





U.S. DEPARTMENT OF SOIL CONSERVATION SERVICE

STATE OF ALASKA DEPARTMENT OF NATURAL RESOURCES DIVISION OF GEOLOGICAL AND GEOPHYSICAL SURVEY

# FLOOD PLAIN MANAGEMENT STUDY (LOW INTENSITY)

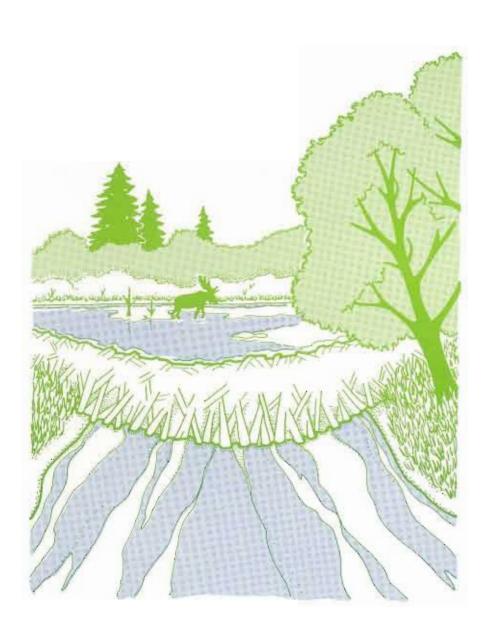
# LOWER TANANA RIVER AND TRIBUTARIES INTERIOR, ALASKA

Prepared by the
U.S. DEPARTMENT OF AGRICULTURE
Soil Conservation Service

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In cooperation with the STATE OF ALASKA Department of Natural Resources Division of Geological and Geophysical Survey

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## **FOREWORD**

The flood hazard information in this report will provide local government and planning groups with a basis for formulating flood plain land-use and management programs, adopting regulations, and informing the public of flood hazards and of options for controlling flood damages along the Lower Tanana River and tributary rivers and streams. The villages of Tanana, Manley Hot Springs, Minto, Eureka, Tofty, Livengood, Cantwell, Windy, Healy, and Nenana are within the study area. Streams considered in the study are the Chatanika, Tatalina, Tolovana, and West Fork Rivers, and Little Goldstream, Goldstream, Washington, Globe, O'Brien, Livengood, Lost, Hutlinana, Baker, Blowback, and Tatlanika Creeks draining from the north; and Chitinana, Cosna, Zitziana, Kantishna, Toklat, Bearpaw, McKinley, Foraker, Herron, Teklanika, Nenana, Totatlanika and Wood Rivers draining from the south.

There will be a low intensity flood plain management study forthcoming covering the Upper Tanana River, and a study covering the middle portion of the river, as set forth in the plan of work. For more detail see Figure 1A.

The Soil Conservation Service implemented the technical phases of the study. The State of Alaska and Alaska Soil and Water Conservation District assisted in providing land use data and obtaining permission for field surveys, and made available materials to be used for the study. The State Department of Natural Resources through the Division of Geological and Geophysical Survey provided one-half of the cost of developing the report. The Department will also distribute the report and help users interpret study data, ensuring that data can be used effectively in local flood plain management programs. The State of Alaska and the Soil Conservation Service encourage the Immediate use of the flood hazard information in implementing local programs, and upon request will assist in interpretation and use of data presented in the report.

The cooperation and assistance of other federal, state, and local agencies and property owners in the collection of data for this report are greatly appreciated.

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# INTRODUCTION

#### **Local Study Needs**

The Alaska Department of Community and Regional Affairs, Division of Community Planning, requested the Soil Conservation Service, through the Alaska Soil and Water Conservation District and Alaska Department of Natural Resources, to carry out flood studies of the Tanana River. State land disposals, location of new facilities, land use planning and classification, and plans for expansion of some villages in the study area create a need to define the 100-year flood boundaries along local streams and rivers to insure that flood plain lands will be properly managed. This report defines the areas subject to flooding so that adequate flood plain management programs can be implemented to regulate land use and development in flood prone areas. Such management programs will reduce potential flood damage, assure wise land use, and maintain and enhance the riverine environment in the vicinity of affected communities.

#### **Study Authorities**

In accordance with the November 1982 Cooperative Agreement, amended September 1983, between the Alaska Department of Natural Resources, Division of Geological and Geophysical Survey (Department) and the Soil Conservation Service (SCS), the Department established priorities among study areas and designated this study to be carried out by the SCS. The September 1982 Plan of Work outlined the specifics of the study.

Authority for SCS participation in flood plain management studies is provided by Section 6 of Public Law 83-566 (Watershed Protection and Flood Prevention Act of 1954). The SCS carries out such studies in accordance with Executive Order 11988 dated May 24, 1977 and recommendation 9(c) of House Document No. 465, 89th Congress. The authority for State cooperation in the study is stated in A.O. 46 of Alaska State Laws.

This report covers portions of the Tanana River, as well as all or part of the tributaries listed in the foreword. Other flood related studies in the vicinity are the Chena Flood Control Project at Fairbanks; the Flood Insurance Study at Delta Junction by the U.S. Corps of Engineers; and the Delta Flood Hazard Study, of low intensity, developed by the Soil Conservation Service.

# DESCRIPTION OF THE STUDY AREA

This flood plain management report concerns the rivers and streams, mentioned above, in hydrologic unit 19030004 and is bounded by the Alaska Mountain Range and Kuskokwim Mountains to the south, the Fairbanks-Northstar Borough boundary line to the east, the drainage divide between the Tanana and Yukon Rivers to the north, and to the west an arbitrary cutoff about one mile downstream of the Yukon-Tanana Rivers confluence.

Elevations in the study area range from about 300 feet above mean sea level to about 20,320 feet above mean sea level at the top of Mt. McKinley in the Alaska Mountain Range. The area generally slopes to the south and north. All of the streams in the study area drain into the Tanana River. The Tanana River drains into the Yukon River which drains to the west into the Bering Sea.



Source: SCS

The upper portions of the Nenana River with snow covered Alaska Range in background.

Areas adjacent to the streams are nearly level to undulating. Low hills with irregular slopes are prominent, and bogs and other wetlands are common.

Below timberline (about 2,500 feet above mean sea level elevation) on the better drained soils and flood plains, paper birch-white spruce stands are the predominant vegetation. Shrub and other non-forest vegetation types are predominant on poorly drained soils, and are often associated with the numerous sphagnum bogs. Alder, cottonwood, and willow are common in flood plains adjacent to streams and rivers. Vegetation above timberline, 2,500 feet and higher, is predominately tundra underlain by permafrost. At elevations above 5,000 feet, much of the area is covered with snow and ice.



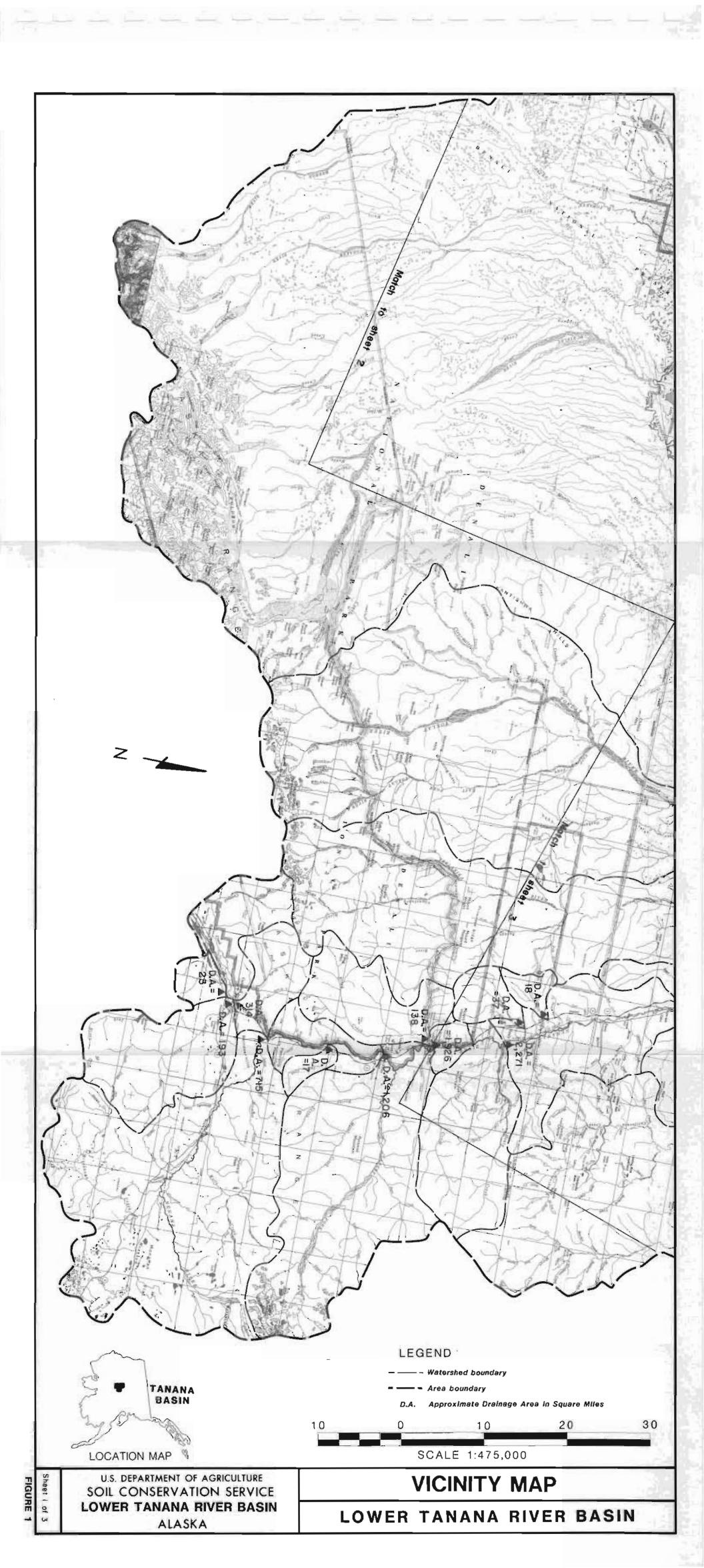
Source: SCS Some of the area is covered with a thick growth of timber (birch and white spruce) with intermittent areas of grassy land and low brush. (July 12, 1983)

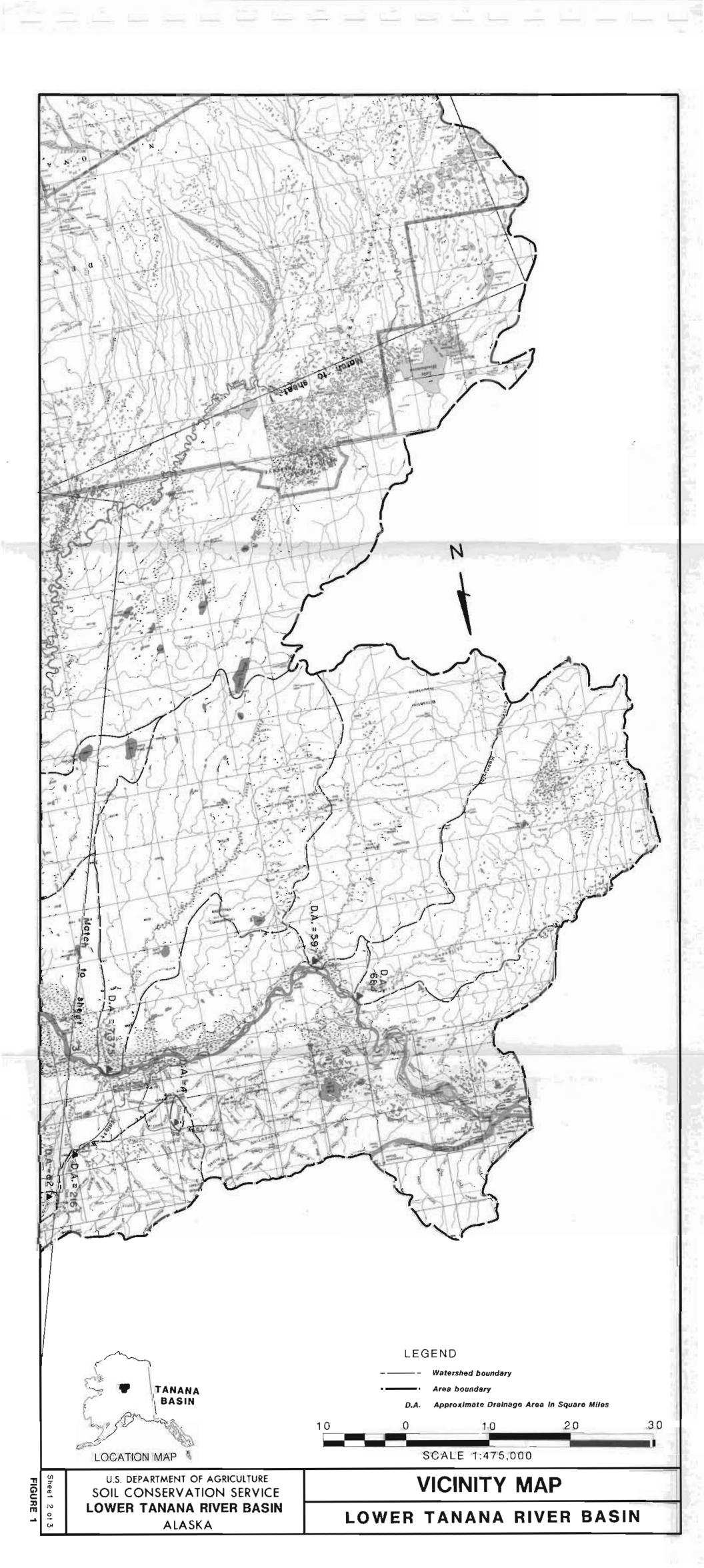


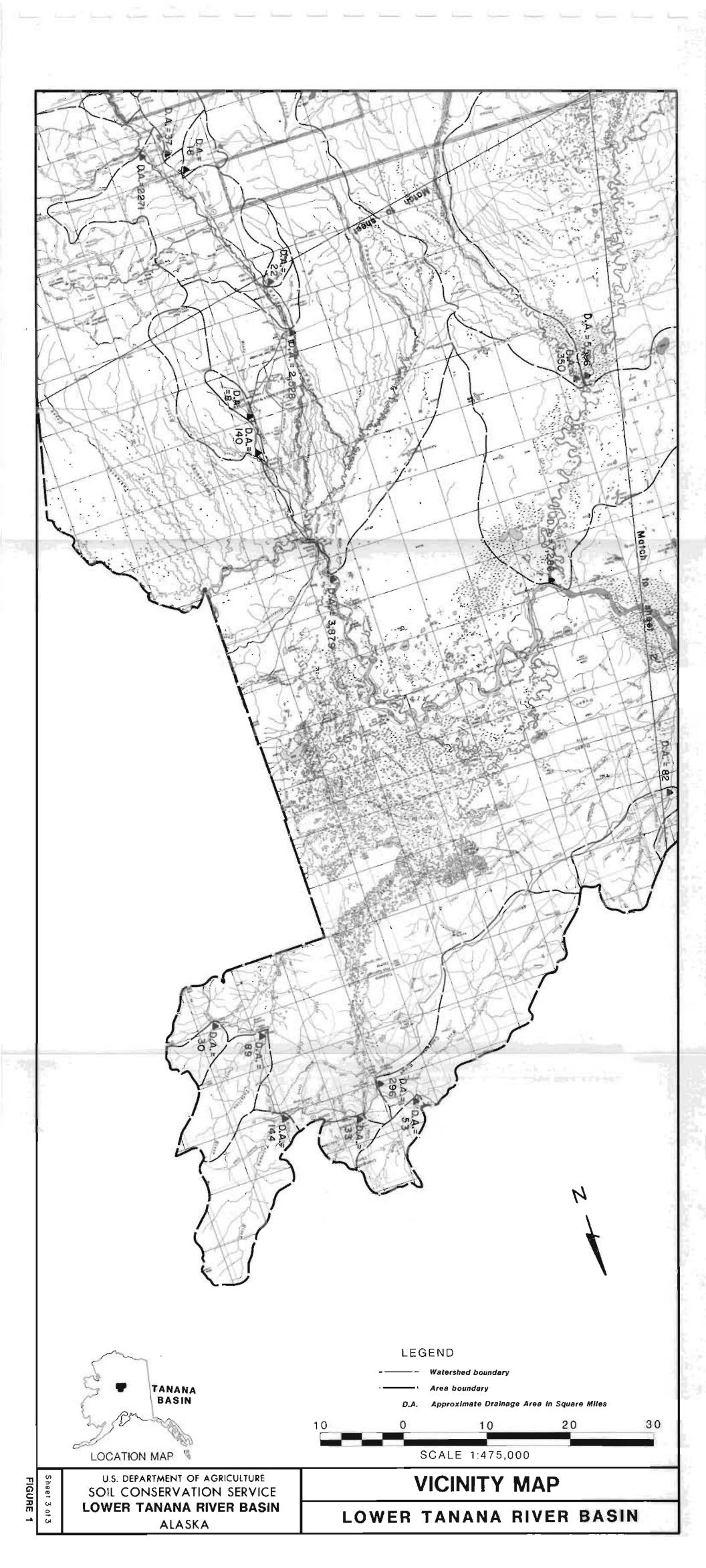
Source: SCS Typical lowland vegetative cover is black spruce, sedges, and grass in the wet areas, with many lakes and bogs. (July 12, 1983)



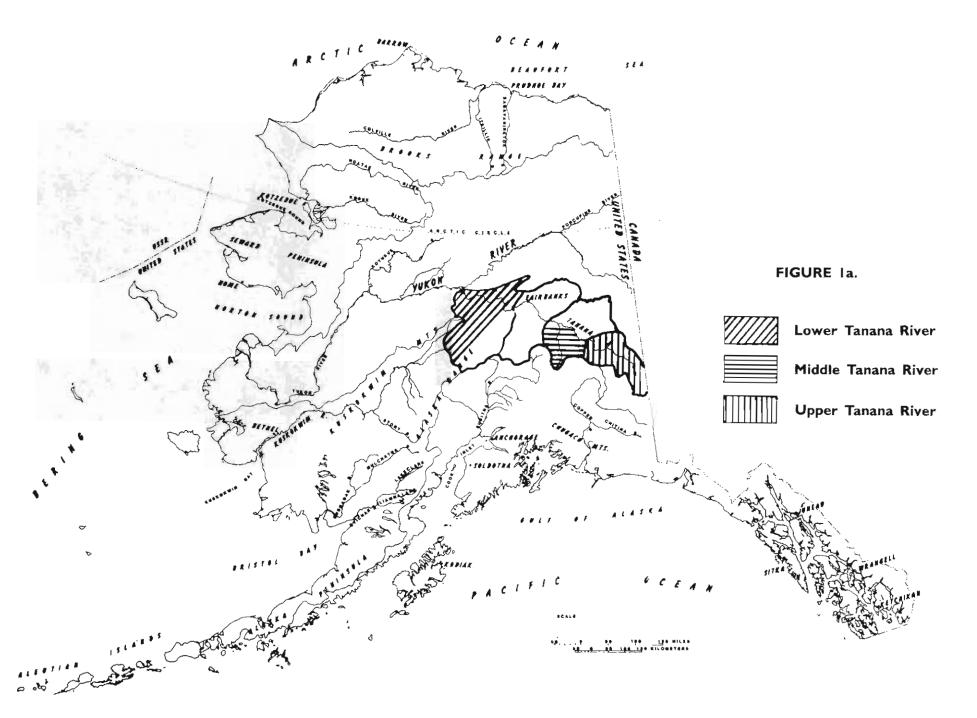
Source: SCS Sphagnum bogs, lakes, and other wetlands are common on both lowlands and uplands.





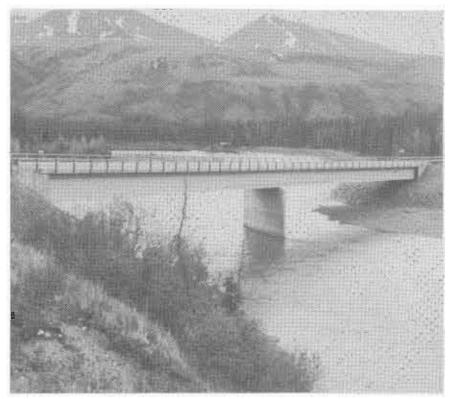


#### STATE OF ALASKA



Stream channel slopes range from less than one foot per mile in the lower reaches to about 3000 feet per mile in the mountains.

Access to most of the area is by air or water in summer. In winter, airplanes on skis, snowmobiles, and dog sleds are used to travel into and throughout the area. The Elliot Highway connects with the Steese and Trans-Alaska Pipeline Road into Manley Hot Springs, Minto, and Livengood. The Elliot Highway crosses many of the streams via bridges and culverts.



Source: SCS

Vegetative cover in foothill areas consists primarily of tundra types. Many of the streams bordered by shrubs have beaver dams on them.

Area climate is influenced by continental conditions. Temperatures range from minus 60 degrees to plus 100 degrees F. The average daily maximum temperature in the summer is in the upper 70's, with middle 40's being common. Mean minimum January temperature is -20 degrees F. Temperatures of 32 degrees F or lower have been recorded during every month of the year. Average maximum winter temperatures are about 0 degrees F. Precipitation ranges from about 15 inches in the lowlands to about 80 inches at higher elevations. Average snow depth is about 60 inches in the lowlands and 400 inches in the mountains. Streams and lakes generally freeze to a depth of several feet every winter. During spring breakup, snow and ice recede to the higher elevations until most is melted; however some mountainous areas remain covered with ice and snow year-round. Glaciers exist in parts of the Alaska Range within the study area. Surface water is plentiful but is often of low quality due to high concentrations of suspended glacier silt.



Source: SCS

Snow and ice are common in the foothills of the Alaska Range.

# NATURAL VALUES OF FLOOD PLAINS

#### **General**

In flood plains, both the processes shaping life on land and those affecting life in water overlap. The result is a combination of conditions unique in nature. More specifically, conditions in riverine flood plains tend to produce: fertile soils, productive and diverse plant and animal communities, relatively stable and mild microclimates, level to gently undulating topography, and plentiful high-quality water supplies. As a result, such flood plains provide abundant, varied, and often unique biological resources and cultural opportunities. In addition, flood plains generally moderate flood severity and protect water quality and quantity. Other areas where land and water meet provide some of the same benefits and perform some of the same functions; however, two features make riverine flood plains and adjoining riparian habitats unique: 1) the waters that create these flood plains are flowing waters; hence they can carry organic nutrients, inorganic solids, and living organisms great distances and deposit them far from their origins; and 2) riverine flood plains, and the rivers they border, form long usually linear networks that interconnect watershed environments such as glacial moraines, alpine tundras, timberline shrublands, lowland swamps and forests, and estuarine tidelands. As a result, they are commonly used as travel corridors by fish and wildlife and by humans moving among these environments.

The numerous values of flood plains are well documented. Below, biological and cultural values of riverine flood plains are reviewed briefly, with particular reference made to flood plain conditions typical along the Tanana River and other rivers and streams in the Flood Plain Management Area.

#### Biological Values:

 Flood plains and other riparian habitats generally support a greater variety of wildlife than surrounding upland areas:

As is well known, each organism lives in those environments to which it is adapted, that is, those habitats that provide appropriate kinds of food,

shelter, water, and living space. The greater the variety of food and cover an area provides, the more kinds of organisms are generally able to live there. This is one key to the large variety of wildlife species commonly found in flood plains: these areas are characterized by two kinds of habitat variety, both 1) variety **among** different habitat types, and 2) variety **within** individual habitat types.

Variety among flood plain habitats tends to be high because three distinctly different types of environments come together along rivers: 1) aquatic environments, represented by the mainstern channels, sloughs, oxbow lakes, and backwaters of the Tanana River and its tributaries; 2) terrestrial environments, represented by forest, shrub, and herbaceous communities that border the rivers and streams, as well as by upland communities found at greater elevations above or distances from water; and 3) wetland communities, represented by marshes, bogs, muskegs, and other intermittently wet environments that support plants adapted to the periodic depletion of soil oxygen. (Such conditions occur when soils are flooded for weeks or months each year.) Each kind of environment supports its own variety of habitats (conveniently categorized in terms of plant communities or landforms), and each habitat supports particular fish or wildlife species. In addition, "edges" between plant communities or landforms, for example where forest borders wetland marsh; and transition zones, or "ecotones," between them, as where boggy shrubland grades into welldrained shrubland or forest, are also characterized by their own collections of fish and/or wildlife.

The variety and spatial patterning of Tanana Basin flood plain plant communities create habitats for a large number of species. Plant communities (and other cover types) distinguished by the SCS during Tanana Basin cover type mapping are listed in Table 1. With the exception of some upland shrub and herbaceous types (SCS codes 63, 68, 72-76), all listed plant communities are represented in the flood plains of the Tanana River and its tributaries.

#### TABLE 1. COVER TYPES MAPPED IN THE TANANA BASIN

		<del></del>		
FOREST			MIXED CONIFOR	
		DECIDUOUS FOREST	DECIDUOUS FOREST	CONIFER FOREST
Closed Conifer Forest Open Conifer Forest	<ol> <li>Black Spruce</li> <li>White Spruce</li> <li>Black Spruce-White Spruce</li> <li>Black Spruce-Tamarack</li> <li>Tamarack</li> <li>Black Spruce</li> <li>White Spruce</li> <li>Black Spruce-White Spruce</li> <li>Black Spruce-Tamarack</li> <li>Tamarack</li> </ol>	Closed (16) Balsam Poplar Deciduous (17) Paper Birch Forest (18) Aspen (19) Birch-Aspen  Open (20) Balsam Poplar Deciduous (21) Paper Birch Forest (22) Aspen (23) Birch-Aspen  Woodland (26) Balsam Poplar Deciduous (27) Paper Birch (28) Aspen	Closed (30) Black Spruce-Birch Mixed (31) White Spruce-Birch Forest (32) Black & White Spruce-Birch (33) Black & Spruce-Aspen (34) White Spruce-Aspen (35) Black & White Spruce-Aspen (36) Black & White Spruce-Aspen (37) White Spruce-Birch-Tamarack (37) White Spruce-Balsam Poplar  Open (40) Black Spruce-Birch Mixed (41) White Spruce-Birch Forest (42) Black & White Spruce-Birch	Woodland (50) Black Spruce-Birch Mixed (51) White Spruce-Birch Forest (52) Black & White Spruce-Birch (53) Black Spruce-Aspen (54) White Spruce-Aspen (55) Black & White Spruce-Asper
Conifer	<ul><li>(11) Black Spruce</li><li>(12) White Spruce</li><li>(13) Black Spruce-White Spruce</li><li>(14) Black Spruce-Tamarack</li><li>(15) Tamarack</li></ul>	(29) Birch-Aspen	(42) Black & White Spruce-Birch (43) Black Spruce-Aspen (44) White Spruce-Aspen (45) Black & White Spruce-Aspen (46) Black Spruce-Birch-Tamarack (47) White Spruce-Birch-Aspen (48) White Spruce-Balsam Poplar	The profit districts of the second of the se
SHRUBI	LAND			
TALL SHR	UB	TALL SHRUB	LOW SHRUB	
Closed Tall Shrub	<ul><li>(60) Willow</li><li>(61) Alder</li><li>(62) Alder-Willow</li><li>(63) Mixed (Alder, Willow, Shrub Birch)</li></ul>	Open Tall (65) Willow Shrub (66) Alder (67) Alder-Willow (68) Mixed (Alder, Willow, Shrub Birch) above forest below tundra (69) Sheperdia-Dryas	Closed (70) Mixed (Dwarf Birch, Low Shrub Willow, Ericaceous)  Open (71) Mixed (Dwarf Birch, Low Shrub Willow, Ericaceous)  (72) Mixed (Dwarf Birch, Willow, Ericaceous)	Dwarf (73) Mat Cushion, Dryas, Shrub Ericaceous, willows, Closed crowberry, cassiope, sedges  Dwarf (74) Mat Cushion, Dryas, Shrub Ericaceous, willows Open
HERBA	CEOUS	AQUATIC		BARREN-NATURAL
Dry	(75) Bluejoint-Herb (76) Midgrass-Herb-Sedge	FRESHWATER (80) Water bodies greater than 20 acres	(86) Water bodies less than 20 acres with Floating	<ul><li>(90) Intermittent stream channels</li><li>(91) Para-riverine (sand and gravel bars)</li></ul>
Moist	<ul><li>(77) Sedge-Grass-seasonally flooded</li><li>(78) Herb-Sedge-Grass</li></ul>	(81) Water bodies greater than 20 acres with Floating and Submerged vegetation	and Submerged vegetation (88) Lower perennial streams and rivers (89) Upper perennial streams	(92) Rock (93) Ice and snow
Wet	(79) Wet sedge-Grass	(82) Emergent vegetation (85) Water bodies less than 20 acres	and rivers	
CULTU	RAL		DESCRIPTORS	
	<ul> <li>(94) Bare ground</li> <li>(95) Urban-Suburban</li> <li>(96) Agriculture</li> <li>(97) Gravel pits, mines, quarries</li> <li>(98) Roads</li> <li>(99) Pipelines and Powerlines</li> </ul>		FORESTS - (Tree size class) D - Dwarf forests (Shrub-less than 20 feet mature) R - Reproduction (less than 5 inches DBH) P - Pole size (5-9 inches DBH coniferous, 5-LL DBH deciduous)	S - Sawtimber size (greater than 9 DBH coniferous and 11 DBH deciduous) W -Wetland BR-Burned recently

(99) Pipelines and Powerlines

5-11 DBH deciduous)

Within habitat variety is also high in flood plains, and also contributes to the variety of animal species found there. This "structural diversity" within individual communities is created where plants of many shapes and sizes, particularly woody species of different heights, grow on the same plot of land. Such a variety of plant strata can develop where either woody canopies are open enough or clearings large enough to permit sun to reach all levels of vegetation from the ground up. Streams and rivers often provide such clearings for plant communities near the water's edge, so that along sufficiently wide waterways, bordering forests may support

#### TABLE 2.

#### MAMMALS USING TANANA BASIN RIVERINE HABITATS

(species followed by \* are dependent on wetlands or riparian areas seasonally or year-round)

#### **INSECTIVORES**

masked (common) shrew dusky shrew\* arctic shrew\* pygmy shrew

#### **BATS**

little brown bat

#### **CARNIVORES**

coyote
grey wolf
red fox
black bear\*
brown bear\*
marten
short-tailed weasel
(ermine)
least weasel
mink\*
wolverine
river otter\*
lynx

#### RODENTS

arctic ground squirrel
(parka squirrel)
red squirrel
northern flying squirrel
beaver\*
northern red-backed vole
meadow vole
tundra (northern) vole\*
long-tailed vole
yellow-cheeked vole\*
singing vole\*
muskrat\*
northern bog lemming
meadow jumping mouse
porcupine

#### LAGOMORPHS

snowshoe hare

#### **UNGULATES**

moose\* caribou well-developed shrub understories and herbaceous groundcover. The result is the multi-layered pattern of vegetation common along many streams and rivers. Each layer provides food, cover, and space to different species of wildlife: thrushes and warblers occupy tree canopies, juncos and sparrows occur near the ground, woodpeckers use tree boles, red and flying squirrels nest and feed among tree branches, marten are active both on the ground and in the trees, hares feed and hide among shrubs, and other species occur wherever appropriate conditions are found.

Rivers and streams continually renew both within-habitat and between-habitat diversity on lands through which they flow. Flooding, shifts of channel, abandonment of oxbows, deposition of bars, etc. create new clearings, modify existing riparian communities, and initiate new stages of plant succession, all of which maintain the high variety of habitats present.

Flood plain wildlife diversity is also augmented by the fact that flood plains provide habitats, and hence wildlife species, found nowhere else. These include: a) species that feed primarily in water but nest or den in trees, banks, or burrows, for example: river otters, kingfishers, bald eagles, dippers, and a variety of ducks; as well as b) species that feed primarily on land but utilize water for cover, most notably the beaver. One threatened species\*, the peregrine falcon, is also a user of study area flood plains. Peregrines are known to nest in cliffs along the Tanana River, and one peregrine nest has been noted within the study area (ADF&G 1983b). Mammals using study area flood plain habitats are listed in Table 2.

\* Federal Register, Vol. 49 No. 50, March 20, 1984.

#### Flood plains and other riparian habitats generally support a higher abundance of wildlife than surrounding upland areas.

Plant productivity on flood plains is usually high because flood plains are generally characterized by level terrain, fertile soils (enriched by sediments deposited during periodic flooding), and plentiful water. High plant productivity means that relatively large populations of grazers and browsers (herbivores) can be supported. These in turn provide food for carnivores. Omnivores and scavengers are well provided for by both productive plants and the activities of other animal groups.

Wildlife populations inhabiting flood plains also benefit by having two distinct sources of food available to them: water and land. Many species of wildlife take advantage of both. Moose, for example, browse on terrestrial plants, particularly the young willows, alders, and cottonwoods found on recently exposed sandbars and banks, as well as on succulent aquatic vegetation found in sloughs, ponds, and wetlands. During winter, these flood plain plant communities become extremely important to moose because accumulating snows preclude use of upland shrub habitats heavily used during summer and fall. As a result, essentially all Interior river valleys are considered by the ADF&G to contain prime winter moose habitat. Muskrats consume aquatic, wetland, and some terrestrial vegetation, and take advantage of aquatic cover when harvesting and transporting food. Geese and dabbling ducks concentrate their feeding activities on aquatic vegetation but also consume grains in nearby fields. Bears and many furbearers, particularly mink and river otter, consume both aquatic foods, such as crustaceans, fish, and molluscs, and terrestrial foods, such as insects, small mammals, and berries. Flood plain habitats are usually important, and often critical, to maintenance of the bird and mammal populations that feed there.

# 3. Flood plains serve essential functions in maintaining aquatic habitats.

A variety of fish are harvested by recreational and subsistance users from the Tanana River and other rivers and streams in the study area. Species harvested include: king, chum, and coho salmon; rainbow trout; Dolly Varden; Arctic grayling; northern pike; whitefish; burbot; and sheefish. In addition to the Tanana River, eleven streams addressed in this study are listed by name in the ADF&G Catalog of Waters Important for Spawning, Rearing or Migration of Anadromous Fishes (ADF&G 1983a): Baker, Fish, Hutlinana, and Julius Creeks; Bearpaw, Kantishna, McKinley, Nenana, Toklat, Tolovana, and Zitziana Rivers.

Flood plains serve three main functions in protecting aquatic habitat quality, they: I) help maintain water quality, 2) help stabilize stream banks and channels, and 3) moderate aquatic temperatures and riparian microclimates. Flood plain effectiveness in serving these functions is largely dependent on the amounts and kinds of riparian vegetation present: reduction in vegetation tends to reduce effectiveness.

Water quality can be affected by sediments, chemicals, or organic pollutants delivered from upslope areas. Flood plain vegetation, and watershed vegeta-

tion in general, is important in reducing these inputs by slowing overland runoff from storms or snowmelt. As flows are slowed, waterborne sediments and other solids are deposited, opportunities for runoff to infiltrate soils are increased, and less material is carried into streams and rivers. In addition, erosive capacities of surface runoff are reduced, so upslope soils are not as likely to be washed away and river banks are less likely to be gullied. Well-vegetated slopes and banks will be most effective in slowing runoff and reducing erosion.

The same processes occur during floods when floodwaters flow through flood plain vegetation. As they do, water velocities are reduced, deposition is increased (suspended sediments that settle out generally enrich flood plain soils), erosion is reduced, and stream banks are less likely to be undercut or washed away. The greater the "roughness" of the vegetation through which waters flow, the more effectively floodwater velocities are slowed, water quality is protected, and erosion is reduced.

Even without vegetation, flood plains help reduce floodwater velocities and depths. By providing broad areas over which flood waters spread, flood plains both increase area wetted and decrease water depth, both of which reduce water velocities. In addition, topographic depressions in flood plains, such as abandoned channels, oxbow lakes, potholes, and wetlands, can trap, retard, and "soak up" floodwaters, thus reducing velocity and depth of flood flows. Reduction in flow velocity protects water quality, minimizes erosion of stream banks and channel substrates, and helps vegetation withstand flood flows. Areas of slack water also provide refuges where aquatic organisms can find shelter from flood currents.

Finally, flood plain vegetation moderates and stabilizes water temperatures and riparian microclimates by: 1) filtering sunlight, 2) reducing radiation of heat from water and land surfaces, 3) reducing wind speeds in river corridors, 4) reducing convective heat loss from land and water, and 5) reducing snow accumulation. As a result, both aquatic and terrestrial species using vegetated flood plains are often provided with comparatively mild and stable microclimates.

#### Flood plains provide natural easily-traveled corridors interconnecting a variety of upstream and downstream habitats.

Streams and rivers form branching networks tying together all lands within individual watersheds. Where well-developed flood plains border these waterways, they provide particularly easy-to-travel "highways," and are used by many species during population expansions, irruptions, and relocations; seasonal migrations; and foraging forays. In particular, vegetated flood plains can provide continuous cover and plentiful food to many species, which is essential to animals moving through unfamiliar areas. Among species for whom flood plain corridors in the study area are particularly important are moose moving between upland summering and lowland wintering grounds, furbearers dispersing to new territories or seeking new prey concentrations, black and brown bears in seeking the earliest emerging vegetation in spring and salmon concentrations in summer or fall, and young beavers dispersing to new territories.

Specific fish and wildlife values of lands in the Tanana River Basin have recently been summarized by the ADF&G (October 1983). While some valuable locations may have been overlooked due to lack of information, the ADF&G summary provides the best information available on noteworthy fish and wildlife concentrations and habitats in the Tanana Basin. Appendix C summarizes ADF&G information related to the Tanana Flood Plain Management Study. As Appendix C shows, the flood plain study area contains many localities with very high fish and wildlife values. Principle among these are: Toklat River Springs (at the confluence of the Toklat and Sushana Rivers); Minto Flats, and associated lowlands south of the Tanana River (in the eastern portion of the study area), the Tanana Flats (east of the confluence of the Tanana and Nenana Rivers), and the Fish Lake-Fish Creek area (located at the western end of the study area). More detailed information on particular areas is contained in the "fish. and wildlife element" prepared by the Habitat Division, ADF&G, Fairbanks, for the Fairbanks office of the ADNR as part of the Tanana Basin Area Plan (1983b).

#### II. Cultural Values:

#### I. Flood plains reduce effects of flooding.

As described under biological values, flood plains have important effects

on flooding, and conversely, flooding has significant effects on flood plain topography, soils, and ecology. Of particular importance to man are the ways in which flood plains reduce flood severity. As noted above, flood plains provide a broad area over which flood waters spread, thereby reducing flow velocities and lowering flood peaks. Flood waters are trapped and held back as they overflow the flood plain and refill wetlands and topographic depressions. This entrapment, plus the meandering of streams, the retardation of water by vegetation, and other natural processes common to undisturbed flood plains, reduce severity of downstream flooding.

#### Flood plains help maintain water quality, as well as stability of stream banks and channels.

As discussed under biological values, flood plains, particularly when well vegetated, reduce velocities of both overland runoff and flood flows. In both cases, the result is reduced erosion, increased settling out of waterborne material, stabilization of stream banks and channels, and protection of water quality. These effects benefit human users of flood plain areas and adjacent water bodies.

#### Flood plains provide areas for groundwater recharge and help to maintain water levels in surface water bodies and aquifers.

As mentioned above, when streams and rivers overflow their active channels and spread across adjoining flood plains, topographic depressions and adjoining wetlands trap and "soak up" floodwaters. These natural holding ponds provide areas for flood water storage. In addition to slowing flood flows and reducing erosion and downstream siltation, this permits surface waters to permeate down to groundwater reservoirs (aquifers) and replenish them. During dry seasons, groundwater flows from aquifers into channels and basins having water levels below the local water table. Such groundwater outflow may be the primary source of water in some lakes and streams during low-flow periods. Many aquifers providing important sources of water used by human settlements are recharged primarily from nearby flood plains.

#### Flood plains provide unique high-quality subsistence and recreational opportunities.

Since prehistoric times, human cultures have focused their activities along streams and rivers because of the ease of travel on waterways — with

boats in summer, sleds (and now also snowmachines and 3-wheelers) in winter - and because of the tendency of streams and rivers to concentrate and funnel fish and wildlife. Until recently, human activities in these areas have been exclusively or primarily subsistence oriented, and in many rural areas, this is still the case. In addition, however, riverine and flood plain resources are also being used by growing numbers of recreationists seeking many of the opportunities subsistence users have long valued: diverse and abundant fish and wildlife resources; varied and unique scenery; waterrelated transportation, or in winter, easy travel along frozen waterways. The popularity of fishing, rafting, kayaking, canoeing, dog mushing, trapping, and hunting on and adjacent to the Tanana River and its tributaries is evidence of the high harvest and recreational values associated with rivers, streams, and riparian corridors. Because of their continuity, long linear extent, and diverse scenery, these corridors are particularly well suited for extended recreational trips. As should be clear from previous discussions, flood plains are important in maintaining the riparian and riverine resources valued by human users, and themselves often provide ideal hiking trails, camp sites, hunting areas, or other natural opportunities. River corridors in the study area currently supporting highest numbers of human users (generally because of good riverboat access) include: the Tanana River; the lower reaches of the Nenana, Kantishna, Toklat, Tolovana, Tatalina, Wood, and Chatanika Rivers; Minto Flats (accessed by Tanana, Chatanika, and Tolovana Rivers and by Swanneck Slough); Fish Lake (accessed by the Tanana River), and almost all rivers and streams crossed by roads. Human uses of flood plain fish and wildlife are included in the ADF&G "fish and wildlife element" for the Tanana Area Plan (1983b).

## FLOOD HISTORY

Development in the study area is sparse, and historical information on floods is almost nonexistent. Local people who were contacted identified some isolated flood problems, mostly in summer fish camps that get flooded every few years. The village of Minto has been relocated due to frequent flood damages incurred in its former location.

Manley Hot Springs experienced flood damages in 1962 and 1965. The village of Tanana was flooded to some extent in 1937 and 1964. Nenana was completely inundated in 1967. There were 128 houses flooded from this event from the Tanana River. Nenana received some damages in 1971. Many bridges and culverts over streams are damaged to some extent annually.

Channel obstruction is a significant factor in assessing flood damage. Ice jams, stream glaciation, and log jams have been witnessed in the study area and are considered frequent occurrences on many study area streams. Sufficient data are not available for analyzing frequencies and locations of potential damage caused by such channel obstructions.

Channel bank erosion is taking place along most of the major streams. Much of the bank erosion is accelerated by the large ice flows during spring breakup.



Source: SCS Tanana River has a wide flood plain with many high-flow side channels; these are full in this photograph. (June 1982)



Source: SCS Streams in the study area were flowing bankfull and the Tanana River was overflowing its banks in July 1983.



Source: SCS Estimated 5-year frequency high water line at Tanana. Highwater and debris cause damage. (July 1983)

# FLOOD POTENTIAL (PRESENT CONDITIONS)

The flood management area maps in this report reflect land uses and channel conditions existing as of 1983.

#### Flood Hazard Areas

Present damageable property in the study area consists of residences, scattered cabins, fish camp facilities, highways, bridges, and culverts. The fish camp facilities receive mostly seasonal use. Several bridges along the Parks and Elliot Highways and residences and businesses in several communities are vulnerable to substantial amounts of flood damage. It is estimated that damages to these structures from a 100-year event would be about \$5,150,000; average annual damage currently totals \$309,000.

A detailed damage analysis assessing the effect of flooding on stream fishing is beyond the scope of this study; however, under certain conditions, flooding could severely disrupt stream sports fisheries and have a long-term negative impact on commercial fisheries. See Appendix B, Exhibit 2, for area flooded along study streams by the 100-year event. The area subject to inundation by the 100-year frequency storm event under present conditions is about 2,000,000 acres.

The developed areas in the villages of New Minto and Eureka are located on high banks and will receive very little if any damage from a flood discharge equal to a 100-year or a 500-year frequency event. Ice and debris are always threats during spring breakup flows. Tanana, Manley, and Livengood will receive some flood damages from the infrequent storms. Ice jams could create dams in many locations along the Tanana River and its tributaries, backing up water and threatening floods when sudden breaks in the ice jams release surges of water and ice many feet deeper than normal flow. The same danger exists when trees and logs are washed downstream, hang up, and dam the main channels of area streams and rivers.

Four valley cross sections on the Tanana River, "A", "B", "C", and "D", were located by use of USGS topographic quadrangles and aerial photography for development of stage-discharge curves to determine area inundated. Section "A" is located about 7.5 miles downstream of the

village of Tanana; section "B" is located about 6.5 miles downstream of Manley Hot Springs; section "C" is located about 21 miles downstream of Minto at the west end of Minto Flats; and section "D" is located just above the village of Nenana.

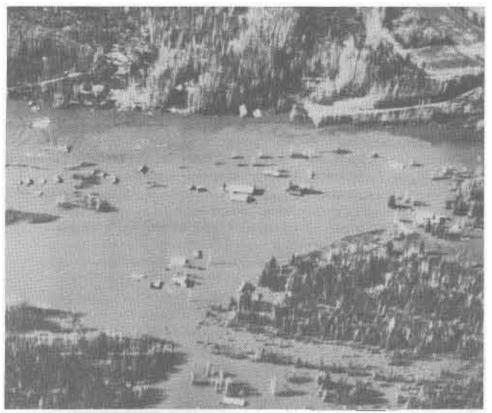
The water surface at cross section "A" will have a backwater effect at the village of Tanana. The 10-year event will back water into Tanana about 3 feet deep on Beacon Street. The 100-year event will back water into parts of Tanana about 10 feet deep, which would flood 20 or 30 houses up to 10 feet deep. Water surface is calculated at about elevation 237.0 as interpolated from the USGS quadrangle sheets.

At section "B" the water surface will back water into Manley Hot Springs and cause some flooding to residences and businesses. Fifteen to 20 houses may be flooded several feet deep from the 100-year event. The 100-year water surface is calculated to be at about elevation 274.0.

At section "C" the 100-year water surface, at about elevation 317.0, will back into the Minto Flats area. Much of the area will be inundated 30 feet deep. Several homes and cabins will be damaged. The Old Minto (abandoned) area will be flooded several feet deep. There will be very little if any flood damage in Minto. Livengood and Eureka have very little flood damage potential.

At section "D" the 100-year water surface is at about elevation 360.0 and will damage about 130 residences and businesses. Depth of flooding will vary from one foot to several feet in the first floor levels. Streets and utilities will be damaged to some extent.

The communities adjacent to the Nenana River and tributaries are above the 100-year water surface but damages may occur when ice jams, ice dams, or log jams are formed in the streams. Twenty-six of the twenty-seven bridges involved in this study will convey the 100-year peak flow without their structures being overtopped; however damage to the structures will be caused by the high velocities through the bridges. The highway north of Fish Creek will be overtopped and minor flood water damage will occur to the highway.



Manley Hot Springs flood of 1956 caused by ice jam.

Source: U.S. Air Force

#### Technical Data and Related Material

The technical data and related material developed to assist intended users of this study are provided as figures, exhibits, and tables in this report.

The Tanana River channel is about 23 feet deep at bankfull flow and the slope is about 0.5 feet per mile from Minto to Tanana. In this reach, the flood plain is flat and wide, averaging 2 miles in width in most locations, but increasing to 5 or 6 miles in the Minto Flats. The 10-year frequency event exceeds channel capacity and overflows into the flood plain.

The Flood Plain Management Maps, Exhibit 2 of Appendix B, show areas inundated by the 100-year flood. The limits of the 100-year flood line are approximate and may vary on the ground somewhat from that shown.

These flood plain management maps can be used to determine the location of points in question and their relationship to the 100-year frequency flood. They may be used for flood plain management decisions, general planning, and other purposes that require the approximate location of the 100-year flood plain.

Basic data used for determining flood hazard information and for analyzing peak discharge frequency in this report are on file in the office of the U.S. Department of Agriculture, Soil Conservation Service, 2221 E. Northern Lights Blvd., Suite 129, Anchorage, Alaska 99504.



Source

Nenana community on the Tonano River. (July 1983)

Source: SCS

# FUTURE FLOOD POTENTIAL

Nenana is a participant in the National Flood Insurance Program, however, the villages of Tanana, Manley Hot Springs, Eureka, Minto, Livengood, Cantwell, Windy, and Healy are not participants in the program which is administered by the Federal Emergency Management Agency. The State is a strong advocate of the program. Participation in the flood insurance program guarantees that federally subsidized flood insurance coverage is available to owners and occupiers of all buildings and mobile homes. Although villages in the study area, except Nenana, are not currently eligible to participate formally in the program because of their status as unincorporated communities and have no land use control, they are interested in knowing where the flood boundaries are located. Flood boundary information can provide villages, as well as state and federal agencies, with information needed to guide development, site new facilities, and make land selection and disposal decisions.

The villages that have not adopted land use management regulations, as such, currently implement the intent of such regulations by keeping new development out of the flood plain when possible.

State and federal agencies are obligated to regulate their activities to meet minimum flood plain requirements. These minimum requirements, based on approximate flood boundary information provided, include:

- insuring that all new construction 1) is designed to minimize flood loss,
   2) is anchored to prevent movement or collapse,
   3) uses flood-resistant materials and equipment,
   and
   4) uses construction methods and practices to minimize flood damage.
- insuring that new developments and subdivisions I) minimize flood damage, 2) locate and construct new utilities in ways that minimize or eliminate flood damage, 3) provide adequate drainage, 4) safeguard new water or sewer systems to avoid infiltration or impairment by floods.

In addition to the above, cities and boroughs participating in the NFIP at the entry (Emergency Program) level with flood boundary maps only (no flood elevations) must:

- require building (or land use) permits;
- review permit applications to determine if a site is reasonably free from flooding;
- regulate special flood hazard areas;
- regulate mobile home siting, tie-downs, and anchoring.

With flood plain boundaries defined, it is expected that future residential, commercial, and industrial flood plain development will be planned so that flood damages to these properties will not increase above present levels. This presupposes that the flood plain information will be used as a planning tool and as a means for adopting and enforcing ordinances for flood plain management. Should this fail to occur, damage potential will increase with population growth.

# FLOOD PLAIN MANAGEMENT

#### Management Programs

When adopted, regulatory measures will not prevent flooding; instead they reduce the threat of damage or loss of life from floods by discouraging development of homes and other buildings on flood plains. Without additional measures, damage to existing property will continue, and road and bridge-related damages are likely to increase. As a means to minimize such damage, the following alternatives are suggested.

#### I. For Existing Properties

- a. Incorporate permanent structural measures as integral parts of existing structures, such as raising the elevation of structures, water-proofing basement and foundation walls, anchoring and reinforcing floors and walls, and using water-resistant materials.
- b. Design contingency measures and outline the actions to be taken to make them effective, such as a flood warning system and removable bulkheads.

# DATA LIMITATIONS

The depth data presented in this report and the inundation area shown on the flood plain management maps, Appendix B, Exhibit 2 should be considered minimum estimates. During flood flows, ice and debris may obstruct river channels, partially blocking or even damming them in some instances, causing greater water depths and wider flood plains than are indicated in Exhibit 2. Since the occurrence and effects of such factors cannot be determined, only present physical characteristics of the channels and other available data were used in calculations presented in this report. For this reason it is recommended that a safety factor (free board allowance) be included in any development.

- c. Ensure that emergency measures will be carried out during floods according to prior emergency plans; emergency measures include sandbagging, pumping, and removal of building contents to floodfree areas.
- d. Undertake reclamation of flood plains, including permanent evacuation of developed areas that are subject to inundation, acquisition of these lands by purchase or land trades, removal of structures, and relocation of populations from such areas.
- e. Use flood watch or warning systems to provide advance notice of impending flood danger.
- f. Ensure that buildings and mobile homes within or adjacent to the delineated flood hazard areas in Appendix B of this report carry flood insurance on structure and contents. Although this will not reduce existing damage potential, it will have the positive effect

of reducing costs to those receiving damages by spreading those costs among everyone in the flood insurance program.

- 2. For Future Road and Bridge Construction
  - a. When analyzing proposed alternative transportation routes, the costs of potential flood damage should be investigated and included for use in the decision making process.
  - b. Construction designs should reflect sound engineering judgment with regard to flood hazard potential. Engineering should include analysis of soils, geology, hydrology and hydraulics, as well as adequacy of construction materials.

#### **Floodway**

The floodway consists of the channel of a stream plus any adjacent flood plain areas that must be kept free of encroachment in order for the 100-year flood to be carried without substantial increases in flood heights. Floodways were not determined in this study because it is assumed that local actions will be taken to prevent any further encroachment on the flood plains.

#### Recommendations

It is not the intent of this report to provide solutions to flood problems in the study area but to furnish an information base for the adoption of an overall flood plain management program. Other management programs affecting environmental values of flood plains may also benefit from this information. Following are recommendations which should be emphasized during development and implementation of this program.

- As a minimum, adopt and enforce flood plain regulations in compliance with the National Flood Insurance Program. Regulations should address such things as minimum floor elevations, floodways, greenbelt areas, adequate drainage facilities, building and housing codes, and sanitary codes, with specific flood hazard provisions for all new construction.
- 2. Consider nonstructural measures for flood prevention such as flood plain acquisition, flood proofing, and flood forecasting and warning

systems. Federal cost sharing for these measures may be available under Section 73(b) of Public Law 93-251. The National Weather Service of the National Oceanic and Atmospheric Administration issues frequent warnings of potential flood producing storms. Frequently the flood warnings are preceded by a "severe weather or flood watch."

- 3. Include in land development ordinances provisions for on-site runoff and sediment storage. A continuous maintenance program needs to be provided for these types of measures.
- 4. The State should take whatever actions are necessary to make flood insurance available to owners of property subject to flood damage (including areas adjacent to the delineated flood hazard areas), and owners should be encouraged to purchase flood insurance for buildings, mobile homes, and their contents. Villages interested in participation in the National Flood Insurance Program, and in determining regulatory requirements needed before flood insurance is available, should contact the State Department of Community and Regional Affairs.
- 5. Develop, when needed, a regular maintenance program to keep all hydraulic structure openings, approach channels, and outfall channels clear of sediment and debris.

# INVESTIGATIONS AND ANALYSES

The hydraulic and hydrologic investigations performed during this study followed procedures in the SCS publication *National Engineering Handbook*, Section 4, Hydrology (NEH-4) and Section 5, Hydraulics (NEH-5), and other technical references.

#### **Hydraulics**

Stage- (water surface elevation) discharge relationships were developed for a few valley sections assuming normal flow and using Manning's flow equation. Hydraulic parameters characterizing channel and flood plain conditions up to 1983 were used in the computations. High water marks,

stream gage records, and other historical flood data were used in checking the accuracy of the computed water surface. Four recording stream gages were located in the study area. One gage is in Bridge Creek, a second is in Brooks Creek tributary, a third in Globe Creek, and a fourth in Globe Creek tributary, all near Livengood; these provide records that can be used for peak-frequency analysis and for checks against the calculated hydraulics. There are three miscellaneous stations with miscellaneous peaks calculated.

#### **Hydrology**

Studies of the frequency of peak flows (annual series) were made by the USGS for all of Alaska. The USGS published a regional analysis, *Flood Characteristics of Alaskan Streams* (Water Resources Investigations 78-129, dated 1979) that presents regional equations for two hydrologic areas in Alaska, Area II - most of mainland Alaska; and Area I - Kodiak, Kenai Peninsula south of Kenai Mountains, Prince William Sound, Panhandle and Southeast Alaska.

The study area is located in Area II. Peak-frequency curves were developed using the equation proposed by USGS and by use of the Log-Pearson Type III method. Peaks calculated by these two methods for given storm frequencies were compared to one another to determine the adequacy of the regional equation for this study. From these comparisons, it was determined that the regional equation developed by the USGS was inadequate and the following method was used to develop peak-frequency curves.

Twenty-six stream gages within the Yukon region of Alaska were used to develop peak-frequency curves in an effort to obtain more reliable peaks for the study area.

The Log-Pearson Type III method for frequency analysis was used to develop peak-frequency curves for each stream record and a curve was developed using the regression analysis. Using this curve as a basis, curves representing probable upper limits for high peak discharges and lower limits for low peak discharges were determined for the 2-year and 100-year events. These curves, along with watershed characteristics such as watershed slope, channel length and slope, mean elevation, land cover, and average annual precipitation, were used to develop a peak-frequency curve for each watershed of interest.

The peak discharge for each area of concern for the 10-, 50-, 100-, and 500-year storm events was obtained from these curves and used to determine the approximate area inundated.

### **GLOSSARY**

- ANNUAL SERIES A frequency series in which only the largest value in each year is used, such as largest annual floods.
- CFS Abbreviation for cubic feet per second. The rate of discharge or flow of water representing a volume of I cubic foot passing a given point during I second.
- CHANNEL A natural or artificially created open conduit that periodically or continuously conveys water. River, creek, stream, branch, and tributary are some of the terms used to describe channels.
- CROSS SECTION (stream or valley) The shape of a channel, stream, or valley viewed across the axis. In watershed investigations, it is determined by a line approximately perpendicular to the main path of water flow, along which measurements of distance and elevation are taken to define the cross-sectional area.
- CSM Abbreviation for cubic feet per second per square mile. (Rate of discharge per square mile of drainage area.)
- DISCHARGE Rate of flow at a given instant in terms of volume per unit of time, e.g. cubic feet per second (cfs).
- DRAINAGE AREA (D.A.) The area, measured in a horizontal plane, which drains into a stream at a specified location. See watershed.
- EROSION Detachment and movement of soils or rock fragments by water, wind, ice, or gravity.
- FLOOD Overflow onto or inundation of normally dry lands from a stream or other body of water; the high streamflow overtopping the banks of a stream; or a high flow as measured by either stage or discharge.
- FLOOD CREST The maximum stage or elevation reached by the waters of a flood at a given location.

FLOOD FREQUENCY - The average interval of time between floods equal to or greater than a specified discharge or stage. It is generally expressed in years. Following are examples:

10-year flood or 10-year frequency flood. The flood which can be expected or exceeded on an average once in 10 years, and which would have a 10 percent chance of being equaled or exceeded in any given year.

50-year flood . . . two percent chance . . . in any given year.

100-year flood . . . one percent chance . . . in any given year.

500-year flood . . . two-tenths percent chance . . . in any given year.

- FLOOD HAZARD A general term meaning the risk to life or damage to property from: overflows of river or stream channels, extraordinary waves or tides occurring on lake or estuary shores, floodflows in intermittent or normally dry streams, floods on tributary streams, floods caused by accumulated debris or ice in rivers, or other similar events.
- FLOOD HAZARD AREA PHOTOMAP A photographic background map that indicates areas likely to be flooded by the 100-year frequency or the one-percent-chance flood (a flood having one chance in 100 of being equaled or exceeded in any given year) from an adjoining stream or water body.
- FLOOD PEAK OR PEAK DISCHARGE The highest value of the stage or discharge attained at a given point during a flood event, thus, peak stage or peak discharge.
- FLOOD PLAIN OR FLOOD-PRONE AREA The land area situated on either side of a channel or body of water that is subject to flooding.
- FLOOD PLAIN MANAGEMENT The operation of an overall program of corrective and preventive measures for reducing flood damage, including but not limited to emergency preparedness plans, flood control works, and land use and control measures.

- FLOOD ROUTING Determining the changes in a flood wave as it moves downstream through a valley or through a reservoir (then sometimes called reservoir routing). Graphic or numerical methods are used.
- FREQUENCY-DISCHARGE-ELEVATION The relationship between the frequency of particular discharges and the water elevations resulting from these discharges at surveyed cross sections or other points along a stream; may be shown as a plotted curve or in table form.
- GREENBELT AREA A strip of land kept in a natural or relatively undeveloped state, or in agricultural use, established around urban developments or along the flood plain of a stream or body of water.
- HEADWATER (1) The source of a stream. (2) The water upstream from a structure or point on a stream.
- LEFT FLOOD PLAIN The flood plain on the left side of a river, stream, or water course, looking downstream.
- MANNING'S "n" VALUE A coefficient of roughness in Manning's flow equation for determining stream velocities.
- MSL Abbreviation for mean sea level.
- RIGHT FLOOD PLAIN The flood plain on the right side of a river, stream, or watercourse, looking downstream.
- RUNOFF That portion of the precipitation on a drainage area that is discharged from the area in stream channels. Types include surface runoff, ground water runoff, or seepage.
- SEDIMENT Solid material, both mineral and organic, that is in suspension and is being transported, or has been moved from its site of origin by air, water, gravity, or ice and has come to rest on the earth's surface.
- STAGE Elevation of a water surface above any chosen datum plane, often above an established low-water plane; guage height.

- STREAM Any natural channel or depression through which water flows either continuously, intermittently, or periodically, including modifications of natural channels or depressions.
- STRUCTURE Anything constructed or erected by human society that requires a more or less permanent location on or in the ground, including but not limited to bridges, buildings, canals, dams, ditches, diversions, irrigation systems, pumps, pipelines, railroads, roads, sewage disposal systems, underground conduits, water supply systems, boat docks, and wells.
- SUPERCRITICAL FLOW Those conditions of flow for which the depth is less than critical and the velocity is greater than critical. Critical flow is the term used to describe open channel flow when the discharge is maximum for a given energy head, or stated conversely, when the specific energy head is minimum for a given discharge.
- WATERSHED The area contributing runoff directly to a stream; usually it is assumed that base flow in the stream also comes from the same area, however, the ground water watershed may be larger or smaller.

#### **CONVERSION TABLE**

Multiple inch-pound units	by	to obtain SI* (metric) units
cubic feet per second (ft³/s)	0.0283	cubic meters per second (m³/s)
cubic feet per second per square mile [(ft³/s)/mi²]	0.0109	cubic meters per second per square kilometer [(m³/s)/km²]
square miles (mi²)	2.589	square kilometers (km²)
acres	0.405	hectares
feet (ft)	0.3048	meters (m)
inches (in.)	2.540	centimeters (cm)
degrees Fahrenheit (degrees F)	5/9 (degrees F-32)	degrees Celsius (degrees C)

<sup>\*</sup>Systems Internationale

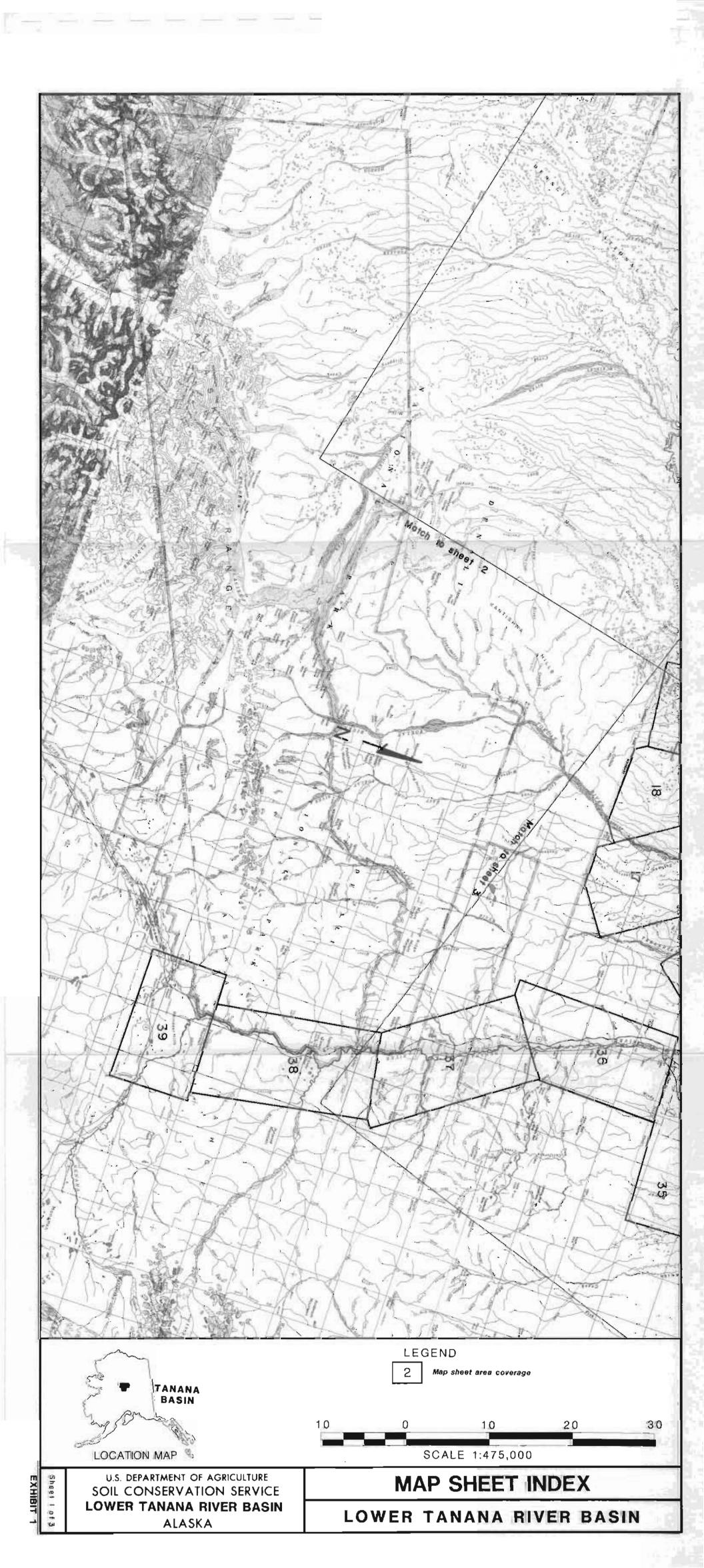
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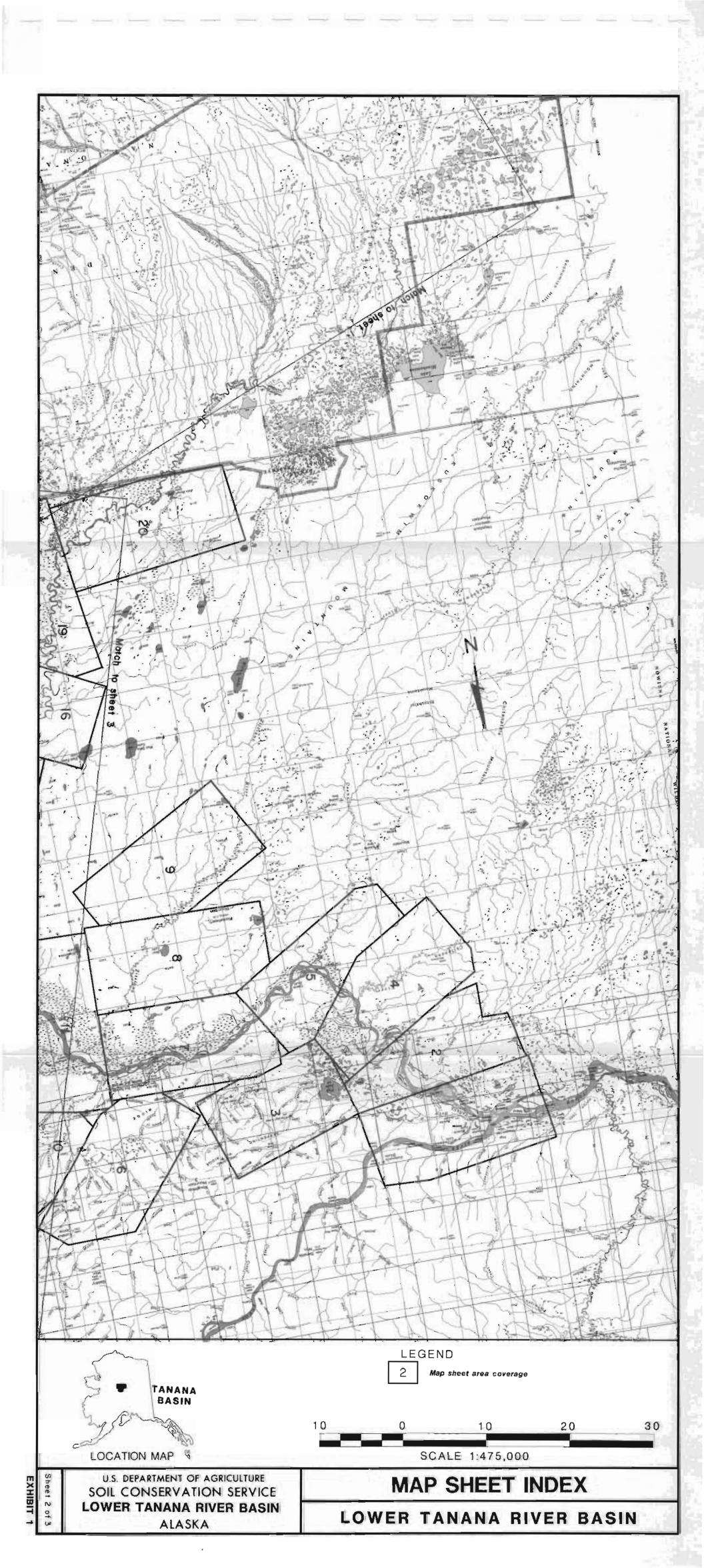
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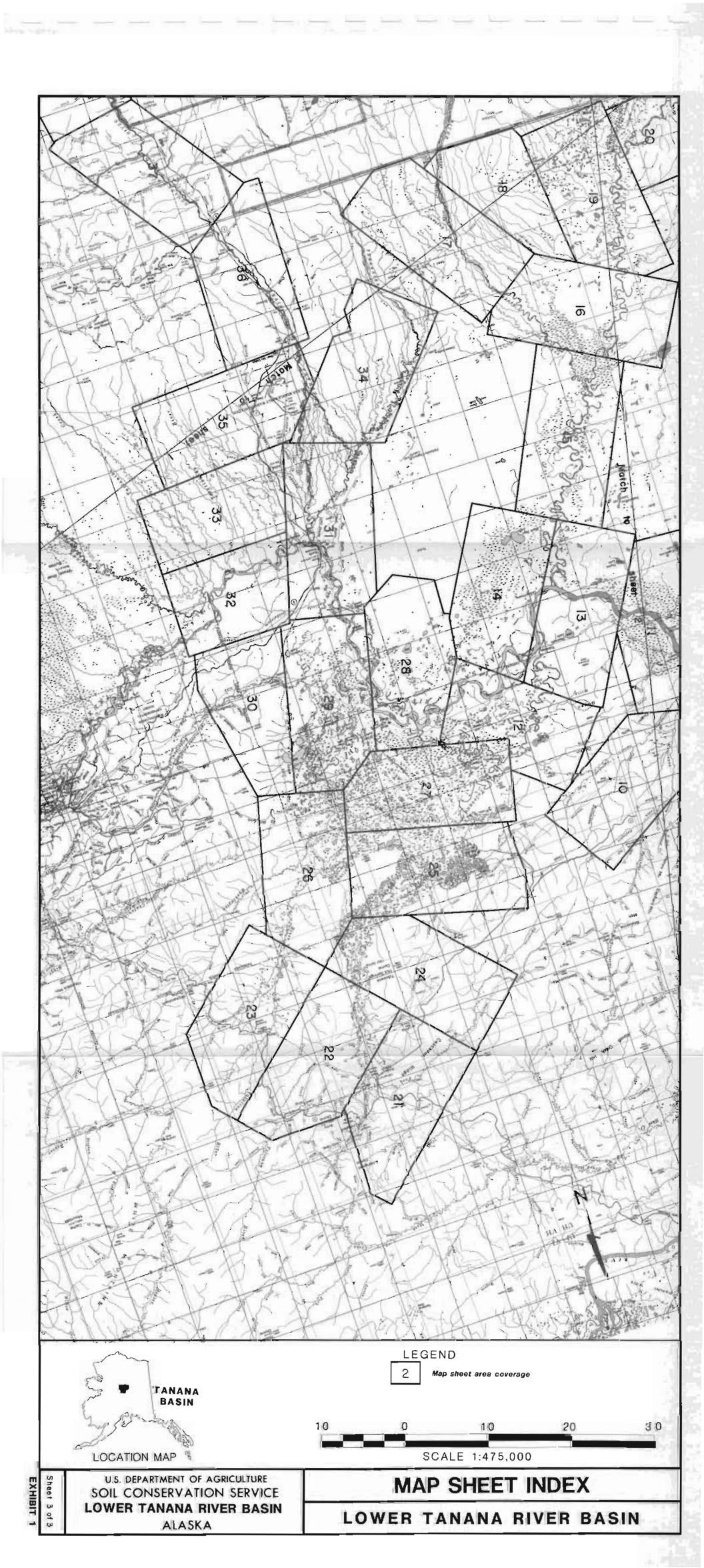
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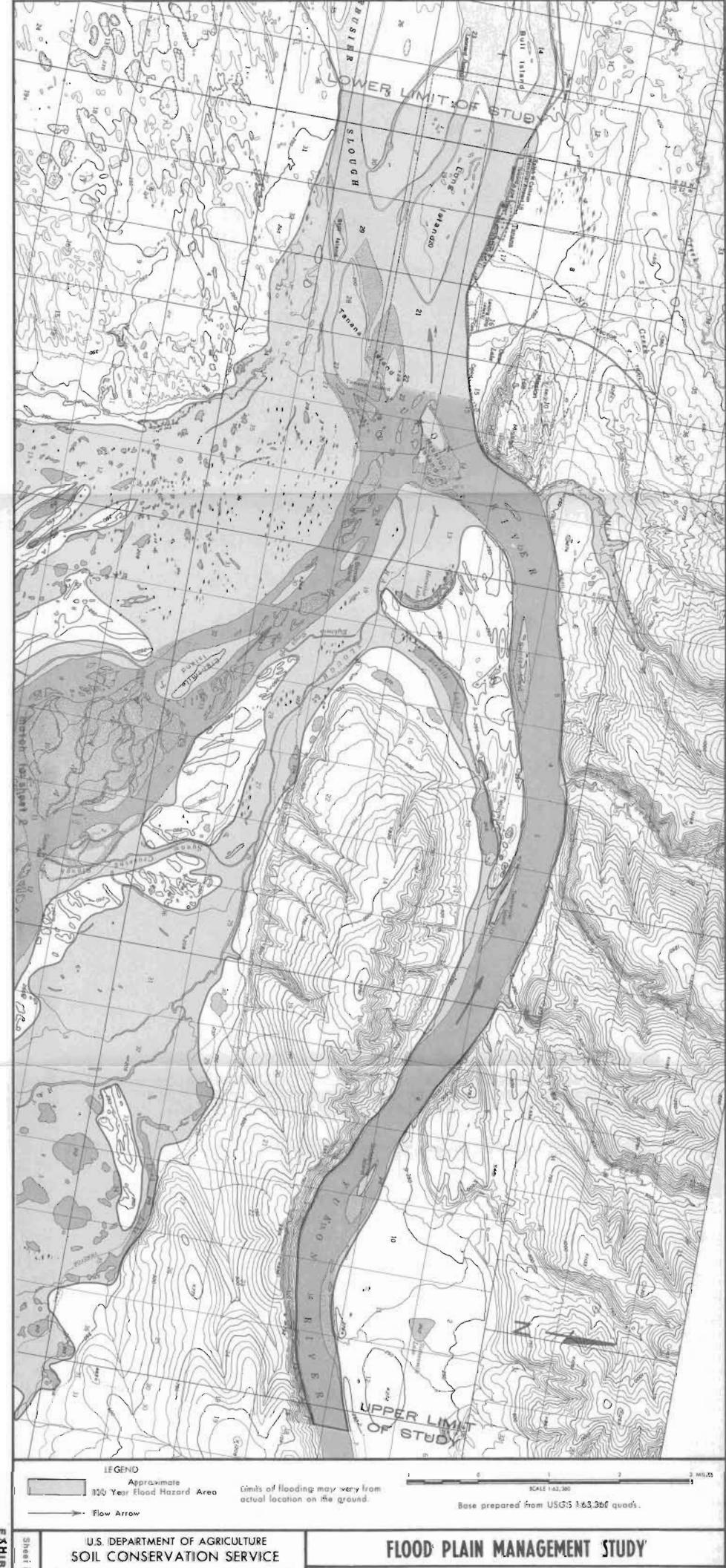


FREQUENCY-DISCHARGE DATA



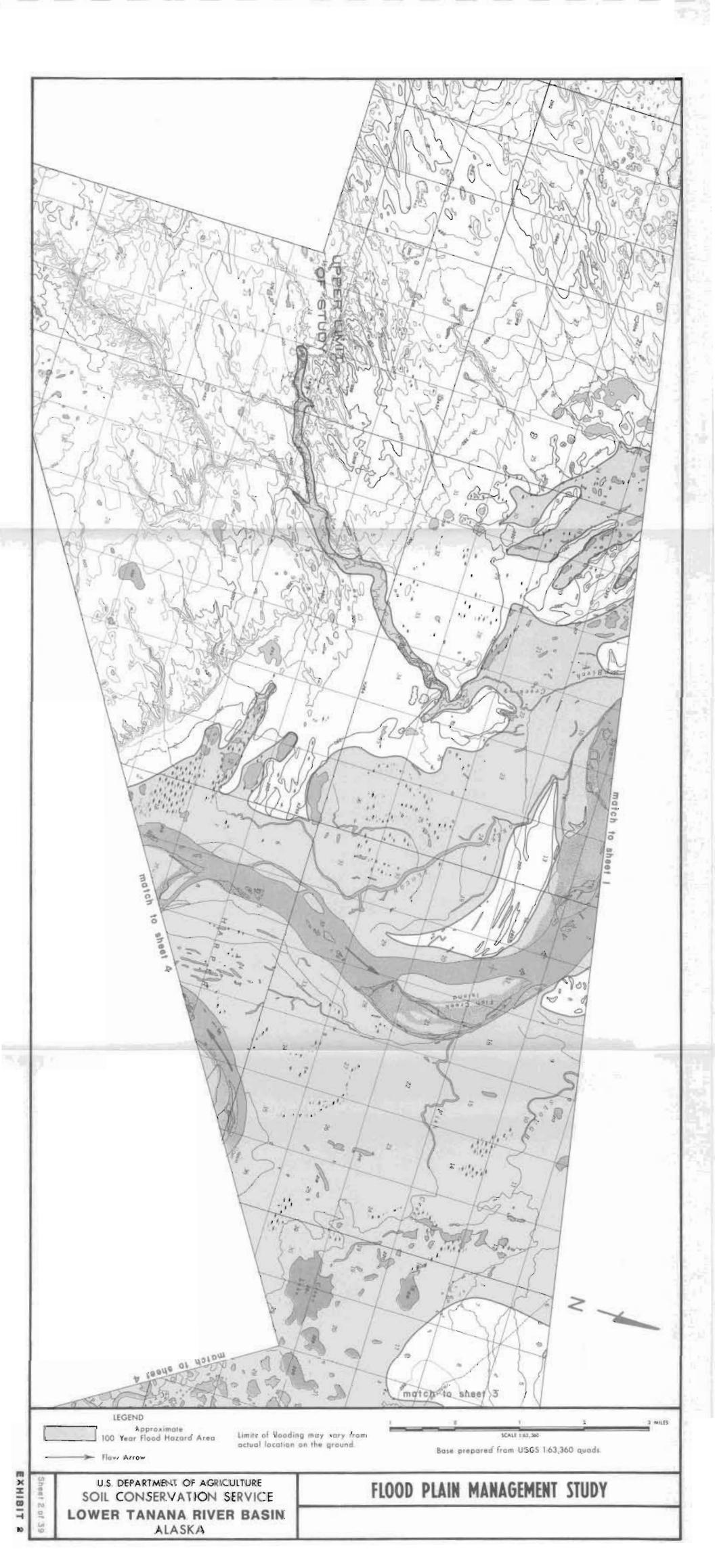


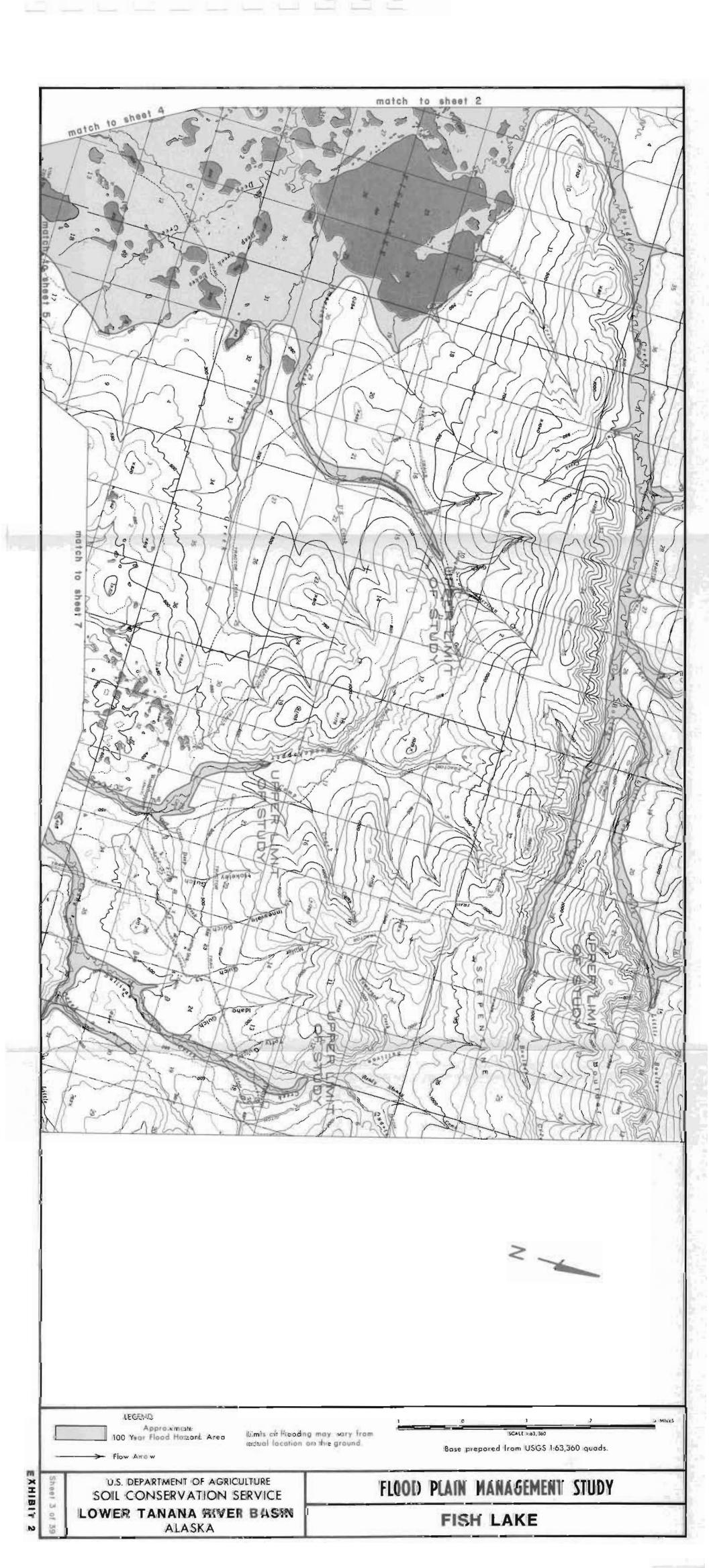


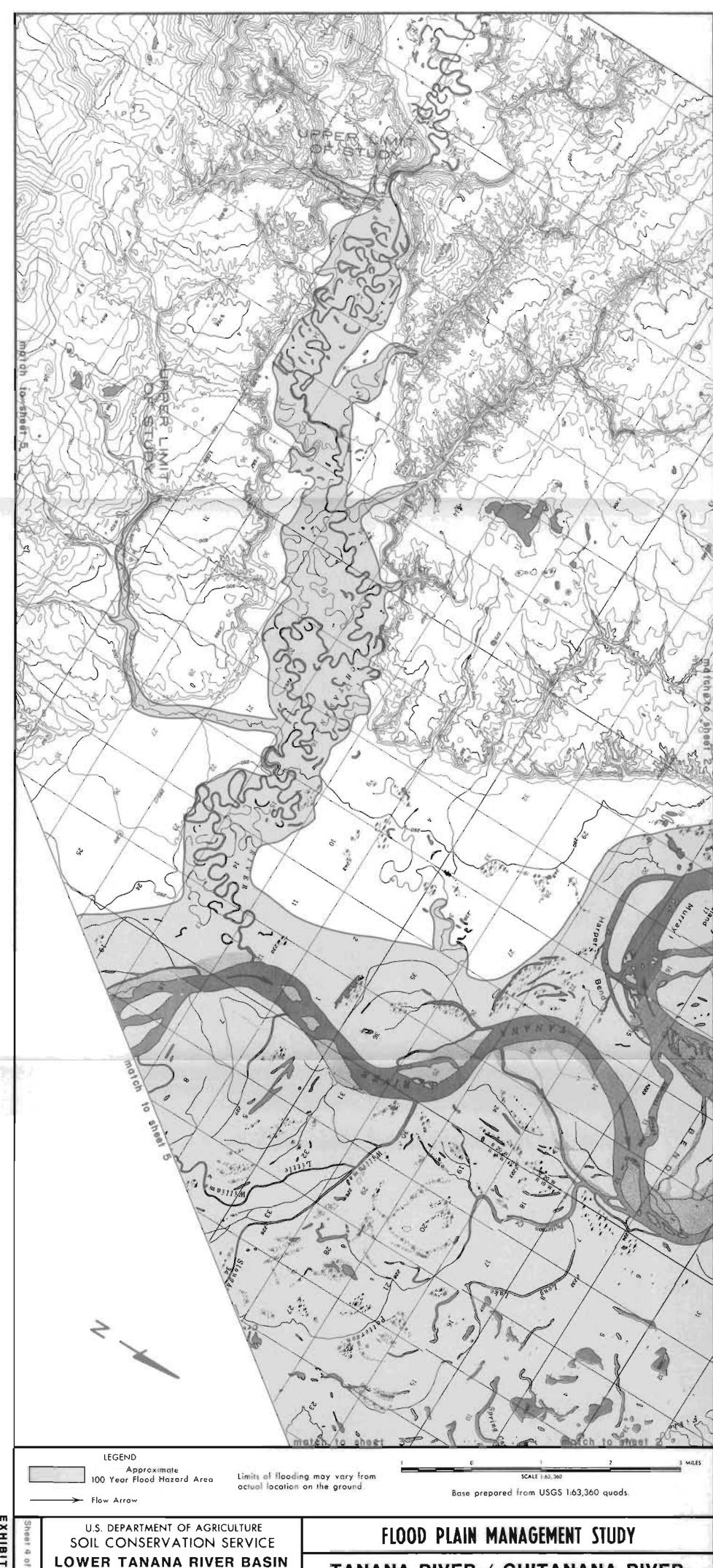


EXHIBIT

LOWER TANANA RIVER BASIN ALASKA



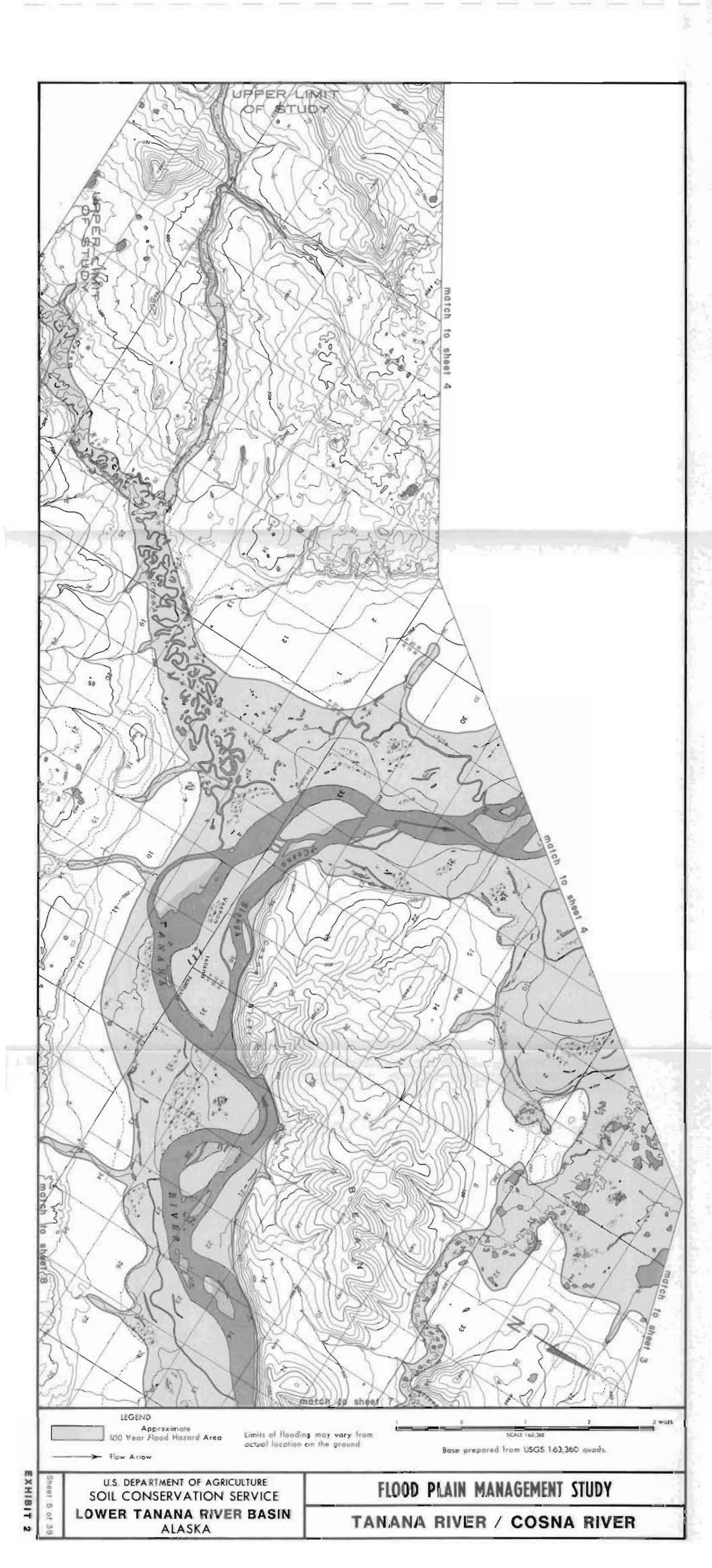


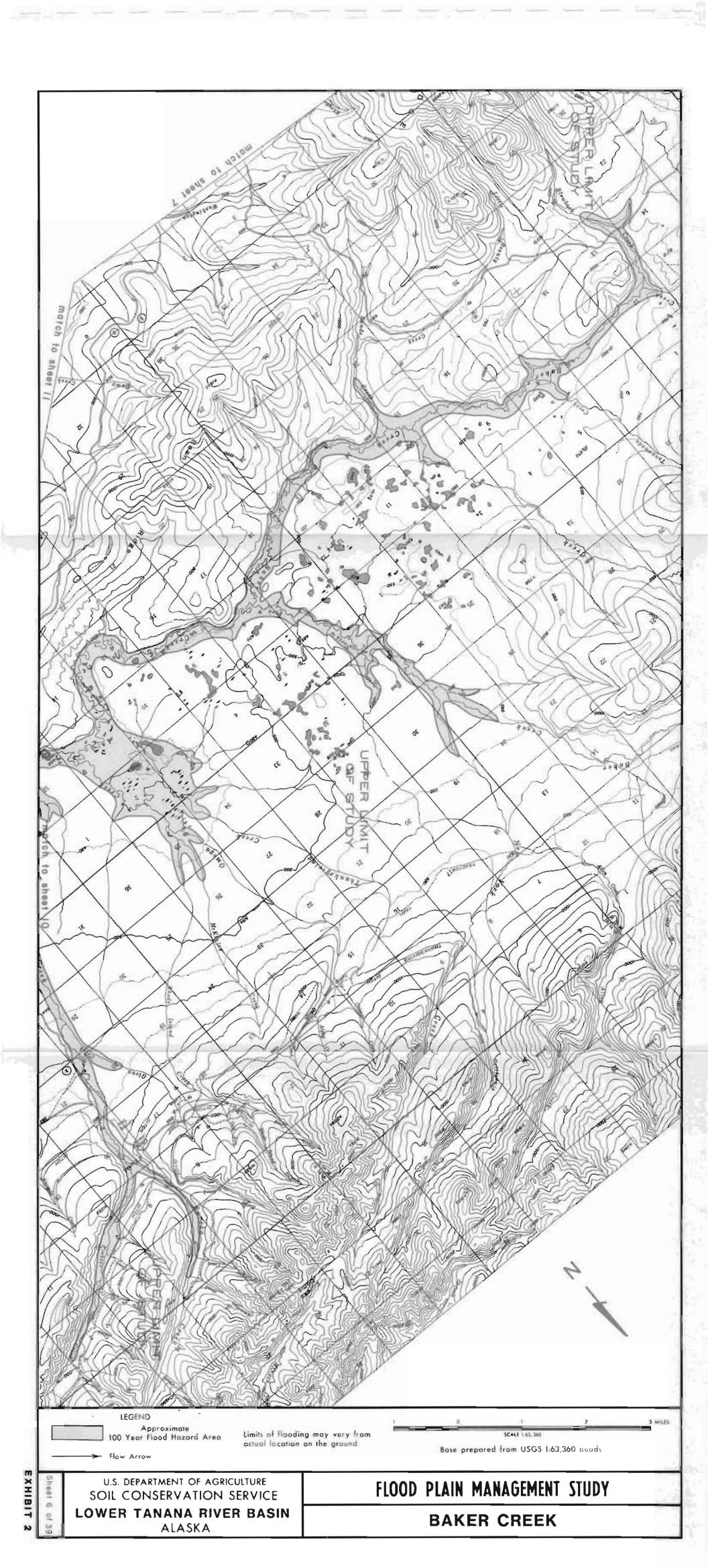


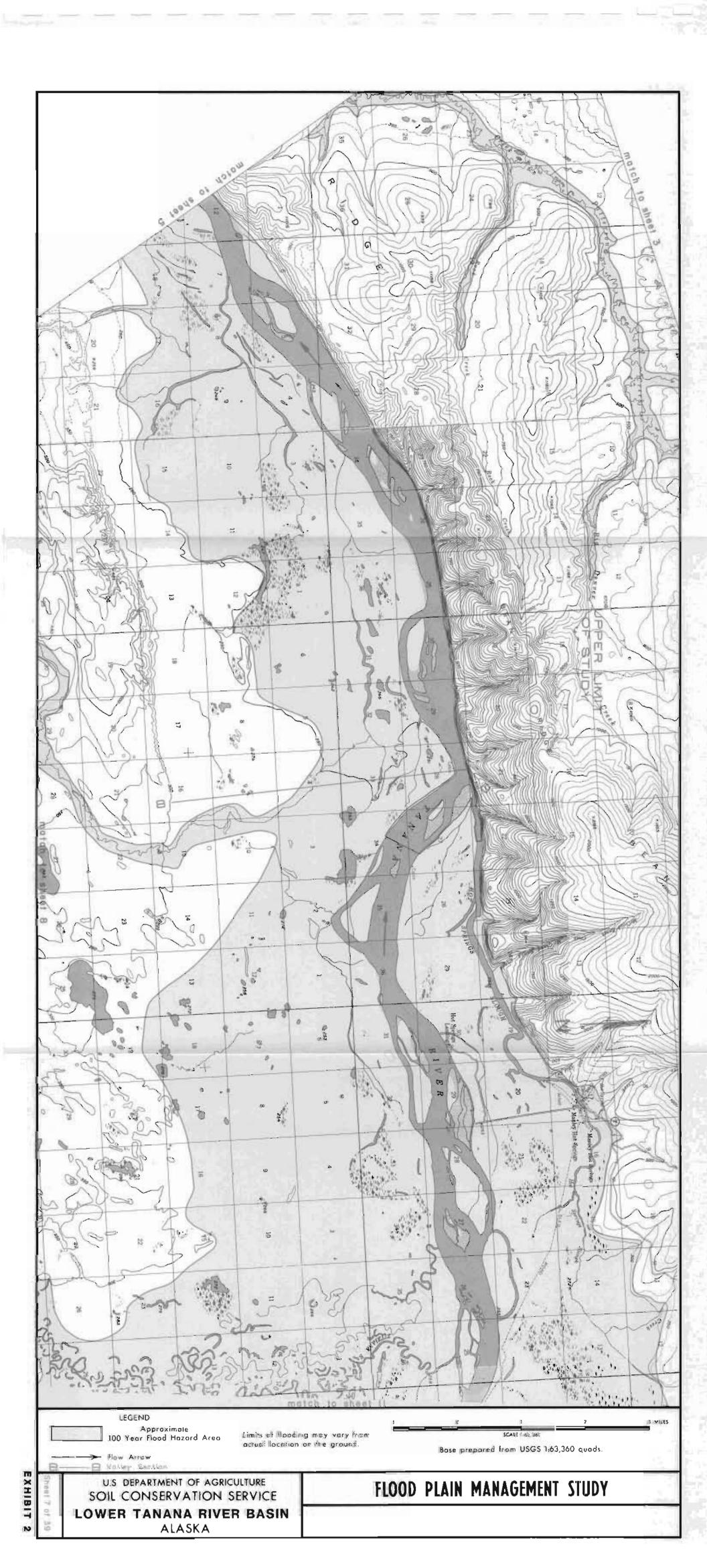
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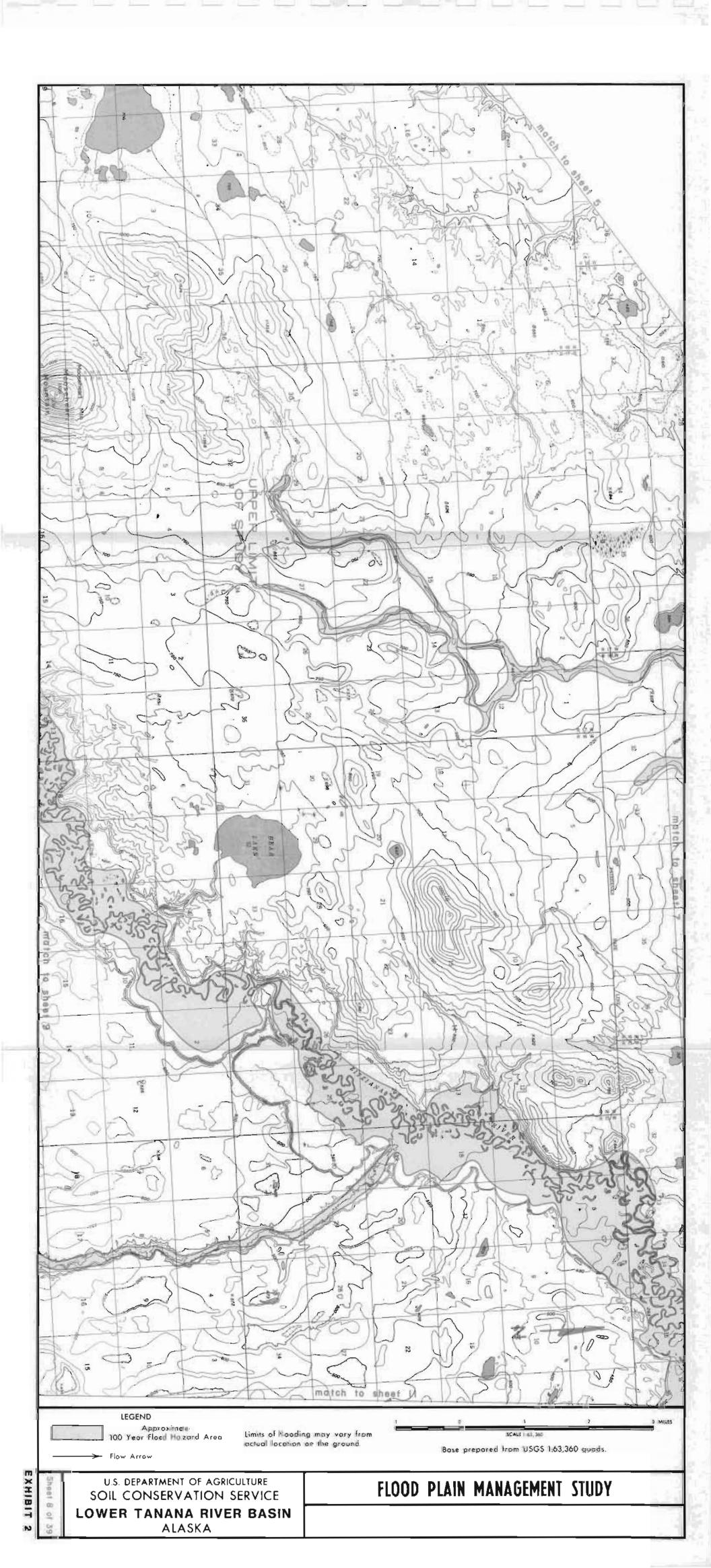
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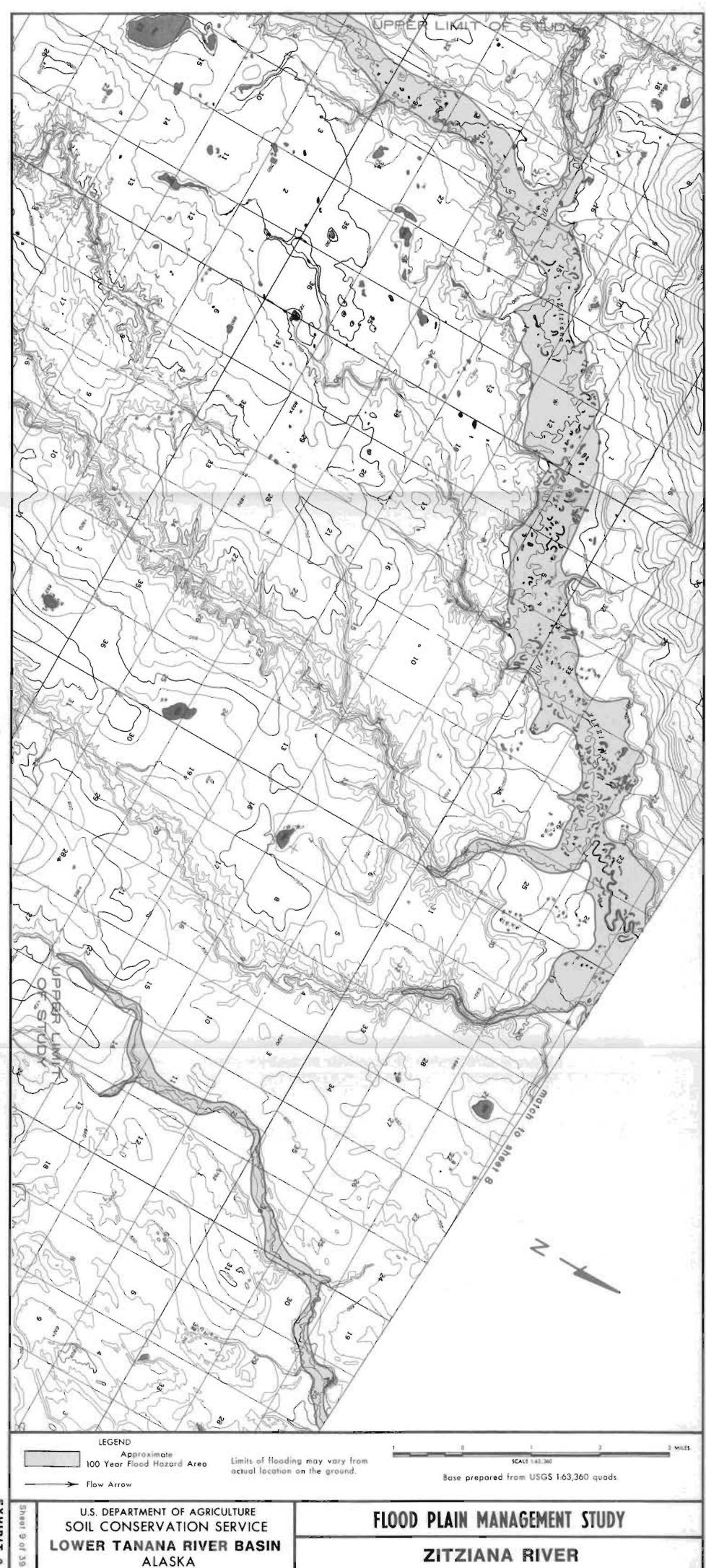
TANANA RIVER / CHITANANA RIVER



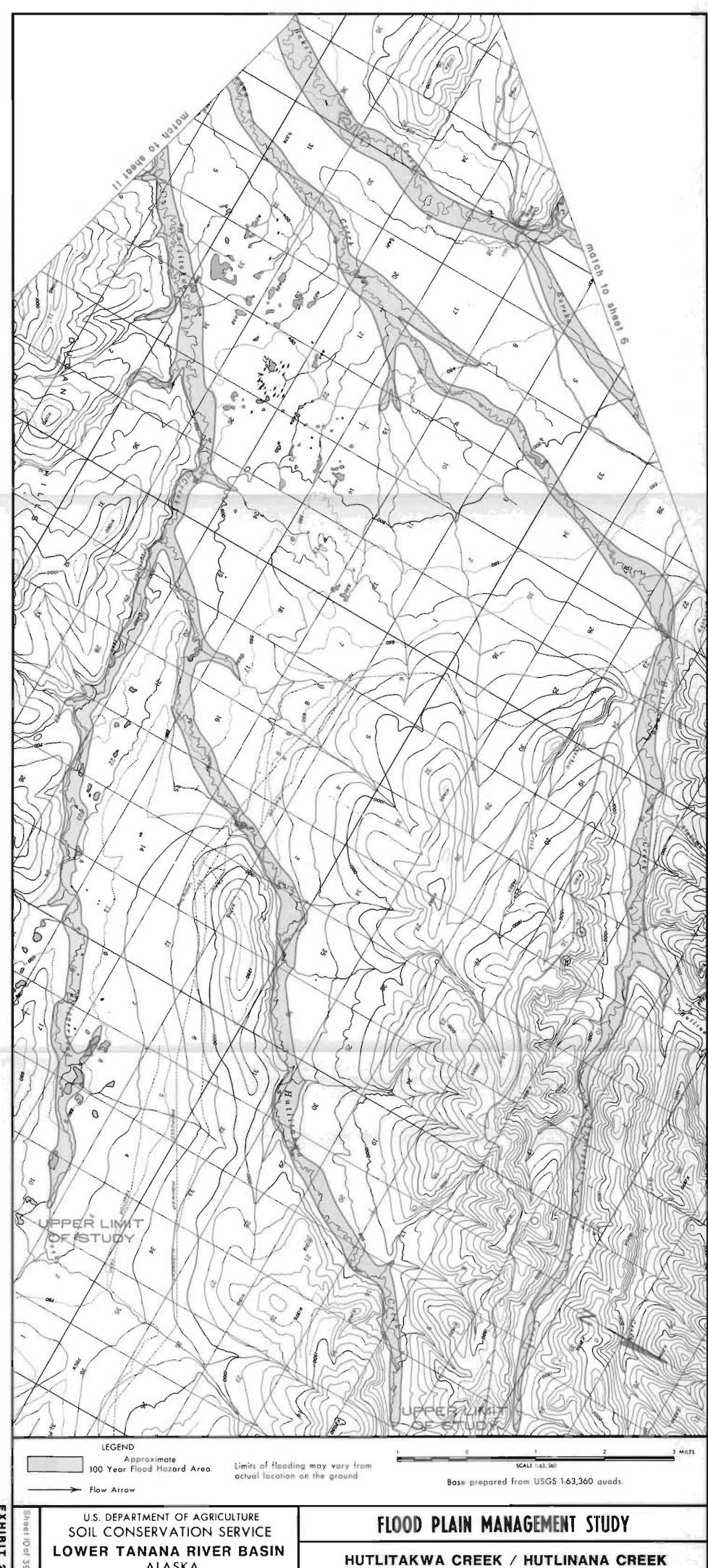




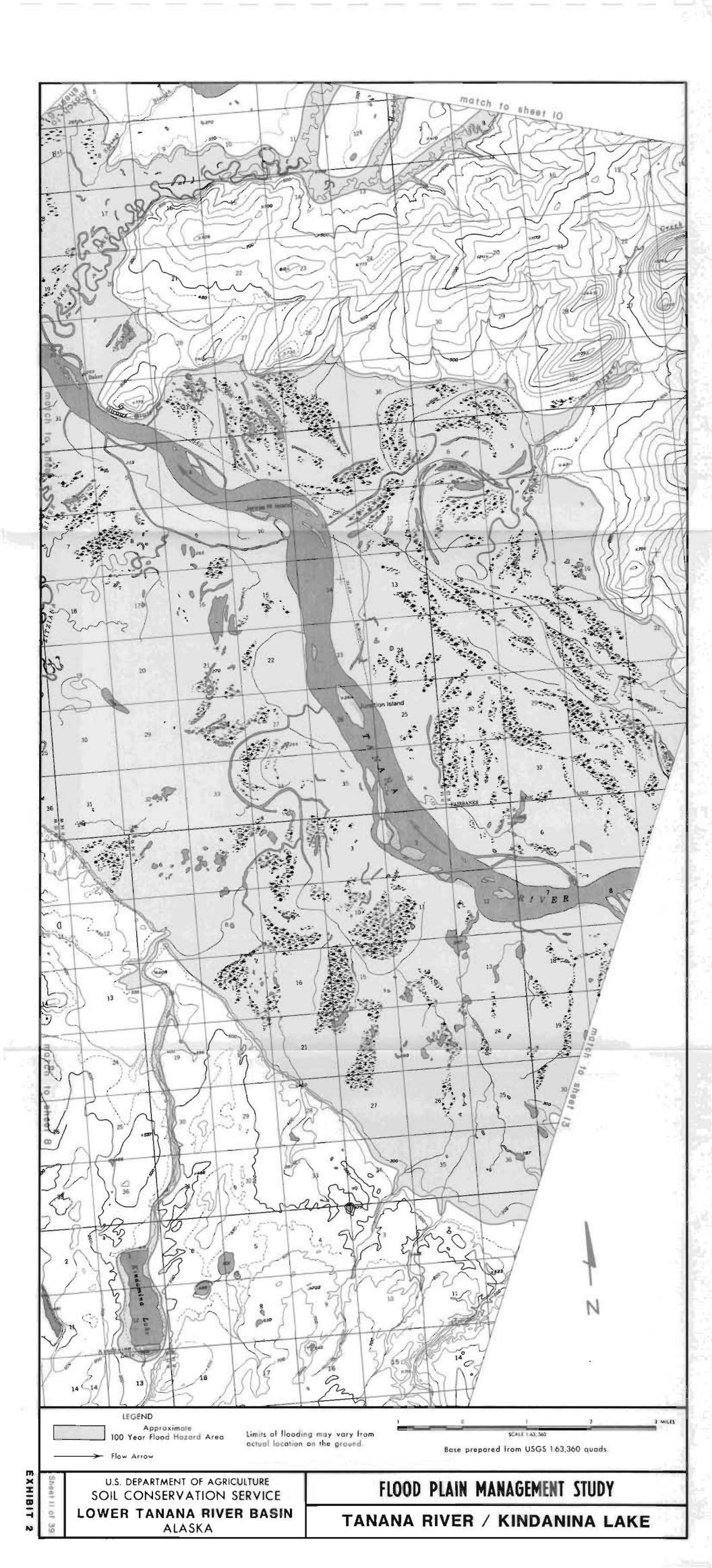


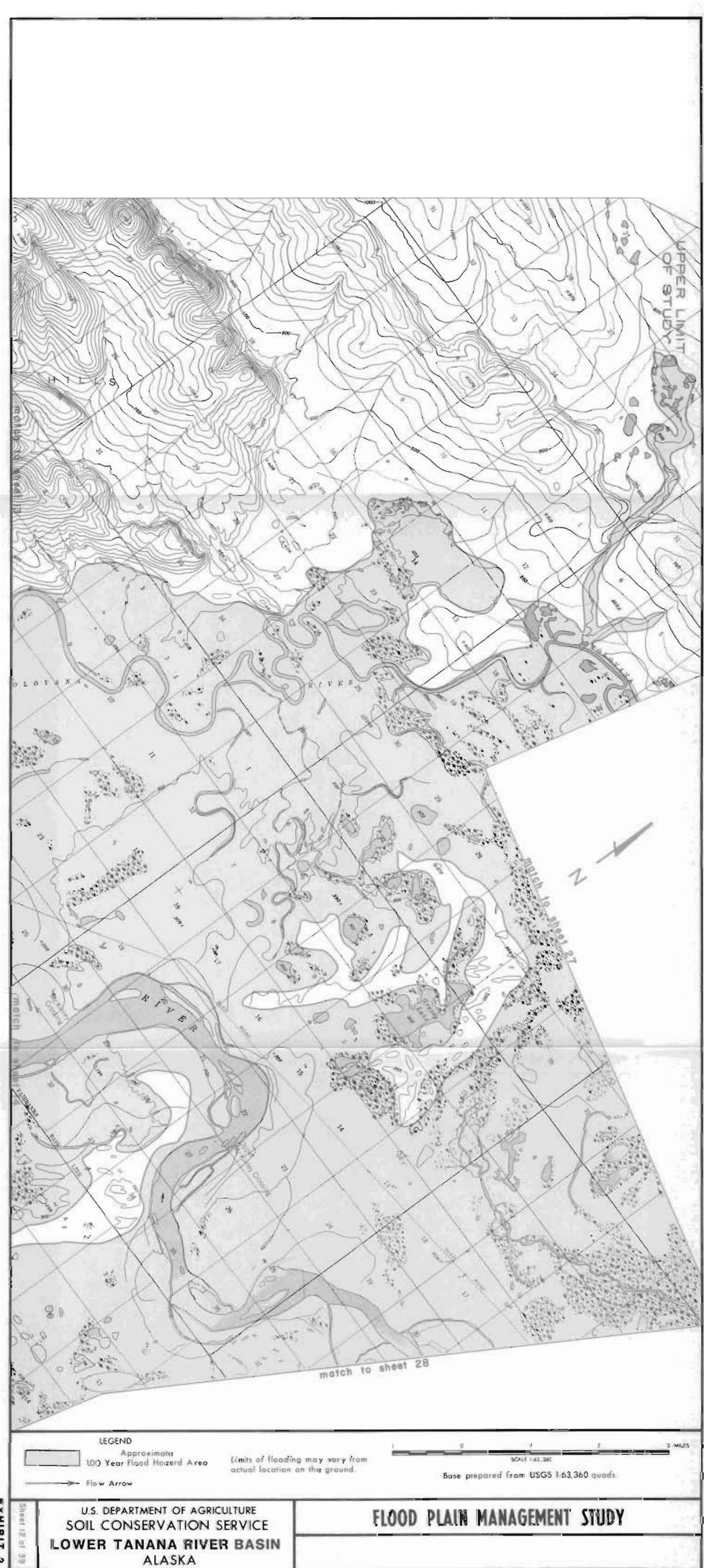


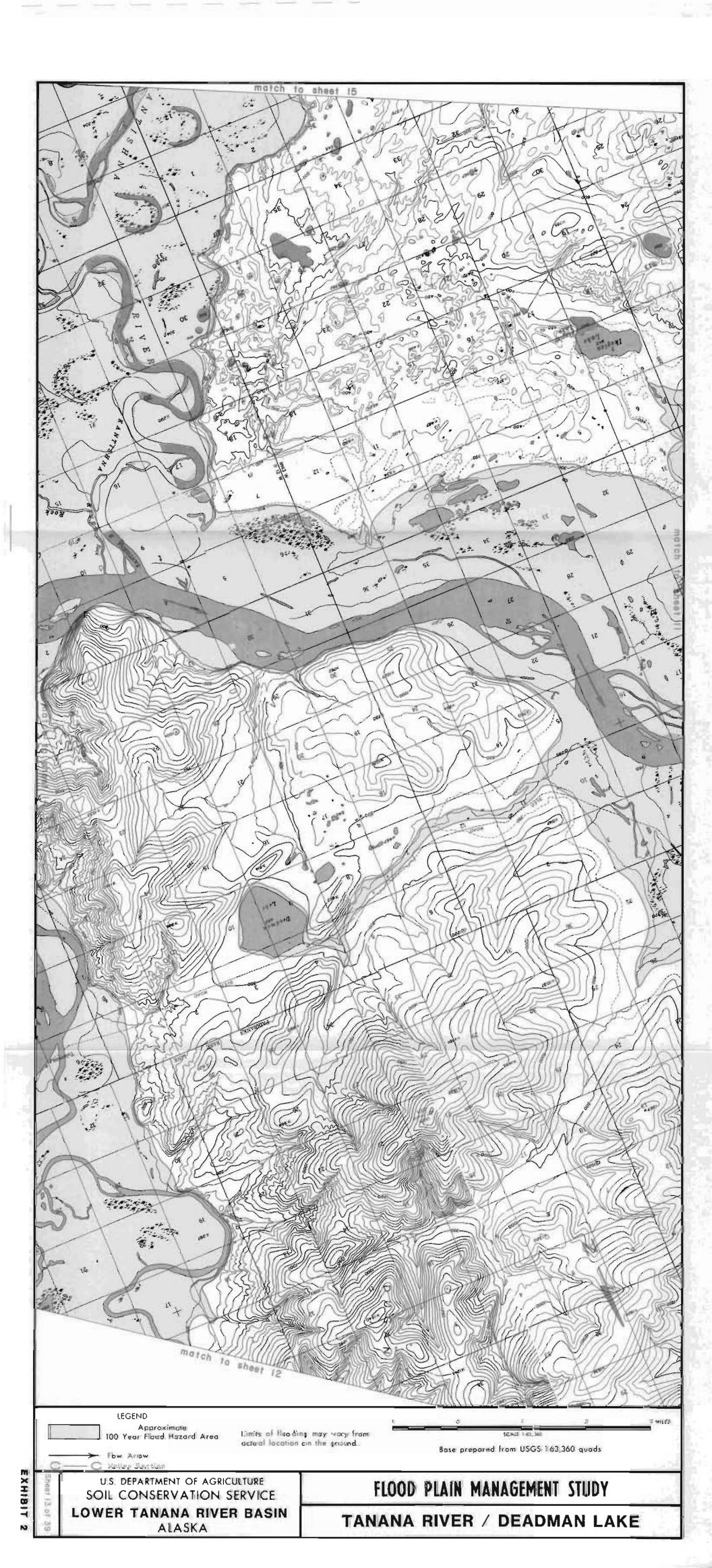
ALASKA

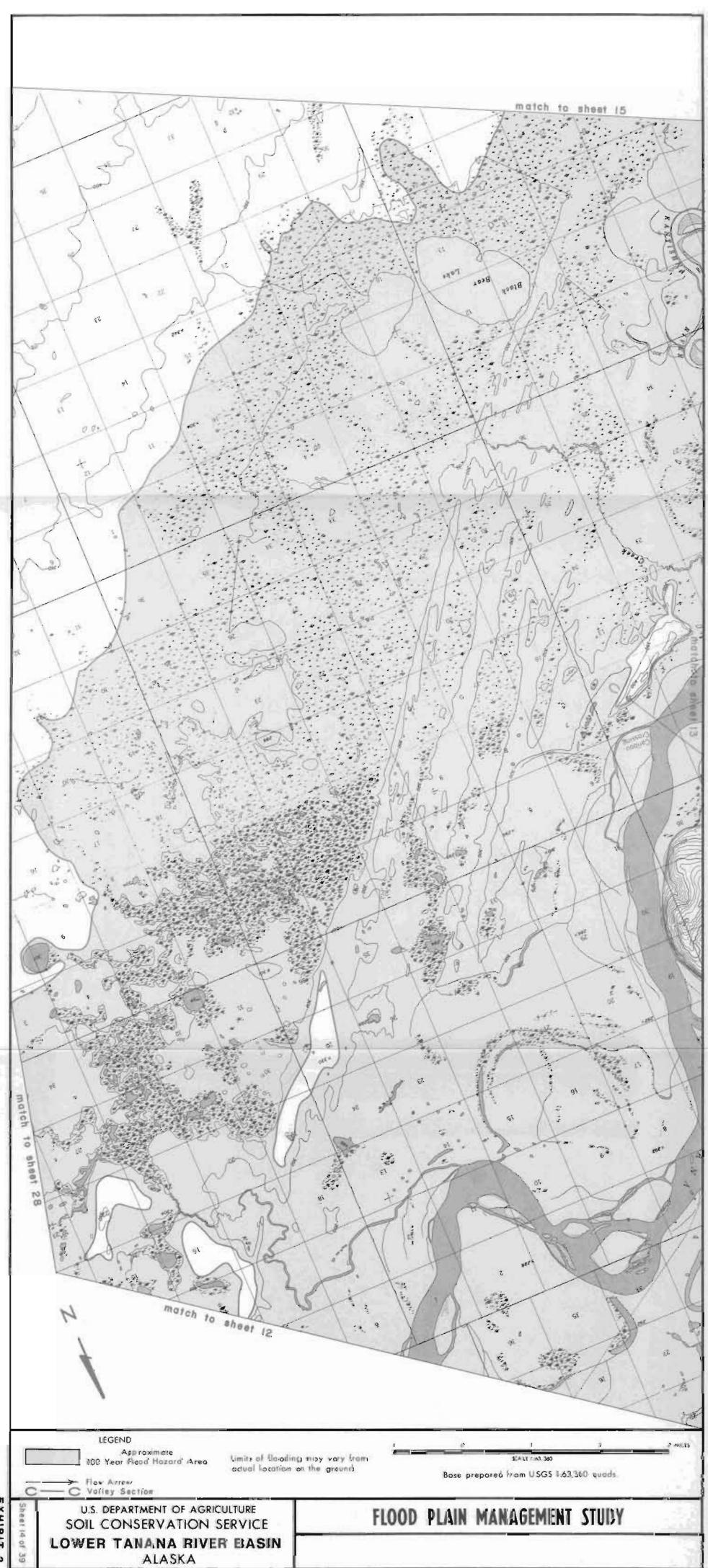


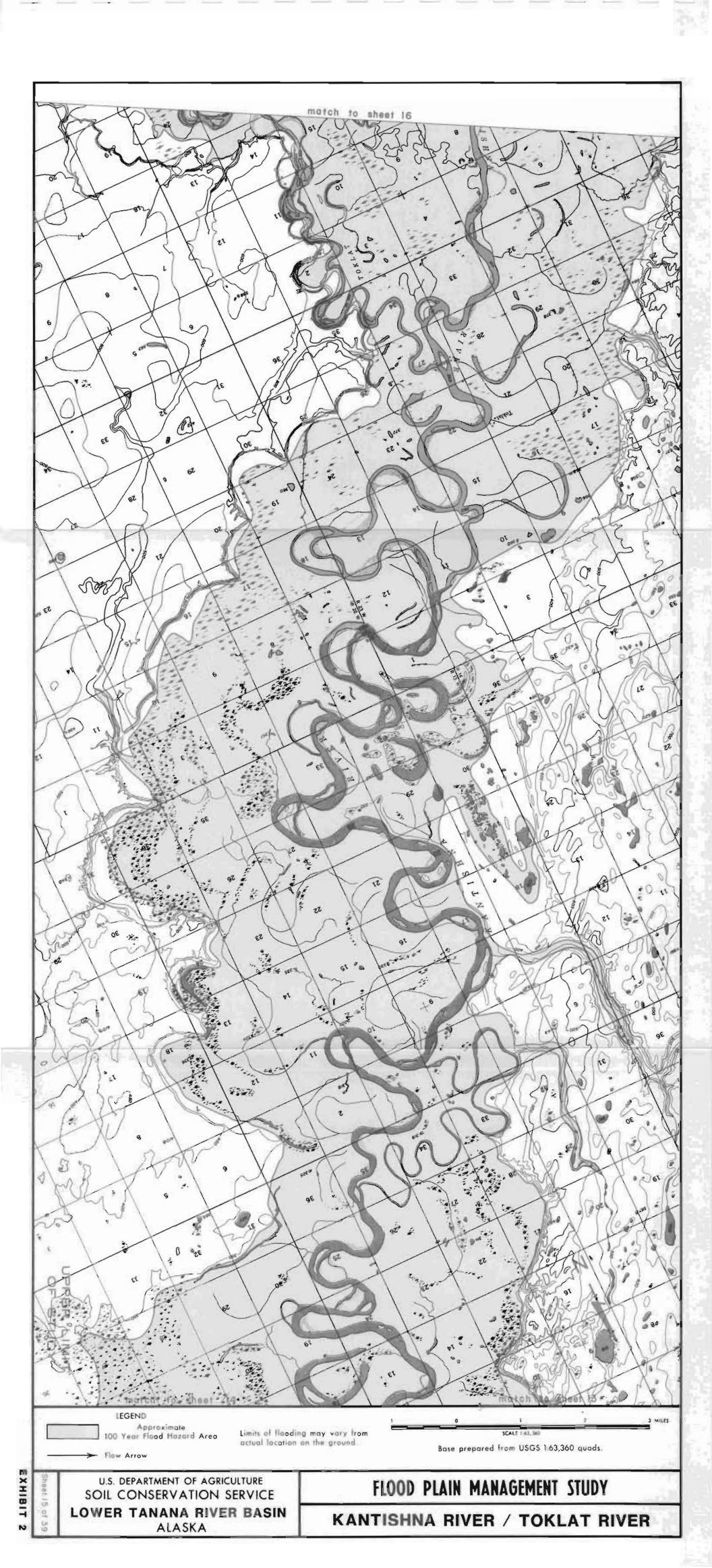
**ALASKA** 

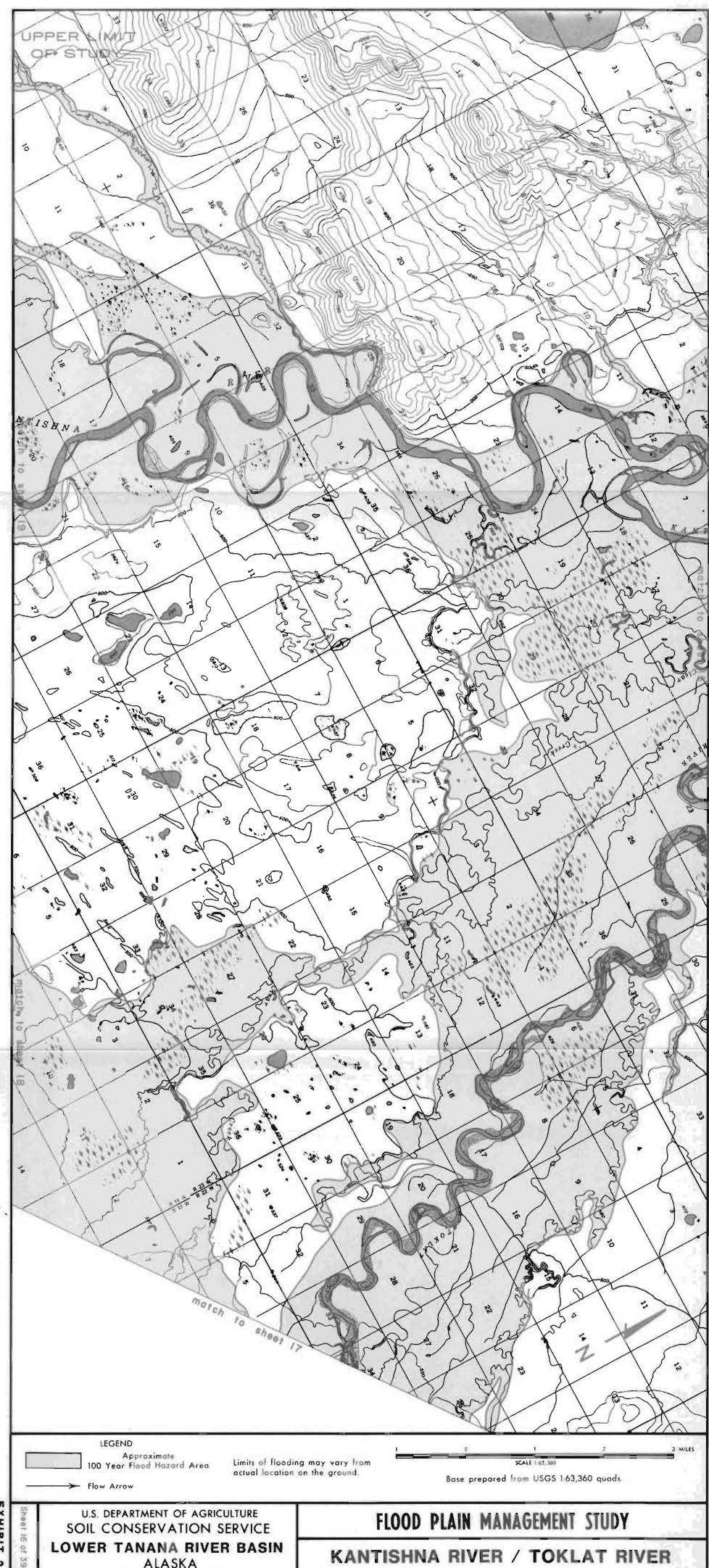






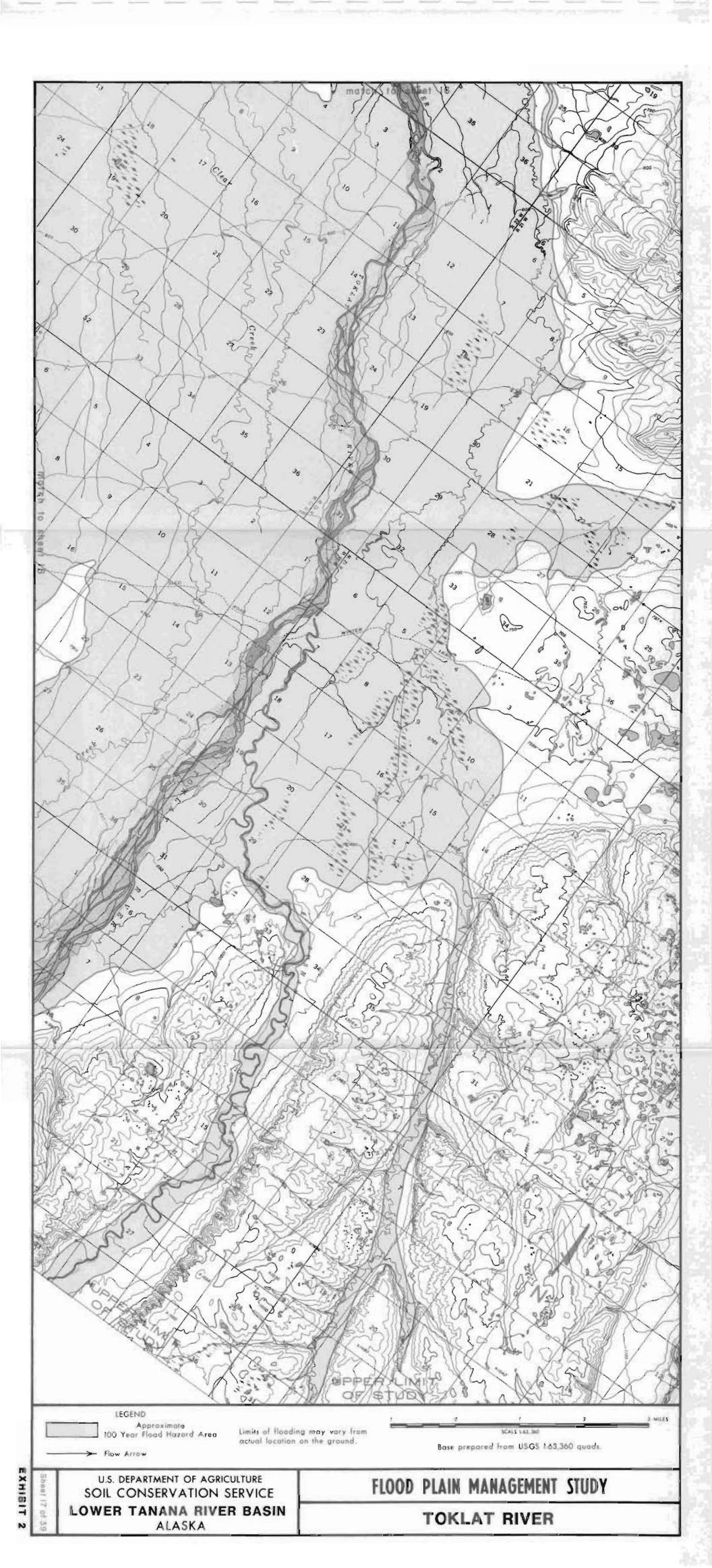


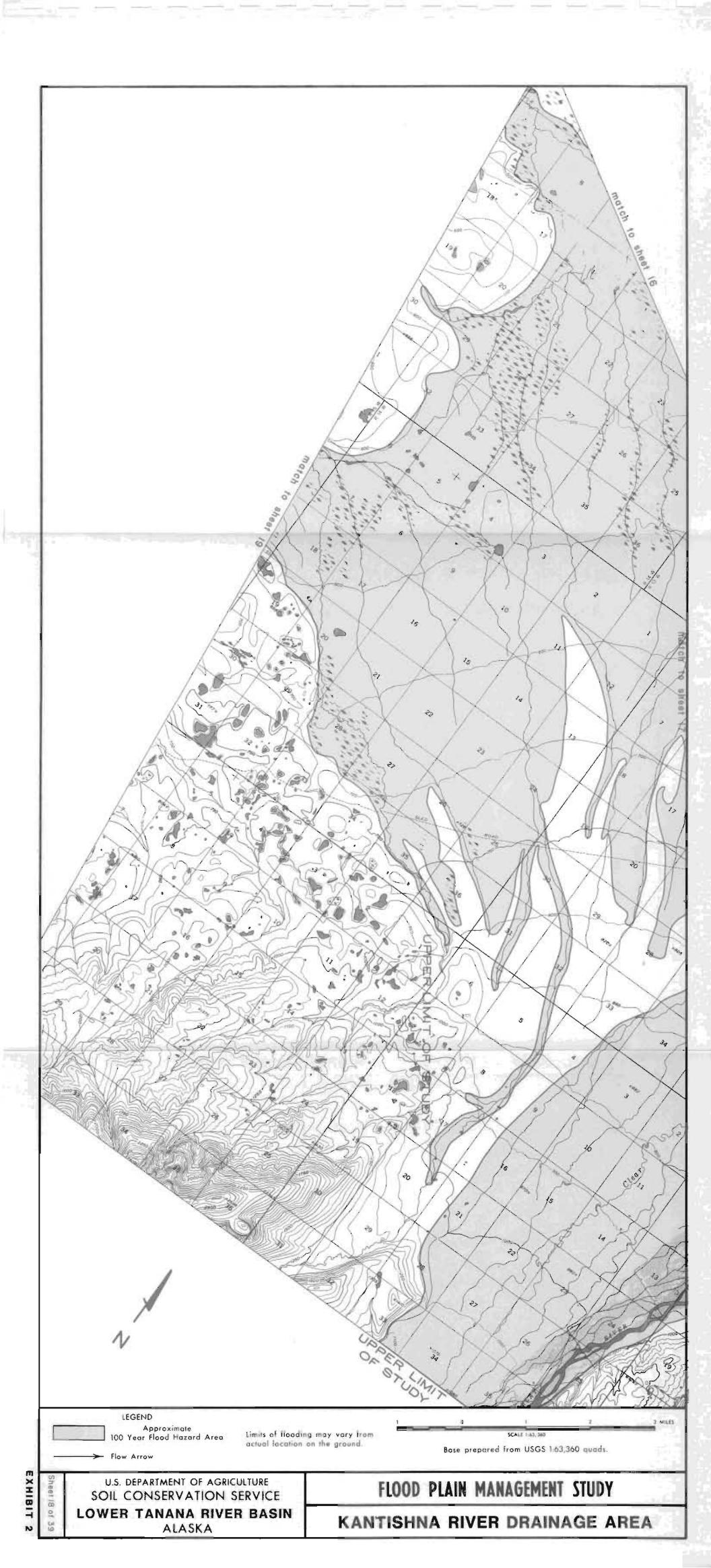


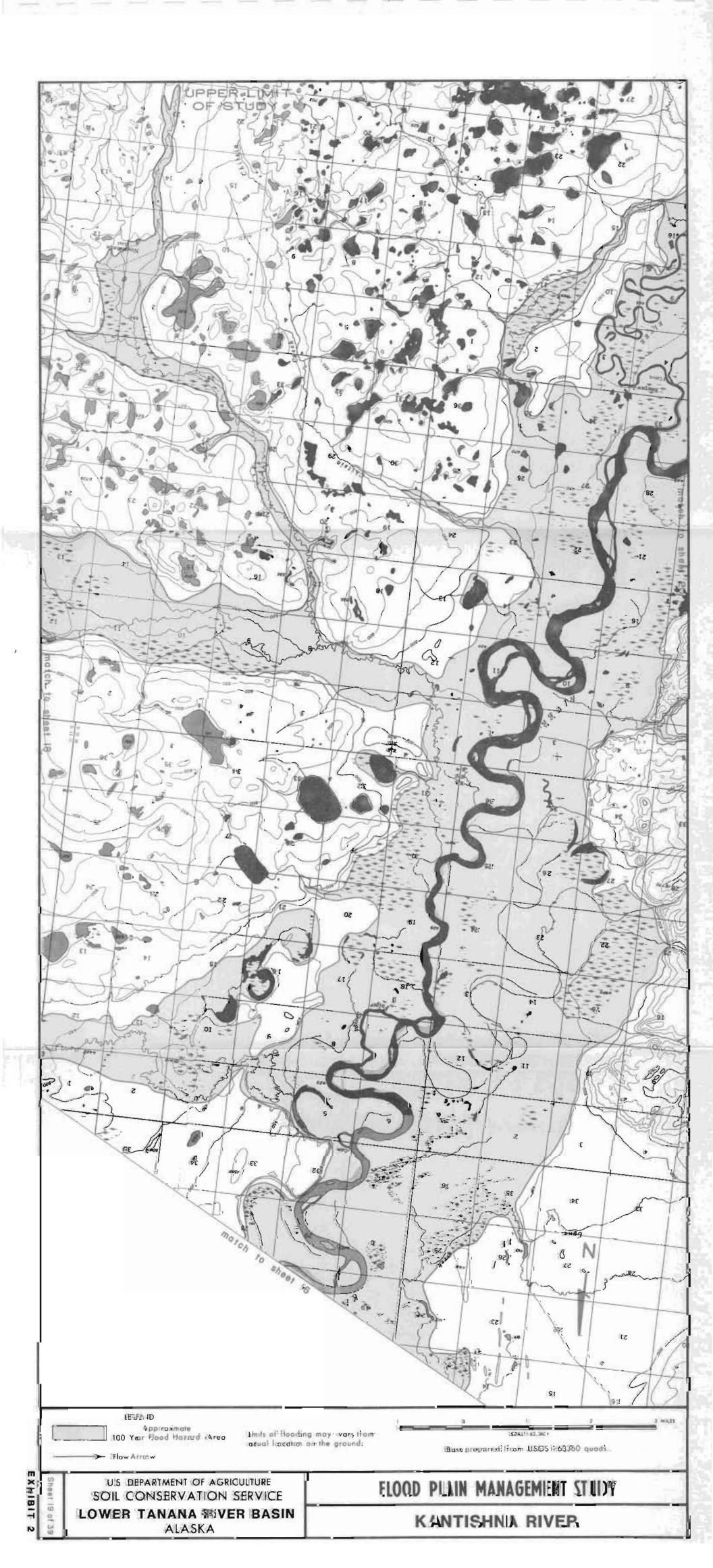


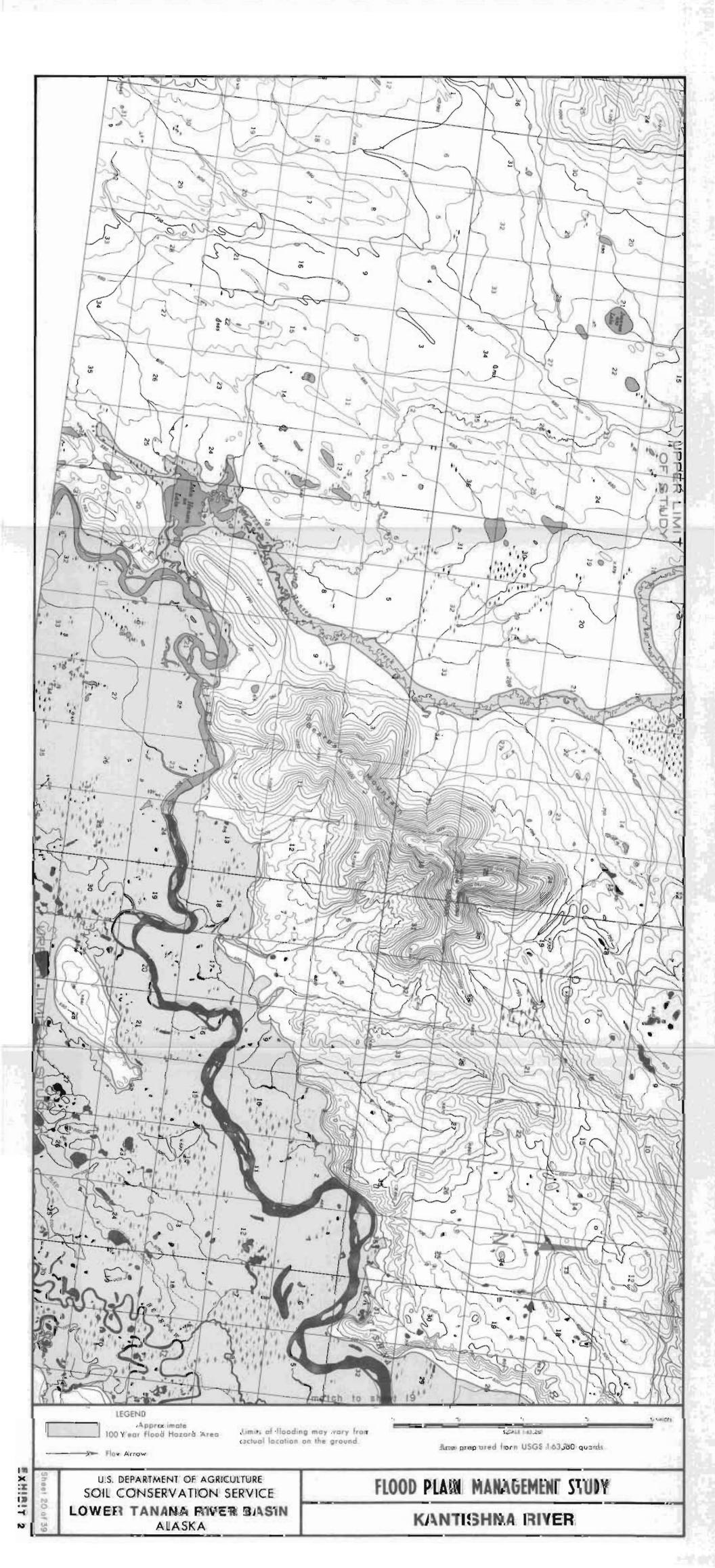
LOWER TANANA RIVER BASIN **ALASKA** 

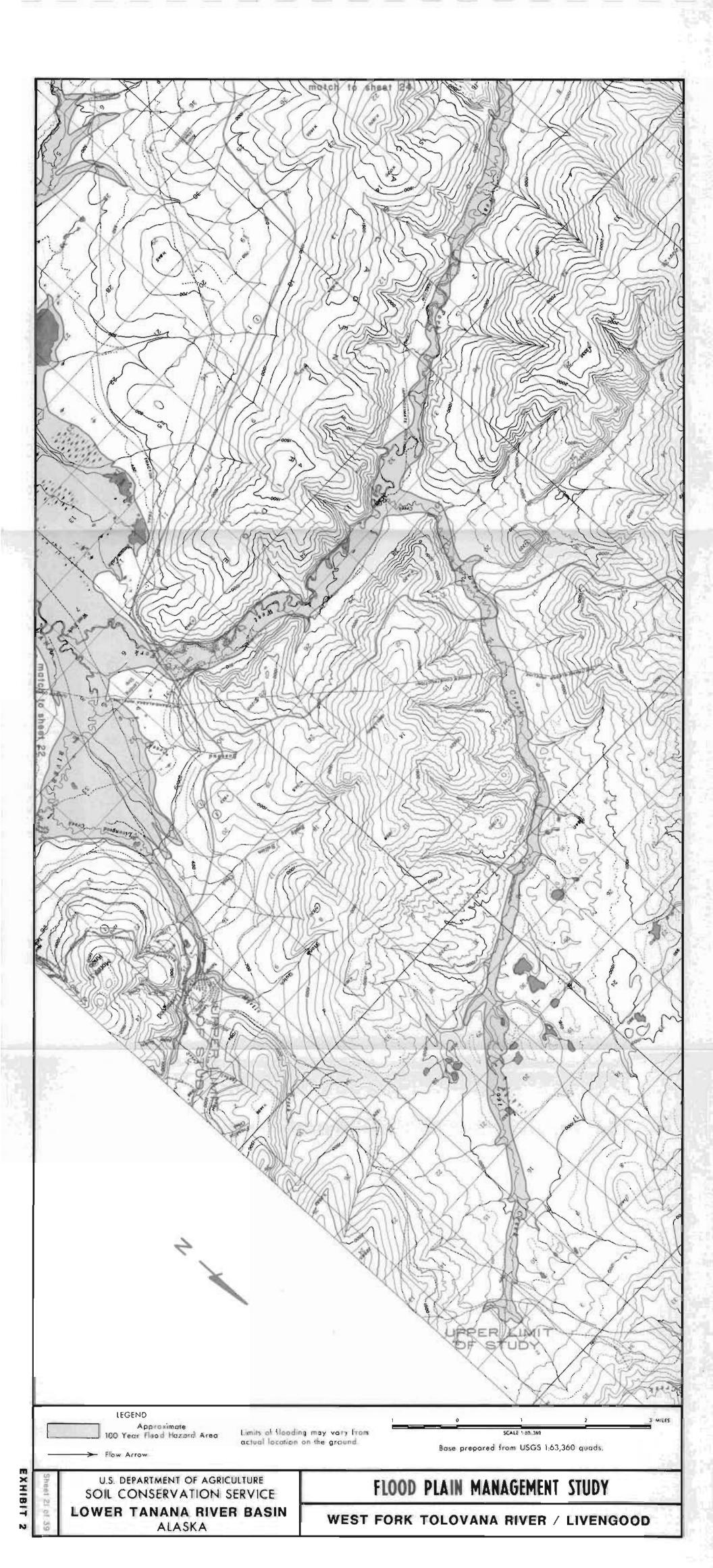
KANTISHNA RIVER / TOKLAT RIVER

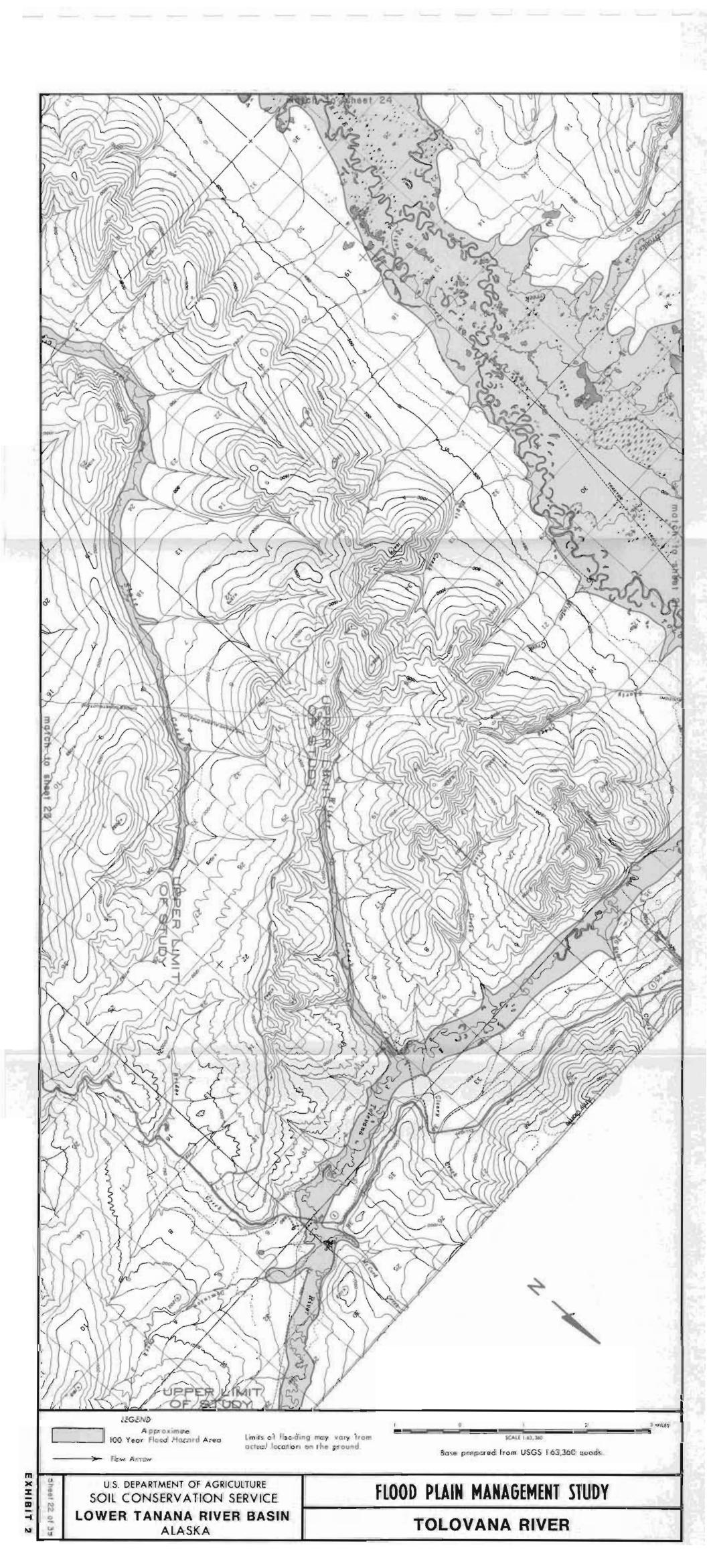


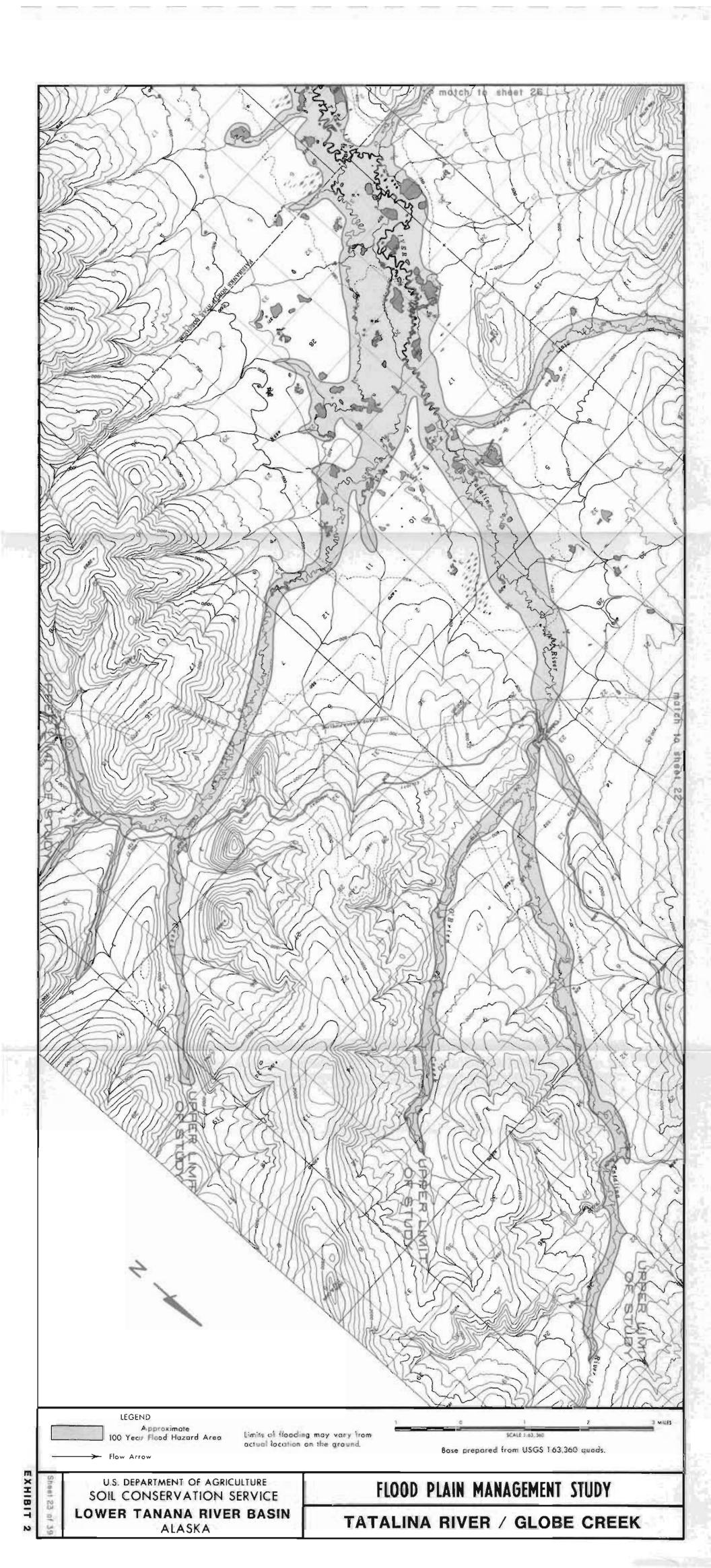


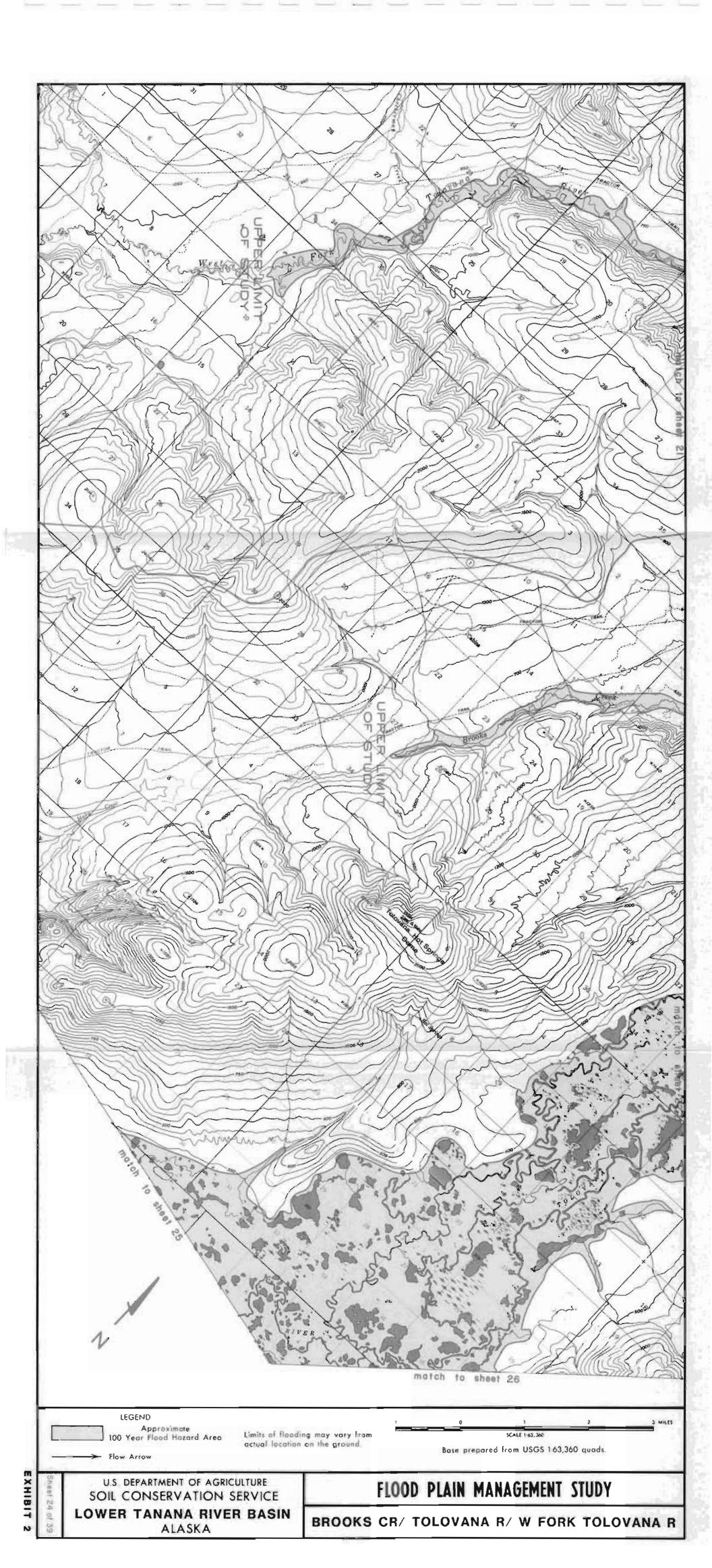


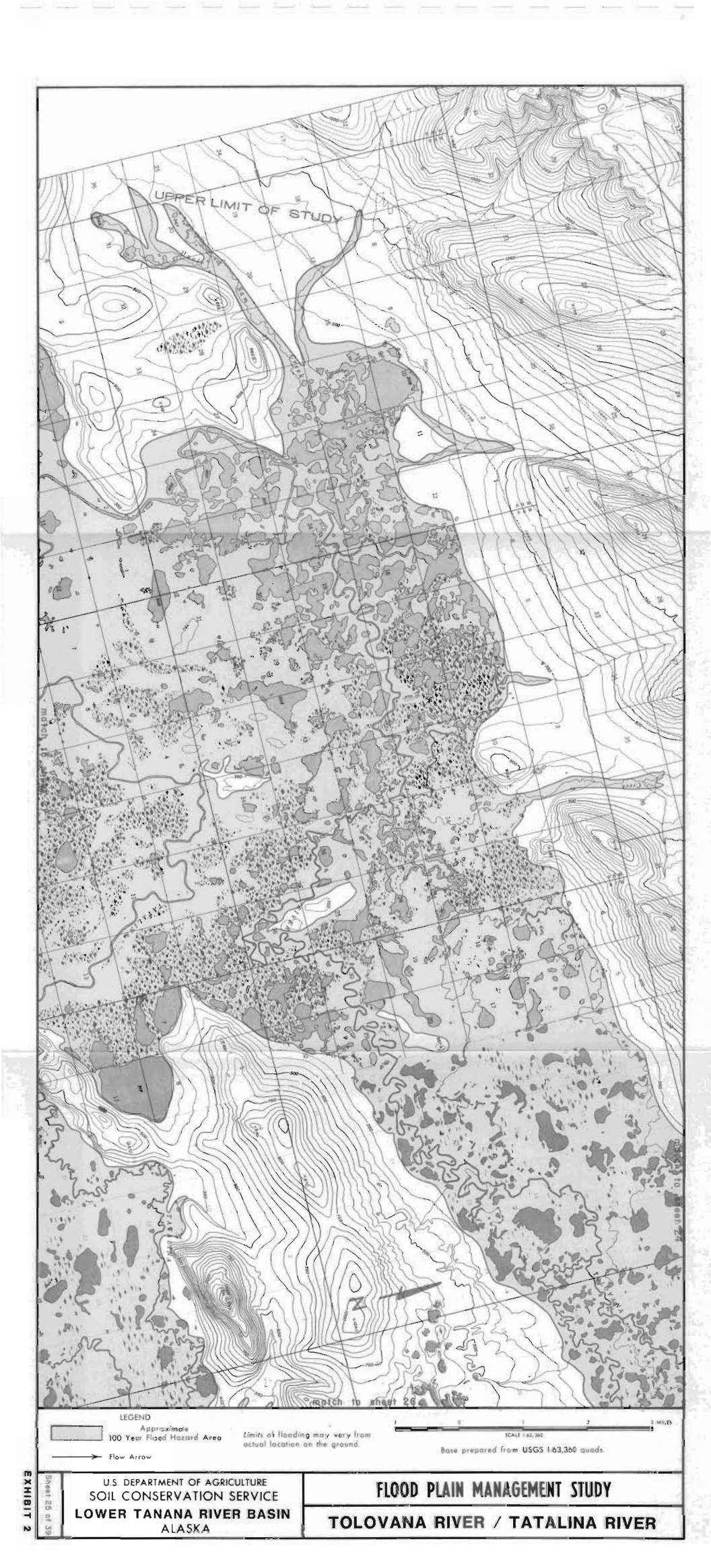


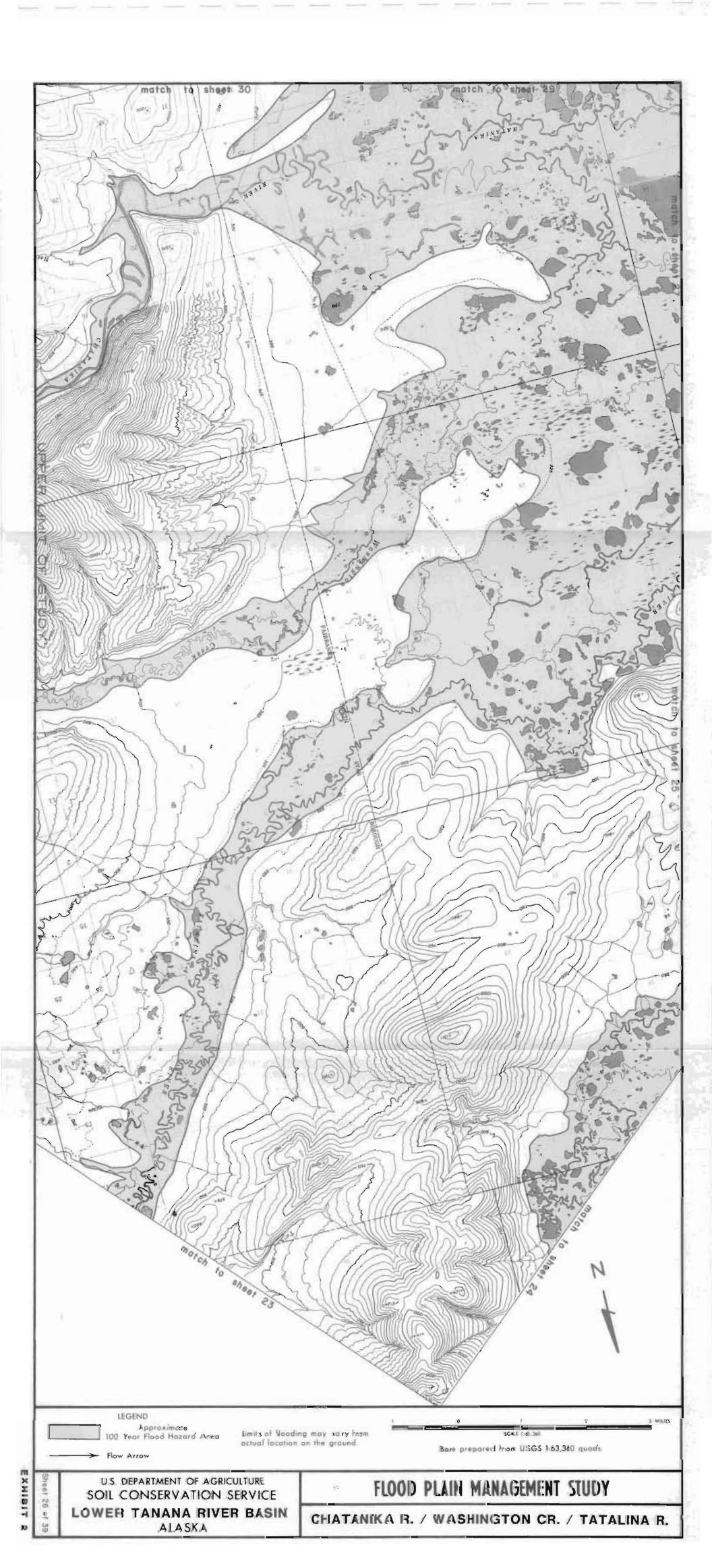




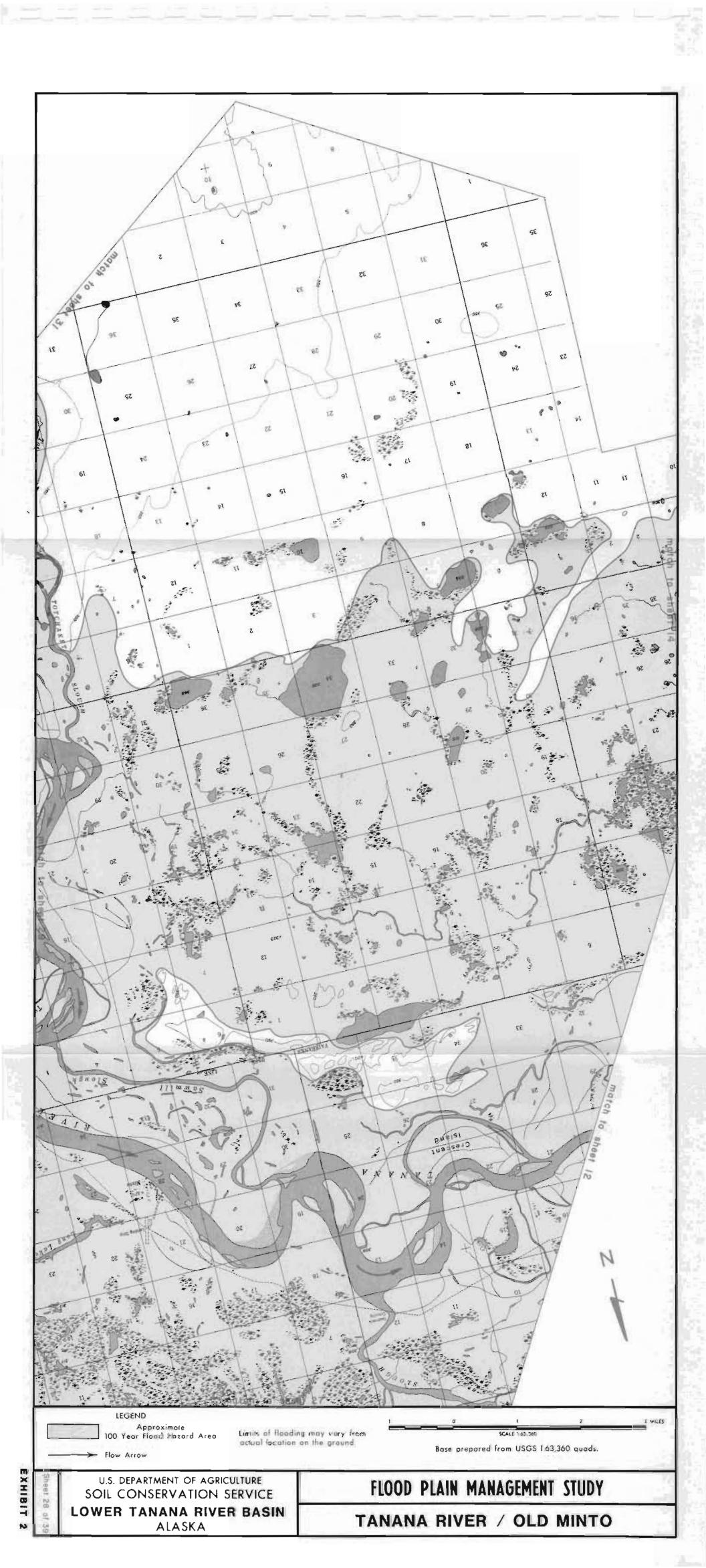


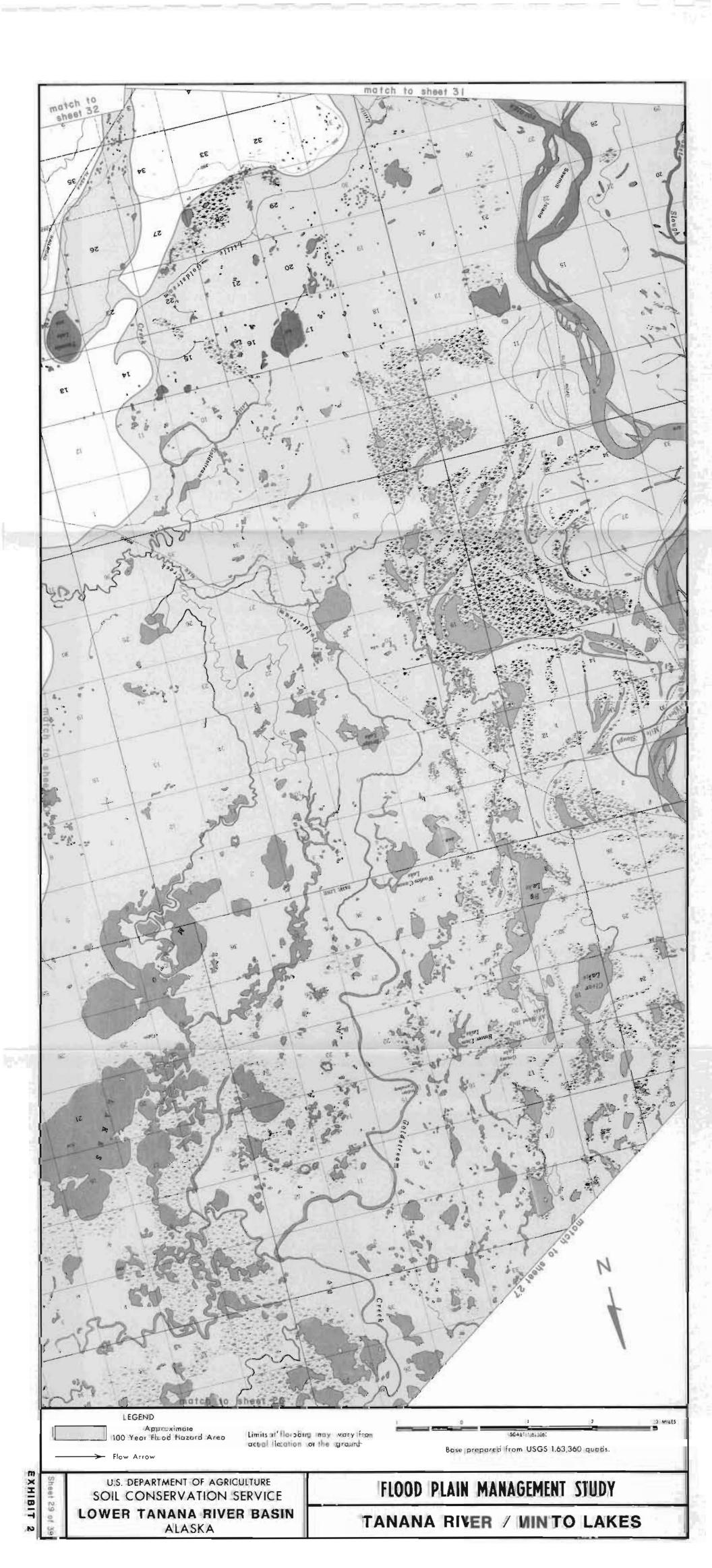


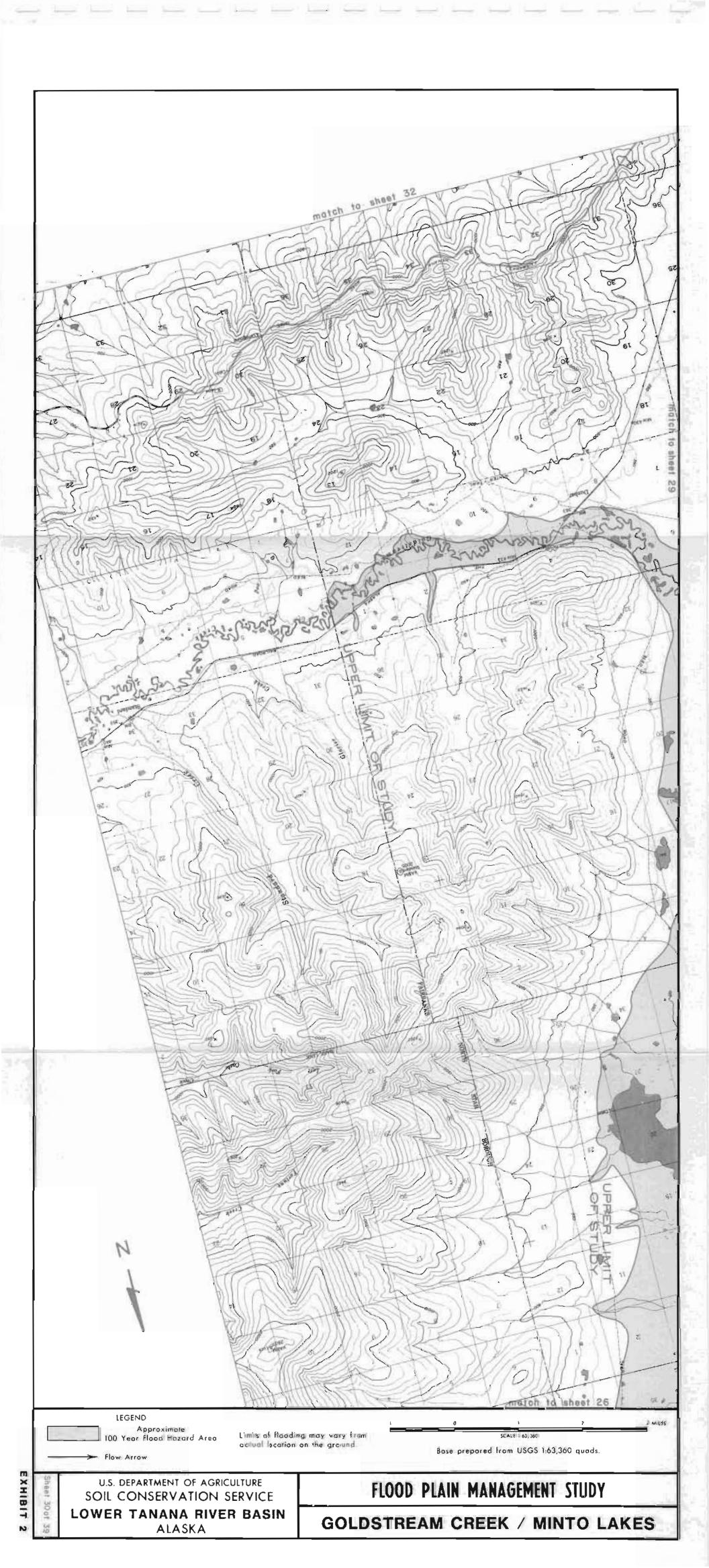


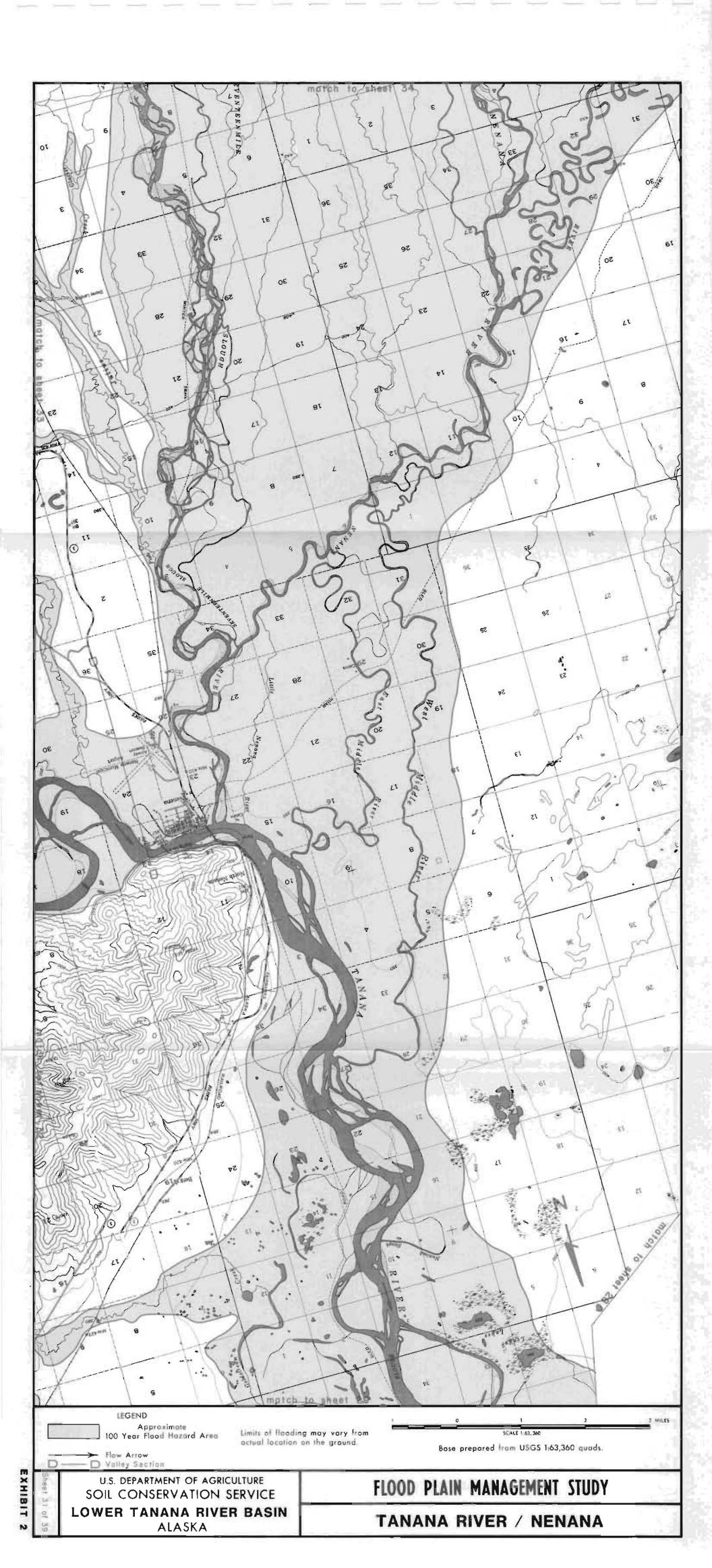


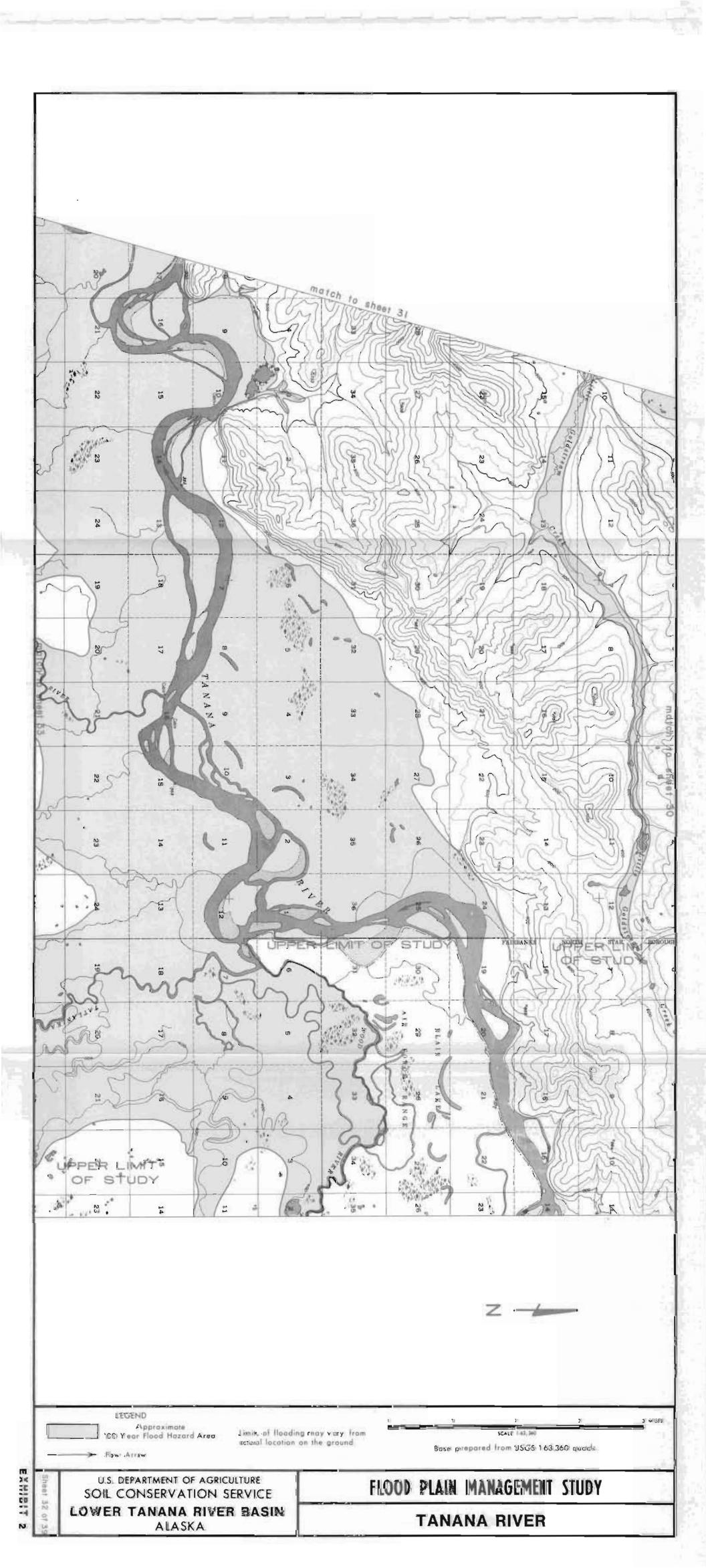


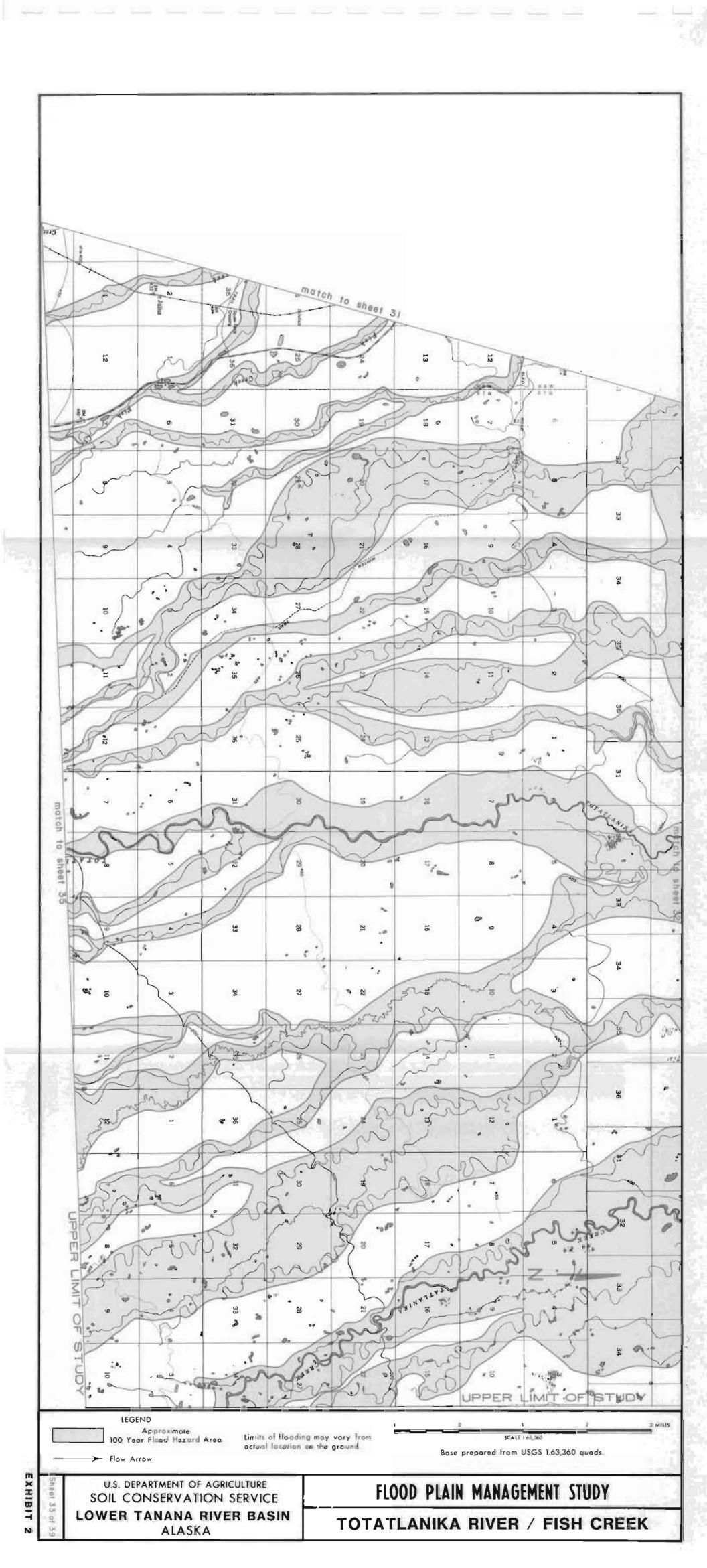


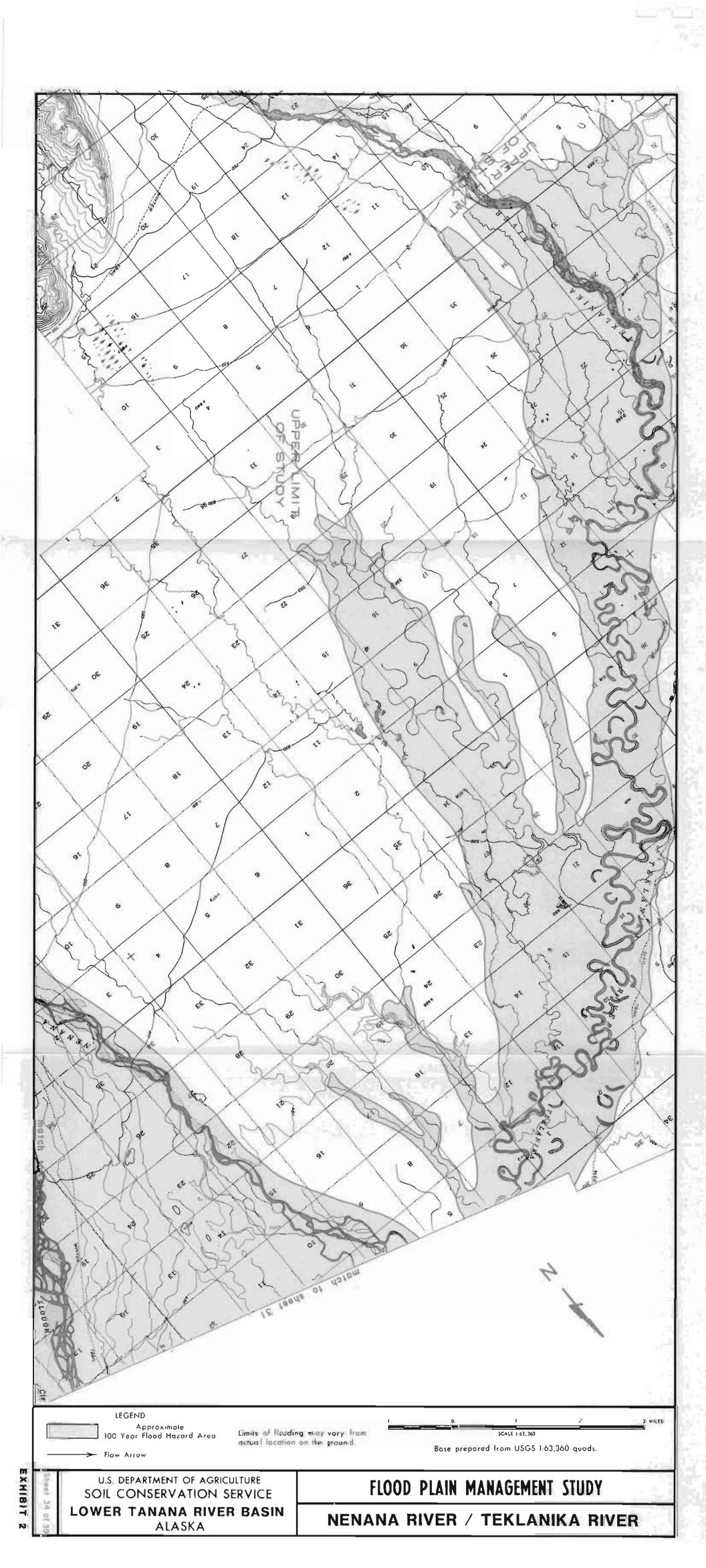


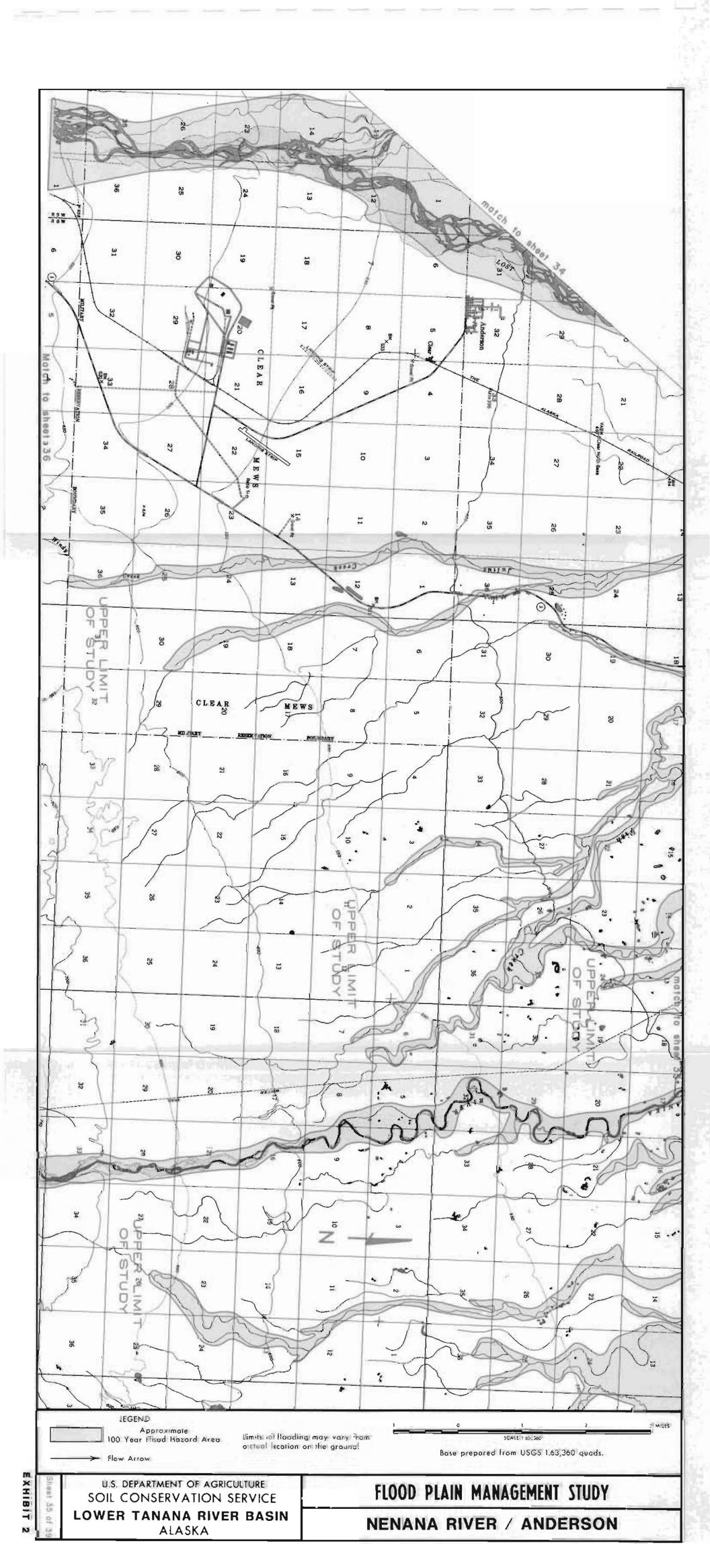


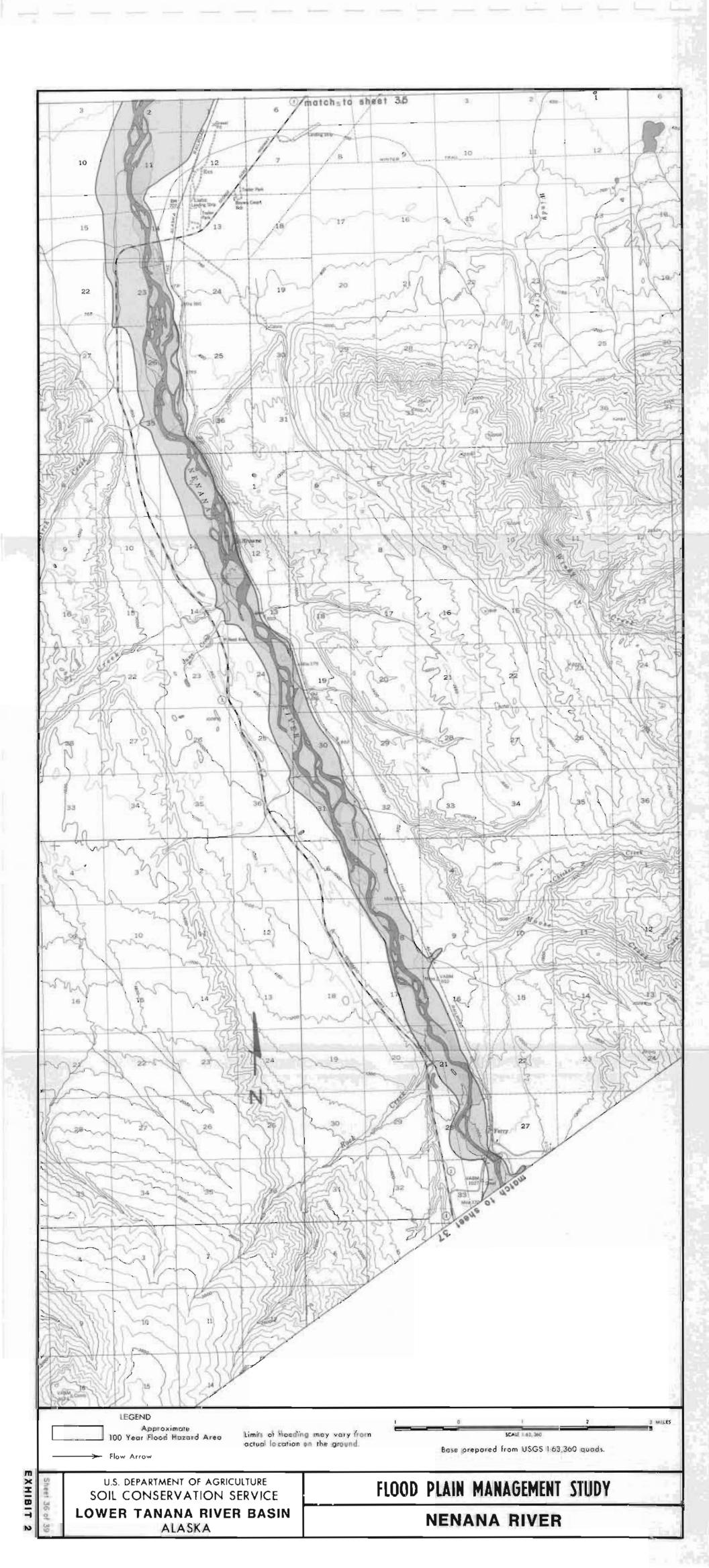


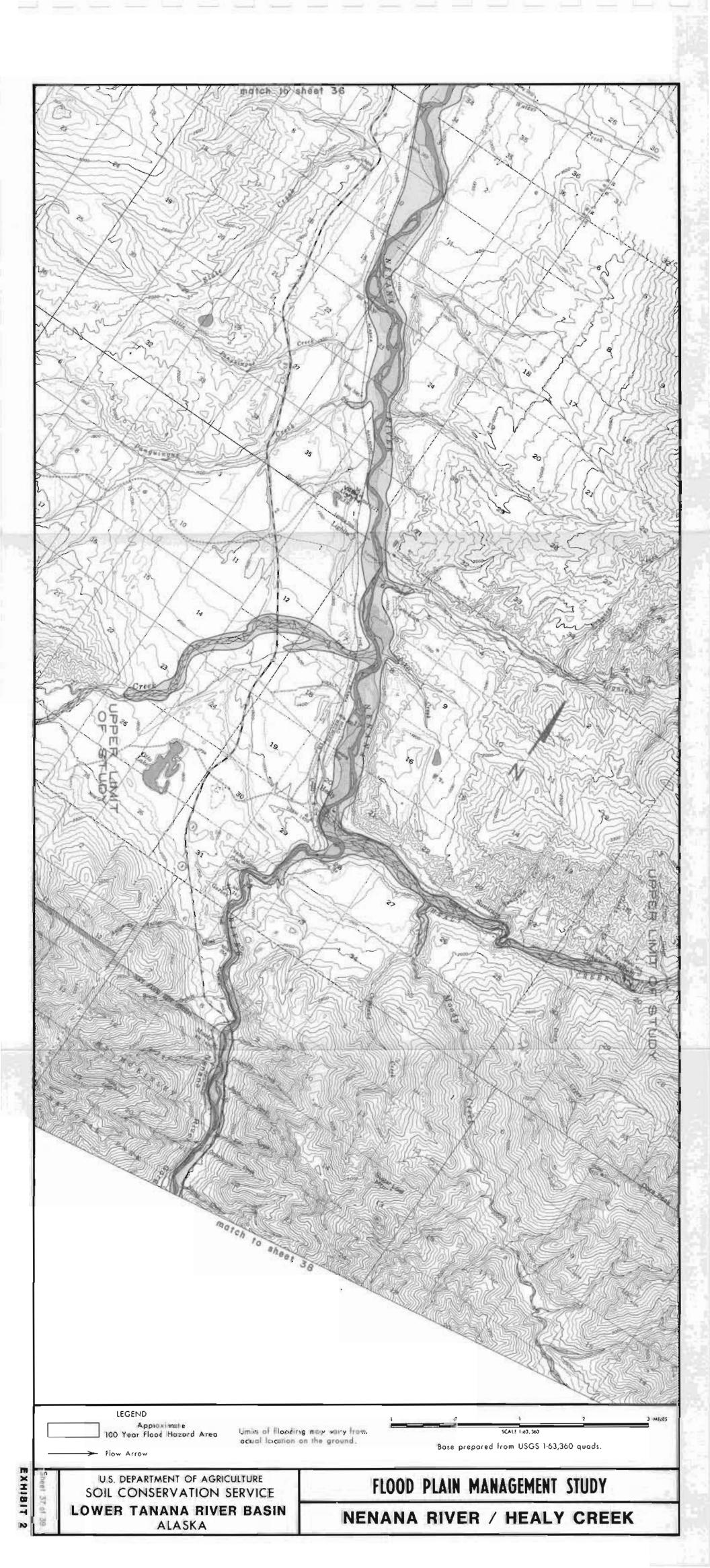


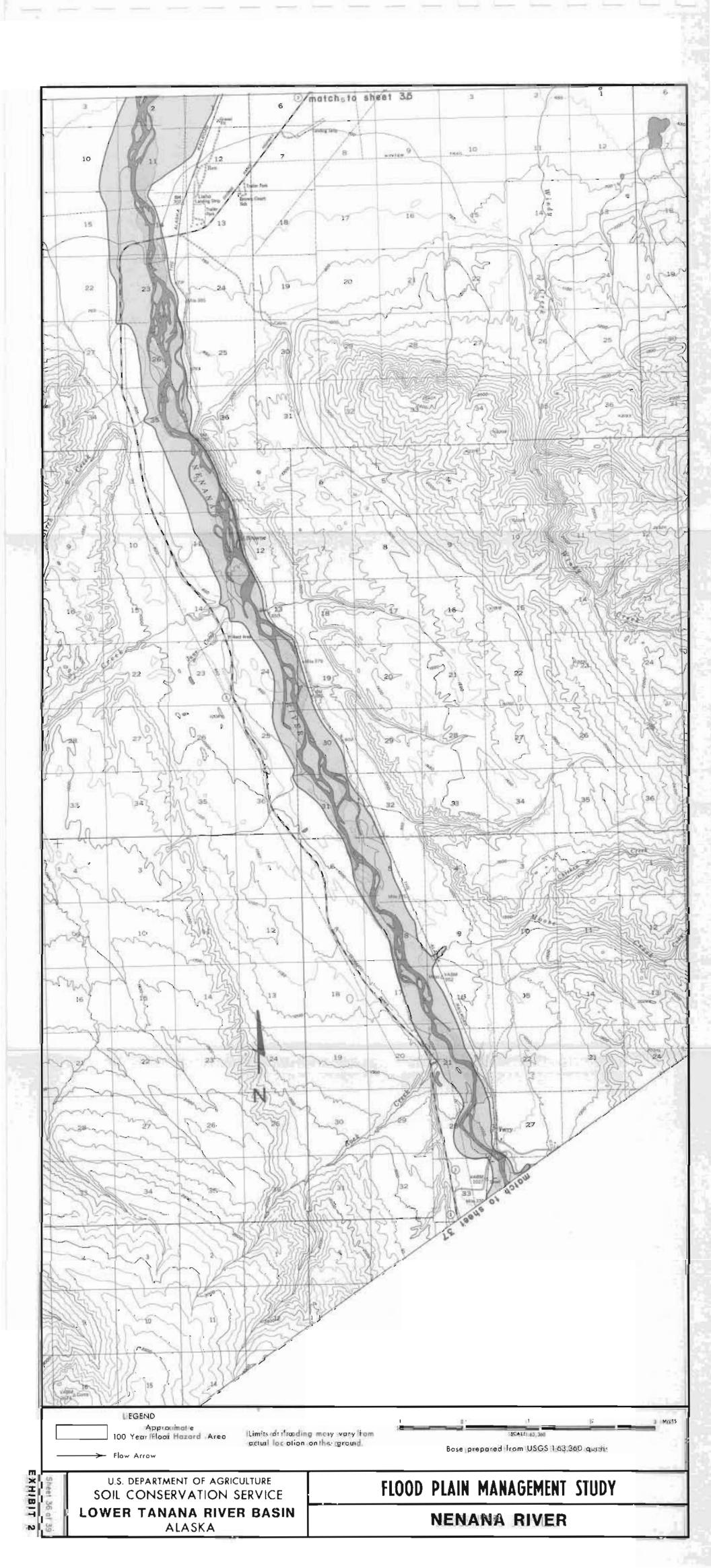


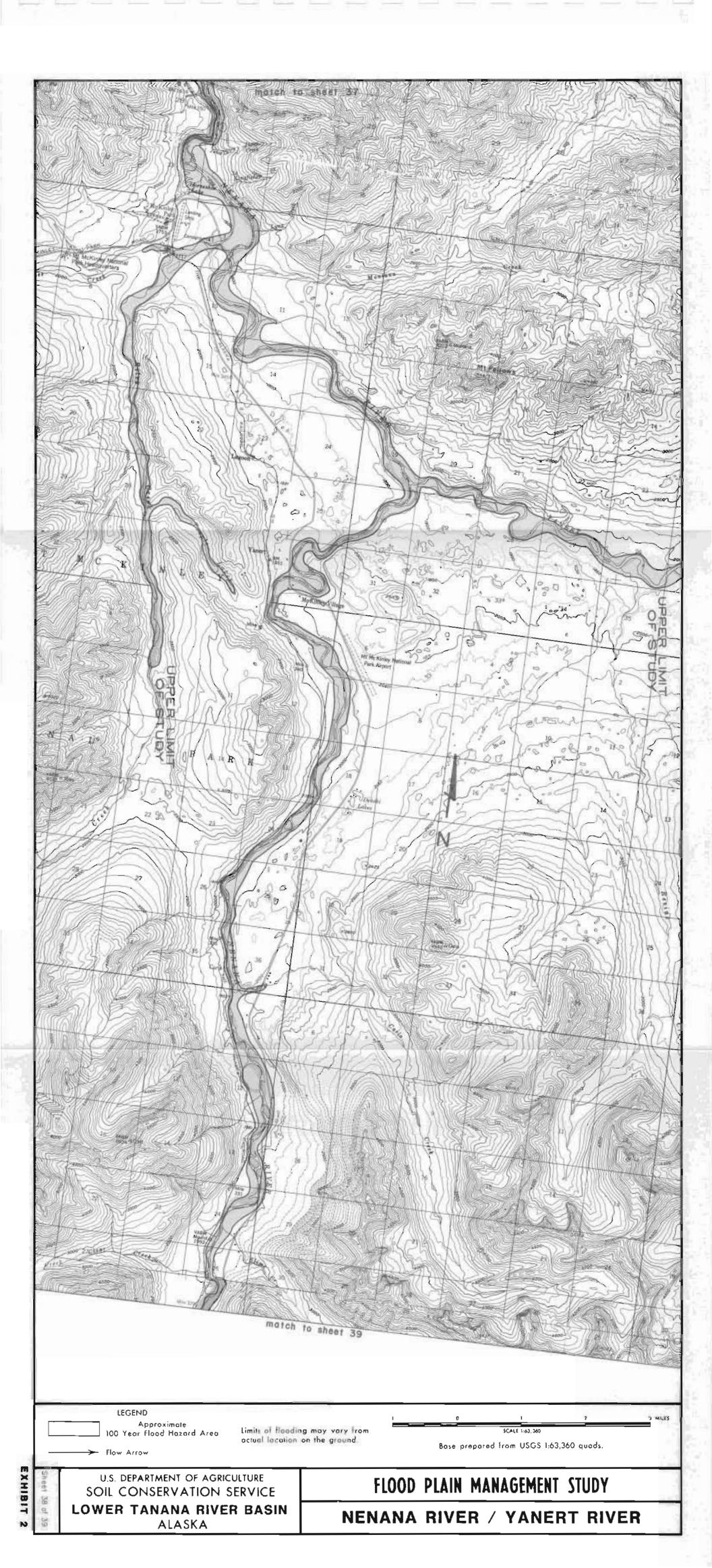


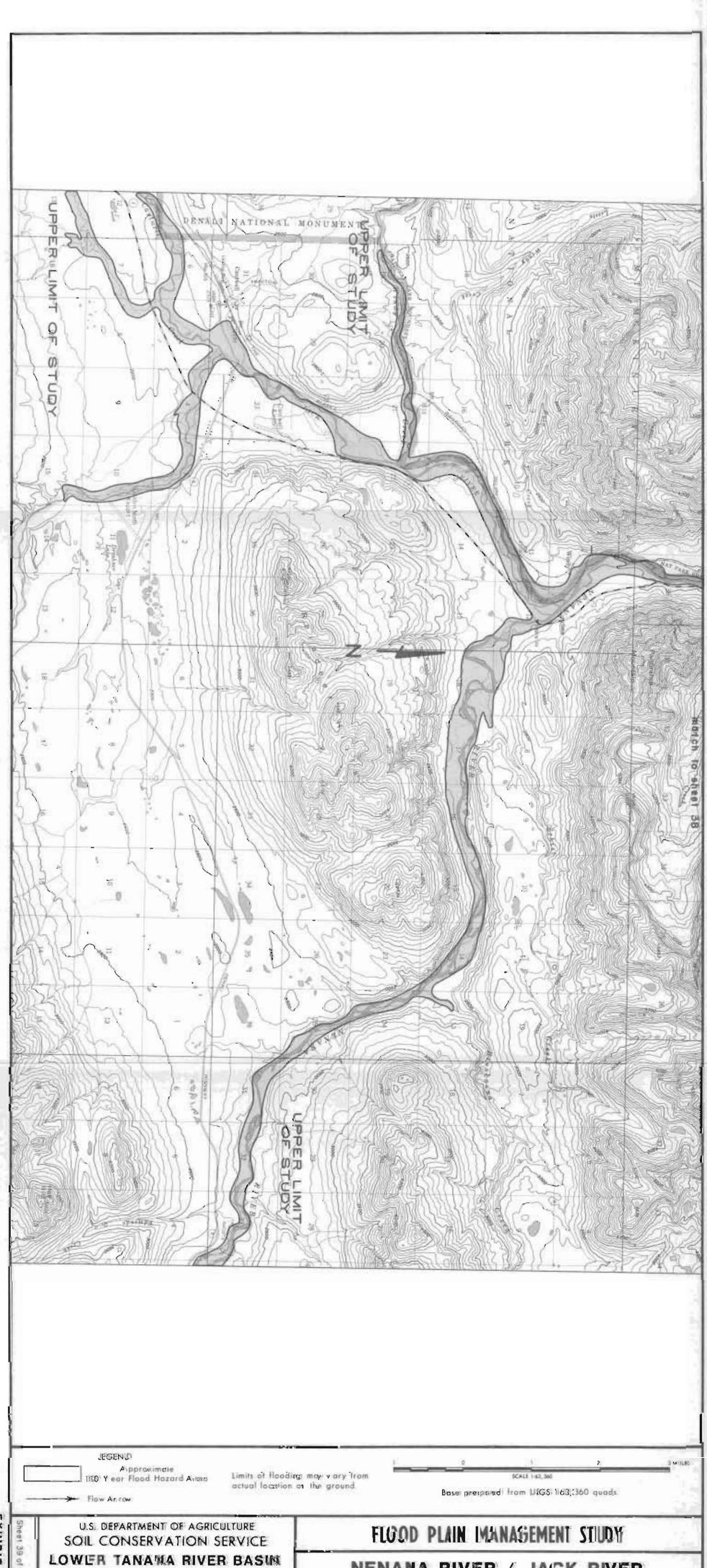












ALASKA

NENANA RIVER / JACK RIVER