30% increase in local roads than the current network) to approximate the actual distribution after the network has been constructed. Notice that after this adjustment is made the percentage of major collectors in the network is 7% which is below the 8% recommended by FHWA guidelines. It is, therefore, most important for the MSB to preserve and construct the major collector road network.

3.3 Primary Intersections

The third key element of the OS&HP is the Primary Intersection locations. The Primary Intersection Study analyzed all roads classified in the OS&HP as a Minor Arterial or higher mobility functional class. The term "Primary Intersections" is used in the OS&HP to describe locations where future side street connections should be prioritized for consolidation of access and the potential access control options in the future.

As traffic volumes grow in the community, designers often seek to preserve the mobility function of arterial roads by limiting access to side streets and driveways via medians or approach road closures, or by installing traffic control devices such as traffic lights or roundabouts. For example, the recent upgrades of the Parks Highway (from Lucus to Big Lake), and Knik-Goose Bay Road (from Centaur to Vine) designed depressed medians that prevent left turns in and out of side streets. This led to the inclusion of frontage roads and secondary connections to move access to the most desirable locations.

The purpose of the Primary Intersections Study is to apply the access control principles used in the previous arterial road studies to other arterial roads, well in advance of them being possibly upgraded to include access control. This will assist decision-makers to design access to the arterials at intersection locations that are most desirable to the arterial road network. This tool is expected to be used when new connections to arterials are designed either for residential side streets or borough collector roads. Consideration should be given to consolidating roads at these primary intersection locations and aligning access on either side of the arterial to avoid offset intersections.

Example: The Engstrom Road and Bogard Road intersection mentioned previously is an example of an intersection location where a primary intersection designation could have saved the community from issues. There are obvious problems at this intersection that could have been avoided if it had been planned as a primary intersection. The offset alignment of Engstrom Road and Green Forest

What are "Primary Intersections"?

The term "Primary Intersections" was coined by the 2022 OS&HP as a way to identify preferred intersections locations along arterial roads where future road connections should be prioritized. Drive creates major turning conflicts and makes upgrades costly and difficult. The inconsistent design function of Engstrom as a major collector, and Green Forest as a local road, weakens the road network and promotes cut-through traffic on Green Forest Drive since there is an obvious demand for connectivity that is not being provided. The approach grades and sight distances are not favorable for the amount of uncontrolled activity the intersection experiences during peak hours. This has created a major bottleneck that has degraded the public's trust in the Borough's ability to protect and design the road network as a resource. The primary intersections shown in the OS&HP all have the potential to create similar problems as those at Engstrom Road if their importance in the network is disregarded or if the road network connections are not preserved.

The locations of the primary intersection points were determined based on a planning level analysis of the corridors. The analysis considered existing intersection locations, adjacent topography, current and projected land development, property ownership, planned road corridors, and intersection spacing.

One parameter of the primary intersection study was a desire to keep major intersections properly spaced. The DOT&PF recommendations are for major intersections to be no closer than ¹/₄ mile apart. This guidance is similar to Manual on Uniform Traffic Control Devices (MUTCD), which warrants 6 concerning coordinated signal systems. The goal of this guidance is to provide satisfactory signal progression through a signal network along a controlled-access highway.

Signal spacing of less than ¹/₄-mile is not desirable because of progression considerations. A spacing of ¹/₂-mile is preferred because there would be less need for interconnection or offset timing. The Transportation Research Board (TRB) Access Management Manual indicates that signal spacing of less than ¹/₄-mile will result in progression speeds of less than 15 mph, and that signal spacing of ¹/₄-mile can maintain progression speeds up to 30 mph (depending upon cycle length).

Signal spacing of ¹/₂-mile will allow for progression speeds of around 40 to 60 mph for typical cycle lengths on an arterial corridor with low volume side street approaches. Half-mile spacing is the DOT&PF's goal for at-grade access and signal spacing on a Major Arterial.

This study was conducted with cooperation from MSB staff and reviewed by the DOT&PF. The locations agree with all DOT&PF access management studies on DOT&PF corridors. However, it should be noted that the primary intersection locations included in this study represent the planning level preference for where major intersections may be desired in the future. A primary intersection in the OS&HP does not guarantee access in future designs.

The primary intersection locations are shown on the OS&HP maps starting on page 45.

3.4 Other Plans and Considerations

The OS&HP includes all roads and corridors that are required to create a road network that will support a reasonable expectation of future growth in the Borough. This growth has been studied and forecasted using the best possible data currently available, and recommendations have been made with the agreement of a multi-departmental steering committee. However, changes to growth projections or development patterns could, in turn, change the infrastructure needs targeted in this OS&HP. For

Key Question for OS&HP Updates

- Are growth forecasts still applicable?
- Does the plan still provide appropriate access and connectivity?
- Is any part of the plan no longer feasible or are options limited?
- Are there any regulatory changes that need to be updated?

this reason, the 2022 OS&HP is designed to be a "Living Document". This means that the OS&HP is expected to be updated on a regular basis, ideally on a 3-to-5-year cycle. The GIS files used to create the Functional Class Maps and the Primary Intersection locations are being collected by the MSB to include in the Borough GIS databases. These databases can be adjusted as situations arise, such as arterial and interstate road statuses change, or development that progresses differently from forecasts.

Future Projects

The OS&HP is focused on designing a road network where every piece works in concert with the adjacent roads. Major changes to the arterial network or other major community developments will have a ripple effect throughout the Plan. For this reason, several major projects are not included in the OS&HP because of the uncertainty of their alignment, design, or construction and the impact they would have on the OS&HP in the short term.

Some of these projects are the following:

- Parks Highway Alternative Corridor
- Knik-Arm Bridge
- West Susitna Parkway
- Willow Bypass
- Big Lake Bypass
- Houston Bypass
- Natural Gas Project on Ayrshire

These projects are currently being studied, and alignments and designs are being determined. They would have an extreme impact on the road network. Due to the uncertainty of both their construction schedule and their exact locations, they are not currently included in the OS&HP. As soon as a settled alignment is available, and/or funding and schedule are secured, the OS&HP should be updated to prepare for these projects.

For example, the Parks Highway Alternative Corridor (PHAC), is currently being studied as part of a Planning and Environment Linkage Study (PEL). The nature of a PEL is that it will include a broad array of alignment, design, and intersection options. The beginning and endpoints of the PHAC may change as a result of the PEL as well as the crossing locations and designs. For instance, the location and treatment of the Knik-Goose Bay Road crossing are still undetermined.

Figure 7 shows the area that is most likely to be impacted by the new bypass road.

Mat-Su Borough Official Streets and Highway Plan May 2022



Figure 7. Parks Highway Alternative Corridor, General Alignment

The PHAC would be classified as an interstate highway and would need supporting arterial road connections and secondary collector roads designed in harmony with the high mobility design. Therefore, once the highway alignment is determined, the OS&HP will need to be updated respectively.

Several other DOT&PF bypass and realignment projects would possibly require the use of MSB property adjacent to the Parks Highway. This is a special case where these alignments are still not determined, but the use of these MSB properties should be carefully considered and the DOT&PF should be consulted if the development of this land is pursued by the MSB.

The MSB parcels in question are shown in Figure 8.

Mat-Su Borough Official Streets and Highway Plan May 2022



Figure 8. MSB Parcels Essential for DOT&PF Road Planning

4 Implementation Plan

Once the OS&HP is adopted into Borough Code, it guides Platting actions and works to preserve road network connections and corridors and helps prioritizes Public Works improvement projects. If implemented fully, the OS&HP will assist with managing traffic growth and travel demands, help to minimize traffic congestion, reduce safety issues, and limit high-cost maintenance issues in the future. Implementation of the OS&HP map is step one, but there are other actions the MSB can take to further enhance the development of a safe and efficient road network.

4.1 Implementation Plan Overview

The following section outlines some of the additional tools and policies that would further enhance the OS&HP:

Adopt OS&HP

- Pursue acceptance of the OS&HP plan by public and decision making bodies and advisory groups: RSA Board, TAB, Assembly, Planning Commission, DOT&PF, Cities of Palmer and Wasilla, and MSB Departments
- Adopt the OS&HP into Borough Code

Apply Plan using Current Tools

- Educate and train MSB staff on the role and purpose of the OS&HP
- Agree on responsibilities as outlined in Table 5 on page 29
- Include projects in Road Improvement Program (RIP) list
- Include new OS&HP roads in the LRTP update
- Incorporate OS&HP functional classifications into MSB GIS layering
- Publish OS&HP GIS Maps of roads, functional classes, and primary intersections

Adapt Policy to Provide New Tools

- Develop policy stating that OS&HP routes and recommendations be incorporated into all aspects of planning, design, project development, and construction within the MSB
- Revise the SCM to better align with the OS&HP and FHWA AADT thresholds
- Adopt ROW standards for each functional classification for use in plat reviews, setback requirements, and road network development
- Draft or revise MSB code to require all streets to conform to the OS&HP
- Require Developers to identify the intended use of the property to better plan for trip generation
- Require developments to document how traffic will impact the surrounding road network
- Require developments with impacts that result in a change of functional class to the immediately adjacent road network as outlined in the OS&HP, change of intersection location, and/or change in OS&HP present a plan for bringing impacted road to the applicable functional classification
- Develop policy and plans for access management
- Develop a timeline or triggers for implementing zoning and/or adopting road powers

Update Planning Documents to Conform to OS&HP

- Review and update supporting plans on a regular schedule:
 - o LRTP
 - Area Comprehensive Plans
 - Bike and Pedestrian Plans
 - o Transit Plans
 - Hub Community Plans

Develop Design Criteria to Define Functional Classifications

- Develop and adopt a Design Criteria Manual (DCM), which includes standard criteria for the design and construction of each functional class of roads in the OS&HP
- Survey existing road designs and compare them with standards in DCM
- Determine locations where road upgrades are needed to conform to standards
- Prioritize projects to upgrade existing roads to meet the OS&HP recommendations

Conduct Further Studies and Projects to Reinforce the OS&HP

- Updated population build-out study
- Employment growth study
- Corridor management studies
- Commercial and industrial hub studies
- Potential funding source identification

Update OS&HP to Keep Current with New Trends and Policies

- Review and update the OSHP every 3 to 5 years
- Develop policies and processes to guide how revisions and updates are incorporated into the OS&HP
- Keep OS&HP GIS maps up to date and published online

4.2 Adoption Process

The first step of implementation is the adoption of the OS&HP into the Borough code.

The Plan was developed by a steering committee of MSB department heads and decision-makers, as well as members of DOT&PF Planning, and the City of Palmer and Wasilla Planning. The Plan was then presented to the Road Service Area (RSA) Board, Transportation Advisory Board (TAB), MSB Platting Board, Planning Commission, and the MSB Assembly, along with a public hearing and comment period. Documents and maps were online and available for comment throughout this period.

4.3 Decision-maker Responsibilities

Through the planning process, key responsibilities for MSB departments, agency partners and the public were outlined to better clarify how the OS&H is intended to be used. Table 5, below, summarizes the responsibilities.

Table 5. User and Agency Responsibilities

User or Agency	Responsibility
MSB Planning	 Own and maintain the OS&HP Maintain the connection between LRTP and OS&HP by regularly revisiting OS&HP and updating with the newest developments and road changes Assist in preserving ROW and maintaining access control Coordinate among various plans Advance and prioritize OS&HP projects for inclusion in the RIP and Capital Projects lists Identify potential funding sources Follow and manage the implementation process Execute conceptual level planning studies Coordinate agency and department cooperation Recommend code changes that allow the OS&HP to function effectively Develop access management plans for key areas Preserve land highlighted by DOT&PF as "Essential for DOT&PF Road Planning" (see Figure 8 on page 26)
MSB Platting	 Preserve ROW and/or the future corridors during Platting actions Encourage subdivision roads to connect at Primary Intersections locations Ensure subdivision roads are built to appropriate standards Notify MSB Planning if any changes make features of the OS&HP less favorable Educate the public about the OS&HP purpose and function
MSB Public Works	 Manage and maintain Borough ROWs Ensure design conformance to functional classifications Manage, upgrade, and build process for MSB projects Create a Memorandum of Understanding (MOU) with DOT&PF to adhere to plans
MSB GIS	Maintain current OS&HP databaseAssist planning in OS&HP map updates

MSB Assembly	 Help secure funding for road studies, designs, and construction projects shown in OS&HP Approve updates to the OS&HP with consideration of OS&HP's goal-oriented scope Fund road projects Approve code changes to assist with implementation
DOT&PF	 Coordinate new road planning studies and projects with MSB to maintain functional classifications and primary intersections in MSB OS&HP Nominate projects to the STIP that are consistent with the OS&HP
Developers	• Produce designs that fulfill both development and OS&HP community goals
Designers	• Design road sections to the assigned functional classes in the OS&HP or design in a way that does not preclude future upgrades
Advisory Boards	• Advise Borough on issues related to OS&HP
Cities	 Create or Update City OS&HPs to incorporate Borough plan Notify MSB planning when the City plan conflicts with MSB OS&HP

4.4 Preservation of Right-of-Way

One of the main purposes of the OS&HP is the preservation of ROW for future road corridors. To preserve ROW, decision-makers in the MSB are expected to use the OS&HP maps as a reference when directing road projects. Road projects pursued for construction, including DOT&PF arterial roads, secondary MSB roads, and private roads platted through the MSB, should agree with the OS&HP plan, or trigger an update of the OS&HP if no feasible agreement can be made.

Roads designed as part of residential developments are required to apply standards specified by the *MSB Subdivision Construction Manual 2020*. The SCM says the following regarding its connection to the OS&HP:

"Subdivisions shall be designed in a manner that does not conflict with the Long-Range Transportation Plan or the Official Streets and Highways Plan. Subdivisions containing future road corridors identified in the LRTP or OS&HP are encouraged to include the future road corridor as part of the road layout of the subdivision."

To not conflict with the OS&HP, a subdivision must be built such that roads and connections shown in the OS&HP are either built along with the subdivision or built in the future with allowable ROW width for the future alignment. This ROW width would be clear of all features that would prevent the construction of a road that fulfills the desired

function of the road in the OS&HP. The SCM provides minimum ROW widths per road functional class which can be expected to be reserved for this purpose as shown in Table 6, below.

	Local Road	Minor Collector	Major Collector	Minor Arterial	Major Arterial	Interstate
Minimum Right-of-Way Width	60'	60'	80'	100'	100'	200'

Table 6. Minimum ROW	Width per Functional	Class (From SCM)
----------------------	----------------------	------------------

Note that the ROW widths shown in the SCM are defined as the <u>"minimum" requirements</u>. In many cases, the design needs of the road will greatly increase the amount of ROW needed. Requiring developers to identify land use would help Platting ensure enough ROW is being reserved.

Care should be taken in preserving ROW in areas with:

- Significant vertical topography since the design may require wide cut and fill slope limits that will need to be within the limits of the ROW.
- Roads that are part of a future pathway may need additional ROW to accommodate the path with proper separation.
- Roads adjacent to commercial properties or roads that have many side streets will require additional ROW for turn lanes or median treatments, especially at intersections with major collectors or arterial roads where roundabouts or traffic signals may be required.

For reference, Table 7 on page 322 includes a list of the design features that might change the ROW requirements for each functional classification.

Note that the OS&HP is not a design manual. The actual features included in a road's design should be selected based on the context of the roadway, engineering judgment, and the applicable design standards if available. The features shown below are simply a general idea of what roads of various classifications typically include.

ľ	8					
Classification	Local Road	Minor Collector	Major Collector	Minor Arterial	Major Arterial	Interstate
ROW	60 feet	60 feet	80 feet	100 feet	100 feet	200 feet
Design Speed	25 – 30 mph	35 mph	35-45 mph	35-45 mph	55 mph	55-70 mph (As defined by DOT&PF)
Road Surface	Possibly unpaved, 2-lanes, 10-foot lanes	Possibly unpaved, 2-lanes, 10-foot lanes	Paved, 2 lanes, 12-foot lanes	2-4 lanes, 12-foot lanes	2-4 lanes, 12-foot lanes	4-6 lanes, 12-foot lanes
Access	Encouraged (Residential and Commercial)	Encouraged (Residential and Commercial)	Restricted, Commercial access with possible traffic lights	Restricted, Commercial access with traffic lights, Frontage and backage roads	Restricted, Commercial access with traffic lights, Frontage and backage roads	Driveway access strongly discouraged, Access directed to specific intersections or ramps
Intersection Treatments	Stop control, No traffic signals expected	Stop control, No traffic signals expected	Stop Control, Traffic signals or roundabouts at arterial or major collector crossings	Traffic lights and roundabouts	Traffic signals with dual left- turn lanes, Double-lane roundabouts, Separated grade interchanges	Signalized intersections very probable, Separated grade interchanges, Roundabouts very unlikely
Median Treatments	No turn lanes, No medians except for traffic calming	Turn lanes at intersections with higher function roads, No medians except for traffic calming	Turn lanes, No medians, No traffic calming, Center-two-way-left-turn lanes	Turn lanes for left turns off Arterial , No medians, Center-two-way-left-turn lanes	Divided medians	Divided medians, Disconnected alignments per direction of travel
Shoulder Treatments	2' gravel shoulder	2' gravel shoulder	4' paved shoulders Sidewalks, Pedestrians discouraged from using the roadway but possible bikes and bike lanes	4-8 foot paved shoulders, Bike Lanes No pedestrians in roadway	4-8 foot shoulders, Bike lanes No pedestrians in roadway	12-foot paved, Bikes on the shoulder No pedestrians in roadway
Pedestrian Treatments	Urban sidewalks, Expectation for pedestrians in the roadway	Possible urban sidewalks expectation for pedestrians in the roadway	Separated pathways likely Possible Crosswalks at planned locations	Separated pathways likely, crosswalks likely	Separated pathways likely, crosswalks	Separated pathways likely, possible separated grade pedestrian crossings
Other Expectations	Possible Speed bumps, Transit stops, Mailbox pullouts, Cul-de-sacs, Mini-roundabouts	No Cul-de-sacs Possible speed bumps, Transit stops, Mailbox pullouts, Mini-roundabouts	On-street features such as mailbox pullouts are discouraged	Mobility design, but without passing lanes or interchange features	Possible freeway design, Possible passing lanes or slow vehicle turnouts, Designed for heavy vehicle use	Possible freeway design with passing lanes and slow vehicle turnouts, e Designed for heavy vehicle use

Table 7. Expected Design Features per Functional Class

NOTE: **Bold** text indicates features that are different from lower mobility function roads (Moving from left to right).

4.5 Design Criteria Manual

The MSB does not currently have a Design Criteria Manual for roads. The absence of a DCM means there are no standards for road design based on functional classes other than the minimal requirements of the SCM. Having a DCM would define the design goals for the functional classes assigned in the OS&HP and the DCM would define ROW standards.

Once an MSB DCM is available, a survey should be conducted to compare the existing design of roads

Design manuals used for roads within the MSB

- MSB SCM, for Residential Streets •
- DOT&PF Highway Preconstruction Manual •
- Municipality of Anchorage Design Criteria ٠ Manual, as guidance, particularly for urban streets
- City of Palmer Development Standards, 1985
- Geometric Design of Highways and Streets (Also known as "The Green Book"), published by the American Association of State Highway and Transportation Officials
- Highway Capacity Manual, published by the TRB

to determine what functional class they are actually built to. This study should then reference back to the OS&HP to identify routes that need to be upgraded. Evaluation of available ROW can be made to determine the cost and impacts of upgrades. This data should be used to prioritize road upgrade projects.

4.6 Miles of Unconstructed Road

If ROW is being preserved for road projects, then funding for the design and construction of those roads must be prioritized.

Table 8, below, shows the total number of unconstructed road miles in the 2022 OS&HP road network. A total of 164 miles of road are required to fully construct the OS&HP. The OS&HP does not have a horizon year and the planned road segments are therefore assumed to be built as they are needed and as funding is available. The number of planned road miles suggests an approximate rate of one mile of collector road constructed for every two miles of local road constructed in the Borough.

Table 8. Total Mileage of U	Inconstructed Roadway in	Secondary Road Network
-----------------------------	--------------------------	------------------------

Functional Classification	Unconstructed Road Miles in 2022 OS&HP
Major Collector	59
Minor Collector	105
Total	164

Figure 9, on page 34, shows the location of the unconstructed road miles within the Core Area of the MSB.

Mat-Su Borough Official Streets and Highway Plan May 2022



Figure 9. Unconstructed Secondary Road Network in Core Area

Note that future studies, such as a possible update of the LRTP, or arterial road corridor plans, would be needed to prioritize projects for promotion to design.

Once these projects have final alignments, and funding sources and are moving into detailed design, the OS&HP will be updated to include them and make the needed changes to the surrounding secondary road network to fully integrate them into the system.

Note this section does not include existing roads that will require upgrades to higher mobility function design standards.

4.7 Additional Studies

Throughout the process of the OS&HP development, numerous studies or projects were discussed which would either be informed by the OS&HP or would be triggered by its publication. Table 9, on page 35, includes a summary of some of the projects and studies that would require some level of integration with the OS&HP once adopted or would be recommended as follow up studies:

Table 9. Studies Impacted by the OS&HP

Study	Description of Possible Impacts
Agency Interaction	The OS&HP for the MSB designs a secondary road network that is meant to support the residential road network and the arterial road network. To bridge this gap properly, communication between agencies will be crucial to make sure that the OS&HP plan keeps up with any changes in the networks it is designed to bridge.
Comprehensive Plan Updates	Comprehensive plans for smaller communities, as well as for the MSB as a whole, will need to be updated to include the road connections and intersection locations shown in the OS&HP.
Corridor Studies	A DOT&PF study of arterial road corridors in the MSB should study how improvements to the MSB secondary road network, as shown in the OS&HP, will enhance or improve the arterial roads without having to focus all upgrades on the arterial roads themselves.
Reinstate the Land Use Permit	Reinstating the land use permit will support the implementation of OS&HP goals by identifying land use to better plan for traffic generated.
Future Metropolitan Planning Organization (MPO) policy	The future MPO designation will require several federally required planning policies to be used in the MSB. Once the MPO is formed the MSB will work with the MPO to ensure the OS&HP is a tool that both organizations can use.
LRTP Update	The existing LRTP has a horizon year of 2035 and was created in 2017. The LRTP considered arterial level congestion and suggested arterial level solutions. As a result of the DOT&PF corridor studies and the OS&HP, an update to the LRTP could extend the horizon year and include MSB projects that may support the arterial road network with less impact and cost.
MSB GIS Cartegraph Databases	The MSB uses an asset management system known as Cartegraph, a GIS-based system that includes data about each road segment. Currently, this data includes functional classification data that will need to be updated to reflect the OS&HP assigned designations.
Bike and Pedestrian Plan	A Bike and Pedestrian Plan for the MSB should consider the functional class designation of roads and the location of future road connections so that pathways can best utilize the relationship between roads and pathways.
Potential Funding Source Identification	The OS&HP should be referenced when seeking funding for future projects. Having an OS&HP may open up new opportunities for grants or bond packages. The designation of roads is often linked to federal funding sources.
Project Prioritization	Studies will need to be made to identify which roads in the OS&HP need to be upgraded based on OS&HP functional class designations, and what the estimated cost would be to design and build new road connections. The benefits of the road connections should be measured and estimated so that projects can be prioritized on a basis of a comparison of benefit vs cost to optimize road funds in the MSB.

Transit Plan	A transit plan in the MSB should consider how the OS&HP plans for traffic to circulate within the MSB based on the road connections and functional class designations.
Moose Crossing Study	Moose-related crashes are a significant issue in the MSB and the interaction between moose and cars will likely increase as the MSB population continues to grow, traffic volumes rise, and intraregional travel speeds are increased. A study of high moose crash areas may be needed to address moose hotspots in the MSB with possible road design features, such as fencing or animal crossings.
Revisit of SCM Chapter B	The Subdivision Construction Manual was revised in 2020 and adopted in January of 2021. Chapter B of the SCM discusses general design standards for major road corridors, including the minimum ROW width requirements for each functional class and the frontage road conditions and setback requirements. This section of the SCM would need to be updated as the MSB becomes an MPO and adopts more detailed design policies and manuals.
Rail Crossing Study	The OS&HP includes several planned roads that would require crossings of the Alaska Railroad. Additionally, there are several crossings of the rail extension south of Houston that are currently not being used by the borough road network. A study of these existing and future rail crossings should be conducted to properly preserve and utilize rail crossings as a resource and determine the feasibility of new connections early on in the road planning process.
Road Use Study (Residential, Commercial, Industrial)	In support of the OS&HP and a future MSB Design Criteria Manual, a study should be conducted which identifies the road use of the various segments in the OS&HP. Currently, the OS&HP classifies roads by their functional class which is focused on the relationship between access and mobility; however, the use of the road as, for example, a residential, commercial, or industrial street may change the design criteria that would be applied for roads.

4.8 OS&HP Update Process

The 2022 OS&HP is designed to exist within the MSB as a "Living Document," which will need to be updated periodically based on a planned schedule and updated methodology defined by MSB planning.

It is recommended that the OS&HP be updated every 3 to 5 years, or as major developments or changes trigger changes in the network. The OS&HP alignments, functional classes, and primary intersection locations are all subject to adjustments.

However, it is highly recommended that policies be codified, which establish thresholds for when changes can be made. It is also recommended to determine who, at a minimum, should be involved; establish timelines for comments; and determine when changes are appropriate (for example, sufficient community comment/support, alternative planning, changes to comprehensive plans,

major road corridor changes, scheduled updates, etc.). These recommendations are to prevent cases where changes are made unilaterally without proper cause.

Appendix A Growth Study

A major part of the OS&HP study was a growth forecast for the MSB. The growth study created GIS maps of the MSB showing areas where population and employment development has recently happened, where it is predicted to occur in the next 20 years, and where it is projected to occur by full build-out. The goal of the study was to create a vision of growth, with approximate traffic volume projections so that the infrastructure can be planned in advance of land development.

Demographic Projections

Population projections from the Alaska Department of Labor and Workforce Development (DOLWD) and projections from the Institute of Social and Economic Research (ISER) agree on an approximate growth rate of around 5.8% annually within the MSB through 2045.

In this study, the population growth for the region was distributed to various sub-regions in a GIS mapping environment. These GIS regions are known as Traffic Analysis Zones (TAZs) and are used by the AMATS Travel Demand Model (TDM) to predict traffic volumes. The TAZs for the AMATS TDM were used as a basis for this study. The AMATS TDM TAZs were subdivided into smaller regions to better isolate the traffic volumes on neighborhood streets where small differences in volumes can determine the difference between various functional classifications.

What is a Traffic Analysis Zone (TAZ)?

A Traffic Analysis Zone is a region used in travel demand modeling. The regions are defined by GIS polygons. The Mat-Su Borough is divided into TAZs of various shapes and sizes. Within the GIS databases for the TAZs is information about the region, such as population rates, average income levels, and employment numbers in different industries.

Figure 10, on page 39, shows an example of the TAZ region divisions.

Mat-Su Borough Official Streets and Highway Plan May 2022



Figure 10. Example Conversion of TAZ Region Refinement

The growth study uses the new TAZ regions as containers for estimating the location of existing and future population and employment. Future growth is located based on projections from the AMATS Travel Demand Model (TDM) and the MSB Build-out Study. Both of these studies distributed data into larger TAZ regions. This growth study further divided the data among the smaller regions based on the availability of developable land. "Developable land" is land with favorable topography, wetlands designations, water and septic suitability, access availability, land ownership, lake setbacks, and many other considerations determined from available GIS mapping data.

AMATS Travel Demand Model (TDM)

The AMATS TDM is a traffic forecasting model produced by AMATS, with the cooperation of DOT&PF. The model covers an area from Talkeetna to Girdwood. The basis for the model is a 2013 household and employment GIS layer that divides the model area into zones known as Traffic Analysis Zones (TAZs). Each TAZ contains values identifying how many households and employees live and work in the region in 2013 and 2040. The model generates vehicle trips using these values and distributes them onto the roadway to forecasts traffic volumes and capacity problems.

MSB Build-out Study

The MSB Build-out Study was produced between 2011 and 2015. The goal of the study was to forecast the maximum possible density in the MSB at an undetermined future year beyond 100 years from now (based on moderate growth trend calculations). The Build-out Study assumes extreme redevelopment and heavy densification. It also imagines new urban areas in the vicinity of Settler's Bay, Meadow Lakes, Point MacKenzie, and Willow.

Note that, given the very long-term horizon of the Build-out Study data, the OS&HP never uses the outcomes of the Build-out Study as the sole justification for a road functional class upgrade or a new road connection. The build-out data was used as a reference to support decisions made based on other collected data.

Also note, that the MSB Build-out Study does not include employment projections, therefore, the OS&HP growth study only predicted employment development through 2040 using the AMATS TDM forecasts.

Growth Study Conclusions

The results of the population analysis for the Growth Study are shown in Figure 11 through Figure 13, starting on page 41, and the employment analysis results are shown in Figure 14 and Figure 15, starting on page 43. These figures are intensity maps, where the regions with the brightest color intensity indicate regions with the highest relative growth between the years.

The population study showed that available land for development is quickly disappearing, especially in the core area of the MSB. To keep up with the projected population demand, growth will continue to move west, into Meadow Lakes, Houston, Settlers Bay, Point MacKenzie, and also up into Willow and Talkeetna. Growth in these areas will be further encouraged by the road expansion projects along the Parks Highway and Knik-Goose Bay Road, which makes land in these directions closer to the borough core area, by travel time.

Additionally, to achieve the growth rates projected by the DOLWD and ISER, the core area will need to start increasing the density of both residential and commercial developments, which implies an increase in utilities and services, such as municipal water and sewer. This makes preparing for future road upgrades even more critical. Additionally, the increasing density within the core area will likely bring a culture change, with a population that is more urban-minded and open to transit and walking paths. Around 2040, when developable land becomes more limited, growth in the core area can be expected to slow.



Figure 11. Population Growth 2013 to 2020 (Based on Observation of Existing Data)



Figure 12. Population Growth 2020 to 2040 (Based on AMATS TDM Forecasts)



Figure 13. Population Growth 2040 to Full Build-out (Based on MSB Build-out Study)



Figure 14. Employment Growth 2013 to 2020 (Based on Observation of Existing Data)



Figure 15. Employment Growth 2020 to 2040 (Based on AMATS TDM Forecasts)

Notice in the previous figures that population growth from 2013 to 2020 was able to stay primarily in the urban core. The study from 2020 to 2040 shows higher population growth to the southwest towards Point MacKenzie and in the area of Big Lake. This is due in part to the urban core reaching capacity, with all of the easily developed land having already been used. Also, major road projects

like the Parks Hwy upgrade from Lucus to Big Lake, and the Knik-Goose Bay Road upgrade to Settlers Bay, will effectively make regions serviced by these roads closer to the urban core, based on shorter travel times and reduced traffic congestion. This will increase the desirability of these areas for housing development. Note that this also points out the key relationship between suitable road networks and economic development.

Appendix B OS&HP Maps

The following maps present the 2022 Official Streets and Highway Plan for the Matanuska-Susitna Borough including planned roads, road functional classifications, and primary intersection points.



Figure 16. OS&HP Vicinity Map



Figure 17. OS&HP Map 1 – Talkeetna North



Figure 18. OS&HP Map 2 – Talkeetna South



Figure 19. OS&HP Map 3 – Talkeetna Junction



Figure 20. OS&HP Map 4 – Parks Hwy (Hidden Hills Rd)



Figure 21. OS&HP Map 5 – Parks Hwy (Yancey Dr)



Figure 22. OS&HP Map 6 – Parks Hwy (Willow Fishhook Rd)



Figure 23. OS&HP Map 7 – Parks Hwy (Long Lake Rd)



Figure 24. OS&HP Map 8 – Houston



Figure 25. OS&HP Map 9 – Big Lake



Figure 26. OS&HP Map 10 – Point MacKenzie North



Figure 27. OS&HP Map 11 – Point MacKenzie South



Figure 28. OS&HP Map 12 – Knik-Goose Bay Rd South



Figure 29. OS&HP Map 13 – Wasilla



Figure 30. OS&HP Map 14 – Palmer



Figure 31. OS&HP Map 15 – Knik River Rd



Figure 32. OS&HP Map 16 – Palmer Fishhook Rd



Figure 33. OS&HP Map 17 – Wasilla Fishhook Rd


Figure 34. OS&HP Map 18 – Hatcher Pass



Figure 35. OS&HP Map 19 – Willow Fishhook Rd

MATANUSKA-SUSITNA BOROUGH TRANSPORTATION ADVISORY BOARD RESOLUTION SERIAL NO. TAB 22-02

A RESOLUTION OF THE MATANUSKA-SUSITNA BOROUGH TRANSPORTATION ADVISORY BOARD RECOMMENDING A BAN ON ATV USE ON ROADWAYS WITHIN THE CORE AREA OF THE MATANUSKA-SUSITNA BOROUGH.

WHEREAS, the Matanuska-Susitna Borough Transportation Advisory Board advises the Assembly on transportation-related issues; and

WHEREAS, on January 1, 2022, the State of Alaska adopted regulation changes in Title 13 of the Alaska Administrative Code, allowing Alaskans to drive their ATVs on roadways with a speed limit of 45mph or less; and

WHEREAS, the state regulations authorize local governments to prohibit or restrict the use of ATVs on public roadways within their jurisdictions; and

WHEREAS, the Assembly adopted 2035 Long-Range Transportation Plan (LRTP) identified the need for ATV use policy within the more developed Core Area of the borough; and

WHEREAS, both the City of Palmer and City of Wasilla have already restricted ATV use within city limits; and

WHEREAS, many Borough roads in the Core Area with speed limits less than 45 mph intersect higher speed State-owned roads where crossing is hazardous; and

WHEREAS, the Core Area is the most densely populated area of

the Matanuska-Susitna Borough; and

WHEREAS, the use of ATVs on roadways causes costly damage to roadways and drainage ditches, and raises serious safety concerns for ATV users, pedestrians, and automobile drivers; and

WHEREAS, ATVs are designed and manufactured for off-road use only, and manufacturers warn that operating ATVs on public streets, roads, and highways is unsafe; and

WHEREAS, the safety and quality of life of residents are of the utmost importance to the Matanuska Susitna Borough Assembly, as well as the Transportation Advisory Board.

NOW, THEREFORE, BE IT RESOLVED, the Matanuska-Susitna Borough Transportation Advisory Board hereby recommends the Assembly follow the ATV use policy recommendation listed in Goal #2 the LRTP and adopt an ordinance to prohibit ATV use on roadways within the Core Area of the Matanuska-Susitna Borough.

ADOPTED by the Matanuska-Susitna Borough Transportation Advisory Board this _____ day of _____, ____.

Joshua Cross, Chair

ATTEST:

MATANUSKA-SUSITNA BOROUGH TRANSPORTATION ADVISORY BOARD RESOLUTION SERIAL NO. TAB 22-03

A RESOLUTION OF THE MATANUSKA-SUSITNA BOROUGH TRANSPORTATION ADVISORY BOARD IN SUPPORT OF INCREASED TRANSPARENCY IN THE DELIBERATIONS OF REVISIONS TO THE 2020 SUBDIVISION CONSTRUCTION MANUAL THROUGH ADVERTISEMENT AND PUBLIC PARTICIPATION.

WHEREAS, the Matanuska-Susitna Borough Transportation Advisory Board advises the Assembly on transportation-related issues; and

WHEREAS, the Subdivision Construction Manual (SCM) is intended to:

- Establish standards for the design and construction of transportation networks throughout the Matanuska-Susitna Borough;
- 2) Provide information and guidelines for the design, construction, and upgrade of roads, drainage facilities, and utilities within rights-of-way;
- 3) Develop and maintain a safer and more efficient transportation system; and

4) Minimize operation and maintenance efforts; and

WHEREAS, in April 2016, the Mat-Su Borough Assembly signed Resolution 17-003 supporting the rewrite of the 1991 SCM; and

WHEREAS, beginning in June 2018, a group of subject matter experts was formed to review the document. The group consisted of local Land Surveyors, Civil Engineers, Developers, Homebuilders, Page 1 of 3 Transportation Advisory Board Resolution Serial No. TAB 22-03 Board Members, and Borough staff; and

WHEREAS, on Tuesday, August 18th, 2021, the Matanuska-Susitna Borough Assembly adopted the 2020 SCM, which went into effect on January 1st, 2021; and

WHEREAS, the SCM the Borough Assembly adopted is currently undergoing additional revisions; and

WHEREAS, the current revision process has not been advertised or conducted as a part of a public process, and the deliberations have not included the same diversity of subject matter experts as was involved in the initial rewrite; and

WHEREAS, public participation directly engages the public in decision-making and gives full consideration to public input in making that decision; and

WHEREAS, public participation builds trust, ensures transparency, and creates results that are beneficial to the entire Borough community, instead of individual stakeholders.

NOW, THEREFORE, BE IT RESOLVED, the Transportation Advisory Board requests increased transparency in the deliberations of revisions to the 2020 Subdivision Construction Manual through advertisement and public participation.

ADOPTED by the Matanuska-Susitna Borough Transportation Advisory Board this _____ day of _____, ____. Joshua Cross, Chair

ATTEST:

Kim Sollien, Planning Services Manager Staff Support

MATANUSKA-SUSITNA BOROUGH TRANSPORTATION ADVISORY BOARD RESOLUTION NO. 22-

A RESOLUTION OF THE MATANUSKA-SUSITNA BOROUGH TRANSPORTATION ADVISORY BOARD RECOMMENDS APPROVAL OF AN ORDINANCE AMENDING MSB 43.05.015 PURPOSE AND SCOPE TO REFERENCE THE 2022 SUBDIVISION CONSTRUCTION MANUAL.

WHEREAS, in August 2020, the Matanuska-Susitna Borough Assembly adopted a significant revision to the Subdivision Construction Manual; and

WHEREAS, after working with the new manual for a construction season, both staff and the development community-identified modifications that will clarify the requirements of the manual; and

WHEREAS, the modifications consist of general cleanup, modification of standards, and clarification of acceptable engineering techniques. Specifically, the changes can be summarized as follows:

1. General cleanup and clarification

2. Removed the number of lot and length restriction on residential streets before it becomes a residential Sub collector

3. Modified standards for turnarounds and paved aprons

4. Clarified compaction standards and added requirements for testing methods

5. Require the use of NOAA rainfall data for all locations and added standards on how to use the data

6. Allow developers to put drainage facilities within utility easements while providing protections for future and existing utility facilities

7. Modified standards for water quality associated with the treatment of runoff

8. Modified downstream evaluation and mitigation criteria for flood hazards

9. Added requirements to the flood bypass design requirements

10. Added standards for ditch stabilization

11. Added minimum freeboard for all ditches

12. Added culvert gauge standards

13. Added energy dissipation requirements at culvert outlets

14. Added soil infiltration facility standards

15. Added pre-approved runoff calculation methods

16. Modified warranty timeframes to work better for both DPW and developers

17. Added inspection deadline for Subdivision Agreements

18. Removed appendices for example construction plan and paving special provision.

NOW, THEREFORE, BE IT RESOLVED that the Matanuska-Susitna Borough Transportation Advisory Board recommends amending MSB 43.05.015 Purpose and Scope to reference the 2022 Subdivision Construction Manual.

ADOPTED by the Matanuska-Susitna Borough Transportation Advisory Board this -- day of --, 2022.

Joshua Cross, Chair

ATTEST

Maija DiSalvo, TAB Clerk

YES:

NO:

2022 Subdivision Construction Manual - Clean Copy

Matanuska-Susitna Borough Public Works Department

2022 Subdivision Construction Manual

(Roads, Drainage, and Utilities)

Adopted June 21, 2022

Effective June 21, 2022

Table of Contents

Acronym	ns & Abbreviations	iv
Definitio	ns	v
Introduc	tion	1
Section	A. Street Design	3
A01	General	3
A02	Applicability	3
A03	Street Classifications	3
A04	Access Criteria	5
A05	Design Criteria	7
A06	Typical Section	9
A07	Turnarounds	10
A08	Stub Streets	11
A09	Intersections	11
A10	Driveways	14
A11	Trailhead	15
A12	Bicycle and Pedestrian Paths	15
A13	Signage	15
A14	Railroad Crossings	17
A15	Average Daily Traffic	17
A16	Design Deviations	17
Section I	B. Major Road Corridors	. 19
B01	General	19
B02	Right-of-way and Surface Widths	19
B03	Frontage, Backage, and Connector Street Standards	19
B04	Access Standards	20
B05	Future Corridors	21
B06	References	21
Section	C. Construction Requirements	. 23
C01	General	23
C02	Road Construction	23
C03	Roads Outside of a Road Service Area	25
C04	Pioneer Road Construction Requirements	25
C05	Winter Construction	25
C06	Alternate Methods and Materials	25
C07	Materials	25
Section I	D. Drainage	. 29
D01	General	29
D02	Requirements	29

D03	Drair	nage Design Criteria3	0
D04	Drair	nage Ditches3	2
D05	Culve	erts3	3
D06	Fish I	Passage Culverts3	4
D07	Soil I	nfiltration Facilities3	7
D08	Rainf	fall Data3	7
Section	E.	Easements	9
E01	Gene	eral3	9
Section	F.	Development Implementation 4	1
F01	Gene	eral4	1
Section	G.	Commercial and Industrial Subdivisions 4	5
G01	Gene	eral4	5
Section	Н.	Utilities 4	7
H01	Gene	eral4	7
H02	Utilit	y Location Guidelines4	7
Referen	ces		9
Appendi	ix A	5	1

Figures

Figure A-1: Loop Residential Streets	5
Figure A-2: Loop Residential Subcollector Streets	6
Figure A-3: Typical Section	9
Figure A-4: Cul-de-sac Options	10
Figure A-5: Alternate Turnarounds	11
Figure A-6: Intersection Sight Distance	12
Figure A-7: Intersection Offset	13
Figure A-8: Intersection Angle	14
Figure A-9: Controlled Street Landing Profile	14
Figure A-10: Sign Placement	16
Figure A-11: Stop Sign Location	16
Figure A-12: Concrete Foundation for Sign Post	16
Figure B-1: Frontage Street Configurations	20
Figure C-1: Structural Sections for Gravel Roads	27
Figure C-2: Structural Sections for Paved Roads	27

Tables

Table A-1: Design Criteria	8
Table A-2: Recommended and Minimum Intersection Sight Distance	
Table B-1: ROW and Surface Widths	19
Table B-2: Average Access Point Spacing	21
Table C-1: Aggregate Quality Properties for Base Course	
Table C-2: Aggregate Gradations	
Table D-1: Drainage Sizing and Analysis Criteria	
Table D-2: Ditch Stabilization	
Table D-3: Ditch Lining Materials	

Acronyms & Abbreviations

AASHTO	American Association of State Highway and Transportation Officials
ADFG	Alaska Department of Fish and Game
ADT	Average Daily Traffic
ADOT&PF	Alaska Department of Transportation and Public Facilities
ATM	Alaska Test Method
cfs	cubic feet per second
CMP	Corrugated metal pipe
DPW	Department of Public Works of the Matanuska-Susitna Borough
FHWA	Federal Highway Administration
ft	feet
h:v	horizontal to vertical
IDF	Intensity-Duration-Frequency
IFC	International Fire Code
in	inches
ITE	Institute of Transportation Engineers
LEW	Low Erosivity Waiver
LRTP	Long Range Transportation Plan
mph	miles per hour
MSB	Matanuska-Susitna Borough
N/A	not applicable
NOAA	National Oceanic and Atmospheric Administration
NRCS	Natural Resources Conservation Service
NTP	notice to proceed
OHWM	ordinary high water mark
OSHP	Official Streets and Highways Plan
PUE	public use easement
ROW	right-of-way
SCS	Soil Conservation Service
VPD	vehicles per day

Definitions

Access Point	The location along a road at which a driveway or road intersects.
Arterial	A road that provides a high level of mobility within the transportation network. Arterials have managed access with a minimal number of intersections or interchanges.
Average Daily Traffic	The total number of vehicle trips during a given time period (in whole days greater than one day and less than one year) divided by the number of days in that time period.
Backslope	On a roadway section in a cut, the portion of the roadside that slopes up from the roadside ditch and away from the roadway to the top of the cut, see Figure A-3.
Catchment Area	The total area contributing stormwater runoff to a particular point, site, or structure.
Collector	A road that links local roads with arterials and performs some duties of each. Collectors have managed access with a moderate number of intersections and driveways.
Curve Return	The curve located at the corner of an intersection, connecting the roadway edge of one road to the roadway edge of an intersecting road or driveway.
Detention	The temporary storage of runoff, for later controlled release.
Drainage Pattern	The configuration of a drainage system including manmade and natural features within a catchment area.
Driveway	A vehicular access way between a road and a parking area within a lot or property.
Embankment	Earthen material that is placed and compacted for the purpose of raising the grade of a roadway.
Engineer	An individual who is registered as a Professional Civil Engineer in the State of Alaska.

Feasible	Reasonable and capable of being done or carried out.			
Foreslope	On a roadway section, the portion of the roadside that slopes down and away from the roadway, see Figure A-3.			
Functional Area	The physical area of an intersection and the area extending both upstream and downstream which includes perception reaction distance, maneuver distance, and storage length.			
Intersection	The general area where two or more roads join or cross.			
Local Road	road that provides access to abutting property, rather than to serve through raffic. Local roads are not access controlled and can have frequent intersections nd driveways.			
Lot Frontage	A property line that abuts the right-of-way that provides access to the lot.			
Ordinary High Water Mark	The elevation marking the highest water level which has been maintained for a sufficient time to leave evidence upon the landscape. Generally, it is the point where the natural vegetation changes from predominately aquatic to upland species.			
Positive Drainage	Clear, unobstructed flow of water away from structures and roadways without localized ponding.			
Public Use Easement	Provides the rights for ingress, egress, roadways, right-of-way, public utilities, and slopes for cuts and fills. The rights are to the public in general, and public utilities governed by permits required under federal, state, and local laws and regulations. May also be known as a public access easement or right-of-way.			
Regulated Stream	Any watercourse along which the flood hazard areas have been mapped and approved by the Federal Emergency Management Agency; any stream which harbors fish, as determined by the Alaska Department of Fish and Game; or any stream designated as regulated by MSB.			
Retention	The prevention of runoff. Stormwater, which is retained, remains indefinitely, with the exception of the volume lost to evaporation, plant uptake, or infiltration.			

Right-of-way	A strip of land reserved, used, or to be used for a street, alley, walkway, airport, railroad, or other public or private purpose.
Road	A general term denoting a public thoroughfare used, or intended to be used, for passage or travel.
Road Prism	The foundation that supports the roadway; see Figure A-3.
Roadway	The portion of a road that includes driving lanes and shoulders, see Figure A-3.
Segment	A portion of road between two significant intersections or an intersection and its terminus.
Shoulder	The portion of a roadway contiguous to any traveled way for lateral support of surface courses, see Figure A-3.
Street	A general term usually denoting an urban or suburban road.
Stub	A right-of-way or road segment that is planned to be extended, typically short in length, which terminates at the boundary of a subdivision or masterplan phase.
T-intersection	A three leg intersection in the form of a "T".
Through Street	A road given preferential right of way; roads which intersect a through street are controlled, such as with a stop sign or yield sign.
Water Body	A permanent or temporary area of standing or flowing water. Water depth is such that water, and not air, is the principal medium in which organisms live. Water bodies include, but are not limited to: lakes, ponds, streams, rivers, sloughs, and all salt water bodies.

Introduction

This manual is intended to accomplish the following goals:

- (1) To establish standards for the design and construction of transportation networks throughout the Matanuska-Susitna Borough.
- (2) To provide information and guidelines for the design, construction, and upgrade of roads, drainage facilities, and utilities within rights-of-way.
- (3) To develop and maintain a safer and more efficient transportation system.
- (4) To minimize operation & maintenance efforts.

Section A. Street Design

A01 General

These provisions establish appropriate standards for the design of roads. The purpose of these provisions is to:

- (1) promote the safety and convenience of motorized and non-motorized traffic;
- (2) promote the safety of neighborhood residents;
- (3) minimize the long term costs for maintenance and repair;
- (4) protect the residential qualities of neighborhoods by limiting traffic volume, speed, noise, and air pollution;
- (5) encourage the efficient use of land; and
- (6) minimize the cost of road construction and thereby restrain the rise in housing costs.

A02 Applicability

These standards apply to the design and construction of all subdivision improvements within the Matanuska-Susitna Borough (MSB), with the exception of those streets within cities that exercise road powers by ordinance.

A03 Street Classifications

Roads within the MSB fall within one of the following functional classifications, in accordance with the Long Range Transportation Plan (LRTP): Interstate, Principal Arterial, Minor Arterial, Major Collector, Minor Collector, and Local Road. Functional classification of a road is based on its function, design, and current potential use. The applicant may request review of the functional classification of existing roads abutting or affecting the design of a subdivision or land development during the preapplication process.

This section provides design guidance for roads falling under local road and minor collector functional classifications.

A03.1 Residential Street

Residential streets are local roads intended to carry the least amount of traffic at the lowest speed. The Residential street will provide the safest and most desirable environment for a residential neighborhood. Developments should be designed so that all, or the maximum number possible, of the homes will front on this class of street.

A03.2 Residential Subcollector Street

Residential Subcollector streets are local roads that carry more traffic than Residential streets.

A03.3 Residential Collector Street

Residential Collector streets are the highest order of residential streets and are a type of minor collector. In large residential developments, this class of street may be necessary to carry traffic from

one neighborhood to another or from the neighborhood to other areas in the community. Residential Collector streets should provide the fewest direct accesses as possible.

A03.4 Mountain Access Road

Mountain Access Roads may be used in areas where the average cross slope exceeds 15 percent or to traverse terrain features in excess of 25 percent. Maintenance of Mountain Access Roads will be at the discretion of Department of Public Works (DPW). School bus access should be considered as school bus routes require all grades less than 10 percent. Mountain Access Road standards allow for steeper grades and switchbacks, but should otherwise be designed to Residential, Residential Subcollector, or Residential Collector standard as required by this section.

A03.5 Pioneer Road

Pioneer Roads may only be used where allowed by MSB or other applicable code. This classification establishes minimum requirements for roads providing physical access, but should otherwise be designed to Residential, Residential Subcollector, or Residential Collector standard as required by this section. No MSB maintenance will be provided for Pioneer Roads. Pioneer roads may be constructed offset from the centerline of the right-of-way (ROW) to facilitate future expansion of the road.

A03.6 Alleys

Alleys are permitted provided legal and physical access conforms to MSB or other applicable code. No MSB maintenance will be provided for Alleys.

A03.7 Other Street Types

The above classifications may be further typed as one of the following streets. These other street types should be designed to Residential, Residential Subcollector, or Residential Collector standard as required by this section.

- (a) Frontage Street streets parallel and adjacent to a major road corridor which provides access to abutting properties and separation from through traffic. See Section B for additional design standards.
- (b) Backage Street streets that provide access to lots located between the Backage Street and a major road corridor. See Section B for additional design standards.
- (c) Connector Street the portion of a street that connects a frontage or backage street to a major road corridor. See Section B for additional design standards.
- (d) Divided Street streets may be divided for the purpose of accommodating environmental features or avoiding excessive grading. In such a case, the design standards shall be applied to the appropriate street classification and a single lane width with a shoulder on each side.

A04 Access Criteria

A04.1 Residential Street

- (a) A Residential street provides access to abutting properties.
- (b) The anticipated average daily traffic (ADT) volume on Residential streets shall not exceed 400. A loop street shall be designed such that the anticipated ADT at each terminus of the loop street does not exceed 400, see Figure A-1.
- (c) Residential streets may intersect or take access from an equal or higher classification street. Both ends of a loop Residential street are encouraged to intersect the same collecting street and be designed to discourage through traffic.



Figure A-1: Loop Residential Streets

A04.2 Residential Subcollector Street

- (a) A Residential Subcollector street provides access to abutting properties and may also move traffic from Residential streets that intersect it. Residential Subcollector streets are required when the ADT anticipated on the street will exceed the limits for Residential.
- (b) The anticipated ADT on Residential Subcollector streets shall not exceed 1000. A loop street shall be designed such that the anticipated ADT at each terminus of the loop street does not exceed 1000, see Figure A-2.
- (c) Residential Subcollector streets shall be designed to exclude all external through traffic that has neither origin nor destination on the Residential Subcollector or its tributary Residential streets.
 Adjacent parcels may acquire access if proven landlocked by legal or terrain features or if such Residential Subcollector access can be demonstrated to be beneficial to the public.
- (d) Residential Subcollector streets shall take access from a street of equal or higher classification.
- (e) Traffic calming elements should be considered for the design of Residential Subcollectors, such as avoiding long, straight segments and reducing the length of roadway from farthest lot to a collector.

(f) Residential Subcollector streets shall be provided with two continuous moving lanes within which no parking is permitted.



Figure A-2: Loop Residential Subcollector Streets

A04.3 Residential Collector Street

- (a) A Residential Collector street carries residential neighborhood traffic, but restricts or limits direct residential access. Residential Collector streets are required when the ADT anticipated on the street will exceed the limits for Residential Subcollectors.
- (b) Residential Collector streets should be designed to have as few residential lots directly fronting them as possible. When efficient subdivision design or physical constraints make this not possible, the average access point spacing shall be a minimum of 250 feet. Average access point spacing is calculated per segment and is equal to the segment length divided by the number of potential access points on both sides of the street. Undeveloped lots with only access to Residential Collector streets are counted as having at least one access point. When the average access point spacing on a segment of an existing Residential Collector street is less than 250 feet, the average access point spacing shall not decrease due to the subdivision.
- (c) Space shall be provided on these lots for turnaround so that vehicles will not have to back out onto Residential Collector streets.
- (d) Proposed access points on Residential Collector streets shall be shown on the preliminary plat.
- (e) Residential Collector streets shall be laid out to encourage connectivity within the transportation network.
- (f) If the anticipated ADT will exceed 3000, the street shall be classified at a higher level than Residential Collector by DPW.
- (g) Every Residential Collector shall be provided with no fewer than two access intersections to streets of equal or higher classification. If it is shown by the applicant that two accesses are not feasible, Residential Collector streets shall be provided with access to one street of equal or higher classification and be designed to accommodate a future second connection to a street of equal or higher classification, or otherwise be approved by DPW.
- (h) All Residential Collector streets shall be provided with two continuous moving lanes within which no parking shall be permitted.

A04.4 Access through Existing Streets

The anticipated ADT on existing Residential streets used to access a proposed subdivision may exceed 400, but shall not exceed 800, if:

- (a) alternate road corridors are not available or feasible;
- (b) horizontal geometry or access density prohibits upgrade to a higher standard road; and
- (c) the traffic impacts are mitigated.

A04.5 Traffic Impact Mitigation for Access through Existing Streets

Traffic impact mitigation on existing residential streets can include but is not limited to:

- (a) Traffic control devices (signage, striping) on segments where potential ADT exceeds 440;
- (b) LED street lighting, speed feedback signs, widened shoulders, inside corner widening for offtracking, or all-way stop intersections on segments where potential ADT exceeds 600.

A04.6 Commercial Uses on Residential and Residential Subcollector Streets

Exceptions to the ADT limits on Residential and Residential Subcollector streets, as set forth in A04.1 and A04.2, respectively, may be allowed for commercial uses that access the first 600 feet of such streets that intersect a Collector standard road or higher classification, as measured from the intersection point. The affected portion of the street and intersection shall be constructed to a higher standard as needed to accommodate the anticipated commercial traffic.

A05 Design Criteria

The design criteria for Residential, Residential Subcollector, and Residential Collector streets and Mountain Access and Pioneer roads are set forth in Table A-1. Any unspecified design criteria shall meet or exceed the design criteria for the roadway design speed in the latest edition of *A Policy on Geometric Design of Highways and Streets* (AASHTO).

Table A-1: Design Criteria

	Unit	Residential	Residential Subcollector	Residential Collector	Mountain Access ¹	Pioneer ¹
Average Daily Traffic	VPD	≤400	401 - 1000	1001 - 3000	-	_
Typical Section	I		1	1		
ROW Width ²	ft	60	60	60	60	60
Lane Width	ft	10	10	11	10	10
Standard Gravel Shoulder Width	ft	2	2	2	0 ³	0 ³
Shared Paved Shoulder Width ⁴	ft	4	4	6	_	-
Roadway Width	ft	24	24	26	20 ³	20
Foreslope ⁵	h:v	3:1	3:1	4:1	2:1	3:1
Backslope ⁶	h:v	2:1	2:1	2:1	2:1 ⁷	2:1
Crown, gravel	%	3	3	3	3	3
Crown, pavement	%	2	2	2	2	-
Engineering Criteria						
Design Speed	mph	25	30	35	-	-
Posted Speed	mph	20	25	30	-	-
Stopping Sight Distance	ft	155	200	250	-	-
Horizontal Alignment						
Minimum Centerline Radius	ft	225	350	550	_8	-
with DPW Approval	ft	190	275	400	-	-
Minimum Tangent Between Curves	ft	100	100	100	100	100
Maximum superelevation	%	N/A	N/A	4	N/A	N/A

determined by the design engineer, is used. Retaining walls may be used to replace or augment backslopes.

⁷ Or backslope recommended by the design engineer based on actual conditions.

⁸ Switch backs are allowed provided cul-de-sac criteria is met or turning radius is 40 feet with a 2% grade.

¹ Where a value is not given, Mountain Access and Pioneer Roads shall meet the criteria of the anticipated street classification.

² Minimum ROW required for new dedications; width of existing ROW may vary.

³ Where grades exceed 7 percent, the shoulder width shall be 2 feet for a total roadway width of 24 feet.

⁴ An optional paved shoulder may be provided on one or both sides of paved streets for non-motorized shared use.

⁵ Slope for the first 7.5 feet from the shoulder; may be steepened to 2:1 thereafter. Install guardrail when required by the latest edition of the *Roadside Design Guide* (AASHTO).

⁶ 2:1 Back slopes may be steepened to 1.5:1 if cuts exceed 5 feet and appropriate slope stabilization, as

	Unit	Residential	Residential	Residential	Mountain	Pioneer ¹
			Subcollector	Collector	Access	
Vertical Alignment						
Maximum Centerline	04	10	10	10	4 - 9	10
Grade	%	10	10	10	15	10
Minimum Rate of Vertical		10	10	20		
Curvature ¹⁰ ; Crest		12	19	29	-	_
Minimum Rate of Vertical		26	27	40		
Curvature ¹⁰ ; Sag		20	57	49	-	_
Minimum Flow Line	0/	0.5	0.5	0.5	1.0	0.5
Grades	/0	0.5	0.5	0.5	1.0	0.5
Intersections			•	•		
Minimum ROW Corner	ft	30	30	30	20	30
Radius		50	50	50	50	50
Minimum Curve Return	ft	20	25	20		
Radius ¹¹		20	23	50	_	-
Maximum Grade on						
through street within 50	%	7	7	4	9	7
feet of intersection						

A06 Typical Section





 $^{^{9}}$ Up to 15% grade with no more than 200 linear feet of over 10% grade with a minimum of 100 linear feet of less than 10% grade for runout between steeper sections. Maximum grade in a horizontal curve is 10%. 10 Rate of vertical curvature (K) is the length of curve (L) in feet per percent algebraic difference in intersecting grades (A); K = L / A

¹¹ 40-foot minimum curve return radius at intersections with higher order streets.

A07 Turnarounds

Streets with only one inlet shall terminate with a constructed turnaround, unless otherwise provided by A08.2.

A07.1 Cul-de-sac Turnarounds

- (a) A cul-de-sac turnaround with a drivable surface diameter (shoulder to shoulder) of 85 feet centered in a ROW diameter of 120 feet shall be provided at the terminus of Residential and Residential Subcollector streets.
- (b) Cul-de-sac turnarounds shall meet the configuration and dimensions shown in Figure A-4.
- (c) The grade throughout the surface of a cul-de-sac, as depicted in the shaded portion of Figure A-4, shall not exceed 4 percent.



Figure A-4: Cul-de-sac Options

A07.2 Alternate Turnarounds

- (a) DPW may permit a street to terminate with an alternative turnaround that meets fire code when such a design is required by extreme environmental or topographical conditions, unusual or irregularly shaped tract boundaries, or when the location of the turnaround is intended to become an intersection.
- (b) Alternate turnarounds shall meet the configuration and dimensions shown in Figure A-5.
- (c) The grade throughout the turnaround surface, as depicted in the shaded portion of Figure A-5, shall not exceed 4 percent.



Figure A-5: Alternate Turnarounds

A08 Stub Streets

A08.1 Stub Street Construction

No construction is required if physical access is provided to all lots by adjoining streets as required by MSB or other applicable code.

A08.2 Temporary Turnarounds

Stub streets requiring construction that exceed 200 feet in length (measured from the intersection point to the end of required construction) will meet the requirements of A07.1 or A07.2. A temporary easement will be provided for the turnaround, which will automatically terminate upon extension of the street and physical removal of the turnaround. The centerline grade on stub streets without turnarounds shall not exceed 4%.

A09 Intersections

A09.1 Intersection Sight Distance

- (a) Whenever a proposed street intersects an existing or proposed street of higher order, the street of lower order shall be made a stop controlled street, unless alternate intersection control is used as allowed by this subsection.
- (b) Stop controlled streets shall be designed to provide intersection sight distance as specified in this subsection, Table A-2, and Figure A-6.
- (c) The entire area of the intersection sight triangles shown in Figure A-6 shall be designed to provide a clear view from point A at 3.5 feet above the roadway to all points 3.5 feet above the roadway along the lane centerlines from point B to point C and point D to point E.

- (d) Sight distances less than the recommended shall only be used when there are topographical or other physical constraints outside of the applicant's control.
- (e) The minimum sight distances listed in Table A-2 are for a passenger car to turn onto a two-lane undivided street and minor road approach grades of 3 percent or less. For other conditions, the minimum sight distance should be calculated by the applicant's engineer according to *A Policy on Geometric Design of Highways and Streets* (AASHTO).
- (f) Sight distances less than the minimum, where no other options exist, will require alternate intersection control or warning signs as determined by the applicant's engineer and approved by DPW.
- (g) Intersection sight triangles shall be located in their entirety within ROW or a sight distance maintenance easement.
- (h) Yield controlled intersections shall conform to sight distance requirements according to *A Policy on Geometric Design of Highways and Streets* (AASHTO).
- (i) Intersections with state or other municipal ROW are subject to their respective requirements and review.

Design Speed or		
Posted Speed Limit	S _d	S _d
(whichever is greater)	Recommended	Minimum
MPH	ft	ft
25	370	280
30	450	335
35	580	390
40	750	445
45	950	500
50	1180	555
55	1450	610
60	1750	665
65	2100	720

Table A-2: Recommended and Minimum Intersection Sight Distance



Figure A-6: Intersection Sight Distance

A09.2 Intersection Spacing

- (a) Minimum centerline to centerline distance between intersections on the same side or opposing sides of the through street shall be:
 - (1) 155 feet on Residential streets;
 - (2) 200 feet on Residential Subcollector streets;
 - (3) 300 feet on Residential Collectors and Minor Collectors; or
 - (4) 650 feet on higher order streets where other access standards do not exist.
- (b) If the above spacing along the through street cannot be met, intersections shall be aligned directly across from each other. Intersections on opposing sides of the through street may be offset up to 30 feet, with a preference for a left-right offset, as shown in Figure A-7.
- (c) Where pre-existing conditions do not allow for the above spacing and no other legal access exists, alternate spacing or offset most closely meeting (a) or (b) above may be allowed.
- (d) Additional intersections should be avoided within the functional area of major intersections with turning bays and approach tapers. Exceptions require DPW approval based upon constraints and no other feasible alternatives.



Figure A-7: Intersection Offset

A09.3 Minimum Intersection Angle

Streets should intersect with a straight segment at an angle as close to 90° as possible, but no less than 70°, for a minimum of 75 feet from the intersection point, as shown in Figure A-8.




A09.4 Landing

Controlled streets shall be provided with a typical 30-foot landing, conforming to Figure A-9, at its approach to a through street. The landing shall be sloped to match the crown of the through street. Vertical curves shall not be located in the landing to the extent feasible. Where a negative slope away from the through street is not feasible due to topographical constraints, the road shall be constructed in a manner that prevents water from flowing onto the through street.





A09.5 Paved Apron

A proposed street which intersects an existing paved street shall be provided with a paved apron 40 feet from the edge of the existing pavement.

A10 Driveways

Driveways are not usually required to be constructed within the ROW at time of road construction. However, if an applicant chooses to construct driveways, driveway permits are required. The applicant may permit all driveways with one application. A driveway permit application can be obtained from the MSB Permit Center. Driveways onto state or other municipal ROW are subject to their respective requirements and review.

A11 Trailhead

Trailhead parking lot layout shall conform to applicable local, state, and federal requirements.

A12 Bicycle and Pedestrian Paths

Bicycle and pedestrian paths constructed within public ROW shall conform to the current edition of *Guide for the Development of Bicycle Facilities* (AASHTO), and any other applicable local, state, and federal requirements.

A13 Signage

Signs shall be provided and installed by the applicant in conformance with the latest edition of the *Alaska Traffic Manual* (ADOT&PF) and the *Alaska Sign Design Specifications* (ADOT&PF) prior to plat recordation.

- Each street within a subdivision shall be identified and signed at its point of egress and ingress.
 Cul-de-sac streets will be signed and identified at their point of ingress
- (b) Intersection control signs shall be provided at designated intersections within the confines of the subdivision and at the intersection with the access road, if applicable.
- (c) Intersection control signs shall be located such that they are visible to approaching traffic and near corresponding stop or yield bars.
- (d) Speed limit signs shall be provided at entrances to the subdivision, where the speed limit changes, and at a minimum of one-mile intervals throughout the subdivision.
- (e) If a constructed stub street provides access to two or fewer lots and has no turnarounds a sign indicating a dead-end street shall be posted.
- (f) If a dedicated stub street is not constructed, no signs are required.
- (g) Install signs according to the criteria in Figure A-10, Figure A-11, and Figure A-12.
- (h) Signs within state or other municipal ROW are subject to their respective requirements and review.



Figure A-10: Sign Placement

Figure A-11: Stop Sign Location



PERFORATED STEEL TUBES (P.S.T.) (12ga. — .105" Wall Thickness)							
SIGN SURFACE AREA POST SIZE EMBEDMENT CONCRETE SQ. FT. DEPTH DEPTH							
7' OR LESS 2" X 2" 27" 24"							
GREATER THAN 7' 2 ½" X 2 ½ " 33" 30"							

Figure A-12: Concrete Foundation for Sign Post

A14 Railroad Crossings

All access requiring a crossing of the Alaska Railroad shall be subject to the *Alaska Policy on Railroad/Highway Crossings* (Alaska Railroad).

A15 Average Daily Traffic

- (a) The following formula shall be used to determine the required classification of streets: ADT = Number of lots x 10 for single-family residential use.
- (b) See Section G for other land uses.
- (c) For subdivisions of five or more lots, submit potential ADT calculations for the following locations with the preliminary plat:
 - (1) at each intersection within the subdivision,
 - (2) at each intersection en route to an existing Residential Collector street or higher classification, and
 - (3) at an existing Residential Collector street or higher classification.

A16 Design Deviations

Design deviations will be considered to address extenuating circumstances including but not limited to: existing substandard ROW, environmental conditions, or existing utilities or other structures. Design deviation requests shall be in writing and contain supporting information, justification, and suggested solutions. Design deviations may be allowed by DPW only for matters that do not fall under the jurisdiction of a Board or Commission. In no circumstances will a roadway width less than 20 feet or foreslopes steeper than 2:1 be allowed. Residential Collector streets shall be no less than 24 feet wide.

Section B. Major Road Corridors

B01 General

Major road corridors include major collectors, arterials, and interstates. This section provides references to and guidelines for the design and construction of major road corridors within the MSB.

B02 Right-of-way and Surface Widths

 Table B-1: ROW and Surface Widths

Classification	Minimum ROW Width (ft)	Standard Lane Width (ft)	Number of Lanes	Shoulder Width (ft)
Major Collector	80	12	2-3	4
Arterial	100	12	3 – 4	4 - 8
Interstate	200	12	4 – 6	12

B03 Frontage, Backage, and Connector Street Standards

Subdivisions adjacent to planned or existing major road corridors shall plan for future frontage or backage streets when any of the following conditions apply, unless it is shown by the applicant to be not necessary or feasible for future development and public safety with no written objection from the road authority.

- (a) Subdivisions accessing roads that are classified by ADOT&PF as Interstates.
- (b) Subdivisions accessing roads that are or are projected to grow above 20,000 vehicles per day (VPD).
- (c) Subdivisions accessing roads that are or are projected to have four or more lanes or median control per the LRTP or Official Streets and Highways Plan (OSHP).
- (d) Subdivisions that require a second access route.
- (e) To gain access to an existing or planned signal.
- (f) Where access to a minor arterial or collector as a connector road is feasible.
- (g) When there are existing or platted frontage or backage routes adjacent to the property.

B03.1 Separation Distances

Minimum ROW to ROW separation distance between major corridors and frontage or backage streets shall be:

- (a) 0 feet for locations with no connector street to the major road corridor;
- (b) 100 feet for locations with a connector street to the major road corridor that lie between section lines and planned or existing intersections with other major road corridors;
- (c) 300 feet for locations where the connector street to the major road corridor is on a section line or planned or existing major road corridor.



Figure B-1: Frontage Street Configurations

B03.2 Design Standards

- (a) Frontage streets
 - (1) Minimum centerline radii may be reduced near intersections with through connector streets.

(b) Connector streets

- (1) 100-foot ROW width desirable.
- (2) Minimum 40-foot radius curve returns at the major road corridor.
- (3) Minimum 4-foot wide shoulders for 100 feet from the edge of roadway of the major road corridor.
- (4) Minimal direct access.

B03.3 Dedication and Setbacks

Dedicate ROW or additional building setbacks to allow for the frontage, backage, and connector street standards in this manual. The applicant shall submit design information sufficient to demonstrate that frontage, backage, and connector street dedications or building setbacks are in a practical location where road construction is feasible in accordance with this manual. The applicant shall be required to submit plan, profile, and cross-sections for the sections of road where existing grades along the proposed route exceed 10 percent, existing cross slopes exceed 15 percent, or if existing utilities or other physical features appear to create impediments to a road design meeting standards of this manual. Road plan and profile shall extend at least 300 linear feet on either side of the subject sections or to intersecting or adjacent ROW within 500 linear feet.

B04 Access Standards

(a) The average access point spacing on major road corridors, where other access standards do not exist, shall not exceed the minimums listed in Table B-2, based on the posted speed limit. Average access point spacing is calculated per segment and is equal to the segment length divided by the number of access points on both sides of the street. Undeveloped lots with only access to the major road corridor are counted as having at least one access point. (b) When the average access point spacing on a segment of an existing major road corridor is less than the minimum listed in Table B-2, the average access point spacing shall not decrease due to the subdivision.

Table B-2: Average Access Point Spacing

Posted Speed Limit	Minimum Average
(mph)	Access Point Spacing
	(feet)
30	250
35	300
40	360
45	425
50	495
55	570

B05 Future Corridors

Subdivisions shall be designed in a manner that does not conflict with the LRTP or the OSHP. Subdivisions containing future road corridors identified in the LRTP or OSHP are encouraged to include the future road corridor as part of the road layout of the subdivision.

Building setbacks prohibiting the location of any permanent structure within the future corridor may be voluntarily designated on the final plat. The area within the future road corridor shall be excluded from usable septic area calculations. The area within the future road corridor and building setbacks shall be excluded from usable building calculations.

B06 References

The following publications shall be used for design and construction standards of these classes of streets that are not otherwise established herein:

- (a) A Policy on Geometric Design of Highways and Streets, AASHTO (current edition).
- (b) Standard Specifications for Highway Construction, ADOT&PF (current edition);
- (c) Standard Modifications to the ADOT&PF Standard Specifications for Highway Construction, MSB (latest revision)
- (d) Alaska Highway Preconstruction Manual, ADOT&PF (latest revision)

Section C. Construction Requirements

C01 General

This section establishes minimum construction requirements. Prior to any ground disturbing activities, call the Alaska Dig Line for utility locates in accordance with AS 42.30.400.

CO2 Road Construction

CO2.1 Clearing

Cut and dispose of all trees, down timber, stumps, brush, bushes, and debris. Cut trees and brush to a height of not more than 6 inches above the surrounding ground. Clear the ROW, slope easements, and sight distance triangles. Where ROW exceeds 60 feet, clear a minimum of 60 feet. Clear utility easements, if used, for utilities constructed with the development.

C02.2 Grubbing

Remove and dispose of all stumps, roots, moss, grass, turf, debris, or other deleterious material within the fill and cut catch limits of the road plus 5 feet on each side, within the ROW, and cleared utility easements for underground utilities.

C02.3 Disposal

Dispose of clearing and grubbing debris in an area designated by the applicant outside of all ROW, platted utility easements, and platted private road corridors. Organic debris 3 inches in diameter by 8 inches long, or smaller, may be left in place, outside of the road prism.

C02.4 Slit Trenches

Slit trenches are not allowed in the ROW. Utility easements may be used as a borrow source above a 2:1 extension of the road prism, as shown in Figure A-3. Topsoil or other organic non-deleterious material may be disposed within the utility easement. Compact the disposal area with heavy equipment and grade the surface with positive drainage no steeper than 4:1 and no lower than the ditch line. Submit an as-built drawing showing the horizontal locations of borrow extraction along the road corridor with the Final Report.

C02.5 Embankment Construction

- (a) Construct the road with the required structural section, see Figure C-1, and dimensions, see Table A-1 and Figure A-3, as determined by its classification.
- (b) Prepare the subgrade. Remove all organics from the area below the road prism and dispose in locations where embankment is not proposed. Bench existing slopes that are steeper than 4:1, measured at a right angle to the roadway, where roadway embankment is to be placed.
- (c) Place material meeting, or verify in-situ material meets, the requirements for Subbase specified in subsection C07 to a minimum depth of 20 inches with the upper 6 inches having no material with

a diameter larger than 6 inches. Place embankment in horizontal layers, as directed by the engineer, for the full width of the embankment and compact as specified before the next lift is placed.

- (d) Place 4 inches of Surface Course meeting the requirements specified in subsection C07. Finish with a 3 percent crown, and compact as specified.
- (e) For Residential and Residential Subcollector standard roads, compact all embankment to not less than 90 percent of the maximum dry density at the optimum moisture content and the top 24 inches to not less than 95 percent of the maximum dry density at the optimum moisture content. For Residential Collector standard roads, compact all embankment to not less than 95 percent of the maximum dry density at the optimum moisture content.
- (f) Optimum moisture and maximum dry density will be determined by Alaska Test Method (ATM)
 207 and ATM 212 or alternative methods approved by DPW.
- (g) In-place density shall be determined by ATM 213 or alternative method approved by DPW. Compaction tests on the Subbase layer shall be taken at representative locations along the roadways as follows:
 - (1) a minimum of three;
 - (2) at least one per segment;
 - (3) one additional test per 1000 linear feet, or portion thereof, when the combined length of roadway exceeds 1000 linear feet;
 - (4) at least one out of every three within three feet of the shoulder, and the remainder in the center of a driving lane.
- (h) For paved roadways, substitute Surface Course with a minimum of 2 inches of Base Course and 2 inches of HMA Type II, Class B, for Residential and Residential Subcollector streets, and a minimum of 3 inches of Base Course and 3 inches of HMA Type II, Class B, for Residential Collector Streets. Pavement shall meet MSB Special Provision Section 401 Hot Mix Asphalt Pavement. The width of the pavement shall be equal to two lane widths plus the shared paved shoulder width, if used, and finished with a 2 percent crown. Pavement edges shall be backed with additional Base Course graded and compacted flush with the pavement surface and tapered to the edge of the roadway. The pavement shall be washed or swept immediately following shouldering work.
- (i) Remove all loose material exceeding 6 inches in diameter from the ditches and foreslopes. Where slopes are 3:1 or steeper and longer than 10 feet measured along the slope face, trackwalk perpendicular to the slope, or the equivalent, to form 1-inch wide grooves parallel to the road no more than 12 inches apart.
- (j) Permanently stabilize backslopes 3:1 or steeper. Stabilization can be part of a subdivision agreement. Stabilization may be allowed to establish during the warranty period.

C02.6 Unsuitable Subgrades

When structurally unsuitable material such as peat, saturated material, or permafrost are present within the ROW, provide an appropriate structural design for approval by DPW, according to Section F, prior to construction. Place embankment to a depth that will produce a stable road surface with a final grade 18 inches above the surrounding ground.

CO3 Roads Outside of a Road Service Area

Roads outside of a Road Service Area are not subject to the requirement for Surface Course.

C04 Pioneer Road Construction Requirements

Pioneer roads, whether proposed or existing, shall meet the requirements of Figure C-1, Table A-1, and Figure A-3. Place material meeting, or verify in-situ material meets, the requirements for Subbase specified in subsection C07 to a minimum depth of 12 inches. Additional road embankment may be required to provide a stable road surface. Surface Course is not required. Pioneer roads may be constructed offset from the centerline of the ROW to facilitate future expansion of the road. Cross drainage culverts, minimum 18 inch diameter, will be installed where determined necessary and 24 inch ditches will be provided for drainage.

C05 Winter Construction

Winter construction may be allowed. DPW will not accept any roads until all ground has thawed and any settlement areas corrected.

C06 Alternate Methods and Materials

Use of alternate materials and road construction methods that will more appropriately fit the conditions of the specific road locations, following general engineering practices, may be proposed by the applicant or their engineer in writing. Final acceptance of such plans must be approved by DPW.

C07 Materials

C07.1 Subbase

- (a) Is aggregate containing no muck, frozen material, roots, sod, or other deleterious matter;
- (b) has a plasticity index not greater than 6 as tested by ATM 204 and ATM 205; and
- (c) meets the requirements of Table C-2, as determined by ATM 304.

C07.2 Base Course

- (a) Crushed stone or crushed gravel, consisting of sound, rough, durable pebbles or rock fragments of uniform quality;
- (b) free from clay balls, vegetable matter, or other deleterious matters;
- (c) meets the requirements of Table C-1; and
- (d) meets the requirements of Table C-2, as determined by ATM 304.

C07.3 Surface Course

- (a) Is a screened or crushed gravel, consisting of sound, rough, durable pebbles or rock fragments of uniform quality;
- (b) free from clay balls, vegetable matter, or other deleterious matters; and
- (c) meets the requirements of Table C-2, as determined by ATM 304.

Table C-1: Aggregate Quality Properties for Base Course

Property	Test Method	Base Course
L.A. Wear, %	AASHTO T 96	50, max
Degradation Value	ATM 313	45 <i>,</i> min
Fracture, %	ATM 305	70, min
Plastic Index	ATM 205	6, max
Sodium Sulfate Loss, %	AASHTO T 104	9, max (5 cycles)

Table C-2: Aggregate Gradations

Sieve Designation	Subbase	Base Course	Surface Course
1 1/2 inch			100
1 inch		100	
3/4 inch		70 to 100	70 to 100
3/8 inch		50 to 80	50 to 85
No. 4	20 to 60	35 to 65	35 to 75
No. 8		20 to 50	20 to 60
No. 50		6 to 30	15 to 30
No. 200	0 to 10	0 to 6	7 to 13

(Percent Passing By Weight)



Figure C-1: Structural Sections for Gravel Roads



Figure C-2: Structural Sections for Paved Roads

Section D. Drainage

D01 General

The purpose of this section is to ensure that stormwater management is provided with land development activities. Responsible stormwater management is the treatment, retention, detention, infiltration, and conveyance of stormwater and other surface waters without adversely impacting adjoining, nearby, or downstream properties and receiving waters.

D02 Requirements

A preliminary drainage plan is required when road construction or disturbing land to create useable area for a subdivision is proposed. A drainage report is required for projects that include road construction, disturb 10,000 square feet of land or more, fill in wetlands, disturb land within 100 feet of the ordinary high water mark (OHWM) of a water body, disturb land within a mapped flood hazard area, or change the location, direction, quantity, or type of runoff leaving a site. See subsection D06 for specific requirements regarding fish passage culverts. It is the applicant's responsibility to comply with all other applicable federal, state, and local codes and regulations.

D02.1 Preliminary Drainage Plan

Submit a preliminary drainage plan, prepared by an engineer or other qualified professional registered in the State of Alaska, with the preliminary plat or ROW construction permit application. The preliminary drainage plan shall show the project site at a legible scale plottable on 11" by 17" paper or larger and depict the following:

- (a) Existing and proposed property lines, plottable easements disclosed in the title report, the OHWM of water bodies with 100-foot upland offset, and existing mapped flood hazard areas.
- (b) Existing topography with horizontal and vertical accuracy meeting US National Map Accuracy standards, with 5-foot contour intervals if the ground slope is less than 10 percent and 10-foot contour intervals if the ground slope is greater than 10 percent.
- (c) Existing features that convey or retain drainage, including but not limited to: water bodies, wetlands, natural valleys, swales, ditches, check dams, culverts, and pipe systems.
- Proposed drainage pattern and features, both constructed and natural, on site. Identify conveyance types, flow directions, and any drainage changes that may affect adjacent property.
- (e) Proposed stream crossings and anticipated culvert sizes. Identify fish-bearing streams.

D02.2 Drainage Report

Submit a drainage report, prepared by an engineer or other qualified professional registered in the State of Alaska, as part of the construction plan submittal in subsection F01.2. The drainage report shall include the following:

(a) The drainage plan as specified in D02.1 (may be shown on two plans for clarity), updated to include:

- (1) Pre-development and post-development catchment area boundaries determined using 2foot contour intervals; and
- (2) Locations of peak flow, peak velocity, and where runoff leaves the project site.
- (b) Description of methods, assumptions, and data sources used or made, including but not limited to:
 - (1) Rainfall data from the NOAA-14 Precipitation Frequency Data Server.
 - (2) Assumed post-development land cover conditions.
 - (3) Method used to determine runoff quantities, time of concentration, peak flows, etc.
- (c) Catchment area maps used or created to evaluate down-gradient conditions.
- (d) Identify design elements, with supporting runoff calculations, necessary to show compliance with the drainage design criteria set forth in D03.
- (e) Fish passage culvert plans, if applicable.

D03 Drainage Design Criteria

- (a) Design a drainage system for the project site to meet the criteria listed in Table D-1.
- (b) Retain natural drainage patterns to the extent possible.
- (c) Changes to drainage patterns must not adversely affect adjacent property or ROW.
- (d) Base the size and capacity of the drainage system on runoff volumes and flow rates assuming full development of the subdivision and a 10 percent increase to runoff from the catchment area.
- (e) Drainage easements are required where the ROW is not sufficient to accommodate drainage needs. See subsection E01.2.
- (f) Where drainage easements overlap utility easements:
 - Above ground drainage facilities, such as retention and detention basins, may be located in new utility easements only in a manner that will not interfere with utilities. See subsection H02.
 - (2) Above ground drainage facilities located within existing utility easements require a letter of non-objection from affected utilities.
 - (3) Culverts crossing utility easements require a letter of non-objection from affected utilities.
 - (4) Underground drainage facilities such as infiltration trenches and vertical inlets shall not be located in utility easements.
- (g) Drainage to state or other municipal ROW are subject to their respective requirements and review.

Table D-1: Drainage Sizing and Analysis Criteria

Design		
Requirement	Purpose	Criteria
Conveyance	Size conveyances to	Drainage ditches: 10-year, 24-hour
	pass design peak flows.	Non-regulated streams: 10-year, 24-hour
		Regulated streams: 100-year, 24-hour
Wetlands	Retain function of	Preserve the pre-development function of wetlands. For
	original wetlands	jurisdictional wetland areas, comply with United States
		Army Corps of Engineers wetlands development
		retention requirements.
Water Quality	Treat first flush	Treat runoff generated by 0.50 inch of rainfall in a 24-
	pollutant loading	hour period.
Erosion and	Ensure channel stability	Control flows in conveyance channels so that transport
Sedimentation	for all project	of particles sized D50 and greater will not occur for the
Control	conveyances	post-development peak flow.
Extended	Protect streams and	Provide 12 to 24 hours of detention for the post-
Detention	channels from damage	development project runoff in excess of pre-
	from smaller, more	development runoff volume for the 1-year, 24-hour
	frequent storm flows	storm.
Flood Hazard	Control peak flow to	Option 1
	minimize downstream	Maintain the post-development project runoff peak
	impacts	flows from the 10-year, 24-hour storm to less than or
		equal to pre-development runoff peak flow at all project
		discharge points.
		Option 2
		Maintain the post-development project runoff peak
		flows to less than 1.10 times pre-development runoff
		peak flow at all project discharge points. Evaluate
		downstream until the project site area is less than 10%
		of the total upstream basin area and mitigate adverse
		impacts.
Flood Bypass	Prevent an increased	Compute post-development peak flow and delineate an
	risk of flood damage	unobstructed, overland flow path for runoff to overtop
	trom large storm	or bypass project conveyance routes for the post-
	events.	development 100-year, 24-hour storm.

D04 Drainage Ditches

Stabilize ditches with gravel, turf, or rock riprap. See Table D-2 and Table D-3 for most common conditions and acceptable ditch lining materials. Evaluate channel stability for compliance with the Erosion and Sedimentation Control design requirement in Table D-1 for other conditions.

Normal ditch depth shall be 30 inches and according to the typical section shown in subsection A06. The design peak flow required by Conveyance Design in Table D-1 shall be conveyed within ditches with a minimum freeboard of 12 inches.

The ditch depth may be reduced at local high points of the ditch, provided the flow line offset is maintained and with DPW concurrence. Alternate ditch design along Residential and Residential Subcollector streets may be considered, if evidence is provided that the following conditions exist:

- (a) Ditches are a minimum of 18" deep;
- (b) The design peak flow required by Table D-1 is demonstrated to be conveyed within ditches with a minimum freeboard of 12 inches;
- (c) Adequate drainage routes are provided and constructed within the ROW or designated drainage easements;
- (d) Flow lines are established at least 8 feet from the edge of roadway.
- (e) Ditches are deepened to provide cross drainage through 24" corrugated metal culverts (18" with DPW approval).
- (f) Cross sectional area of ditch is at least 15 square feet.

Flow	Ditch Slope (ft/ft)										
(cfs)	0.005	0.01	0.02	0.03	0.04	0.05	0.06	0.07	0.08	0.09	0.10
2.0	A	А	A	А	А	Α	Α	Α	Α	А	А
4.0	А	А	А	А	А	Α	Α	Α	В	В	В
6.0	A	Α	A	А	А	Α	В	В	В	В	В
8.0	А	А	A	А	А	В	В	В	В	В	В
10.0	A	Α	A	А	В	В	В	В	В	В	C
20.0	А	А	A	В	В	В	С	С	С	С	C
30.0	A	А	A	В	В	C	С	С	D	D	D
40.0	A	Α	В	В	С	С	С	D	D	D	E
50.0	А	Α	В	В	С	С	D	D	D	E	E
60.0	A	А	В	С	С	D	D	D	E	E	E
70.0	A	А	В	С	С	D	D	E	E	E	E
80.0	А	В	C	С	С	D	E	E	E	E	E
90.0	А	В	С	С	D	D	E	E	E	E	F
100.0	А	В	С	С	D	D	E	E	E	F	F

Table D-2: Ditch Stabilization

Table D-3: Ditch Lining Materials

Туре	Material	D50 (in)	Dmax (in)	Dmin (in)	Thickness (in)		
А	Native Grass, Turf, or Gravel with < 6% fines						
В	Riprap or Bone Rock	3.0	4.5	1.5	6.0		
С	Riprap or Bone Rock	6.0	9.0	3.0	12.0		
D	Riprap or Bone Rock	9.0	13.5	4.5	18.0		
E	Riprap or Bone Rock	12.0	18.0	6.0	24.0		

D05 Culverts

D05.1 General Culvert Design Criteria

The following criteria apply to all cross road culverts for runoff or seasonal drainage:

- (a) The minimum culvert slope is 0.5 percent.
- (b) Culverts longer than 100 feet require appropriate maintenance access and DPW approval
- (c) Cross road culverts shall have a minimum diameter of 18 inches.
- (d) Culverts shall be sized to convey the design peak flow required by Table D-1, based on the larger of the two computed sizes using inlet control and outlet control.
- (e) Culverts shall be corrugated metal pipe (CMP) and minimum:
 - (1) 16 gauge galvanized steel on Residential and Residential Subcollector streets;
 - (2) 12 gauge galvanized steel on Residential Collector and Minor Collector streets; or
 - (3) 16 gauge aluminum or aluminized if needed due to soil or water conditions.
- (f) Design and install energy dissipation rock aprons at culvert outlets in accordance with Hydraulic Engineering Circular No. 14 (FHWA).
- (g) Install culverts in accordance with the manufacturer's recommendations for the anticipated traffic loads.

D05.2 Stream Crossing Culvert Criteria

The following criteria apply to all stream crossing culverts:

- Prior to preliminary plat submittal, contact the Alaska Department of Fish and Game (ADFG),
 Division of Habitat to determine if a stream reach harbors fish. If so, stream crossing culverts shall be designed, constructed, and maintained according to D06.
- (b) Stream crossing culverts shall be placed as close to the pre-existing channel alignment as possible. Avoid placing culverts at pools and stream bends.
- (c) Road alignment shall be as close to perpendicular to the stream channel as possible.
- (d) Culvert slope shall be within 25 percent of the natural stream slope. For example, if the natural stream slope is 1.0 percent, the minimum design slope of the culvert would be 0.75 percent and the maximum design slope would be 1.25 percent.
- (e) Culvert outlet and inlet protection shall be used as necessary to reduce the risk of scour and perching.

- (f) Stream crossings shall be composed of a single pipe or arch for the main stream channel.
- (g) Overflow culverts may be used but should be placed at a higher elevation so that flows up to the OHWM pass through the primary culvert.
- (h) Stream crossings shall maintain the connectivity of wetlands adjacent to stream channels and shall accommodate sheet flow within such wetlands.
- (i) Stream crossing culverts shall not interfere with the functioning of floodplains and shall be designed to convey the design peak flow required by Table D-1. If the stream crossing culvert is not designed to accommodate the 100-year flow, a route must be established to safely convey flows exceeding the design peak flow without causing damage to property, endangering human life or public health, or causing significant environmental damage.
- (j) In cases of crossings within high entrenchment ratio environments, the ratio of the flood prone width to the OHWM width is greater than 2.2, floodplain overflow culverts may be beneficial to floodplain connectivity and can be used to pass the design flow. Minimum width requirements for the primary culvert still apply.
- (k) Stream crossing culverts shall have a minimum diameter of three feet.
- (I) Stream crossing culvert pipes and arches shall be metal.
- (m) Culverts longer than 100 feet require appropriate maintenance access and DPW approval
- (n) Install culverts in accordance with the manufacturer's recommendations for the anticipated traffic loads.

D06 Fish Passage Culverts

These criteria provide general design guidance for road crossings of fish-bearing streams to maintain the full hydrologic functioning of the water body they are crossing. Site-specific conditions, such as multi-thread channels, may require alternate design approaches.

D06.1 Pre-design Conference

Schedule a fish passage pre-design conference with DPW prior to permit submittals. The pre-design conference is to:

- (a) determine required permits;
- (b) coordinate interagency requirements;
- (c) determine any site-specific design requirements; and
- (d) establish a plan review process.

D06.2 Stream Simulation Method

Stream simulation methodologies shall be used for the design of all fish-bearing stream crossings. The stream simulation method uses reference data from a representative section, or reference reach, of the specific water body crossed. This method attempts to replicate the natural stream channel conditions found upstream and downstream of the crossing. Sediment transport, flood and debris conveyance, and fish passage are designed to function as they do in the natural channel.

Reference Reach

- (a) Select a reference reach on the water body being crossed that is outside any anthropogenic influence, such as an existing culvert. In most cases of new crossings, the reference reach can be at the crossing location.
- (b) The length of the reference reach should be a minimum of 20 times the reference bankfull width and no less than 200 feet.
- (c) If there is not a suitable reference reach on the water body being crossed, a reference reach may be chosen from another water body with similar geomorphic and hydrologic characteristics. The reference reach characteristics should meet the following criteria in comparison to the water body being crossed:
 - (1) The reference reach bankfull width should be at least one half and no more than two times that of the water body being crossed;
 - (2) The reference reach bankfull discharge should be at least one half and no more than one and one half times the bankfull discharge of the water body being crossed; and
 - (3) The stream order of the reference reach should be within one stream order of the water body being crossed.
- (d) For a reference reach from another water body, the geomorphic characteristics of the crossing shall be scaled using ratios of the bankfull conditions.
- (e) The reference reach bankfull dimensions should be determined in the field by surveying a detailed cross section at the upper 1/3 of a representative riffle.
- (f) Reference data shall include, at a minimum:
 - (1) channel width at the OHWM,
 - (2) bankfull width,
 - (3) bankfull cross-sectional area,
 - (4) bankfull slope based on the longitudinal profile,
 - (5) substrate, and
 - (6) potential for floating debris.

Culvert Size, Slope, and Substrate

In addition to D05.2, the following criteria apply to fish passage culverts:

- (a) Under normal flow conditions, the channel within or under the fish passage culvert shall not differ from the reference reach condition in regards to the channel width at the OHWM, cross-sectional area, slope, substrate, and ability to pass floating debris.
- (b) The width of fish passage culverts shall not be less than the greater of 1.2 times the channel width at the OHWM and 1.0 times the bankfull width.
- (c) Fish passage culverts shall have a minimum diameter of five feet.
- (d) The use of smooth wall culverts is prohibited.
- (e) The use of trash racks or debris interceptors is prohibited
- (f) Round culvert pipes shall have a minimum invert burial depth of 40 percent of the culvert diameter into the substrate. Arch or box culverts shall have a minimum invert burial depth of 20

percent of the culvert's rise into the substrate, unless scour analysis shows less fill is acceptable. The minimum invert burial depth is 1 foot.

- (g) The gradation of the substrate material within a fish passage culvert shall be designed to be a dense, well-graded mixture with adequate fines to ensure that the majority of the stream flows on the surface and the minimum water depth is maintained.
- (h) Substrate material within or under the fish passage culvert shall remain dynamically stable at all flood discharges up to and including a 50-year flood. Dynamic stability means that substrate material mobilized at higher flows will be replaced by bed material from the natural channel upstream of the crossing. For crossings without an adequate upstream sediment supply, the substrate material within the crossing shall be designed to resist the predicted critical shear forces up to the 100-year flood. For culverts with a slope of 6 percent or greater, substrate retention sills may be required to allow the bed load to continuously recruit within the culvert.
- (i) Substrate material within or under the fish passage culvert shall incorporate a low flow channel. The low flow channel should mimic the reference reach where possible. If the low flow channel dimensions are not discernable from the reference reach, the low flow channel should have a cross sectional area of 15 to 30 percent of the bankfull cross sectional area and a minimum depth of 4 inches for juvenile fish and 12 inches for adult fish. The low flow channel should be defined by rock features that will resist critical shear forces up to the 100-year flood.
- (j) Constructed streambanks are recommended inside fish passage culverts to protect the culvert from abrasion, provide resting areas for fish, and provide for small mammal crossing. If streambanks are constructed through a crossing, the streambanks shall be constructed of rock substrate designed to be stable at the 100-year flood. The streambank width should be a minimum of 1.5 times the maximum sieve size of the streambed material (D100). The crossing width shall be increased to allow for the channel width plus the streambanks.
- (k) If substrate retention sills are used, they shall have a maximum weir height of one half of the culvert invert burial depth. Substrate retention sills shall be spaced so that the maximum drop between weirs is 4 inches. The use of sills without substrate is not allowed.
- (I) Other state and federal requirements may apply.

D06.3 Hydraulic Method

Hydraulically designed culverts are discouraged for fish-bearing stream crossings, though may be approved by DPW and ADFG in circumstances where stream simulation is not practical. In addition to D05.2, the following criteria apply to hydraulically designed culverts:

- (a) The hydraulic method uses the swimming capability and migration timing of target design species and sizes of fish to create favorable hydraulic conditions throughout the culvert crossing.
 Information and design software for this methodology is available from ADFG, Division of Sport Fisheries (Fishpass) and the US Forest Service (FishXing).
- (b) The design fish shall be a 55-milimeter (2.16-inch) juvenile coho salmon for anadromous streams and a 55-milimeter (2.16-inch) Dolly Varden char for non-anadromous streams. These criteria may change based on ongoing research by federal and state agencies.

- (c) Fish passage high flow design discharge will not exceed the 5 percent annual exceedance flow or
 0.4 times the 2-year peak flow, whichever is lower and has the most supporting hydrologic data.
- (d) Fish passage low-flow design discharge shall ensure a minimum 6-inch water depth or natural low flow and depth within the reach the crossing occurs. In cases where local conditions preclude natural low flow characteristics, backwatering or in-culvert structures should be considered.
- (e) In cases where flared end sections with aprons are necessary and fish passage is required, water depths and velocities that satisfy fish passage criteria must be demonstrated across the apron in addition to within the culvert.
- (f) Fish passage criteria for culverts crossing tidally-influenced streams must be satisfied 90 percent of the time. Tidally-influenced streams may sometimes be impassable due to insufficient depth at low flow and low tide. If the tidal area immediately downstream of a culvert is impassable for fish at low tide, the exceedance criterion shall apply only to the time during which fish can swim to the culvert.
- (g) Other state and federal requirements may apply.

D07 Soil Infiltration Facilities

Soil infiltration may be used to reduce stormwater flow and volume with the following criteria:

- (a) Soil infiltration facilities within Borough ROW or drainage easements should be designed such that they are not considered Class V injection wells. See Appendix A for the EPA's memorandum addressing the subject in June 2008.
 - (1) Private drainage facilities that are considered Class V injection wells require conformance with EPA regulations.

D08 Rainfall Data

D08.1 Rainfall Distribution

Intensity-Duration-Frequency (IDF) and 24-hour rainfall data are furnished by NOAA Atlas 14 Point Precipitation Frequency Estimates. Use SCS Type-I Rainfall Distribution and 24-hour rainfall depth to compute runoff.

D08.2 Runoff Transformation

Use the Rational Method for estimating peak flows in drainage basins less than 200 acres and with times of concentration less than 20 minutes for design of conveyances. Use NRCS (SCS) Unit Hydrograph Method for estimating runoff volumes and peak flows for other conditions and applications. Other methods more appropriate for site conditions may be utilized upon DPW approval.

Section E. Easements

E01 General

E01.1 Common Access Easements

When a shared driveway is required for two or more lots, a common access easement shall be granted for the exclusive use of the subject lots, unless otherwise accommodated. The common access easement shall be sized to reasonably accommodate separation of the shared driveway to the individual lots.

E01.2 Drainage Easements

Drainage easements are required where the ROW is not sufficient to accommodate drainage needs. Drainage easements can overlap with other platted easements and shall begin or terminate at the ROW. Drainage easements shall be a minimum width of 20 feet, and a minimum average length of 20 feet outside of any overlapping easements or of sufficient size and area shown to facilitate construction and maintenance.

E01.3 Slope Easements

Slope easements are required to contain all cut and fill slopes steeper than 2.5:1 that extend outside of the ROW, plus at least 5 feet outside the cut or fill catches.

E01.4 Sight Distance Maintenance Easements

Sight distance maintenance easements are required where intersection sight triangles extend outside of the ROW.

E01.5 Snow Storage Easements

Snow storage easements are required where the ROW is not sufficient to accommodate anticipated snow removal needs. Snow storage easements shall be located where the storage of snow would not impede sight distance.

E01.6 Utility Easements

Unless lots are otherwise served by alternate utility easements or agreements, at least one 15-foot utility easement adjacent to the ROW is required to allow for utility installation and maintenance. Additional utility easements may be required as deemed reasonably necessary by utility companies to serve the subdivision or protect existing facilities. The applicant is responsible for satisfying any conflicts that may occur in the request for easements from any utility company during the platting process.

Platted utility easements are to be clear of wells, septic systems, structures, or encroachments, as defined by MSB or other applicable code; unless the applicant has obtained an encroachment permit from the MSB and a "Non-Objection to Easement Encroachment" from each utility.

Utility easements are to be fully useable for utility installation where installation equipment can safely work. Whenever possible, utility easements should not be placed in swamps, steep slopes, or other unusable areas.

Section F. Development Implementation

F01 General

This section describes the procedure that is to be followed before constructing any improvements required for recording a subdivision plat. The applicant's engineer shall be the primary point of contact throughout this process.

It is the applicant's responsibility to determine, acquire, and follow permits required by other agencies. Approval from MSB does not supersede other agencies' permit requirements.

F01.1 Preliminary Plat Submittal

The preliminary plat submittal is to be accompanied by:

- (a) ADT calculations per A15;
- (b) Preliminary drainage plan per D02.1;
- (c) Road plan and profile for sections of road where proposed grades exceed 6 percent where cuts and fills exceed 5 feet in height measured from the centerline, or where slope easements will be required, and cross sections at the maximum cut and fill sections. Road plan and profile shall include the vertical curves or grade breaks on either side of the subject sections;
- (d) Road plan, profile, and cross-sections if required by B03.3; and
- (e) Intersection sight distance evaluation, if requested, according to A09.1.

F01.2 Construction Plans

Submit construction plans to DPW at least seven calendar days before the preconstruction conference. All plan drawing submittals shall be at a scale of 1 inch = 50 feet or more detailed, plottable on 11" by 17" paper. Construction plans shall include the following:

- (a) Drainage Report, according to D02.2;
- (b) Plan & Profile of proposed roads (if required by F01.1);
 - (1) Existing topography with horizontal and vertical accuracy meeting US National Map Accuracy standards, two-foot contour intervals within the proposed road corridors.
- (c) Asbuilt survey of visible improvements and above ground utilities within and adjacent to the subdivision;
- (d) Copy of agency accepted permit applications required for the improvements prior to construction, including but not limited to ADOT&PF Approach Road Permit, DNR Section Line Easement authorization, MSB Flood Hazard Development permit, and USACE wetland fill permit; and
- (e) Plans for any proposed improvements within the ROW that are outside of the scope of this manual (e.g. retaining walls or guard rail) or do not conform to the standards set forth herein, conforming to ADOT&PF design criteria and standards.

F01.3 Preconstruction Conference

The preconstruction conference is for the purpose of reviewing and approving the Subdivision Construction Plan for the required improvements. The engineer may request scheduling of a preconstruction conference with DPW after the preliminary plat has been approved by the Platting Board, the Platting Board Action Letter has been received, and the construction plans have been submitted. Scheduling of preconstruction conference requests may be delayed during the month of October. The applicant, or designated representative, and the engineer must attend the preconstruction conference. In addition to the construction plans, the following items will be provided at or prior to the preconstruction conference:

- (a) Cost estimate of required improvements for the determination of the inspection fee according to the most recently adopted Schedule of Rates and Fees;
- (b) Proof of compliance with the Alaska Pollutant Discharge Elimination System Program;
 - (1) Acceptable proof includes a Notice of Intent (NOI), a Low Erosivity Waiver (LEW), or a determination by a qualified person that neither is needed.
- (c) Rough plan and time line for construction;
- (d) Copy of any issued permits required for the improvements prior to construction;
- (e) Off-site material source and quantities; and
- (f) On-site clearing, grubbing, and topsoil disposal plan, location map.

The Subdivision Construction Plan must be signed by the applicant, or designated representative, and the engineer. Upon acceptance of the Subdivision Construction Plan by DPW and payment of the inspection fee, the Platting Division will issue a Notice to Proceed (NTP).

Some construction plans or permit approvals may take longer to develop or obtain, such as fish passage culvert plans and associated permits. Those finalized plans and issued permits may be submitted later but must be received and reviewed by DPW before construction begins within the respective areas.

F01.4 Interim Inspections

The applicant's engineer shall supervise all phases of construction. Notify DPW of changes to the Subdivision Construction Plan, such as adding or deleting a cross culvert, changes in culvert size, adding or deleting a drainage facility, grade changes of more than 1 percent or that would result in grades of over 6 percent or cuts or fills of over 5 feet in height measured from the centerline, or changes to foreslopes or backslopes. The changes should be approved by DPW prior to completion of construction. Periodic interim inspections may be conducted by DPW. Interim inspections may be requested by the engineer.

F01.5 Subdivision Agreements

If a developer wishes to enter into a Subdivision Agreement and the requirements of MSB 43.55.010(A) are met, the engineer shall submit a request to DPW no later than October 15th for an Interim Inspection. The Interim Inspection shall be attended by the engineer and DPW, and a list of remaining improvements and work items will be developed. The engineer shall then submit a request for a

Subdivision Agreement containing the scope of work, quantity estimates, and cost estimate in accordance with MSB 43.55 to Platting and for approval by DPW. DPW will only approve the request for a Subdivision Agreement if all of the minimum required improvements have been inspected by October 31st or before winter conditions prohibit inspection, whichever comes first.

F01.6 Pre-Final Inspection

When the engineer has determined that construction of the improvements will be substantially complete according to the Subdivision Construction Plan, the engineer will request a Pre-Final Inspection. The Pre-Final Inspection request must be received by September 30th and shall include a description of work yet to be completed. The Pre-Final Inspection will be scheduled to occur within 14 calendar days of the request and shall be attended by the engineer and DPW. A punch list will be developed, if any work items remain, at the Pre-Final Inspection.

F01.7 Final Inspection

When construction of the improvements and punch list items are complete according to the Subdivision Construction Plan, the engineer will request a Final Inspection of the improvements. The Final Inspection request must be received by October 15th. Final Inspections will cease October 31st, or when winter conditions prohibit inspection, whichever comes first. The Final Inspection will be scheduled to occur within 14 calendar days of the request and shall be attended by the engineer and DPW.

F01.8 Final Report

Upon DPW approval of the Final Inspection, the engineer shall submit a written Final Report to the Platting Division. The Final Report shall include:

- (a) Stamped and signed narrative describing at a minimum:
 - (1) road construction process and equipment used,
 - (2) material source and disposal areas,
 - (3) road embankment and subbase used,
 - (4) road topping or pavement used,
 - (5) compactive effort,
 - (6) road dimensions and shaping (length, roadway width, material thicknesses, pavement width, crown, cul-de-sac or t-turnaround dimensions and slope, foreslope, backslope, maximum centerline grade, etc.) for each road constructed,
 - (7) drainage, ditch depth, location of drainage easements, and
 - (8) road standard certification (Pioneer Road, Residential Street, etc.) for each road constructed;
- (b) Stamped and signed final drainage plan, (minimum 11"x17");
- (c) As-built drawing showing the horizontal locations of borrow extraction along the road corridor;
- (d) Documentation verifying Surface Course thickness such as photos and descriptions of test pits, scale tickets, asbuilt surveys, or alternative methods approved by DPW;
- (e) Compaction test reports;
- (f) Gradation tests, if required; and

(g) Photos of each stage of construction.

DPW will review the report and provide comments, if necessary, within 14 calendar days.

F01.9 Construction Acceptance

Upon approval of the Final Report, DPW will issue a Certificate of Construction Acceptance.

F01.10 Warranty

All improvements are to be guaranteed until October 31st of the calendar year following DPW approval of the Final Inspection. Roads within a Road Service Area may be accepted for maintenance at the end of the warranty. Pioneer Roads are not eligible for maintenance. Maintenance of Mountain Access Roads is at the discretion of DPW.

During the warranty period, the applicant is responsible for any road maintenance including, but not limited to: snow removal, maintaining a smooth road surface and crown, maintaining stabilized foreslopes and backslopes, and maintaining positive drainage. If any deficiencies arise during the warranty, DPW will issue a punch list to the applicant by September 1st to allow time for completion of repairs. The applicant must notify DPW of completion of repairs by October 15th for the roads to be eligible for maintenance on November 1st.

The warranty period for improvements following completion of a subdivision agreement may be lessened to one calendar year. The applicant shall request a punch list from DPW no more than one month before the end of the one-year warranty.

If the subdivision plat has not recorded by April 30th or if warranty repairs are not completed by October 15th, the warranty will be extended an additional year and the warranty process will be repeated.

Maintenance may be denied and the Certificate of Construction Acceptance revoked if deficiencies are not corrected to the satisfaction of DPW. A notice may be recorded indicating to the public that the MSB is not responsible for road upkeep and maintenance until such a time that the deficiencies are corrected.

Section G. Commercial and Industrial Subdivisions

G01 General

Commercial and Industrial subdivisions shall be designed using trip generation rates from the Institute of Transportation Engineers (ITE) Trip Generation Manual, and to meet the standards of AASHTO, International Fire Code (IFC), and any other applicable standards or code.

Section H. Utilities

H01 General

These standards apply to the design and construction of utility facilities within the MSB. All utility installation within existing or proposed ROW or utility easements must comply with the provisions of MSB or other applicable code, or as otherwise approved by the permitting authority.

H02 Utility Location Guidelines

H02.1 Underground Utility Facilities:

- (a) The location of utility facilities placed within the ROW shall be coordinated with the permitting authority.
- (b) Backslopes or foreslopes which extend into a utility easement should not exceed 4:1. These limits are necessary for construction equipment for utility installation.
- (c) Utility facilities paralleling the road shall not be located within 10 feet of the roadway, unless otherwise approved by the permitting authority.
- (d) Underground road crossings shall be buried a minimum of 48 inches below finished grade. Backfill shall be compacted according to the requirements of Section C, or as otherwise approved by the permitting authority.
- (e) Conduit road crossings, if used, shall be installed in accordance with each utility company's standards and applicable code.
- (f) Standard burial depth of longitudinal utilities is 36 inches below grade. The applicant should delineate areas, such as where driveways and drainage easements are planned, where deeper burial may be needed.

H02.2 Above Ground Utility Facilities:

- (a) Above ground pedestals, poles, and utility facilities shall not be located within 10 feet of the roadway, unless an alternate design meets clear zone requirements.
- (b) Above ground pedestals, poles, and utility facilities shall not be located such that they substantially block intersection or driveway sight triangles.
- (c) Unless otherwise authorized by the permitting authority, above ground pedestals, poles, and utility facilities shall not be located within the ROW nearer than 40 feet from the point of intersection of the extension of the property lines at any existing or proposed intersection on Residential Collector streets or higher classification.
- (d) Above ground pedestals, poles, and utility facilities shall not be located within a common access easement or drainage easement, within 20 feet of a common access point, or within 10 feet of a roadway cross culvert.
- (e) Permanent 5-foot high snow marker poles, grey with white retroreflective sheeting or yellow, shall be installed on all pedestals and vaults.
- (f) All guy wires installed within the ROW or utility easements adjacent to, or near to a roadway shall have a minimum 8-foot long yellow delineator installed above the anchor.

(g) Pedestals located within the ROW shall be located within the outer 1 foot of the ROW.

H02.3 Separation of Utilities:

- (a) Recommend 5-foot horizontal separation between power poles and buried utilities.
- (b) Recommend minimum 1-foot physical separation between all underground utilities.
- (c) Separation of storm, sewer, and water utilities shall meet the requirements of the Alaska Department of Environmental Conservation.

References

American Association of State Highway and Transportation Officials. (2018). *A Policy on Geometric Design of Highways and Streets* (7th ed.). Washington, DC.

American Association of State Highway and Transportation Officials. (2011). *Roadside Design Guide* (4th ed.). Washington, DC.

American Association of State Highway and Transportation Officials. (2017). *Guide for the Development of Bicycle Facilities* (4th ed.). Washington, DC.

Alaska Department of Transportation & Public Facilities. (2019). *Alaska Highway Preconstruction Manual*. Juneau, AK.

Alaska Department of Transportation & Public Facilities. (2017). *Alaska Standard Specifications for Highway Construction* (2017 ed.). Juneau, AK.

Alaska Department of Transportation & Public Facilities. (2015). *Alaska Sign Design Specifications.* Juneau, AK.

Alaska Department of Transportation & Public Facilities. (2007). *Alaska Test Methods Manual.* Juneau, AK.

Alaska Department of Transportation & Public Facilities. (2016). Alaska Traffic Manual. Juneau, AK.

Alaska Railroad. (1988). Alaska Policy on Railroad/Highway Crossings. Anchorage, AK.

Alaska Society of Professional Land Surveyors. (2013). *Standards of Practice Manual*. (4th ed.). Anchorage, AK.

Institute of Transportation Engineers. (2017). *Trip Generation Manual.* (10th ed.). Washington, DC.

Matanuska-Susitna Borough. (2017). *Matanuska-Susitna Borough Long Range Transportation Plan*. Palmer, AK.

Matanuska-Susitna Borough. (2007). *Matanuska-Susitna Borough Official Streets and Highway Plan*. Palmer, AK.

Matanuska-Susitna Borough. (2019). *Matanuska-Susitna Borough Standard Modifications to State of Alaska Standard Specification for Highway Construction* (2017 ed.). Palmer, AK.

U.S. Department of Transportation Federal Highway Administration. (2012). *Manual of Uniform Traffic Control Devices for Streets and Highways* (2009 ed. with 2012 revisions). Washington, DC.
Appendix A

Environmental Protection Agency Memorandum - Class V Injection Wells

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

WASHINGTON, D.C. 20460



JUN 13 2008

MEMORANDUM

OFFICE OF WATER

SUBJECT: Clarification on which stormwater infiltration practices/technologies have the potential to be regulated as "Class V" wells by the Underground Injection Control Program

TO:

FROM:

Water Division Directors, Regions 1-10 Linda Boornazian, Director Water Permits Division (MC 4203M) Steve Heare, Director Drinking Water Protection Division (MC 4606M)

Over the past several years stormwater infiltration has become an increasingly effective tool in the management of stormwater runoff. Although primary stormwater management responsibilities within EPA fall under the Clean Water Act (CWA), the infiltration of stormwater is, in some cases, regulated under the Safe Drinking Water Act (SDWA) with the goal of protecting underground sources of drinking water (USDWs). Surface and ground water protection requires effective integration between the overlapping programs. This memorandum is a step forward in that effort and is meant to provide clarification on stormwater implementation and green infrastructure, in particular under the CWA, which is consistent with the requirements of the SDWA's Underground Injection Control (UIC) Program.

In April 2007, EPA entered into a collaborative partnership with four national groups (the Association of State and Interstate Water Pollution Control Administrators, the Low Impact Development Center, the National Association of Clean Water Agencies, and the Natural Resources Defense Council) to promote green infrastructure as a cost-effective, sustainable, and environmentally friendly approach to stormwater management. The primary goals of this collaborative effort are to reduce runoff volumes and sewer overflow events through the use of green infrastructure wet weather management practices.

Within the context of this collaborative partnership, green infrastructure includes a suite of management practices that use soils and vegetation for infiltration, treatment, and evapotranspiration of stormwater. Rain gardens, vegetated swales, riparian buffers and porous pavements are all common examples of green infrastructure techniques that capture and treat stormwater runoff close to its source. Green infrastructure management practices typically do not include commercially manufactured or proprietary infiltration devices or other infiltration practices such as simple drywells, which do not provide for pre-treatment prior to infiltration.

The partnership is promoting green infrastructure as an effective approach to stormwater management because these practices are associated with a number of environmental benefits. In addition to reducing and delaying runoff volumes, green infrastructure approaches can also reduce pollutant levels in stormwater, enhance ground water recharge, protect surface water from stormwater runoff, increase carbon sequestration, mitigate urban heat islands, and increase wildlife habitat.

Given the multiple benefits that green infrastructure can provide, EPA and its partners have increased efforts to incorporate green infrastructure techniques into stormwater management strategies nationwide. In recent years, public support for these practices has gradually increased. For more information on green infrastructure, please visit www.epa.gov/npdes/greeninfrastructure.

There are cases where stormwater infiltration practices are regulated as Class V wells under the UIC program, and State and local stormwater managers report that some developers are hesitant to incorporate green infrastructure practices because they fear regulatory approvals will slow the process and increase costs. EPA believes those fears are unfounded and notes that most green infrastructure practices do not meet the Class V well definition and can be installed without regulatory oversight by the UIC Program. However, EPA remains committed to the protection of USDWs and emphasizes the need for UIC program compliance (per 40 CFR 144).

To provide clarification on which stormwater infiltration techniques meet EPA's UIC Class V well definition, EPA's Office of Water has developed the attached "Class V Well Identification Guide." State or Regional stormwater and nonpoint source control programs, developers, and other interested parties are requested to contact the State or Regional UIC Program Director with primary authority for the UIC Class V program when considering the use of practices that have been identified, or potentially identified, as Class V wells. UIC program managers should consider the proximity to sensitive ground water areas when looking at the suitability of stormwater infiltration practices. Depending on local conditions, infiltration without pretreatment may not be appropriate in areas where ground waters are a source of drinking water or other areas identified by federal, state, or local governments as sensitive ground water areas, such as aquifers overlain with thin, porous soils.

Please share this memo and the attached guide with your State and Regional stormwater, nonpoint source control, UIC and other ground water managers, as well as with appropriate green infrastructure contacts. These programs are encouraged to coordinate on stormwater management efforts when sensitive ground water issues arise.

Attachment

Underground Injection Control (UIC) Program Class V Well Identification Guide

This reference guide can be used to determine which stormwater infiltration practices/technologies have the potential to be regulated as "Class V" wells. Class V wells are wells that are not included in Classes I through IV. Typically, Class V wells are shallow wells used to place a variety of fluids directly below the land surface. By definition, a well is "any bored, drilled, driven shaft, or dug hole that is deeper than its widest surface dimension, or an improved sinkhole, or a subsurface fluid distribution system" and an "injection well" is a "well" into which "fluids" are being injected (40 CFR §144.3). Federal regulations (40 CFR §144.83) require all owners/operators of Class V wells to submit information to the appropriate regulatory authorities including the following:

- 1. Facility name and location
- 2. Name and address of legal contact
- 3. Ownership of property
- 4. Nature and type of injection well(s)
- 5. Operating status of injection well(s)

For more information on Class V well requirements, please visit <u>http://www.epa.gov/safewater/uic/class5/comply_minrequirements.html</u>. For more information on green infrastructure, please visit <u>http://www.epa.gov/npdes/greeninfrastructure</u>.

The stormwater infiltration practices/technologies in rows A through I below are generally not considered to be wells as defined in 40 CFR §144.3 because typically they are not subsurface fluid distribution systems or holes deeper than their widest surface dimensions. If these practices/technologies are designed in an atypical manner to include subsurface fluid distribution systems and/or holes deeper than their widest surface dimensions, then they may be subject to the Class V UIC regulations. The stormwater infiltration practices/technologies in rows J through K however, depending upon their design and construction probably would be subject to UIC regulations.

UIC Class V Well Identification Guide June 11, 2008 Page 1

	Infiltration Practice/Technology	Description	Is this Practice/Technology Generally Considered a Class V Well?
A	Rain Gardens & Bioretention Areas	Rain gardens and bioretention areas are landscaping features adapted to provide on-site infiltration and treatment of stormwater runoff using soils and vegetation. They are commonly located within small pockets of residential land where surface runoff is directed into shallow, landscaped depressions; or in landscaped areas around buildings; or, in more urbanized settings, to parking lot islands and green street applications.	No.
В	Vegetated Swales	Swales (e.g., grassed channels, dry swales, wet swales, or bioswales) are vegetated, open-channel management practices designed specifically to treat and attenuate stormwater runoff. As stormwater runoff flows along these channels, vegetation slows the water to allow sedimentation, filtering through a subsoil matrix, and/or infiltration into the underlying soils.	No.
С	Pocket Wetlands & Stormwater Wetlands	Pocket/Stormwater wetlands are structural practices similar to wet ponds that incorporate wetland plants into the design. As stormwater runoff flows through the wetland, pollutant removal is achieved through settling and biological uptake. Several design variations of the stormwater wetland exist, each design differing in the relative amounts of shallow and deep water, and dry storage above the wetland.	No.
D	Vegetated Landscaping	Self-Explanatory.	No.
Е	Vegetated Buffers	Vegetated buffers are areas of natural or established vegetation maintained to protect the water quality of neighboring areas. Buffer zones slow stormwater runoff, provide an area where runoff can infiltrate the soil, contribute to ground water recharge, and filter sediment. Slowing runoff also helps to prevent soil and stream bank erosion.	No

	Infiltration Practice/Technology	Description	Is this Practice/Technology Generally Considered a Class V Well?	
F	Tree Boxes & Planter Boxes	Tree boxes and planter boxes are generally found in the right-of-ways alongside city streets. These areas provide permeable areas where stormwater can infiltrate. The sizes of these boxes can vary considerably.	No.	
G	Permeable Pavement	Permeable pavement is a porous or pervious pavement surface, often built with an underlying stone reservoir that temporarily stores surface runoff before it infiltrates into the subsoil. Permeable pavement is an environmentally preferable alternative to traditional pavement that allows stormwater to infiltrate into the subsoil. There are various types of permeable surfaces, including permeable asphalt, permeable concrete and even grass or permeable pavers.	No.	
Н	Reforestation	Reforestation can be used throughout a community to reestablish forested cover on a cleared site, establish a forested buffer to filter pollutants and reduce flood hazards along stream corridors, provide shade and improve aesthetics in neighborhoods or parks, and improve the appearance and pedestrian comfort along roadsides and in parking lots.	No.	
Ι	Downspout Disconnection	A practice where downspouts are redirected from sewer inlets to permeable surfaces where runoff can infiltrate.	In certain circumstances, for example, when downspout runoff is directed towards vegetated/pervious areas or is captured in cisterns or rain-barrels for reuse, these practices generally would not be considered Class V wells.	
J	Infiltration Trenches	An infiltration trench is a rock-filled trench designed to receive and infiltrate stormwater runoff. Runoff may or may not pass through one or more pretreatment measures, such as a swale, prior to entering the trench. Within the trench, runoff is stored in the void space between the stones and gradually infiltrates into the soil matrix. There are a number of different design variations.	In certain circumstances, for example, if an infiltration trench is "deeper than its widest surface dimension," or includes an assemblage of perforated pipes, drain tiles, or other similar mechanisms intended to distribute fluids below the surface of the ground, it would probably be considered a Class V injection well.	

	Infiltration Practice/Technology	Description	Is this Practice/Technology Generally Considered a Class V Well?
К	Commercially Manufactured Stormwater Infiltration Devices	Includes a variety of pre-cast or pre-built proprietary subsurface detention vaults, chambers or other devices designed to capture and infiltrate stormwater runoff.	These devices are generally considered Class V wells since their designs often meet the Class V definition of subsurface fluid distribution system.
L	Drywells, Seepage Pits, Improved Sinkholes.	Includes any bored, drilled, driven, or dug shaft or naturally occurring hole where stormwater is infiltrated.	These devices are generally considered Class V wells if stormwater is directed to any bored, drilled, driven shaft, or dug hole that is deeper than its widest surface dimension, or has a subsurface fluid distribution system.

4244''Uwdf kxkukqp''Eqpuvt wevkqp'' O cpwcn'/''Vtcem'Ej cpi g''Eqr {

Matanuska-Susitna Borough Public Works Department

2022 Subdivision Construction Manual

(Roads, Drainage, and Utilities)

Adopted August 18, 2020June 21, 2022

Effective Date January 1, 2021June 21, 2022

Table of Contents

Acronym	ns & Abbreviations	iv
Definitio	ns	.v
Introduc	tion	1
Section /	A. Street Design	3
A01	General	. 3
A02	Applicability	. 3
A03	Street Classifications	. 3
A04	Access Criteria	. 5
A05	Design Criteria	. 7
A06	Typical Section	. 9
A07	Turnarounds	10
A08	Stub Streets	11
A09	Intersections	11
A10	Driveways	٤4
A11	Trailhead	12
A12	Bicycle and Pedestrian Paths	12
A13	Signage	٤5
A14	Railroad Crossings	L7
A15	Average Daily Traffic	٢7
A16	Design Deviations	L7
Section I	B. Major Road Corridors 1	9
B01	General	٤9
B02	Right-of-way and Surface Widths	۱9
B03	Frontage, Backage, and Connector Street Standards	٤9
B04	Access Standards	20
B05	Future Corridors	21
B06	References	21
Section	C. Construction Requirements	23
C01	General	23
C02	Road Construction	23
C03	Roads Outside of a Road Service Area	25
C04	Pioneer Road Construction Requirements	25
C05	Winter Construction	25
C06	Alternate Methods and Materials	25
C07	Materials	25
Section I	D. Drainage2	29
D01	General	<u>29</u>
D02	Requirements	29

D03	Drai	nage Design Criteria3	0
D04	Drai	nage Ditches	3
D05	Culv	erts3	4
D06	Fish	Passage Culverts	5
D07	Soil	Infiltration Facilities3	8
D08	Rain	fall Data3	8
Section	E.	Easements	1
E01	Gen	eral4	1
Section	F.	Development Implementation 4	.3
F01	Gen	eral4	3
Section	G.	Commercial and Industrial Subdivisions 4	7
G01	Gen	eral4	7
Section	Н.	Utilities	.9
H01	Gen	eral4	9
H02	Utili	ty Location Guidelines	9
Referen	ces		1
Appendi	ix A		3

Figures

Figure A-1: Loop Residential Streets	5
Figure A-2: Loop Residential Subcollector Streets	6
Figure A-3: Typical Section	9
Figure A-4: Cul-de-sac Options	10
Figure A-5: Alternate Turnarounds	11
Figure A-6: Intersection Sight Distance	12
Figure A-7: Intersection Offset	13
Figure A-8: Intersection Angle	14
Figure A-9: Controlled Street Landing Profile	14
Figure A-10: Sign Placement	16
Figure A-11: Stop Sign Location	16
Figure A-12: Concrete Foundation for Sign Post	16
Figure B-1: Frontage Street Configurations	20
Figure C-1: Structural Sections for Gravel Roads	27
Figure C-2: Structural Sections for Paved Roads	27

Tables

Table A-2: Recommended and Minimum Intersection Sight Distance12Table B-1: ROW and Surface Widths19Table B-2: Average Access Point Spacing21Table C-1: Aggregate Quality Properties for Base Course26Table C-2: Aggregate Gradations26Table D-1: Drainage Sizing and Analysis Criteria31Table D-2: Ditch Stabilization33Table D-3: Ditch Lining Materials34	Table A-1: Design Criteria	8
Table B-1: ROW and Surface Widths19Table B-2: Average Access Point Spacing.21Table C-1: Aggregate Quality Properties for Base Course26Table C-2: Aggregate Gradations26Table D-1: Drainage Sizing and Analysis Criteria31Table D-2: Ditch Stabilization33Table D-3: Ditch Lining Materials34	Table A-2: Recommended and Minimum Intersection Sight Distance	12
Table B-2: Average Access Point Spacing.21Table C-1: Aggregate Quality Properties for Base Course26Table C-2: Aggregate Gradations26Table D-1: Drainage Sizing and Analysis Criteria31Table D-2: Ditch Stabilization33Table D-3: Ditch Lining Materials34	Table B-1: ROW and Surface Widths	19
Table C-1: Aggregate Quality Properties for Base Course26Table C-2: Aggregate Gradations26Table D-1: Drainage Sizing and Analysis Criteria31Table D-2: Ditch Stabilization33Table D-3: Ditch Lining Materials34	Table B-2: Average Access Point Spacing	21
Table C-2: Aggregate Gradations26Table D-1: Drainage Sizing and Analysis Criteria31Table D-2: Ditch Stabilization33Table D-3: Ditch Lining Materials34	Table C-1: Aggregate Quality Properties for Base Course	
Table D-1: Drainage Sizing and Analysis Criteria31Table D-2: Ditch Stabilization33Table D-3: Ditch Lining Materials34	Table C-2: Aggregate Gradations	
Table D-2: Ditch Stabilization33Table D-3: Ditch Lining Materials34	Table D-1: Drainage Sizing and Analysis Criteria	31
Table D-3: Ditch Lining Materials	Table D-2: Ditch Stabilization	33
	Table D-3: Ditch Lining Materials	34

Acronyms & Abbreviations

AASHTO	American Association of State Highway and Transportation Officials
ADFG	Alaska Department of Fish and Game
ADT	Average Daily Traffic
ADOT&PF	Alaska Department of Transportation and Public Facilities
ATM	Alaska Test Method
<u>cfs</u>	cubic feet per second
<u>CMP</u>	Corrugated metal pipe
DPW	Department of Public Works of the Matanuska-Susitna Borough
<u>FHWA</u>	Federal Highway Administration
<u>ft</u>	feet
<u>h:v</u>	horizontal to vertical
<u>IDF</u>	Intensity-Duration-Frequency
IFC	International Fire Code
<u>in</u>	inches
ITE	Institute of Transportation Engineers
LEW	Low Erosivity Waiver
LRTP	Long Range Transportation Plan
<u>mph</u>	miles per hour
MSB	Matanuska-Susitna Borough
N/A	not applicable
NOAA	National Oceanic and Atmospheric Administration
<u>NRCS</u>	Natural Resources Conservation Service
NTP	notice to proceed
OHWM	ordinary high water mark
OSHP	Official Streets and Highways Plan
PUE	public use easement
ROW	right-of-way
<u>SCS</u>	Soil Conservation Service
VPD	vehicles per day

Definitions

Access Point	The location along a road at which a driveway or road intersects.
Arterial	A road that provides a high level of mobility within the transportation network. Arterials have managed access with a minimal number of intersections or interchanges.
Average Daily Traffic	The total number of vehicle trips during a given time period (in whole days greater than one day and less than one year) divided by the number of days in that time period.
Backslope	On a roadway section in a cut, the portion of the roadside that slopes up from the roadside ditch and away from the roadway to the top of the cut, see Figure A-3.
Catchment Area	The total area contributing stormwater runoff to a particular point, site, or structure.
Collector	A road that links local roads with arterials and performs some duties of each. Collectors have managed access with a moderate number of intersections and driveways.
Curve Return	The curve located at the corner of an intersection, connecting the roadway edge of one road to the roadway edge of an intersecting road or driveway.
Detention	The temporary storage of runoff, for later controlled release.
Drainage Pattern	The configuration of a drainage system including manmade and natural features within a catchment area.
Driveway	A vehicular access way between a road and a parking area within a lot or property.
Embankment	Earthen material that is placed and compacted for the purpose of raising the grade of a roadway.
Engineer	An individual who is registered as a Professional Civil Engineer in the State of Alaska.

Feasible	Reasonable and capable of being done or carried out.			
Foreslope	On a roadway section, the portion of the roadside that slopes down and away from the roadway, see Figure A-3.			
Functional Area	The physical area of an intersection and the area extending both upstream and downstream which includes perception reaction distance, maneuver distance, and storage length.			
Intersection	The general area where two or more roads join or cross.			
Local Road	A road that provides access to abutting property, rather than to serve through traffic. Local roads are not access controlled and can have frequent intersections and driveways.			
Lot Frontage	A property line that abuts the right-of-way that provides access to the lot.			
Ordinary High Water Mark	The elevation marking the highest water level which has been maintained for a sufficient time to leave evidence upon the landscape. Generally, it is the point where the natural vegetation changes from predominately aquatic to upland species.			
Positive Drainage	Clear, unobstructed flow of water away from structures and roadways without localized ponding.			
Public Use Easement	Provides the rights for ingress, egress, roadways, right-of-way, public utilities, and slopes for cuts and fills. The rights are to the public in general, and public utilities governed by permits required under federal, state, and local laws and regulations. May also be known as a public access easement or right-of-way.			
Regulated Stream	Any watercourse along which the flood hazard areas have been mapped and approved by the Federal Emergency Management Agency; any stream which harbors fish, as determined by the Alaska Department of Fish and Game; or any stream designated as regulated by MSB.			
Retention	The prevention of runoff. Stormwater, which is retained, remains indefinitely, with the exception of the volume lost to evaporation, plant uptake, or infiltration.			

Right-of-way	A strip of land reserved, used, or to be used for a street, alley, walkway, airport, railroad, or other public or private purpose.
Road	A general term denoting a public thoroughfare used, or intended to be used, for passage or travel.
Road Prism	The foundation that supports the roadway; see Figure A-3.
Roadway	The portion of a road that includes driving lanes and shoulders, see Figure A-3.
Segment	A portion of road between two significant intersections or an intersection and its terminus.
Shoulder	The portion of a roadway contiguous to any traveled way for lateral support of surface courses, see Figure A-3.
Street	A general term usually denoting an urban or suburban road.
Stub Road	A <u>right-of-way or</u> road segment, <u>that is planned to be extended</u> , typically short in length, which terminates at the boundary of a subdivision <u>or masterplan phase</u> . or site plan, the purpose of which is to ultimately connect to abutting property when it is developed.
T-intersection	A three leg intersection in the form of a "T".
Through Street	A road given preferential right of way; roads which intersect a through street are controlled, such as with a stop sign or yield sign.
Water Body	A permanent or temporary area of standing or flowing water. Water depth is such that water, and not air, is the principal medium in which organisms live. Water bodies include, but are not limited to: lakes, ponds, streams, rivers, sloughs, and all salt water bodies.

Introduction

This manual is intended to accomplish the following goals:

- (1) To establish standards for the design and construction of transportation networks throughout the Matanuska-Susitna Borough.
- (2) To provide information and guidelines for the design, construction, and upgrade of roads, drainage facilities, and utilities within rights-of-way.
- (3) To develop and maintain a safer and more efficient transportation system.
- (4) To minimize operation & maintenance efforts.

Section A. Street Design

A01 General

These provisions establish appropriate standards for the design of roads. The purpose of these provisions is to:

- (1) promote the safety and convenience of motorized and non-motorized traffic;
- (2) promote the safety of neighborhood residents;
- (3) minimize the long term costs for maintenance and repair;
- (4) protect the residential qualities of neighborhoods by limiting traffic volume, speed, noise, and air pollution;
- (5) encourage the efficient use of land; and
- (6) minimize the cost of road construction and thereby restrain the rise in housing costs.

A02 Applicability

These standards apply to the design and construction of all subdivision improvements within the Matanuska-Susitna Borough (MSB), with the exception of those streets within cities that exercise road powers by ordinance.

A03 Street Classifications

Roads within the MSB fall within one of the following functional classifications, in accordance with the Long Range Transportation Plan (LRTP): Interstate, Principal Arterial, Minor Arterial, Major Collector, Minor Collector, and Local Road. Functional classification of a road is based on its function, design, and current potential use. The applicant may request review of the functional classification of existing roads abutting or affecting the design of a subdivision or land development during the preapplication process.

This section provides design guidance for roads falling under local road and minor collector functional classifications.

A03.1 Residential Street

Residential streets are local roads intended to carry the least amount of traffic at the lowest speed. The Residential street will provide the safest and most desirable environment for a residential neighborhood. Developments should be designed so that all, or the maximum number possible, of the homes will front on this class of street.

A03.2 Residential Subcollector Street

Residential Subcollector streets are local roads that carry more traffic than Residential streets.

A03.3 Residential Collector Street

Residential Collector streets are the highest order of residential streets and are a type of minor collector. In large residential developments, this class of street may be necessary to carry traffic from

one neighborhood to another or from the neighborhood to other areas in the community. Residential Collector streets should provide the fewest direct accesses as possible.

A03.4 Mountain Access Road

Mountain Access Roads may be used in areas where the average cross slope exceeds 15 percent or to traverse terrain features in excess of 25 percent. Maintenance of Mountain Access Roads will be at the discretion of <u>Department of Public Works (DPW</u>). School bus access should be considered as school bus routes require all grades less than 10 percent. Mountain Access Road standards allow for steeper grades and switchbacks, but should otherwise be designed to Residential, Residential Subcollector, or Residential Collector standard as required by this section.

A03.5 Pioneer Road

Pioneer Roads may only be used where allowed by MSB or other applicable code. This classification establishes minimum requirements for roads providing physical access, but should otherwise be designed to Residential, Residential Subcollector, or Residential Collector standard as required by this section. No MSB maintenance will be provided for Pioneer Roads. Pioneer roads may be constructed offset from the centerline of the <u>right-of-way (ROW)</u> to facilitate future expansion of the road.

A03.6 Alleys

Alleys are permitted provided legal and physical access conforms to MSB or other applicable code. No MSB maintenance will be provided for Alleys.

A03.7 Other Street Types

The above classifications may be further typed as one of the following streets. These other street types should be designed to Residential, Residential Subcollector, or Residential Collector standard as required by this section.

- (a) Frontage Street streets parallel and adjacent to a major road corridor which provides access to abutting properties and separation from through traffic. See Section B for additional design standards.
- (b) Backage Street streets that provide access to lots located between the Backage Street and a major road corridor. See Section B for additional design standards.
- (c) Connector Street the portion of a street that connects a frontage or backage street to a major road corridor. See Section B for additional design standards.
- (d) Divided Street streets may be divided for the purpose of accommodating environmental features or avoiding excessive grading. In such a case, the design standards shall be applied to the appropriate street classification and a single lane width with a shoulder on each side.

A04 Access Criteria

A04.1 Residential Street

- (a) A Residential street provides access to abutting properties.
- (b) The anticipated average daily traffic (ADT) volume on Residential streets shall not exceed 400. A loop street shall be designed such that the anticipated ADT at each terminus of the loop street does not exceed 400, see Figure A-1Figure A-1.
- (c) Residential streets may intersect or take access from an equal or higher classification street. Both ends of a loop Residential street are encouraged to intersect the same collecting street and be designed to discourage through traffic.
- (d) Residential streets with only one inlet/outlet shall provide access to no more than 20 lots and not exceed 1000 feet in length (measured from the intersection point to the center point of the turnaround).





A04.2 Residential Subcollector Street

- (a) A Residential Subcollector street provides access to abutting properties and may also move traffic from Residential streets that intersect it. Residential Subcollector streets are required when the ADT anticipated on the street will exceed the limits for Residential or when a street with only one inlet/outlet provides access to more than 20 lots or exceeds 1000 feet in length.
- (b) The anticipated ADT on Residential Subcollector streets shall not exceed 1000. A loop street shall be designed such that the anticipated ADT at each terminus of the loop street does not exceed 1000, see Figure A-2.
- (c) Residential Subcollector streets shall be designed to exclude all external through traffic that has neither origin nor destination on the Residential Subcollector or its tributary Residential streets. Adjacent parcels may acquire access if proven landlocked by legal or terrain features or if such Residential Subcollector access can be demonstrated to be beneficial to the public.
- (d) Residential Subcollector streets shall take access from a street of equal or higher classification.

- (e) Traffic calming elements should be considered for the design of Residential Subcollectors, such as avoiding long, straight segments and reducing the length of roadway from farthest lot to a collector.
- (f) Residential Subcollector streets shall be provided with two continuous moving lanes within which no parking is permitted.





A04.3 Residential Collector Street

- (a) A Residential Collector street carries residential neighborhood traffic, but restricts or limits direct residential access. Residential Collector streets are required when the ADT anticipated on the street will exceed the limits for Residential Subcollectors.
- (b) Residential Collector streets should be designed to have as few residential lots directly fronting them as possible. When efficient subdivision design or physical constraints make this not possible, the average access point spacing shall be a minimum of 250 feet. Average access point spacing is calculated per segment and is equal to the segment length divided by the number of potential access points on both sides of the street. Undeveloped lots with only access to Residential Collector streets are counted as having at least one access point. When the average access point spacing on a segment of an existing Residential Collector street is less than 250 feet, the average access point spacing shall not decrease due to the subdivision.
- (c) Space shall be provided on these lots for turnaround so that vehicles will not have to back out onto Residential Collector streets.
- (d) Proposed access points on Residential Collector streets shall be shown on the preliminary plat.
- (e) Residential Collector streets shall be laid out to encourage connectivity within the transportation network.
- (f) If the anticipated ADT will exceed 3000, the street shall be classified at a higher level than Residential Collector by DPW.
- (g) Every Residential Collector shall be provided with no fewer than two access intersections to streets of equal or higher classification. If it is shown by the applicant that two accesses are not feasible, Residential Collector streets shall be provided with access to one street of equal or higher

classification and be designed to accommodate a future second connection to a street of equal or higher classification, or otherwise be approved by DPW.

(h) All Residential Collector streets shall be provided with two continuous moving lanes within which no parking shall be permitted.

A04.4 Access through Existing Streets

The anticipated ADT on existing Residential streets used to access a proposed subdivision may exceed 400, but shall not exceed 800, if:

- (a) alternate road corridors are not available or feasible;
- (b) horizontal geometry or access density prohibits upgrade to a higher standard road; and
- (c) the traffic impacts are mitigated.

A04.5 Traffic Impact Mitigation for Access through Existing Streets

Traffic impact mitigation on existing residential streets can include but is not limited to:

- (a) Traffic control devices (signage, striping) on segments where potential ADT exceeds 440;
- (b) LED street lighting, speed feedback signs, widened shoulders, inside corner widening for offtracking, or all-way stop intersections on segments where potential ADT exceeds 600.

A04.6 Commercial Uses on Residential and Residential Subcollector Streets

Exceptions to the ADT limits on Residential and Residential Subcollector streets, as set forth in A04.1 and A04.2, respectively, may be allowed for commercial uses that access the first 600 feet of such streets that intersect a Collector standard road or higher classification, as measured from the intersection point. The affected portion of the street and intersection shall be constructed to a higher standard as needed to accommodate the anticipated commercial traffic.

A05 Design Criteria

The design criteria for Residential, Residential Subcollector, and Residential Collector streets and Mountain Access and Pioneer roads are set forth in <u>Table A-1</u>. Any unspecified design criteria shall meet or exceed the design criteria for the roadway design speed in the latest edition of *A Policy on Geometric Design of Highways and Streets* (AASHTO).

Table A-1: Design Criteria

	Unit	Residential	Residential	Residential	Mountain	Pioneer ¹
	1/22		Subcollector	Collector	Access	
Average Daily Traffic	VPD	≤400	401 - 1000	1001 - 3000	-	-
Typical Section	1	1	1	1	1	1
ROW Width ²	ft	60	60	60	60	60
Lane Width	ft	10	10	11	10	10
Standard Gravel Shoulder Width	ft	2	2	2	0 ³	0 ³
Shared Paved Shoulder Width ⁴	ft	4	4	6	_	-
Roadway Width	ft	24	24	26	20 <u>3</u>	20
Foreslope ⁵	h:v	3:1	3:1	4:1	2:1	3:1
Backslope ⁶	h:v	2:1	2:1	2:1	2:1 ⁷	2:1
Crown, gravel	%	3	3	3	3	3
Crown, pavement	%	2	2	2	2	-
Engineering Criteria						
Design Speed	mph	25	30	35	-	-
Posted Speed	mph	20	25	30	-	-
Stopping Sight Distance	ft	155	200	250	-	-
Horizontal Alignment						
Minimum Centerline Radius	ft	225	350	550	_8	-
with DPW Approval	ft	190	275	400	-	-
Minimum Tangent Between Curves	ft	100	100	100	100	100
Maximum superelevation	%	N/A	N/A	4	N/A	N/A

determined by the design engineer, is used. Retaining walls may be used to replace or augment backslopes.

¹ Where a value is not given, Mountain Access and Pioneer Roads shall meet the criteria of the anticipated street classification.

² Minimum ROW required for new dedications; width of existing ROW may vary.

³ Where grades exceed 7 percent, the shoulder width shall be 2 feet for a total roadway width of 24 feet.

⁴ An optional paved shoulder may be provided on one or both sides of paved streets for non-motorized shared use.

⁵ Slope for the first 7.5 feet from the shoulder; may be steepened to 2:1 thereafter. Install guardrail when required by the latest edition of the *Roadside Design Guide* (AASHTO).

⁶ 2:1 Back slopes may be steepened to 1.5:1 if cuts exceed 5 feet and appropriate slope stabilization, as

⁷ Or backslope recommended by the design engineer based on actual conditions.

⁸ Switch backs are allowed provided cul-de-sac criteria is met or turning radius is 40 feet with a 2% grade.

	Unit	Residential	Residential	Residential	Mountain	Pioneer ¹			
			Subcollector	Collector	Access				
Vertical Alignment									
Maximum Centerline	0/	10	10	10	1 - 9	10			
Grade	%	10	10	10	15	10			
Minimum Rate of Vertical		10	10	20					
Curvature ¹⁰ ; Crest		12	19	29	_	-			
Minimum Rate of Vertical		26	37	49	-	-			
Curvature ¹⁰ ; Sag									
Minimum Flow Line	%	0.5	0.5	0.5	1.0	0.5			
Grades									
Intersections									
Minimum ROW Corner	ft	30	30	30	20	30			
Radius		50	30	50	50	50			
Minimum Curve Return	ft	20	25	30	_	_			
Radius ¹¹									
Maximum Grade on									
through street within 50	%	7	7	4	9	7			
feet of intersection									

A06 Typical Section





 $^{^{9}}$ Up to 15% grade with no more than 200 linear feet of over 10% grade with a minimum of 100 linear feet of less than 10% grade for runout between steeper sections. Maximum grade in a horizontal curve is 10%. 10 Rate of vertical curvature (K) is the length of curve (L) in feet per percent algebraic difference in intersecting grades (A); K = L / A

¹¹ 40-foot minimum curve return radius at intersections with higher order streets.

A07 Turnarounds

Streets <u>with only one inlet</u> that exceed 200 feet in length (measured from the intersection point to the end of required construction) shall terminate with a constructed turnaround, <u>unless otherwise provided</u> by A08.2.

A07.1 Cul-de-sac Turnarounds

- (a) A cul-de-sac turnaround with a drivable surface diameter (shoulder to shoulder) of 85 feet centered in a ROW diameter of 120 feet shall be provided at the terminus of Residential and Residential Subcollector streets.
- (b) Cul-de-sac turnarounds shall meet the configuration and dimensions shown in Figure A-4.
- (c) The grade throughout the surface of a cul-de-sac, as depicted in the shaded portion of Figure A-4, shall not exceed 4 percent.



Figure A-4: Cul-de-sac Options

A07.2 Alternate Turnarounds

- (a) DPW may permit a street to terminate with an alternative turnaround that meets fire code when such a design is required by extreme environmental or topographical conditions, unusual or irregularly shaped tract boundaries, or when the location of the turnaround is intended to become an intersection.
- (b) Alternate turnarounds shall meet the configuration and dimensions shown in Figure A-5.
- (c) The grade throughout the turnaround surface, as depicted in the shaded portion of Figure A-5, shall not exceed 4 percent.



Figure A-5: Alternate Turnarounds

A08 Stub Streets

A08.1 Stub Street Construction

No construction is required if physical access is provided to all lots by adjoining streets as required by MSB or other applicable code.

A08.2 Temporary Turnarounds

All <u>sS</u>tub streets requiring construction <u>that exceed 200 feet in length (measured from the intersection</u> <u>point to the end of required construction)</u> will meet the requirements of <u>A07A07.1 or A07.2</u>. A temporary easement will be provided for the turnaround, which will automatically terminate upon extension of the street and physical removal of the turnaround. <u>The centerline grade on stub streets</u> without turnarounds shall not exceed 4%.

A09 Intersections

A09.1 Intersection Sight Distance

- (a) Whenever a proposed street intersects an existing or proposed street of higher order, the street of lower order shall be made a stop controlled street, unless alternate intersection control is used as allowed by this subsection.
- (b) Stop controlled streets shall be designed to provide intersection sight distance as specified in this subsection, <u>Table A-2Table A-2</u>, and <u>Figure A-6</u>.
- (c) The entire area of the intersection sight triangles shown in <u>Figure A-6</u> Figure A-6 shall be designed to provide a clear view from point A at 3.5 feet above the roadway to all points 3.5 feet above the roadway along the lane centerlines from point B to point C and point D to point E.

- (d) Sight distances less than the recommended shall only be used when there are topographical or other physical constraints outside of the applicant's control.
- (e) The minimum sight distances listed in <u>Table A-2</u> are for a passenger car to turn onto a two-lane undivided street and minor road approach grades of 3 percent or less. For other conditions, the minimum sight distance should be calculated by the applicant's engineer according to A Policy on Geometric Design of Highways and Streets (AASHTO).
- (f) Sight distances less than the minimum, where no other options exist, will require alternate intersection control or warning signs as determined by the applicant's engineer and approved by DPW.
- (g) Intersection sight triangles shall be located in their entirety within ROW or a sight distance maintenance easement.
- (h) Yield controlled intersections shall conform to sight distance requirements according to *A Policy on Geometric Design of Highways and Streets* (AASHTO).
- (i) Intersections with state or other municipal ROW are subject to their respective requirements and review.

Design Speed or		
Posted Speed Limit	S _d	S _d
(whichever is greater)	Recommended	Minimum
MPH	ft	ft
25	370	280
30	450	335
35	580	390
40	750	445
45	950	500
50	1180	555
55	1450	610
60	1750	665
65	2100	720

Table A-2: Recommended and Minimum Intersection Sight Distance



Figure A-6: Intersection Sight Distance

A09.2 Intersection Spacing

- (a) Minimum centerline to centerline distance between intersections on the same side or opposing sides of the through street shall be:
 - (1) 155 feet on Residential streets;
 - (2) 200 feet on Residential Subcollector streets;
 - (3) 300 feet on Residential Collectors and Minor Collectors; or
 - (4) 650 feet on higher order streets where other access standards do not exist.
- (b) If the above spacing along the through street cannot be met, intersections shall be aligned directly across from each other. Intersections on opposing sides of the through street may be offset up to 30 feet, with a preference for a left-right offset, as shown in Figure A-7.
- (c) Where pre-existing conditions do not allow for the above spacing and no other legal access exists, alternate spacing or offset most closely meeting (a) or (b) above may be allowed.
- (d) Additional intersections should be avoided within the functional area of major intersections with turning bays and approach tapers. Exceptions require DPW approval based upon constraints and no other feasible alternatives.



Figure A-7: Intersection Offset

A09.3 Minimum Intersection Angle

Streets should intersect with a straight segment at an angle as close to 90° as possible, but no less than 70°, for a minimum of 75 feet from the intersection point, as shown in Figure A-8.



Figure A-8: Intersection Angle

A09.4 Landing

Controlled streets shall be provided with a <u>typical</u> 30-foot landing, conforming to Figure A-9, at its approach to a through street. The landing shall be sloped to match the crown of the through street. Vertical curves shall not be located in the landing to the extent feasible. <u>Where a negative slope away</u> from the through street is not feasible due to topographical constraints, the road shall be constructed in a manner that prevents water from flowing onto the through street.



Figure A-9: Controlled Street Landing Profile

A09.5 Paved Apron

A proposed street which intersects an existing paved street shall be provided with a paved apron 40 feet from the edge of the existing pavement.

A proposed street which intersects an existing paved street shall be provided with a paved apron from the edge of the existing pavement to the end of the curve return plus 10 feet.

A10 Driveways

Driveways are not usually required to be constructed within the ROW at time of road construction. However, if an applicant chooses to construct driveways, driveway permits are required. The applicant may permit all driveways with one application. A driveway permit application can be obtained from the MSB Permit Center. Driveways onto state or other municipal ROW are subject to their respective requirements and review.

A11 Trailhead

Trailhead parking lot layout shall conform to applicable local, state, and federal requirements.

A12 Bicycle and Pedestrian Paths

Bicycle and pedestrian paths constructed within public ROW shall conform to the current edition of *Guide for the Development of Bicycle Facilities* (AASHTO), and any other applicable local, state, and federal requirements.

A13 Signage

Signs shall be provided and installed by the applicant in conformance with the latest edition of the *Alaska Traffic Manual* (ADOT&PF) and the *Alaska Sign Design Specifications* (ADOT&PF) prior to plat recordation.

- (a) Each street within a subdivision shall be identified and signed at its point of egress and ingress.
 Cul-de-sac streets will be signed and identified at their point of ingress
- (b) Intersection control signs shall be provided at designated intersections within the confines of the subdivision and at the intersection with the access road, if applicable.
- (c) Intersection control signs shall be located such that they are visible to approaching traffic and near corresponding stop or yield bars.
- (d) Speed limit signs shall be provided at entrances to the subdivision, where the speed limit changes, and at a minimum of one-mile intervals throughout the subdivision.
- (e) If a constructed stub street provides access to two or fewer lots and has no turnarounds a sign indicating a dead-end street shall be posted.
- (f) If a dedicated stub street is not constructed, no signs are required.
- (g) Install signs according to the criteria in Figure A-10, Figure A-11, and Figure A-12.
- (h) Signs within state or other municipal ROW are subject to their respective requirements and review.



Figure A-10: Sign Placement

Figure A-11: Stop Sign Location



PERFORATED STEEL TUBES (P.S.T.) (12ga. — .105" Wall Thickness)							
SIGN SURFACE AREA SQ. FT.	POST SIZE	EMBEDMENT DEPTH	CONCRETE DEPTH				
7' OR LESS	2" X 2"	27"	24"				
GREATER THAN 7'	2 ½" X 2 ½ "	33"	30"				

Figure A-12: Concrete Foundation for Sign Post
A14 Railroad Crossings

All access requiring a crossing of the Alaska Railroad shall be subject to the *Alaska Policy on Railroad/Highway Crossings* (Alaska Railroad).

A15 Average Daily Traffic

- (a) The following formula shall be used to determine the required classification of streets: ADT = Number of lots x 10 for single-family residential use.
- (b) See Section G for other land uses.
- (c) For subdivisions of five or more lots, submit potential ADT calculations for the following locations with the preliminary plat:
 - (1) at each intersection within the subdivision,
 - (2) at each intersection en route to an existing Residential Collector street or higher classification, and
 - (3) at an existing Residential Collector street or higher classification.

A16 Design Deviations

Design deviations will be considered to address extenuating circumstances including but not limited to: existing substandard ROW, environmental conditions, or existing utilities or other structures. Design deviation requests shall be in writing and contain supporting information, justification, and suggested solutions. Design deviations may be allowed by DPW only for matters that do not fall under the jurisdiction of a Board or Commission. In no circumstances will a roadway width less than 20 feet or foreslopes steeper than 2:1 be allowed. Residential Collector streets shall be no less than 24 feet wide.

Section B. Major Road Corridors

B01 General

Major road corridors include major collectors, arterials, and interstates. This section provides references to and guidelines for the design and construction of major road corridors within the MSB.

B02 Right-of-way and Surface Widths

Table B-1: ROW and Surface Widths

Classification	Minimum ROW Width (ft)	Standard Lane Width (ft)	Number of Lanes	Shoulder Width (ft)
Major Collector	80	12	2 – 3	4
Arterial	100	12	3 – 4	4-8
Interstate	200	12	4 – 6	12

B03 Frontage, Backage, and Connector Street Standards

Subdivisions adjacent to planned or existing major road corridors shall plan for future frontage or backage streets when any of the following conditions apply, unless it is shown by the applicant to be not necessary or feasible for future development and public safety with <u>non-objection no written objection</u> from the road authority.

- (a) Subdivisions accessing roads that are classified by ADOT&PF as Interstates.
- (b) Subdivisions accessing roads that are or are projected to grow above 20,000 vehicles per day (VPD).
- (c) Subdivisions accessing roads that are or are projected to have four or more lanes or median control per the LRTP or <u>Official Streets and Highways Plan (OSHP)</u>.
- (d) Subdivisions that require a second access route.
- (e) To gain access to an existing or planned signal.
- (f) Where access to a minor arterial or collector as a connector road is feasible.
- (g) When there are existing or platted frontage or backage routes adjacent to the property.

B03.1 Separation Distances

Minimum ROW to ROW separation distance between major corridors and frontage or backage streets shall be:

- (a) 0 feet for locations with no connector street to the major road corridor;
- (b) 100 feet for locations with a connector street to the major road corridor that lie between section lines and planned or existing intersections with other major road corridors;
- (c) 300 feet for locations where the connector street to the major road corridor is on a section line or planned or existing major road corridor.



Figure B-1: Frontage Street Configurations

B03.2 Design Standards

- (a) Frontage streets
 - (1) Minimum centerline radii may be reduced near intersections with through connector streets.

(b) Connector streets

- (1) 100-foot ROW width desirable.
- (2) Minimum 40-foot radius curve returns at the major road corridor.
- (3) Minimum 4-foot wide shoulders for 100 feet from the edge of roadway of the major road corridor.
- (4) Minimal direct access.

B03.3 Dedication and Setbacks

Dedicate ROW or additional building setbacks to allow for the frontage, backage, and connector street standards in this manual. The applicant shall <u>submit design information sufficient to demonstrate prove</u> that frontage, backage, and connector street dedications or building setbacks are in a practical location where road construction is feasible in accordance with this manual. The applicant shall be required to submit plan, profile, and cross-sections for the sections of road where if existing grades along the proposed route exceed 10 percent, existing cross slopes exceed 15 percent, or if existing utilities or other physical features appear to create impediments to a road design meeting standards of this manual. Road plan and profile shall extend at least 300 linear feet on either side of the subject sections or to intersecting or adjacent ROW within 500 linear feet.

B04 Access Standards

(a) The average access point spacing on major road corridors, where other access standards do not exist, shall not exceed the minimums listed in <u>Table B-2Table B-1</u>, based on the posted speed limit. Average access point spacing is calculated per segment and is equal to the segment length divided by the number of access points on both sides of the street. Undeveloped lots with only access to the major road corridor are counted as having at least one access point. (b) When the average access point spacing on a segment of an existing major road corridor is less than the minimum listed in <u>Table B-2</u>Table B-1, the average access point spacing shall not decrease due to the subdivision.

Table B-2B-1: Average Access Point Spacing

Posted Speed Limit (mph)	Minimum Average Access Point Spacing (feet)
30	250
35	300
40	360
45	425
50	495
55	570

B05 Future Corridors

Subdivisions shall be designed in a manner that does not conflict with the Long Range Transportation PlanLRTP or the Official Streets and Highways PlanOSHP. Subdivisions containing future road corridors identified in the LRTP or OSHP are encouraged to include the future road corridor as part of the road layout of the subdivision.

Building setbacks prohibiting the location of any permanent structure within the future corridor may be voluntarily designated on the final plat. The area within the future road corridor shall be excluded from usable septic area calculations. The area within the future road corridor and building setbacks shall be excluded from usable building calculations.

B06 References

The following publications shall be used for design and construction standards of these classes of streets that are not otherwise established herein:

- (a) A Policy on Geometric Design of Highways and Streets, AASHTO (current edition).
- (b) Standard Specifications for Highway Construction, ADOT&PF (current edition);
- (c) Standard Modifications to the ADOT&PF Standard Specifications for Highway Construction, MSB (latest revision)
- (d) Alaska Highway Preconstruction Manual, ADOT&PF (latest revision)

Section C. Construction Requirements

C01 General

This section establishes minimum construction requirements. Prior to any ground disturbing activities, call the Alaska Dig Line for utility locates in accordance with AS 42.30.400.

CO2 Road Construction

CO2.1 Clearing

Cut and dispose of all trees, down timber, stumps, brush, bushes, and debris. Cut trees and brush to a height of not more than 6 inches above the surrounding ground. Clear the ROW, slope easements, and sight distance triangles. Where ROW exceeds 60 feet, clear a minimum of 60 feet. Clear utility easements, if used, for utilities constructed with the development.

C02.2 Grubbing

Remove and dispose of all stumps, roots, moss, grass, turf, debris, or other deleterious material within the fill and cut catch limits of the road plus 5 feet on each side, within the ROW, and cleared utility easements for underground utilities.

C02.3 Disposal

Dispose of clearing and grubbing debris in an area designated by the applicant outside of all ROW, platted utility easements, and platted private road corridors. Organic debris 3 inches in diameter by 8 inches long, or smaller, may be left in place, outside of the road prism.

C02.4 Slit Trenches

Slit trenches are not allowed in the ROW. Utility easements may be used as a borrow source above a 2:1 extension of the road prism, as shown in Figure A-3. Topsoil or other organic non-deleterious material may be disposed within the utility easement. Compact the disposal area with heavy equipment and grade the surface with positive drainage no steeper than 4:1 and no lower than the ditch line. Submit an as-built drawing showing the horizontal locations of borrow extraction along the road corridor with the Final Report.

C02.5 Embankment Construction

- (a) Construct the road with the required structural section, see Figure C-1, and dimensions, see <u>Table A-1</u> and Figure A-3, as determined by its classification.
- (b) Prepare the subgrade. Remove all organics from the area below the road prism and dispose in locations where embankment is not proposed. Bench existing slopes that are steeper than 4:1, measured at a right angle to the roadway, where roadway embankment is to be placed.
- (c) Place material meeting, or verify in-situ material meets, the requirements for Subbase specified in subsection C07 to a minimum depth of 20 inches with the upper 6 inches having no material with

a diameter larger than 6 inches. Place embankment in horizontal layers, as directed by the engineer, for the full width of the embankment and compact as specified before the next lift is placed.

- (d) Place 4 inches of Surface Course meeting the requirements specified in subsection C07. Finish with a 3 percent crown, and compact as specified.
- (e) For Residential and Residential Subcollector standard roads, compact all embankment to not less than 90 percent of the maximum dry density <u>at the optimum moisture content</u> and the top 24 inches to not less than 95 percent of the maximum dry density <u>at the optimum moisture content</u>. For Residential Collector standard roads, compact all embankment to not less than 95 percent of the maximum dry density <u>at the optimum moisture content</u>.
- (f) Optimum moisture and maximum dry density will be determined by Alaska Test Method (ATM) 207 and ATM 212 or alternative methods approved by DPW.

(e)(g) In-place density shall be determined by ATM 213 or alternative method approved by DPW.

Compaction tests on the subbase Subbase layer shall be taken at representative locations along the roadways as follows:

- (1) a minimum of three;
- (2) at least one per segment;
- (3) one additional test per 1000 linear feet, or portion thereof, when the combined length of roadway exceeds 1000 linear feet;
- (4) at least one out of every three within three feet of the shoulder, and the remainder in the center of a driving lane.
- (f)(h) For paved roadways, substitute Surface Course with a minimum of 2 inches of Base Course and 2 inches of HMA Type II, Class B, for Residential and Residential Subcollector streets, and a minimum of 3 inches of Base Course and 3 inches of HMA Type II, Class B, for Residential Collector Streets, in accordance with Appendix A. Pavement shall meet MSB Special Provision Section 401 Hot Mix Asphalt Pavement. The width of the pavement shall be equal to two lane widths plus the shared paved shoulder width, if used, and finished with a 2 percent crown. Pavement edges shall be backed with additional Base Course graded and compacted flush with the pavement surface and tapered to the edge of the roadway. The pavement shall be washed or swept immediately following shouldering work.
- (g)(i) Remove all loose material exceeding 6 inches in diameter from the ditches and foreslopes. Where slopes are 3:1 or steeper and longer than 10 feet measured along the slope face, trackwalk perpendicular to the slope, or the equivalent, to form 1-inch wide grooves parallel to the road no more than 12 inches apart.
- (h)(j) Permanently stabilize backslopes 3:1 or steeper. Stabilization can be part of a subdivision agreement. Stabilization may be allowed to establish during the warranty period.

CO2.6 Unsuitable Subgrades

When structurally unsuitable material such as peat, saturated material, or permafrost are present within the ROW, provide an appropriate structural design for approval by DPW, according to Section F, prior to

construction. Place embankment to a depth that will produce a stable road surface with a final grade 18 inches above the surrounding ground.

CO3 Roads Outside of a Road Service Area

Roads outside of a Road Service Area are not subject to the requirement for Surface Course.

C04 Pioneer Road Construction Requirements

Pioneer roads, whether proposed or existing, shall meet the requirements of Figure C-1, <u>Table A-1</u>Table A-1, and Figure A-3. Place material meeting, or verify in-situ material meets, the requirements for Subbase specified in subsection C07 to a minimum depth of 12 inches. Additional road embankment may be required to provide a stable road surface. Surface Course is not required. Pioneer roads may be constructed offset from the centerline of the ROW to facilitate future expansion of the road. Cross drainage culverts, minimum 18 inch diameter, will be installed where determined necessary and 24 inch ditches will be provided for drainage.

C05 Winter Construction

Winter construction may be allowed. DPW will not accept any roads until all ground has thawed and any settlement areas corrected.

C06 Alternate Methods and Materials

Use of alternate materials and road construction methods that will more appropriately fit the conditions of the specific road locations, following general engineering practices, may be proposed by the applicant or their engineer in writing. Final acceptance of such plans must be approved by DPW.

C07 Materials

C07.1 Subbase

- (a) Is aggregate containing no muck, frozen material, roots, sod, or other deleterious matter;
- (b) has a plasticity index not greater than 6 as tested by Alaska Test Method (ATM) 204 and ATM 205; and
- (c) meets the requirements of Table C-2, as determined by ATM 304.

C07.2 Base Course

- (a) Crushed stone or crushed gravel, consisting of sound, rough, durable pebbles or rock fragments of uniform quality;
- (b) free from clay balls, vegetable matter, or other deleterious matters;
- (c) meets the requirements of Table C-1; and
- (d) meets the requirements of Table C-2, as determined by ATM 304.

C07.3 Surface Course

- (a) Is a screened or crushed gravel, consisting of sound, rough, durable pebbles or rock fragments of uniform quality;
- (b) free from clay balls, vegetable matter, or other deleterious matters; and
- (c) meets the requirements of Table C-2, as determined by ATM 304.

Table C-1: Aggregate Quality Properties for Base Course

Property	Test Method	Base Course		
L.A. Wear, %	AASHTO T 96	50, max		
Degradation Value	ATM 313	45 <i>,</i> min		
Fracture, %	ATM 305	70, min		
Plastic Index	ATM 205	6, max		
Sodium Sulfate Loss, %	AASHTO T 104	9, max (5 cycles)		

Table C-2: Aggregate Gradations

Sieve Designation	Subbase	Base Course	Surface Course
1 1/2 inch			100
1 inch		100	
3/4 inch		70 to 100	70 to 100
3/8 inch		50 to 80	50 to 85
No. 4	20 to 60	35 to 65	35 to 75
No. 8		20 to 50	20 to 60
No. 50		6 to 30	15 to 30
No. 200	0 to 10	0 to 6	7 to 13

(Percent Passing By Weight)



Figure C-1: Structural Sections for Gravel Roads



Figure C-2: Structural Sections for Paved Roads

Section D. Drainage

D01 General

The purpose of this section is to ensure that stormwater management is provided with land development activities. Responsible stormwater management is the treatment, retention, detention, infiltration, and conveyance of stormwater and other surface waters without adversely impacting adjoining, nearby, or downstream properties and receiving waters.

D02 Requirements

A preliminary drainage plan is required when road construction or disturbing land to create useable area for a subdivision is proposed. A drainage report is required for projects that include road construction, disturb 10,000 square feet of land or more, fill in wetlands, disturb land within 100 feet of the ordinary high water mark (OHWM) of a water body, disturb land within a mapped flood hazard area, or change the location, direction, quantity, or type of runoff leaving a site. See subsection D06 for specific requirements regarding fish passage culverts. It is the applicant's responsibility to comply with all other applicable federal, state, and local codes and regulations.

D02.1 Preliminary Drainage Plan

Submit a preliminary drainage plan, prepared by an engineer or other qualified professional registered in the State of Alaska, with the preliminary plat or ROW construction permit application. The preliminary drainage plan shall show the project site at a legible scale plottable on 11" by 17" paper or larger and depict the following:

- (a) Existing and proposed property lines, plottable easements disclosed in the title report, the OHWM of water bodies with 100-foot upland offset, and existing mapped flood hazard areas.
- (b) Existing topography with horizontal and vertical accuracy meeting US National Map Accuracy standards, with 5-foot contour intervals if the ground slope is less than 10 percent and 10-foot contour intervals if the ground slope is greater than 10 percent.
- (c) Existing features that convey or retain drainage, including but not limited to: water bodies, wetlands, natural valleys, swales, ditches, check dams, culverts, and pipe systems.
- Proposed drainage pattern and features, both constructed and natural, on site. Identify conveyance types, flow directions, and any drainage changes that may affect adjacent property.
- (e) Proposed stream crossings and anticipated culvert sizes. Identify fish-bearing streams.

D02.2 Drainage Report

Submit a drainage report, prepared by an engineer or other qualified professional registered in the State of Alaska, as part of the construction plan submittal in subsection F01.2. The drainage report shall include the following:

(a) The drainage plan as specified in D02.1 (may be shown on two plans for clarity), updated to include:

- (1) Pre-development and post-development catchment area boundaries <u>determined using 2-</u> <u>foot contour intervals</u>; and
- (2) Locations of peak flow, peak velocity, and where runoff leaves the project site.
- (b) Description of methods, assumptions, and data sources used or made, including but not limited to:
 - Rainfall data <u>used (from the NOAA-14's Precipitation Frequency Data Server or the Palmer Airport IDF curves in Figure D-1, whichever is more appropriate for the local conditions).</u>
 - (2) Assumed post-development land cover conditions.
 - (3) Method used to determine runoff quantities, time of concentration, peak flows, etc.
- (c) Catchment area maps used or created to evaluate down-gradient conditions.
- (d) Identify design elements, with supporting runoff calculations, necessary to show compliance with the drainage design criteria set forth in D03.
- (e) Fish passage culvert plans, if applicable.

D03 Drainage Design Criteria

- (a) Design a drainage system for the project site to meet the criteria listed in Table D-1.
- (b) Retain natural drainage patterns to the extent possible.
- (c) Changes to drainage patterns must not adversely affect adjacent property or ROW.
- (d) Base the size and capacity of the drainage system on runoff volumes and flow rates assuming full development of the subdivision and a 10 percent increase to runoff from the catchment area.
- (e) Utility easements may be crossed by drainage features, but cannot be used to retain or detain water. Drainage easements are required where the ROW is not sufficient to accommodate drainage needs. See subsection E01.2.
- (f) Where drainage easements overlap utility easements:
 - (1) Above ground drainage facilities, such as retention and detention basins, may be located in new utility easements only in a manner that will not interfere with utilities. See subsection H02.
 - (2) Above ground drainage facilities located within existing utility easements require a letter of non-objection from affected utilities.
 - (3) Culverts crossing utility easements require a letter of non-objection from affected utilities.
 - (4) Underground drainage facilities such as infiltration trenches and vertical inlets shall not be located in utility easements.
- (e)(g) Drainage to state or other municipal ROW are subject to their respective requirements and review.

Table D-1: Drainage Sizing and Analysis Criteria

Design		
Requirement	Purpose	Criteria
Conveyance	Size conveyances to	Drainage ditches: 10-year, 24-hour
Design	pass design peak flows.	Non-regulated streams: 10-year, 24-hour
		Regulated streams: 100-year, 24-hour
Wetland <u>s</u>	Retain function of	In areas where wetlands are disturbed, drainage must
Retention	original wetlands	be designed to pPreserve the pre-development function
		of the remaining wetlands. For jurisdictional wetland
		areas, comply with United States Army Corps of
		Engineers wetlands development retention
		requirements.
Water Quality	Treat first flush	Treat runoff generated by 0.50 inch of rainfall in a 24-
Protection	pollutant loading	hour period. Treat the initial 0.25 inch of post-developed
		runoff for each storm event.
	Ensure channel stability	
	for all project	Control flows in conveyance channels so that transport
	conveyances	of particles sized D50 and greater will not occur for the
		post-development 10-year, 24-hour storm.
Erosion and	Ensure channel stability	Control flows in conveyance channels so that transport
Sedimentation	for all project	of particles sized D50 and greater will not occur for the
<u>Control</u>	<u>conveyances</u>	post-development peak flow.
Extended	Protect streams and	Provide 12 to 24 hours of detention for the post-
Detention	channels from damage	development project runoff in excess of pre-
	from smaller, more	development runoff volume for the 1-year, 24-hour
	frequent storm flows	storm.
Flood Hazard	Control project peak	Option 1
Protection	flow to minimize	Maintain the post-development project runoff peak
	downstream impacts	flow <u>s</u> from the 10-year, 24-hour storm to less than 1.10
		times or equal to pre-development runoff peak flow at
		all project discharge points.
		Option 2
		Maintain the post-development project runoff peak
		flows to less than 1.10 times pre-development runoff
		peak flow at all project discharge points. Evaluate
		downstream until the project site area is less than 10%
		of the total upstream basin area and mitigate adverse
		<u>Impacts.</u> It post-development discharge is greater than
		pre-development discharge, evaluate down-gradient
		conditions for and mitigate adverse impacts for a

		distance of 1 mile downstream from the project as
		measured along the flow path or to the receiving water
		body, whichever is less,
Project Flood	Prevent an increased	Compute post-development peak flow and
Bypass	risk of flood damage	delineateDesign or identify an unobstructed, overland
	from large storm	flow path for runoff to overtop or bypass project
	events.	conveyance routes for the post-development 100-year,
		24-hour storm.

D04 Drainage Ditches

Stabilize ditches with gravel, turf, or rock riprap. See Table D-2 and Table D-3 for most common conditions and acceptable ditch lining materials. Evaluate channel stability for compliance with the Erosion and Sedimentation Control design requirement in Table D-1 for other conditions.

Normal ditch depth shall be 30 inches and according to the typical section shown in subsection A06. <u>The</u> design peak flow required by Conveyance Design in Table D-1 shall be conveyed within ditches with a minimum freeboard of 12 inches.

The ditch depth may be reduced at local high points of the ditch, provided the flow line offset is maintained and with DPW concurrence. Alternate ditch design along Residential and Residential Subcollector streets may be considered, if evidence is provided that the following conditions exist:

- (a) Ditches are a minimum of 18" deep;
- (b) The design peak flow required by Table D-1 is demonstrated to be conveyed within ditches with a minimum freeboard of 12 inches;
- (c) Adequate drainage routes are provided and constructed within the ROW or designated drainage easements;
- (d) Flow lines are established at least 8 feet from the edge of roadway.
- (e) Ditches are deepened to provide cross drainage through 24" corrugated metal culverts (18" with DPW approval).
- (f) Cross sectional area of ditch is at least 15 square feet.

Flow	Ditch Slope (ft/ft)										
<u>(cfs)</u>	<u>0.005</u>	<u>0.01</u>	<u>0.02</u>	<u>0.03</u>	<u>0.04</u>	<u>0.05</u>	<u>0.06</u>	<u>0.07</u>	<u>0.08</u>	<u>0.09</u>	<u>0.10</u>
2.0	A	<u>A</u>									
<u>4.0</u>	A	<u>A</u>	<u>B</u>	<u>B</u>	<u>B</u>						
<u>6.0</u>	<u>A</u>	<u>A</u>	<u>A</u>	<u>A</u>	<u>A</u>	<u>A</u>	<u>B</u>	<u>B</u>	<u>B</u>	<u>B</u>	<u>B</u>
<u>8.0</u>	<u>A</u>	<u>A</u>	<u>A</u>	<u>A</u>	<u>A</u>	<u>B</u>	<u>B</u>	<u>B</u>	<u>B</u>	<u>B</u>	<u>B</u>
<u>10.0</u>	<u>A</u>	<u>A</u>	<u>A</u>	<u>A</u>	<u>B</u>	B	B	B	B	B	<u>C</u>
<u>20.0</u>	<u>A</u>	<u>A</u>	<u>A</u>	<u>B</u>	<u>B</u>	<u>B</u>	<u>C</u>	<u>C</u>	<u>C</u>	<u>C</u>	<u>C</u>
<u>30.0</u>	<u>A</u>	<u>A</u>	<u>A</u>	<u>B</u>	<u>B</u>	<u>C</u>	<u>C</u>	<u>C</u>	<u>D</u>	<u>D</u>	<u>D</u>
<u>40.0</u>	<u>A</u>	<u>A</u>	<u>B</u>	<u>B</u>	<u>C</u>	<u>C</u>	<u>C</u>	<u>D</u>	<u>D</u>	<u>D</u>	<u>E</u>
<u>50.0</u>	<u>A</u>	<u>A</u>	<u>B</u>	<u>B</u>	<u>C</u>	<u>C</u>	<u>D</u>	<u>D</u>	<u>D</u>	<u>E</u>	<u>E</u>
<u>60.0</u>	<u>A</u>	<u>A</u>	<u>B</u>	<u>C</u>	<u>C</u>	<u>D</u>	<u>D</u>	<u>D</u>	<u>E</u>	<u>E</u>	E
<u>70.0</u>	<u>A</u>	<u>A</u>	<u>B</u>	<u>C</u>	<u>C</u>	<u>D</u>	<u>D</u>	<u>E</u>	<u>E</u>	<u>E</u>	E
80.0	<u>A</u>	<u>B</u>	<u>C</u>	<u>C</u>	<u>C</u>	<u>D</u>	<u>E</u>	<u>E</u>	<u>E</u>	<u>E</u>	<u>E</u>
<u>90.0</u>	<u>A</u>	<u>B</u>	<u>C</u>	<u>C</u>	<u>D</u>	<u>D</u>	<u>E</u>	<u>E</u>	<u>E</u>	<u>E</u>	<u>F</u>
<u>100.0</u>	<u>A</u>	B	<u>C</u>	<u>C</u>	D	D	<u>E</u>	<u>E</u>	<u>E</u>	<u>F</u>	<u>F</u>

Table D-2: Ditch Stabilization

Table D-3: Ditch Lining Materials

<u>Type</u>	<u>Material</u>	<u>D50 (in)</u>	Dmax (in)	<u>Dmin (in)</u>	Thickness (in)	
<u>A</u>	Native Grass, Turf, or Gravel with < 6% fines					
<u>B</u>	Riprap or Bone Rock	<u>3.0</u>	<u>4.5</u>	<u>1.5</u>	<u>6.0</u>	
<u>C</u>	Riprap or Bone Rock	<u>6.0</u>	<u>9.0</u>	<u>3.0</u>	<u>12.0</u>	
<u>D</u>	Riprap or Bone Rock	<u>9.0</u>	<u>13.5</u>	<u>4.5</u>	<u>18.0</u>	
<u>E</u>	Riprap or Bone Rock	<u>12.0</u>	<u>18.0</u>	<u>6.0</u>	<u>24.0</u>	

D05 Culverts

D05.1 General Culvert Design Criteria

The following criteria apply to all cross road culverts for runoff or seasonal drainage:

- (a) The minimum culvert slope is 0.5 percent.
- (b) Culverts longer than 100 feet require appropriate maintenance access and DPW approval
- (c) Cross road culverts shall have a minimum diameter of 18 inches.
- (d) Culverts shall be sized to convey the design peak flow required by Table D-1, based on the larger of the two computed sizes using inlet control and outlet control.
- (e) Culverts shall be corrugated metal pipe (CMP) and minimum:
 - (1) 16 gauge galvanized steel on Residential and Residential Subcollector streets;
 - (2) 12 gauge galvanized steel on Residential Collector and Minor Collector streets; or
 - (3) 16 gauge aluminum or aluminized if needed due to soil or water conditions.
- (f) Design and install energy dissipation rock aprons at culvert outlets in accordance with Hydraulic Engineering Circular No. 14 (FHWA).
- (e)(g) Install culverts in accordance with the manufacturer's recommendations for the anticipated traffic loads.

D05.2 Stream Crossing Culvert Criteria

The following criteria apply to all stream crossing culverts:

- Prior to preliminary plat submittal, contact the Alaska Department of Fish and Game (ADFG),
 Division of Habitat to determine if a stream reach harbors fish. If so, stream crossing culverts shall be designed, constructed, and maintained according to D06.
- (b) Stream crossing culverts shall be placed as close to the pre-existing channel alignment as possible. Avoid placing culverts at pools and stream bends.
- (c) Road alignment shall be as close to perpendicular to the stream channel as possible.
- (d) Culvert slope shall be within 25 percent of the natural stream slope. For example, if the natural stream slope is 1.0 percent, the minimum design slope of the culvert would be 0.75 percent and the maximum design slope would be 1.25 percent.
- (e) Culvert outlet and inlet protection shall be used as necessary to reduce the risk of scour and perching.

- (f) Stream crossings shall be composed of a single pipe or arch for the main stream channel.
- (g) Overflow culverts may be used but should be placed at a higher elevation so that flows up to the OHWM pass through the primary culvert.
- (h) Stream crossings shall maintain the connectivity of wetlands adjacent to stream channels and shall accommodate sheet flow within such wetlands.
- (i) Stream crossing culverts shall not interfere with the functioning of floodplains and shall be designed to convey the design peak flow required by Table D-1. If the stream crossing culvert is not designed to accommodate the 100-year flow, a route must be established to safely convey flows exceeding the design peak flow without causing damage to property, endangering human life or public health, or causing significant environmental damage.
- (j) In cases of crossings within high entrenchment ratio environments, the ratio of the flood prone width to the OHWM width is greater than 2.2, floodplain overflow culverts may be beneficial to floodplain connectivity and can be used to pass the design flow. Minimum width requirements for the primary culvert still apply.
- (k) Stream crossing culverts shall have a minimum diameter of three feet.
- (I) Stream crossing culvert pipes and arches shall be metal.
- (m) Culverts longer than 100 feet require appropriate maintenance access and DPW approval
- (n) Install culverts in accordance with the manufacturer's recommendations for the anticipated traffic loads.

D06 Fish Passage Culverts

These criteria provide general design guidance for road crossings of fish-bearing streams to maintain the full hydrologic functioning of the water body they are crossing. Site-specific conditions, such as multi-thread channels, may require alternate design approaches.

D06.1 Pre-design Conference

Schedule a fish passage pre-design conference with DPW prior to permit submittals. The pre-design conference is to:

- (a) determine required permits;
- (b) coordinate interagency requirements;
- (c) determine any site-specific design requirements; and
- (d) establish a plan review process.

D06.2 Stream Simulation Method

Stream simulation methodologies shall be used for the design of all fish-bearing stream crossings. The stream simulation method uses reference data from a representative section, or reference reach, of the specific water body crossed. This method attempts to replicate the natural stream channel conditions found upstream and downstream of the crossing. Sediment transport, flood and debris conveyance, and fish passage are designed to function as they do in the natural channel.

Reference Reach

- (a) Select a reference reach on the water body being crossed that is outside any anthropogenic influence, such as an existing culvert. In most cases of new crossings, the reference reach can be at the crossing location.
- (b) The length of the reference reach should be a minimum of 20 times the reference bankfull width and no less than 200 feet.
- (c) If there is not a suitable reference reach on the water body being crossed, a reference reach may be chosen from another water body with similar geomorphic and hydrologic characteristics. The reference reach characteristics should meet the following criteria in comparison to the water body being crossed:
 - (1) The reference reach bankfull width should be at least one half and no more than two times that of the water body being crossed;
 - (2) The reference reach bankfull discharge should be at least one half and no more than one and one half times the bankfull discharge of the water body being crossed; and
 - (3) The stream order of the reference reach should be within one stream order of the water body being crossed.
- (d) For a reference reach from another water body, the geomorphic characteristics of the crossing shall be scaled using ratios of the bankfull conditions.
- (e) The reference reach bankfull dimensions should be determined in the field by surveying a detailed cross section at the upper 1/3 of a representative riffle.
- (f) Reference data shall include, at a minimum:
 - (1) channel width at the OHWM,
 - (2) bankfull width,
 - (3) bankfull cross-sectional area,
 - (4) bankfull slope based on the longitudinal profile,
 - (5) substrate, and
 - (6) potential for floating debris.

Culvert Size, Slope, and Substrate

In addition to D05.2, the following criteria apply to fish passage culverts:

- (a) Under normal flow conditions, the channel within or under the fish passage culvert shall not differ from the reference reach condition in regards to the channel width at the OHWM, cross-sectional area, slope, substrate, and ability to pass floating debris.
- (b) The width of fish passage culverts shall not be less than the greater of 1.2 times the channel width at the OHWM and 1.0 times the bankfull width.
- (c) Fish passage culverts shall have a minimum diameter of five feet.
- (d) The use of smooth wall culverts is prohibited.
- (e) The use of trash racks or debris interceptors is prohibited
- (f) Round culvert pipes shall have a minimum invert burial depth of 40 percent of the culvert diameter into the substrate. Arch or box culverts shall have a minimum invert burial depth of 20

percent of the culvert's rise into the substrate, unless scour analysis shows less fill is acceptable. The minimum invert burial depth is 1 foot.

- (g) The gradation of the substrate material within a fish passage culvert shall be designed to be a dense, well-graded mixture with adequate fines to ensure that the majority of the stream flows on the surface and the minimum water depth is maintained.
- (h) Substrate material within or under the fish passage culvert shall remain dynamically stable at all flood discharges up to and including a 50-year flood. Dynamic stability means that substrate material mobilized at higher flows will be replaced by bed material from the natural channel upstream of the crossing. For crossings without an adequate upstream sediment supply, the substrate material within the crossing shall be designed to resist the predicted critical shear forces up to the 100-year flood. For culverts with a slope of 6 percent or greater, substrate retention sills may be required to allow the bed load to continuously recruit within the culvert.
- (i) Substrate material within or under the fish passage culvert shall incorporate a low flow channel. The low flow channel should mimic the reference reach where possible. If the low flow channel dimensions are not discernable from the reference reach, the low flow channel should have a cross sectional area of 15 to 30 percent of the bankfull cross sectional area and a minimum depth of 4 inches for juvenile fish and 12 inches for adult fish. The low flow channel should be defined by rock features that will resist critical shear forces up to the 100-year flood.
- (j) Constructed streambanks are recommended inside fish passage culverts to protect the culvert from abrasion, provide resting areas for fish, and provide for small mammal crossing. If streambanks are constructed through a crossing, the streambanks shall be constructed of rock substrate designed to be stable at the 100-year flood. The streambank width should be a minimum of 1.5 times the maximum sieve size of the streambed material (D100). The crossing width shall be increased to allow for the channel width plus the streambanks.
- (k) If substrate retention sills are used, they shall have a maximum weir height of one half of the culvert invert burial depth. Substrate retention sills shall be spaced so that the maximum drop between weirs is 4 inches. The use of sills without substrate is not allowed.
- (I) Other state and federal requirements may apply.

D06.3 Hydraulic Method

Hydraulically designed culverts are discouraged for fish-bearing stream crossings, though may be approved by DPW and ADFG in circumstances where stream simulation is not practical. In addition to D05.2, the following criteria apply to hydraulically designed culverts:

- (a) The hydraulic method uses the swimming capability and migration timing of target design species and sizes of fish to create favorable hydraulic conditions throughout the culvert crossing.
 Information and design software for this methodology is available from ADFG, Division of Sport Fisheries (Fishpass) and the US Forest Service (FishXing).
- (b) The design fish shall be a 55-milimeter (2.16-inch) juvenile coho salmon for anadromous streams and a 55-milimeter (2.16-inch) Dolly Varden char for non-anadromous streams. These criteria may change based on ongoing research by federal and state agencies.

- (c) Fish passage high flow design discharge will not exceed the 5 percent annual exceedance flow or
 0.4 times the 2-year peak flow, whichever is lower and has the most supporting hydrologic data.
- (d) Fish passage low-flow design discharge shall ensure a minimum 6-inch water depth or natural low flow and depth within the reach the crossing occurs. In cases where local conditions preclude natural low flow characteristics, backwatering or in-culvert structures should be considered.
- (e) In cases where flared end sections with aprons are necessary and fish passage is required, water depths and velocities that satisfy fish passage criteria must be demonstrated across the apron in addition to within the culvert.
- (f) Fish passage criteria for culverts crossing tidally-influenced streams must be satisfied 90 percent of the time. Tidally-influenced streams may sometimes be impassable due to insufficient depth at low flow and low tide. If the tidal area immediately downstream of a culvert is impassable for fish at low tide, the exceedance criterion shall apply only to the time during which fish can swim to the culvert.
- (g) Other state and federal requirements may apply.

D07 Soil Infiltration Facilities

Soil infiltration may be used to reduce stormwater flow and volume with the following criteria:

- (a) Soil infiltration facilities within Borough ROW or drainage easements should be designed such that they are not considered Class V injection wells. See Appendix A for the EPA's memorandum addressing the subject in June 2008.
 - (1) Private drainage facilities that are considered Class V injection wells require conformance with EPA regulations.

D07D08 Rainfall Data

D07.1D08.1 Rainfall Distribution

Intensity-Duration-Frequency (IDF) and 24-hour rainfall data are furnished by NOAA Atlas 14 Point Precipitation Frequency Estimates. Use SCS Type-I Rainfall Distribution and 24-hour rainfall depth to compute runoff.

D08.2 Runoff Transformation

Use the Rational Method for estimating peak flows in drainage basins less than 200 acres and with times of concentration less than 20 minutes for design of conveyances. Use NRCS (SCS) Unit Hydrograph Method for estimating runoff volumes and peak flows for other conditions and applications. Other methods more appropriate for site conditions may be utilized upon DPW approval.

The following IDF curves and hyetograph, derived from data measured at the Palmer airport, may be used for runoff calculations.



Figure D 1: Intensity Duration Frequency Relationships for the Matanuska Susitna Borough Source: Palmer Municipal Airport, 1999 to 2008, Stantec – 2009

Time							
(hr)	1 Year	2 Year	5 Year	10 Year	25 Year	50 Year	100 Year
1	0.01	0.02	0.02	0.02	0.02	0.02	0.02
2	0.02	0.02	0.02	0.02	0.02	0.02	0.02
3	0.02	0.02	0.02	0.02	0.02	0.02	0.03
4	0.02	0.02	0.02	0.02	0.02	0.03	0.03
5	0.02	0.02	0.02	0.02	0.03	0.03	0.03
6	0.02	0.02	0.02	0.03	0.03	0.03	0.03
7	0.02	0.02	0.03	0.03	0.03	0.03	0.04
8	0.03	0.03	0.03	0.03	0.04	0.04	0.04
9	0.03	0.03	0.04	0.04	0.04	0.05	0.05
10	0.04	0.04	0.04	0.05	0.05	0.06	0.06
11	0.05	0.05	0.06	0.06	0.07	0.08	0.08
12	0.06	0.07	0.07	0.08	0.09	0.10	0.10
13	0.26	0.31	0.38	0.44	0.51	0.56	0.62
14	0.08	0.09	0.10	0.12	0.13	0.14	0.15
15	0.04	0.04	0.05	0.05	0.06	0.06	0.07
16	0.03	0.04	0.04	0.04	0.05	0.05	0.05
17	0.03	0.03	0.03	0.04	0.04	0.04	0.04
18	0.02	0.03	0.03	0.03	0.03	0.04	0.04
19	0.02	0.02	0.03	0.03	0.03	0.03	0.03
20	0.02	0.02	0.02	0.02	0.03	0.03	0.03
21	0.02	0.02	0.02	0.02	0.03	0.03	0.03
22	0.02	0.02	0.02	0.02	0.02	0.02	0.03
23	0.02	0.02	0.02	0.02	0.02	0.02	0.02
24	0.02	0.02	0.02	0.02	0.02	0.02	0.02
Total	0.90	1.01	1.16	1.28	1.43	1.55	1.67

Table D-2: Recurrence Interval Hyetographs (in/hr) for the Matanuska-Susitna Borough

Note: Total values of rainfall calculated by adding un-rounded average rainfall intensities for each time step. Source: Palmer Municipal Airport, 1999 to 2008, Stantec – 2009

Section E. Easements

E01 General

E01.1 Common Access Easements

When a shared driveway is required for two or more lots, a common access easement shall be dedicated granted for the exclusive use of the subject lots, unless otherwise accommodated. The MSB is the permitting authority within common access easements. The common access easement shall be sized to reasonably accommodate separation of the shared driveway to the individual lots.

E01.2 Drainage Easements

Drainage easements are required where the ROW is not sufficient to accommodate drainage needs. Drainage easements can overlap with other platted easements and shall begin or terminate at the ROW. Drainage easements shall be a minimum width of 20 feet, and a minimum average length of 20 feet outside of any overlapping easements or of sufficient size and area shown to facilitate construction and maintenance.

E01.3 Slope Easements

Slope easements are required to contain all cut and fill slopes steeper than 2.5:1 that extend outside of the ROW, plus at least 5 feet outside the cut or fill catches.

E01.4 Sight Distance Maintenance Easements

Sight distance maintenance easements are required where intersection sight triangles extend outside of the ROW.

E01.5 Snow Storage Easements

Snow storage easements are required where the ROW is not sufficient to accommodate anticipated snow removal needs. Snow storage easements shall be located where the storage of snow would not impede sight distance.

E01.6 Utility Easements

Unless lots are otherwise served by alternate utility easements or agreements, at least one 15-foot utility easement adjacent to the ROW is required to allow for utility installation and maintenance. Additional utility easements may be required as deemed reasonably necessary by utility companies to serve the subdivision or protect existing facilities. The applicant is responsible for satisfying any conflicts that may occur in the request for easements from any utility company during the platting process.

Platted utility easements are to be clear of wells, septic systems, structures, or encroachments, as defined by MSB or other applicable code; unless the applicant has obtained an encroachment permit from the MSB and a "Non-Objection to Easement Encroachment" from each utility.

Utility easements are to be fully useable for utility installation where installation equipment can safely work. Whenever possible, utility easements should not be placed in swamps, steep slopes, or other unusable areas.

Section F. Development Implementation

F01 General

This section describes the procedure that is to be followed before constructing any improvements required for recording a subdivision plat. The applicant's engineer shall be the primary point of contact throughout this process.

It is the applicant's responsibility to determine, acquire, and follow permits required by other agencies. Approval from MSB does not supersede other agencies' permit requirements.

F01.1 Preliminary Plat Submittal

The preliminary plat submittal is to be accompanied by:

- (a) ADT calculations per A15;
- (b) Preliminary drainage plan per D02.1;
- (c) Road plan and profile for sections of road where proposed grades exceed 6 percent where cuts and fills exceed 5 feet in height measured from the centerline, or where slope easements will be required, and cross sections at the maximum cut and fill sections. Road plan and profile shall include the vertical curves or grade breaks on either side of the subject sections;
- (d) Road plan, profile, and cross-sections if required by B03.3; and
- (e) Intersection sight distance evaluation, if requested, according to A09.1.

F01.2 Construction Plans

Submit construction plans to DPW at least seven calendar days before the preconstruction conference. All plan drawing submittals shall be at a scale of 1 inch = 50 feet or more detailed, plottable on 11" by 17" paper. Construction plans shall include the following:

- (a) Drainage Report, according to D02.2;
- (b) Plan & Profile of proposed roads (if required by F01.1);
 - (1) Existing topography with horizontal and vertical accuracy meeting US National Map Accuracy standards, two-foot contour intervals within the proposed road corridors.
- (c) Asbuilt survey of visible improvements and above ground utilities within and adjacent to the subdivision;
- (d) Copy of agency accepted permit applications required for the improvements prior to construction, including but not limited to ADOT&PF Approach Road Permit, DNR Section Line Easement authorization, MSB Flood Hazard Development permit, and USACE wetland fill permit; and
- (e) Plans for any proposed improvements within the ROW that are outside of the scope of this manual (e.g. retaining walls or guard rail) or do not conform to the standards set forth herein, conforming to ADOT&PF design criteria and standards.

F01.3 Preconstruction Conference

The preconstruction conference is for the purpose of reviewing and approving the Subdivision Construction Plan for the required improvements. The engineer may request scheduling of a preconstruction conference with DPW after the preliminary plat has been approved by the Platting Board, the Notification of Action (NOA)Platting Board Action Letter has been received, and the construction plans have been submitted. Scheduling of preconstruction conference requests may be delayed during the month of October. The applicant, or designated representative, and the engineer must attend the preconstruction conference. In addition to the construction plans, the following items will be provided at or prior to the preconstruction conference:

- (a) Cost estimate of required improvements for the determination of the inspection fee according to the most recently adopted Schedule of Rates and Fees;
- (b) Proof of compliance with the Alaska Pollutant Discharge Elimination System Program;
 - (1) Acceptable proof includes a Notice of Intent (NOI), a Low Erosivity Waiver (LEW), or a determination by a qualified person that neither is needed.
- (c) Rough plan and time line for construction;
- (d) Copy of any issued permits required for the improvements prior to construction;
- (e) Off-site material source and quantities; and
- (f) On-site clearing, grubbing, and topsoil disposal plan, location map.

The Subdivision Construction Plan must be signed by the applicant, or designated representative, and the engineer. Upon acceptance of the Subdivision Construction Plan by DPW and payment of the inspection fee, the Platting Division will issue a Notice to Proceed (NTP). See Appendix B for an example of the Subdivision Construction Plan.

Some construction plans or permit approvals may take longer to develop or obtain, such as fish passage culvert plans and associated permits. Those finalized plans and issued permits may be submitted later but must be received and reviewed by DPW before construction begins within the respective areas.

F01.4 Interim Inspections

The applicant's engineer shall supervise all phases of construction. Notify DPW of changes to the Subdivision Construction Plan, such as adding or deleting a cross culvert, changes in culvert size, adding or deleting a drainage facility, grade changes of more than 1 percent or that would result in grades of over 6 percent or cuts or fills of over 5 feet in height measured from the centerline, or changes to foreslopes or backslopes. The changes should be approved by DPW prior to completion of construction. Periodic interim inspections may be conducted by DPW. Interim inspections may be requested by the engineer.

F01.5 Subdivision Agreements

If a developer wishes to enter into a Subdivision Agreement and the requirements of MSB 43.55.010(A) are met, the engineer shall submit a request to DPW no later than October 15th for an Interim Inspection. The Interim Inspection shall be attended by the engineer and DPW, and a list of remaining

improvements and work items will be developed. The engineer shall then submit a request for a Subdivision Agreement containing the scope of work, quantity estimates, and cost estimate in accordance with MSB 43.55 to Platting and for approval by DPW. DPW will only approve the request for a Subdivision Agreement if all of the minimum required improvements have been inspected by October 31st or before winter conditions prohibit inspection, whichever comes first.

F01.5F01.6 Pre-Final Inspection

When the engineer has determined that construction of the improvements will be substantially complete according to the Subdivision Construction Plan, the engineer will request a Pre-Final Inspection. The Pre-Final Inspection request must be received by September 30th and shall include a description of work yet to be completed. The Pre-Final Inspection will be scheduled to occur within 14 calendar days of the request and shall be attended by the engineer and DPW. A punch list will be developed, if any work items remain, at the Pre-Final Inspection.

F01.6F01.7 Final Inspection

When construction of the improvements and punch list items are complete according to the Subdivision Construction Plan, the engineer will request a Final Inspection of the improvements. The Final Inspection request must be received by October 15th. Final Inspections will cease October 31st, or when winter conditions prohibit inspection, whichever comes first. The Final Inspection will be scheduled to occur within 14 calendar days of the request and shall be attended by the engineer and DPW.

F01.7F01.8 Final Report

Upon DPW approval of the Final Inspection, the engineer shall submit a written Final Report to the Platting Division. The Final Report shall include:

- (a) Stamped and signed narrative describing at a minimum:
 - (1) road construction process and equipment used,
 - (2) material source and disposal areas,
 - (3) road embankment and subbase used,
 - (4) road topping or pavement used,
 - (5) compactive effort,
 - (6) road dimensions and shaping (length, roadway width, material thicknesses, pavement width, crown, cul-de-sac or t-turnaround dimensions and slope, foreslope, backslope, maximum centerline grade, etc.) for each road constructed,
 - (7) drainage, ditch depth, location of drainage easements, and
 - (8) road standard certification (Pioneer Road, Residential Street, etc.) for each road constructed;
- (b) Stamped and signed final drainage plan, (minimum 11"x17");
- (c) As-built drawing showing the horizontal locations of borrow extraction along the road corridor;
 (c)(d) Documentation verifying Surface Course thickness such as photos and descriptions of test pits, scale tickets, asbuilt surveys, or alternative methods approved by DPW;

(d)(e) Compaction test reports;

(e)(f)_Gradation tests, if required; and

(f)(g) Photos of each stage of construction.

DPW will review the report and provide comments, if necessary, within 14 calendar days.

F01.8 Construction Acceptance

Upon approval of the Final Report, DPW will issue a Certificate of Construction Acceptance.

F01.9F01.10 Warranty

All improvements are to be guaranteed until October 31st of the calendar year following issuance of the Certificate of Construction AcceptanceDPW approval of the Final Inspection. Roads within a Road Service Area may be accepted for maintenance at the end of the warranty. Pioneer Roads are not eligible for maintenance. Maintenance of Mountain Access Roads is at the discretion of DPW.

During the warranty period, the applicant is responsible for any road maintenance including, but not limited to: snow removal, maintaining a smooth road surface and crown, maintaining stabilized foreslopes and backslopes, and maintaining positive drainage. If any deficiencies arise during the warranty, DPW will issue a punch list to the applicant by September 1st to allow time for completion of repairs. The applicant must notify DPW of completion of repairs by October 15th for the roads to be eligible for maintenance on November 1st.

The warranty period for improvements following completion of a subdivision agreement may be lessened to one calendar year. The applicant shall request a punch list from DPW no more than one month before the end of the one-year warranty.

If the subdivision plat has not recorded within 6 months of the date of the Certificate of Construction Acceptance by April 30th or if warranty repairs are not completed by October 15th, the warranty will be extended an additional year and the warranty process will be repeated.

Maintenance may be denied and the Certificate of Construction Acceptance revoked if deficiencies are not corrected to the satisfaction of DPW. A notice may be recorded indicating to the public that the MSB is not responsible for road upkeep and maintenance until such a time that the deficiencies are corrected.

Section G. Commercial and Industrial Subdivisions

G01 General

Commercial and Industrial subdivisions shall be designed using trip generation rates from the Institute of Transportation Engineers (ITE) Trip Generation Manual, and to meet the standards of AASHTO, International Fire Code (IFC), and any other applicable standards or code.

Section H. Utilities

H01 General

These standards apply to the design and construction of utility facilities within the MSB. All utility installation within existing or proposed ROW or utility easements must comply with the provisions of MSB or other applicable code, or as otherwise approved by the permitting authority.

H02 Utility Location Guidelines

H02.1 Underground Utility Facilities:

- (a) The location of utility facilities placed within the ROW shall be coordinated with the permitting authority.
- (b) Backslopes or foreslopes which extend into a utility easement should not exceed 4:1. These limits are necessary for construction equipment for utility installation.
- (c) Utility facilities paralleling the road shall not be located within 10 feet of the roadway, unless otherwise approved by the permitting authority.
- (d) Underground road crossings shall be buried a minimum of 48 inches below finished grade. Backfill shall be compacted according to the requirements of Section C, or as otherwise approved by the permitting authority.
- (e) Conduit road crossings, if used, shall be installed in accordance with each utility company's standards and applicable code.
- (f) Standard burial depth of longitudinal utilities is 36 inches below grade. The applicant should delineate areas, such as where driveways and drainage easements are planned, where deeper burial may be needed.

H02.2 Above Ground Utility Facilities:

- (a) Above ground pedestals, poles, and utility facilities shall not be located within 10 feet of the roadway, unless an alternate design meets clear zone requirements.
- (b) Above ground pedestals, poles, and utility facilities shall not be located such that they substantially block intersection or driveway sight triangles.
- (c) Unless otherwise authorized by the permitting authority, above ground pedestals, poles, and utility facilities shall not be located within the ROW nearer than 40 feet from the point of intersection of the extension of the property lines at any existing or proposed intersection on Residential Collector streets or higher classification.
- (d) Above ground pedestals, poles, and utility facilities shall not be located within a common access easement or drainage easement, within 20 feet of a common access point, or within 10 feet of a roadway cross culvert.
- (e) Permanent 5-foot high snow marker poles, grey with white retroreflective sheeting or yellow, shall be installed on all pedestals and vaults.
- (f) All guy wires installed within the ROW or utility easements adjacent to, or near to a roadway shall have a minimum 8-foot long yellow delineator installed above the anchor.

(g) Pedestals located within the ROW shall be located within the outer 1 foot of the ROW.

H02.3 Separation of Utilities:

- (a) Recommend 5-foot horizontal separation between power poles and buried utilities.
- (b) Recommend minimum 1-foot physical separation between all underground utilities.
- (c) Separation of storm, sewer, and water utilities shall meet the requirements of the Alaska Department of Environmental Conservation.

References

American Association of State Highway and Transportation Officials. (2018). *A Policy on Geometric Design of Highways and Streets* (7th ed.). Washington, DC.

American Association of State Highway and Transportation Officials. (2011). *Roadside Design Guide* (4th ed.). Washington, DC.

American Association of State Highway and Transportation Officials. (2017). *Guide for the Development of Bicycle Facilities* (4th ed.). Washington, DC.

Alaska Department of Transportation & Public Facilities. (2019). *Alaska Highway Preconstruction Manual*. Juneau, AK.

Alaska Department of Transportation & Public Facilities. (2017). *Alaska Standard Specifications for Highway Construction* (2017 ed.). Juneau, AK.

Alaska Department of Transportation & Public Facilities. (2015). *Alaska Sign Design Specifications.* Juneau, AK.

Alaska Department of Transportation & Public Facilities. (2007). *Alaska Test Methods Manual*. Juneau, AK.

Alaska Department of Transportation & Public Facilities. (2016). Alaska Traffic Manual. Juneau, AK.

Alaska Railroad. (1988). Alaska Policy on Railroad/Highway Crossings. Anchorage, AK.

Alaska Society of Professional Land Surveyors. (2013). *Standards of Practice Manual*. (4th ed.). Anchorage, AK.

Institute of Transportation Engineers. (2017). *Trip Generation Manual.* (10th ed.). Washington, DC.

Matanuska-Susitna Borough. (2017). *Matanuska-Susitna Borough Long Range Transportation Plan*. Palmer, AK.

Matanuska-Susitna Borough. (19972007). *Matanuska-Susitna Borough Official Streets and Highway Plan*. Palmer, AK.

Matanuska-Susitna Borough. (2019). *Matanuska-Susitna Borough Standard Modifications to State of Alaska Standard Specification for Highway Construction* (2017 ed.). Palmer, AK.

U.S. Department of Transportation Federal Highway Administration. (2012). *Manual of Uniform Traffic Control Devices for Streets and Highways* (2009 ed. with 2012 revisions). Washington, DC.
Appendix A

Environmental Protection Agency Memorandum - Class V Injection Wells

MSB Special Provision to the ADOT&PF Standard Specifications for Highway Construction

Appendix B

Subdivision Construction Plan